# SUBCOMMITTEE ON CONTRACTING AND TECHNOLOGY MARKUP ON LEGISLATIONS TO MODERNIZE THE SBIR AND STTR PROGRAMS

#### **HEARING**

BEFORE THE

# COMMITTEE ON SMALL BUSINESS UNITED STATES HOUSE OF REPRESENTATIVES

ONE HUNDRED ELEVENTH CONGRESS

FIRST SESSION

HEARING HELD June 11, 2009



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# SUBCOMMITTEE ON CONTRACTING AND TECHNOLOGY MARKUP OF LEGISLATION MODERNIZING THE SBIR AND STTR PROGRAMS;

[H.R. 2769; H.R. 2767; H.R. 2747; H.R. 2772]

Thursday, June 11, 2009

U.S. HOUSE OF REPRESENTATIVES, COMMITTEE ON SMALL BUSINESS, Washington, DC.

The Subcommittee met, pursuant to call, at 10:00 a.m., in Room 2360 Rayburn House Office Building, Hon. Glenn Nye [chairman of the Subcommittee] presiding.

Present: Representatives Nye, Clarke, Schrader, Halvorson,

Schock and Thompson.

Chairman NyE. Good morning. I would like to go ahead and call

this morning's mark-up to order.

Today the Committee will consider legislation to reauthorize the Small Business Innovation Research and Small Business Technology Transfer Programs. Though immensely valuable, these initiatives are in sore need of modernization. In fact, they have not been updated for over eight years.

Needless to say, a lot has changed since then. The small business community has shifted dramatically, and it is critical that these programs reflect those changes. Entrepreneurs are proven innovators. Time and time again they have sparked critical industry breakthroughs. Today with the help of SBIR and STTR grants, they are leading the way to address everything from health care reform to national security threats.

SBIR and STTR are vital programs, but their continued success

SBIR and STTR are vital programs, but their continued success is not guaranteed. As of today, the health of these initiatives hinges on three primary factors.

First, they must remain highly competitive.

Second, awardees must have adequate access to investment.

And, finally, promising products should be commercialized and

brought to market.

The four bills before us today are a comprehensive answer to those issues. I want to commend the sponsors of the legislation for their hard work: Ranking Member Schock, Representative Bright, Representative Halvorson, and Ranking Member Graves. They recognized that modernizing SBIR and STTR is a small business necessity, one that will help our entrepreneurs not only develop new products, but also grow and create jobs.

And I would now like to yield to our Ranking Member Schock for any opening remarks.

Mr. Schock. Thank you, Mr. Chairman.

Good morning. Thank you all for being here as we mark up the legislation to reauthorize and modernize this Small Business Inno-

vation and Small Business Technology Transfer Programs.

These two programs represent the kind of public-private partnership that truly has a positive impact on our nation's small businesses. In today's worsening economy, we are continually looking to our small, innovative companies to create new jobs and improve our economy. Small businesses can and will be the driving force to lead our economy out of this recession, and the SBIR and STTR Programs can be vital to their success.

For over 20 years, the SBIR and STTR Programs have provided critical funding for small companies with innovative ideas seeking to bring their products to market. In an ever changing world economy, we must insure that these programs keep up with the global demands that small businesses face on a daily basis from large

competitors at home and abroad.

The legislation we have before us today goes a long way toward helping American small businesses compete globally and locally. I am pleased to have introduced one of these bills, House Resolution 2772, the SBIR and STTR Enhancement Act. This bill makes a wide variety of changes to the SBIR and STTR Programs designed to bring them into the 21st Century.

For example, the legislation raises the award levels to reflect the modern costs of doing business in high technology fields, award levels which have not been raised since the inception of the program.

The bill also provides the way small businesses and sponsoring agencies share information, by creating online databases to im-

prove information flow between agencies and participants.

My legislation will also create an interagency policy committee among the participating agencies to report specific findings to the relevant congressional committees. The creation of these committees and databases will allow for greater oversight and better man-

agement of the SBIR Program.

Mr. Chairman, it is essential we make these changes to these programs so that our innovative small companies have an outlet for their ideas. I am very appreciative of you and your work, Chairman Velázquez for the bipartisan manner in which this Committee business has been conducted. I look forward to working with you on these pieces of legislation and urge my colleagues to support their

Thank you, Mr. Chairman. I yield back. Chairman NyE. Thank you, Mr. Schock.

Are there any other members who would like to be recognized at this point for opening remarks?

[No response.]

Chairman NyE. Okay. Seeing none, we will continue to consider the first bill, H.R. 2769, the Commercializing Small Business Research and Development Act, introduced by Representative Bright.

[The Bill H.R. 2769 is included in the appendix.]

Chairman NyE. Commercialization takes time and money, and as of now the majority of SBIR and STTR products never make it market. There are a number of reasons for this ranging from shortfalls in business development training to lack of communication between SBIR reps. and purchasing agencies. This bill will address those issues.

To begin, it starts a dialogue between agencies and SBIR officers. In doing so it gives small firms a leg up in winning contracts and promises to ease the R&D learning curve. By establishing training initiatives and mentoring programs, H.R. 2769 gives small firms the tools they need to innovate. Coupled with annual benchmarks for commercialization, these services will help more new technologies get to market. Once these products start selling, entrepreneurs can begin growing their businesses and creating new jobs.

I would now like to yield to Ranking Member Schock if he has

any comments.

Okay. Are there any other members who wish to be recognized on this bill?

[No response.]

Chairman NyE. Okay. Seeing none, the Committee now moves to consideration of H.R. 2769. The Clerk will report the title of the bill

The CLERK. To amend the Small Business Act to promote the commercialization of certain small business research and development projects and for other purposes.

Chairman NYE. I ask unanimous consent that the bill in its entirety be open for amendments at this time. Does any member seek recognition for the purpose of offering an amendment?

[No response.]

Chairman NyE. Seeing no amendments, the question is on reporting H.R. 2769 to the full Committee. All those in favor say aye.

[Chorus of ayes.]

Chairman Nye. All those opposed say no.

[No response.]

Chairman NYE. The ayes have it. The bill is adopted and reported to the full Committee.

SBIR and STTR are critical in promoting small business research, but once an idea has been fleshed out, it often requires additional funding. In these cases, outside investment goes a long way.

H.R. 2767, introduced by Ranking Member Graves, will allow entrepreneurs to access that kind of capital. The Investing in Tomorrow's Technology Act gives business owners the funds to see R&D from start to finish. Those resources are essential for industries like energy and biotechnology. In these areas, the most promising products are often the costliest to make. The process of medical R&D, for example, can take several years and millions of dollars.

In determining how those projects are financed, entrepreneurs should have the final say, not Washington bureaucrats. Ranking Member Graves has consistently worked to help small firms access equity capital. I want to thank him for his leadership on this important issue, and I urge support for H.R. 2767.

I would now like to yield to our Ranking Member or any other member of the Committee if they would like to add any remarks on this legislation.

[No response.]

Chairman NyE. The Committee now moves to the consideration of H.R. 2767.

[The Bill H.R. 2767 is included in the appendix.]

Chairman NyE. The Clerk will report the title of the bill.

The CLERK. To amend the Small Business Act to extend and improve the Small Business Innovation Research Program and the Small Business Technology Transfer Program and for other purposes.

Chairman NYE. I ask unanimous consent that the bill in its entirety be open for amendments at this time. Does any member seek recognition for the purpose of offering an amendment?

[No response.]

Chairman NyE. Seeing none, the question is on reporting H.R. 2767 to the full Committee. All those in favor say aye.

[Chorus of ayes.]

Chairman NYE. All those opposed say no.

[No response.]

Chairman NyE. The ayes have it. The bill is adopted and re-

ported to the full Committee.

Innovation is a powerful force for growth, particularly in under served and rural regions. In these areas the development of new products is the surest path to job creation. With that in mind, Representative Halvorson has introduced H.R. 2747, the Rural Technology Development and Outreach Act.

This bill works to recruit and cultivate the next generation of innovators. It does so by reaching out to traditionally under served communities. It educates entrepreneurs about SBIR and STTR and encourages them to get involved in the programs. By providing technical assistance to these men and women, H.R. 2747 gives them the know-how to navigate the system.

In encouraging innovation, it is critical that we reach out to previously untapped communities and historically under represented groups, such as women and veterans. This bill will do that, and it will expand the small business tent. After all, a greater number of SBIR applicants means a deeper talent pool.

And of course, the more talented entrepreneurs we can attract, the more viable ideas we can bring to market. H.R. 2747 is an important legislative initiative, and I urge members to support its passage.

I would like now to yield to the Ranking Member if he has any comment.

I would now yield to the bill's sponsor, Representative Halvorson for any remarks.

Ms. HALVORSON. Good morning, and I would like to thank Mr. Nye for holding this mark-up.

The legislation we are examining is an important investment in small business. I know it will go a long way to help entrepreneurs in my home district, as well as rural regions across the country. As we work our way towards recovery, we are trying to do more than simply turn the tide. We are working toward growth that is sustainable, job creation that is lasting, and a recovery that revives the whole country, not just pockets here and there.

Already we have made real progress. This Congress has taken important steps to help small businesses, but if we are really going to turn things around, we will need new foundation, one that supports Americans everywhere, from inner cities to rural regions.

Our country's rural areas are suffering. In terms of innovation they have really fallen behind the curve. While States like Massachusetts and California enjoy significant shares of research and development, places like my home State of Illinois struggle just to

keep up.

The Real Technology Development and Outreach Act of 2009 will change that. This act recognizes that innovation is an economic necessity that innovates in the heartland. By expanding the SBIR and STTR Programs, it will make sure real entrepreneurs have the training and the technical assistance they need to adapt and grow.

Every year SBIR and STTR help 1,500 firms get off the ground. Still, many entrepreneurs do not know that these programs even exist. Through workshops and local marketing campaigns, we are going to increase awareness. By bringing more entrepreneurs into the program, we can broaden our talent pool and ultimately boost the number of products that make it into the market. This is critical because greater commercialization means greater job growth.

When it comes to R&D, knowledge is power. Through increased outreach, we can be sure that entrepreneurs know their options, but before they can win SBIR and STTR grants, they will need to

understand the ins and the outs of the program.

The SBIR and STTR application process is complex. This bill will help break it down for entrepreneurs, and business owners need to know how to do things like select a purchasing agent/agency and meet program requirements. So with tools like training workshops and podcast seminars, we can give them that information.

And our efforts do not just focus on traditional entrepreneurs either. Rather, they actively recruit women, veterans, and minorities because the face of American business is changing, and it is time for SBIR to reflect that shift particularly in struggling regions.

When we talk about the challenges facing under served areas, we need to remember one thing. A shortage of resources does not mean a lack of ideas. Our rural areas have tremendous room for innovation. As we speak family farmers and biofuel entrepreneurs are unlocking new energy markets. With SBIR and STTR, they can take their technology even further, and we are going to give them the resources they need to pioneer a greener future, and their success will mean more than energy independence. It will create jobs and revitalize entire regions.

As we emerge from the recession, we are going to need that kind of growth and redevelopment. By investing in rural entrepreneurs, we can rebuild our economy from the foundation up, and this bill marks an important first step in the process.

Chairman NyE. Thank you, Ms. Halvorson.

Are there any other members that wish to be recognized on H. R. 2747?

[No response.]

Chairman NyE. Seeing none, the Committee now moves to consideration of H.R. 2747.

[The Bill H.R. 2747 is included in the appendix.]

Chairman NyE. The Clerk will report the title of the bill.

The CLERK. To amend the Small Business Act to improve outreach and support activities and to increase wide recipients from rural areas with respect to the Small Business Innovation Research Program and the Small Business Technology Transfer Program and for other purposes.

Chairman Nye. I ask unanimous consent that the bill in its entirety be open for amendments at this time. Does any member seek

recognition for the purpose of offering an amendment?

[No response.]

Chairman NyE. Seeing no amendments, the question is on reporting H.R. 2747 to the full Committee. All those in favor say aye.

[Chorus of ayes.]

Chairman NYE. All those opposed say no.

[No response.]

Chairman NYE. The ayes have it. The bill is adopted and re-

ported to the full Committee.

The final piece of legislation that we will consider is H.R. 2772, the SBIR and STTR Enhancement Act introduced by Ranking Member Schock.

This act makes important changes to the SBIR and STTR Programs. As I mentioned earlier, neither initiative has been updated in nearly a decade. H.R. 2772 will modernize them to increase effi-

ciency and speed up the process of commercialization.

After more than eight years without an update, SBIR and STTR are wrapped in a lot of red tape. This bill will cut through those barriers. That is important because current regulations and application requirements are tricky to navigate. This bill breaks the process down. It creates fewer hoops for small firms to jump through and in doing so builds greater room for innovation.

Again, I want to recognize the Ranking Member for his work on

this bill, and I urge members to support it.

At this time I would like to yield to Ranking Member Schock.

Mr. Schock. Thank you, Mr. Chairman.

I will let the comments I made in the opening statement in support of this stand, and again, I appreciate your work to bring this together and make it a bipartisan bill and allow these amendments to stand.

Thanks.

Chairman NyE. All right. Thank you, Mr. Schock.

Are there any other members that wish to be recognized on H.R. 2772?

[No response.]

Chairman NYE. Seeing none, the Committee now moves to consideration of H.R. 2772.

[The Bill H.R. 2772 is included in the appendix.]

Chairman NyE. The Clerk will report the title of the bill.

The CLERK. To amend the Small Business Act to enhance the Small Business Innovation and Research Program and the Small Business Technology Transfer Program and for other purposes.

Chairman NYE. I ask unanimous consent that the bill in its entirety be open for amendments at this time. Does any member seek recognition for the purpose of offering an amendment?

[No response.]

Chairman NyE. Seeing no amendments, the question is on reporting H.R. 2772 to the full Committee. All those in favor say aye.

[Chorus of ayes.] Chairman NyE. All those opposed.

[No response.]

Chairman NyE. The ayes have it. The bill is adopted and reported to the full Committee.

This concludes Subcommittee business for today. I ask unanimous consent that the Subcommittee is authorized to correct section numbers, punctuation, cross-references, and to make necessary technical and conforming corrections on the bills considered today. Without objection, so ordered.

This mark-up is adjourned.

[Whereupon, at 10:20 a.m., the Subcommittee was adjourned.]

AARON SCHOCK, ILLINOIS

#### Congress of the United States

H.S. House of Representatives Committee on Small Business Subcommittee on Contracting and Technology 2501 Rayburn House Office Building Washington, DE 20515-05115

#### **STATEMENT**

Of the Honorable Glenn Nye, Chairman
House Committee on Small Business, Subcommittee on Contracting and Technology
Mark Up on Legislation Reauthorizing the SBIR and STTR Programs
Thursday, June 11, 2009

Today, the Committee will consider legislation to reauthorize the Small Business Innovation Research and Small Business Technology Transfer programs. Though immensely valuable, these initiatives are in sore need of modernization. In fact, they haven't been updated in over 8 years. Needless to say, a lot has changed since then. The small business community has shifted dramatically, and it is critical that these programs reflect those changes.

Entrepreneurs are proven innovators. Time and again, they have sparked critical industry breakthroughs. Today, with the help of SBIR and STTR grants, they are leading the way to address everything from healthcare reform to national security threats.

SBIR and STTR are vital programs. But their continued success is not guaranteed. As of today, the health of these initiatives hinges on three primary factors. First, they must remain highly competitive. Second, awardees must have adequate access to investment. And lastly, promising products should be commercialized and brought to market.

The four bills before us today are a comprehensive answer to those issues. I want to commend the sponsors of the legislation for their hard work - Ranking Member Schock, Representative Bright, Representative Halvorson, and Ranking Member Graves. They recognize that modernizing SBIR and STTR is a small business necessity. One that will help our entrepreneurs not only develop new products, but also grow and create jobs.



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111TH CONGRESS 1ST SESSION

### H. R. 2769

To amend the Small Business Act to promote the commercialization of certain small business research and development projects, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

JUNE 9, 2009

Mr. Bright introduced the following bill; which was referred to the Committee on Small Business, and in addition to the Committee on Science and Technology, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

#### A BILL

To amend the Small Business Act to promote the commercialization of certain small business research and development projects, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Commercializing Small
- 5 Business Research and Development Act".
- 6 SEC. 2. FOCUS ON COMMERCIALIZATION.
- 7 Section 9(a) of the Small Business Act (15 U.S.C.
- 8 638(a)) is amended by adding at the end the following:

1	"It is further the policy of Congress that the programs
2	established in this section should focus on promoting re-
3	search and development of projects governed by commer-
4	cial business plans, which have significant potential to
5	produce products or services for the marketplace or for
6	acquisition by Federal agencies.".
7	SEC. 3. INCLUSION OF ENERGY-RELATED RESEARCH TOP-
8	ICS AND RARE DISEASE-RELATED RESEARCH
9	TOPICS AS DESERVING "SPECIAL CONSIDER-
10	ATION" AS SBIR RESEARCH TOPICS.
11	Section 9(g)(3) of the Small Business Act (15 U.S.C.
12	638(g)(3)) is amended—
13	(1) in the matter preceding subparagraph (A)
14	by inserting after "critical technologies" the fol-
15	lowing: "or pressing research priorities";
16	(2) at the end of subparagraph (A) by striking
17	"or"; and
18	(3) by adding at the end the following:
19	"(C) the National Academy of Sciences, in
20	the final report issued by the 'America's Energy
21	Future: Technology Opportunities, Risks, and
22	Tradeoffs' project, and in subsequent reports
23	issued by the National Academy of Sciences on
24	sustainability, energy, and alternative fuels;

1	"(D) the National Institutes of Health, in
2	the annual report on the rare diseases research
3	activities of the National Institutes of Health
4	for fiscal year 2005, and in subsequent reports
5	issued by the National Institutes of Health on
6	rare diseases research activities; or
7	"(E) the National Academy of Sciences, in
8	the final report issued by the 'Transit Research
9	and Development: Federal Role in the National
10	Program' project and the 'Transportation Re-
11	search, Development and Technology Strategic
12	Plan (2006–2010)' issued by the United States
13	Department of Transportation Research and
14	Innovative Technology Administration, and in
15	subsequent reports issued by the National
16	Academy of Sciences and United States Depart-
17	ment of Transportation on transportation and
18	infrastructure;".
19	SEC. 4. NANOTECHNOLOGY-RELATED RESEARCH TOPICS.
20	(a) SBIR.—Section 9(g)(3) of the Small Business
21	Act (15 U.S.C. $638(g)(3)$ ), as amended, is further amend-
22	ed—
23	(1) at the end of subparagraph (D) by striking
24	"or";

1	(2) at the end of subparagraph (E) by adding
2	"or"; and
3	(3) by adding at the end the following:
4	"(F) the national nanotechnology strategic
5	plan required under section 2(c)(4) of the 21st
6	Century Nanotechnology Research and Develop-
7	ment Act (15 U.S.C. 7501(e)(4)) and in subse-
8	quent reports issued by the National Science
9	and Technology Council Committee on Tech-
10	nology, focusing on areas of nanotechnology
1	identified in such plan;".
12	(b) STTR.—Section 9(o)(3) of the Small Business
13	Act (15 U.S.C. 638(o)(3)) is amended—
14	(1) at the end of subparagraph (A) by striking
15	"or";
16	(2) at the end of subparagraph (B) by adding
17	"or"; and
18	(3) by adding at the end the following:
9	"(C) by the national nanotechnology stra-
20	tegic plan required under section 2(c)(4) of the
21	21st Century Nanotechnology Research and De-
22	velopment Act (15 U.S.C. 7501(e)(4)) and in
23	subsequent reports issued by the National
24	Science and Technology Council Committee on

1	Technology, focusing on areas of nanotechnol-
2	ogy identified in such plan;".
3	SEC. 5. CLARIFYING THE DEFINITION OF "PHASE THREE".
4	Section 9(e) of the Small Business Act (15 U.S.C.
5	638(e)) is amended—
6	(1) in paragraph (4)(C) in the matter preceding
7	clause (i) by inserting after "a third phase" the fol-
8	lowing: ", which shall consist of work that derives
9	from, extends, or logically concludes efforts per-
10	formed under prior SBIR funding agreements
11	(which may be referred to as 'Phase III')";
12	(2) in paragraph (8) by striking "and" at the
13	end;
14	(3) in paragraph (9) by striking the period at
15	the end and inserting "; and"; and
16	(4) by adding at the end the following:
17	"(10) the term 'commercialization' means the
18	process of developing marketable products or serv-
19	ices and producing and delivering products or serv-
20	ices for sale (whether by the originating party or by
21	others) to government or commercial markets.".
22	SEC. 6. AGENCY RESEARCH GOALS.
23	Section 9 of the Small Business Act (15 U.S.C. 638)
24	is amended by striking subsection (h) and inserting the
25	following:

. 1	"(h) Agency Research Goals.—
2	"(1) IN GENERAL.—In addition to the require-
3	ments of subsection (f), each Federal agency that is
4	required by this section to have an SBIR program
5	and that awards annually \$5,000,000,000 or more
6	in procurement contracts shall, effective for fiscal
7	year 2010 and each fiscal year thereafter, establish
8	annual goals for commercialization of projects fund-
9	ed by SBIR awards.
10	"(2) Specific goals.—The goals required by
11	paragraph (1) shall include specific goals for each of
12	the following:
13	"(A) The percentage of SBIR projects that
14	receive funding for the third phase (as defined
15	in subsection (e)(4)(C)).
16	"(B) The percentage of SBIR projects that
17	are successfully integrated into a program of
18	record.
19	"(C) The amount of Federal dollars re-
20	ceived by SBIR projects through Federal con-
21	tracts, not including dollars received through
22	the SBIR program.
23	"(3) SUBMISSION TO COMMITTEES.—For each
24	fiscal year for which goals are required by paragraph
25	(1), the agency shall submit to the Committee on

1	Small Business of the House of Representatives and
2	the Committee on Small Business and Entrepre-
3	neurship of the Senate—
4	"(A) not later than 60 days after the be-
5	ginning of the fiscal year, the goals; and
6	"(B) not later than 90 days after the end
7	of the fiscal year, data on the extent to which
8	the goals were met and a description of the
9	methodology used to collect such data.".
10	SEC. 7. COMMERCIALIZATION PROGRAMS.
11	Section 9 of the Small Business Act (15 U.S.C. 638)
12	as amended, is further amended, by adding at the end the $$
13	following:
14	"(aa) Commercialization Programs.—
15	"(1) In general.—Each agency required by
16	this section to conduct an SBIR program shall es-
17	tablish a commercialization program that supports
18	the progress of SBIR awardees to the third phase.
19	The commercialization program may include activi-
20	ties such as partnership databases, partnership con-
21	ferences, multiple second phases, mentoring between
22	prime contractors and SBIR awardees, multiple sec-
23	ond phases with matching private investment re-
24	quirements, jumbo awards, SBIR helpdesks, and
25	transition assistance programs. The agency shall in-

1	ciude in its annuai report an analysis of the various
2	activities considered for inclusion in the commer-
3	cialization program and a statement of the reasons
4	why each activity considered was included or not in-
5	cluded, as the case may be.
6	"(2) Funding for commercialization pro-
7	GRAMS.—
8	"(A) IN GENERAL.—From amounts made
9	available to earry out this paragraph, the Ad-
10	ministrator may, on petition by agencies re-
11	quired by this section to conduct an SBIR pro-
12	gram, transfer funds to such agencies to sup-
13	port the commercialization programs of such
14	agencies.
15	"(B) Petitions.—The Administrator shall
16	establish rules for making transfers under sub-
17	paragraph (A). The initial set of rules shall be
18	promulgated not later than 90 days after the
19	date of the enactment of this paragraph.
20	"(C) AUTHORIZATION OF APPROPRIA-
21	TIONS.—There is authorized to be appropriated
22	to the Administrator to carry out this para-
23	graph $$27,500,000$ for fiscal year $2010$ and
24	each fiscal year thereafter.

1	"(3) Funding limitation.—For payment of
2	expenses incurred to administer the commercializa-
3	tion programs described in paragraphs (1) and (2),
4	the head of an agency may use not more than an
5	amount equal to 1 percent of the funds set aside for
6	the agency's Small Business Innovation Research
7	program. Such funds—
8	"(A) shall not be subject to the limitations
9	on the use of funds in subsection $(f)(2)$ ; and
10	"(B) shall not be used for the purpose of
11	funding costs associated with salaries and ex-
12	penses of employees of the Federal Govern-
13	ment.".



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#### 111TH CONGRESS 1ST SESSION

## H. R. 2767

To amend the Small Business Act to extend and improve the Small Business Innovation Research Program and the Small Business Technology Transfer Program, and for other purposes.

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JUNE 9, 2009

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- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Investing in Tomor-
- 5 row's Technology Act".

1	SEC. 2. EXTENSION OF TERMINATION DATES.
2	(a) SBIR.—Section 9(m) of the Small Business Act
3	(15 U.S.C. 638(m)) is amended by striking "2008" and
4	inserting "2011".
5	(b) STTR.—Section 9(n)(1)(A) of the Small Busi-
6	ness Act (15 U.S.C. 638(n)(1)(A)) is amended by striking
7	"2009" and inserting "2011".
8	SEC. 3. ENSURING THAT INNOVATIVE SMALL BUSINESSES
9	WITH SUBSTANTIAL INVESTMENT FROM VEN
10	TURE CAPITAL OPERATING COMPANIES ARE
11	ABLE TO PARTICIPATE IN THE SBIR AND
12	STTR PROGRAMS.
13	Section 9 of the Small Business Act (15 U.S.C. 638)
14	is amended by adding at the end the following:
15	"(aa) Venture Capital Operating Companies.—
16	Effective only for the SBIR and STTR programs the fol-
17	lowing shall apply:
18	"(1) A business concern that has more than
19	500 employees shall not qualify as a small business
20	concern.
21	"(2) In determining whether a small business
22	concern is independently owned and operated under
23	section 3(a)(1) or meets the small business size
24	standards instituted under section 3(a)(2), the Ad-
25	ministrator shall not consider a business concern to
26	be affiliated with a venture capital operating com-

1	pany (or with any other business that the venture
2	capital operating company has financed) if—
3	"(A) the venture capital operating com-
4	pany does not own 50 percent or more of the
5	business concern; and
6	"(B) employees of the venture capital oper-
7	ating company do not constitute a majority of
8	the board of directors of the business concern.
9	"(3) A business concern shall be deemed to be
10	'independently owned and operated' if—
11	"(A) it is owned in majority part by one or
12	more natural persons or venture capital oper-
13	ating companies;
14	"(B) there is no single venture capital op-
15	erating company that owns 50 percent or more
16	of the business concern; and
17	"(C) there is no single venture capital op-
18	erating company the employees of which con-
19	stitute a majority of the board of directors of
20	the business concern.
21	"(4) If a venture capital operating company
22	controlled by a business with more than 500 employ-
23	ees (in this paragraph referred to as a 'VCOC under
24	large business control') has an ownership interest in
25	a small business concern that is owned in majority

1	part by venture capital operating companies, the
2	small business concern is eligible to receive an award
3	under the SBIR or STTR program only if—
4	"(A) not more than two VCOCs under
5	large business control have an ownership inter-
6	est in the small business concern;
7	"(B) the VCOCs under large business con-
8	trol do not collectively own more than 20 per-
9	cent of the small business concern; and
10	"(C) the VCOCs under large business con-
11	trol do not collaborate with each other to exer-
12	cise more control over the small business con-
13	cern than they could otherwise exercise individ-
14	ually.
15	"(5) The term 'venture capital operating com-
16	pany' means a business concern—
17	"(A) that—
18	"(i) is a Venture Capital Operating
19	Company, as that term is defined in regu-
20	lations promulgated by the Secretary of
21	Labor; or
22	"(ii) is an entity that—
23	"(I) is registered under the In-
24	vestment Company Act of 1940 (15
25	U.S.C. 80a-51 et seq.); or

4			
3	7		

1	"(II) is an investment company,
2	as defined in section $3(c)(14)$ of such
3	Act (15 U.S.C. 80a-3(e)(14)), which
4	is not registered under such Act be-
5	cause it is beneficially owned by less
6	than 100 persons; and
7	"(B) that is itself organized or incor-
8	porated and domiciled in the United States, or
9	is controlled by a business concern that is incor-
10	porated and domiciled in the United States.".



I

#### 111TH CONGRESS 1ST SESSION

### H. R. 2747

To amend the Small Business Act to improve outreach and support activities and to increase award recipients from rural areas with respect to the Small Business Innovation Research Program and the Small Business Technology Transfer Program, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

JUNE 8, 2009

Mrs. Halvorson introduced the following bill; which was referred to the Committee on Small Business, and in addition to the Committee on Science and Technology, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

#### A BILL

To amend the Small Business Act to improve outreach and support activities and to increase award recipients from rural areas with respect to the Small Business Innovation Research Program and the Small Business Technology Transfer Program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Rural Technology De-
- 5 velopment and Outreach Act".

SEC 2	OUTREACH	AND SUPPORT	ACTIVITIES.

2	Section 9 of the Small Business Act (15 U.S.C. 638)
3	is amended by inserting after subsection (r) the following
4	"(s) Outreach and Support Activities.—
5	"(1) In General.—Subject to the other provi-
6	sions of this subsection, the Administrator shal
7	make grants on a competitive basis to organizations
8	to be used by the organizations to do one or both
9	of the following:
0	"(A) To conduct outreach efforts to in-
1	crease participation in the programs under this
2	section.
3	"(B) To provide application support and
4	entrepreneurial and business skills support to
5	prospective participants in the programs under
6	this section.
7	"(2) Authorization of appropriations.—
8	There is authorized to be appropriated to the Ad-
9	ministrator \$10,000,000 to carry out paragraph (1
20	for each of fiscal years 2010 and 2011.
21	"(3) Amount of assistance.—For each of
22	subparagraphs (A) and (B) of paragraph (1), the
23	amount of assistance provided to an organization
24	under that subparagraph in any fiscal year—

1	"(A) shall be equal to the total amount of
2	matching funds from non-Federal sources pro-
3	vided by the organization; and
4	"(B) shall not exceed \$250,000.
5	"(4) Direction.—An organization receiving
6	funds under paragraph (1) shall, in using those
7	funds, direct its activities at one or both of the fol-
8	lowing:
9	"(A) Small business concerns located in
10	geographic areas that are underrepresented in
11	the programs under this section.
12	"(B) Small business concerns owned and
13	controlled by women, small business concerns
14	owned and controlled by service-disabled vet-
15	erans, and small business concerns owned and
16	controlled by minorities.
17	"(5) Advisory board.—
18	"(A) ESTABLISHMENT.—Not later than 90
19	days after the date of the enactment of this
20	subsection, the Administrator shall establish an
21	advisory board for the activities carried out
22	under this subsection.
23	"(B) NON-APPLICABILITY OF FACA.—The
24	Federal Advisory Committee Act (5 U.S.C.
25	App.) shall not apply to the advisory board.

1	"(C) Members.—The members of the ad-
2	visory board shall include the following:
3	"(i) The Administrator (or the Ad-
4	ministrator's designee).
5	"(ii) For each Federal agency re-
6	quired by this section to conduct an SBIR
7	program, the head of the agency (or the
8	designee of the head of the agency).
9	"(iii) Representatives of small busi-
10	ness concerns that are current or former
11	recipients of SBIR awards, or representa-
12	tives of organizations of such concerns.
13	"(iv) Representatives of service pro-
14	viders of SBIR outreach and assistance, or
15	representatives of organizations of such
16	service providers.
17	"(D) Duties.—The advisory board shall
18	have the following duties:
19	"(i) To develop guidelines for awards
20	under paragraph (1), including guidelines
21	relating to award sizes, proposal require-
22	ments, measures for monitoring awardee
23	performance, and measures for deter-
24	mining the overall value of the activities
25	carried out by the awardees.

1	"(ii) To identify opportunities for co-
2	ordinated outreach, technical assistance,
3	and commercialization activities among
4	Federal agencies, the recipients of the
5	awards under paragraph (1), and appli-
6	cants and recipients of SBIR awards, in-
7	cluding opportunities such as—
8	"(I) podeasting or webcasting for
9	conferences, training workshops, and
10	other events;
11	"(II) shared online resources to
12	match prospective applicants with the
13	network of paragraph (1) recipients;
14	and
15	"(III) venture capital conferences
16	tied to technologies and sectors that
17	cross agencies.
18	"(iii) To review and recommend revi-
19	sions to activities under paragraph (1).
20	"(iv) To submit to the Committee on
21	Small Business and Entrepreneurship of
22	the Senate and the Committee on Small
23	Business and the Committee on Science
24	and Technology of the House of Represent-
25	atives an annual report on the activities

1	carried out under paragraph (1) and the
2	effectiveness and impact of those activities.
3	"(6) Selection criteria.—In awarding
4	grants under this subsection, the Administrator shall
5	use selection criteria developed by the advisory board
6	established under paragraph (5). The criteria shall
7	include—
8	"(A) criteria designed to give preference to
9	applicants who propose to carry out activities
10	that will reach either an underperforming geo-
11	graphic area or an underrepresented population
12	group (as measured by the number of SBIR ap-
13	plicants);
14	"(B) criteria designed to give preference to
15	applicants who propose to carry out activities
16	that complement, and are integrated into, the
17	existing public-private innovation support sys-
18	tem for the targeted region or population;
19	"(C) criteria designed to give preference to
20	applicants who propose to measure the effec-
21	tiveness of the proposed activities; and
22	"(D) criteria designed to give preference to
23	applicants who include a Small Business Devel-
24	opment Center program that is accredited for
25	its technology services.

1	"(7) Peer review.—In awarding grants under
2	this subsection, the Administrator shall use a peer
3	review process. Reviewers shall include—
4	"(A) SBIR program managers for agencies
5	required by this section to conduct SBIR pro-
6	grams; and
7	"(B) private individuals and organizations
8	that are knowledgeable about SBIR, the innova-
9	tion process, technology commercialization, and
10	State and regional technology-based economic
11	development programs.
12	"(8) Per-state limitations.—
13	"(A) IN GENERAL.—To be eligible to re-
14	ceive a grant under this subsection, the appli-
15	cant must have the written endorsement of the
16	Governor of the State where the targeted re-
17	gions or populations are located (if the regions
18	or populations are located in more than one
19	State, the applicant must have the written en-
20	dorsement of the Governor of each such State).
21	Such an endorsement must indicate that the
22	Governor will ensure that the activities to be
23	carried out under the grant will be integrated
24	with the balance of the State's portfolio of in-

1	vestments to nelp small business concerns com
2	mercialize technology.
3	"(B) LIMITATION.—Each fiscal year, a
4	Governor may have in effect not more than one
5	written endorsement for a grant under para
6	graph (1)(A), and not more than one written
7	endorsement for a grant under paragraph
8	(1)(B).
9	"(9) Specific requirements for awards.—
10	In making awards under paragraph (1) the Adminis
11	trator shall ensure that each award shall be for a pe
12	riod of 2 fiscal years. The Administrator shall estab
13	lish rules and performance goals for the disburse
14	ment of funds for the second fiscal year, and fund
15	shall not be disbursed to a recipient for such a fisca
16	year until after the advisory board established unde
17	this subsection has determined that the recipient is
18	in compliance with the rules and performance
19	goals.".
20	SEC. 3. RURAL PREFERENCE.
21	Section 9 of the Small Business Act (15 U.S.C. 638)
22	as amended, is further amended by adding at the end the
23	following:
24	"(aa) Rural Preference.—In making award
25	under this section Federal agencies shall give priority to

1	applications so as to increase the number of SBIR and
2	STTR award recipients from rural areas.".
3	SEC. 4. OBTAINING SBIR APPLICANT'S CONSENT TO RE-
4	LEASE CONTACT INFORMATION TO ECO-
5	NOMIC DEVELOPMENT ORGANIZATIONS.
6	Section 9 of the Small Business Act (15 U.S.C. 638),
7	as amended, is further amended by adding at the end the
8	following:
9	"(bb) Consent To Release Contact Informa-
10	TION TO ORGANIZATIONS.—
11	"(1) Enabling concern to give consent.—
12	Each Federal agency required by this section to con-
13	duct an SBIR program shall enable a small business
14	concern that is an SBIR applicant to indicate to the
15	agency whether the agency has its consent to—
16	"(A) identify the concern to appropriate
17	local and State-level economic development or-
18	ganizations as an SBIR applicant; and
19	"(B) release the concern's contact informa-
20	tion to such organizations.
21	"(2) Rules.—The Administrator shall estab-
22	lish rules to implement this subsection. The rules
23	shall include a requirement that the agency include
24	in its SBIR application forms a provision through

1	which the applicant can indicate consent for pur-
2	poses of paragraph (1).".
3	SEC. 5. INCREASED PARTNERSHIPS BETWEEN SBIR
4	AWARDEES AND PRIME CONTRACTORS, VEN-
5	TURE CAPITAL INVESTMENT COMPANIES,
6	AND LARGER BUSINESSES.
7	Section 9 of the Small Business Act (15 U.S.C. 638),
8	as amended, is further amended by adding at the end the
9	following:
10	"(ee) Increased Partnerships.—
11	"(1) IN GENERAL.—Each agency required by
12	this section to conduct an SBIR program shall es-
13	tablish initiatives by which the agency encourages
14	partnerships between SBIR awardees and prime
15	contractors, venture capital investment companies,
16	business incubators, and larger businesses, for the
17	purpose of facilitating the progress of the SBIR
18	awardees to the third phase.
19	"(2) Definition.—In this subsection, the term
20	'business incubator' means an entity that provides
21	coordinated and specialized services to entrepre-
22	neurial businesses which meet selected criteria dur-
23	ing the businesses' startup phases, including pro-
24	viding services such as shared office space and office
25	services, access to equipment, access to telecommuni-

1	cations and technology services, flexible leases, spe-
2	cialized management assistance, access to financing,
3	mentoring and training services, or other coordi-
4	nated business or technical support services designed
5	to provide business development assistance to entre-
6	preneurial businesses during these businesses' start-
7	up phases.".



I

#### 111TH CONGRESS 1ST SESSION

# H. R. 2772

To amend the Small Business Act to enhance the Small Business Innovation Research Program and the Small Business Technology Transfer Program, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

JUNE 9, 2009

Mr. Schock introduced the following bill; which was referred to the Committee on Small Business, and in addition to the Committee on Science and Technology, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

- To amend the Small Business Act to enhance the Small Business Innovation Research Program and the Small Business Technology Transfer Program, and for other purposes.
- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "SBIR and STTR En-
- 5 hancement Act".

ı	SEC. 2. ENCREASED NUMBER OF RESEARCH TOPIC SOLICE
2	TATIONS ANNUALLY AND SHORTENED PE
3	RIOD FOR FINAL DECISIONS ON APPLICA
4	TIONS.
5	(a) Increased Number of Research Topic So-
6	LICITATIONS ANNUALLY.—Section 9(g)(2) of the Small
7	Business Act (15 U.S.C. 638(g)(2)) is amended by insert-
8	ing before the semicolon at the end the following: ", but
9	not less often than twice per year".
10	(b) SHORTENED PERIOD FOR FINAL DECISIONS ON
11	APPLICATIONS.—Section 9(g)(4) of the Small Business
12	Act (15 U.S.C. $638(g)(4)$ ) is amended by inserting before
13	the semicolon at the end the following: ", but a final deci-
14	sion on each proposal shall be rendered not later than 90
15	days after the date on which the solicitation closes unless
16	the Administrator determines, on a case by case basis
17	that a decision may be extended from 90 days to 180
18	days".
19	SEC. 3. AGENCIES SHOULD FUND VITAL R&D PROJECTS
20	WITH THE POTENTIAL FOR COMMERCIALIZA
21	TION.
22	Section 9 of the Small Business Act (15 U.S.C. 638)
23	is amended by adding at the end the following:
24	"(aa) MULTIPLE FIRST PHASE SBIR AWARDS RE-
25	PORT.—The Administrator shall, on an annual basis, sub-
26	mit to the Committee on Small Business and the Com-
	•HR 2772 IH

- 1 mittee on Science and Technology of the House of Rep-
- 2 resentatives and the Committee on Small Business and
- 3 Entrepreneurship of the Senate a list identifying each
- 4 small business concern that, for the period covered by the
- 5 preceding 5 fiscal years, received 15 or more first phase
- 6 SBIR awards and no second phase SBIR awards.".
- 7 SEC. 4. FEDERAL AGENCY ENGAGEMENT WITH SBIR
- 8 AWARDEES THAT HAVE BEEN AWARDED MUL-
- 9 TIPLE PHASE ONE AWARDS BUT HAVE NOT
- 10 BEEN AWARDED PHASE TWO AWARDS.
- 11 Section 9 of the Small Business Act (15 U.S.C. 638),
- 12 as amended, is further amended by adding at the end the
- 13 following:
- 14 "(bb) Requirements Relating to Federal
- 15 AGENCY ENGAGEMENT WITH CERTAIN FIRST PHASE
- 16 SBIR AWARDEES.—Each Federal agency required by this
- 17 section to conduct an SBIR program shall engage with
- 18 SBIR awardees that have been awarded multiple first
- 19 phase SBIR awards but have not been awarded any sec-
- 20 ond phase SBIR awards and shall develop performance
- 21 measures with respect to awardee progression in the SBIR
- 22 program.".

1	SEC. 5. FUNDING FOR ADMINISTRATIVE, OVERSIGHT, AND
2	CONTRACT PROCESSING COSTS.
3	Section 9 of the Small Business Act (15 U.S.C. 638),
4	as amended, is further amended by adding at the end the
5	following:
6	"(ee) Assistance for Administrative, Over-
7	SIGHT, AND CONTRACT PROCESSING COSTS.—
8	"(1) IN GENERAL.—From amounts made avail-
9	able to carry out this subsection, the Administrator
10	may, on petition by Federal agencies required by
11	this section to conduct an SBIR program, transfer
12	funds to such agencies to assist with the administra-
13	tive, oversight, and contract processing costs relating
14	to such program.
15	"(2) Petitions.—The Administrator shall es-
16	tablish rules for making transfers under paragraph
17	(1). The initial set of rules shall be promulgated not
18	later than 180 days after the date of the enactment
19	of this subsection.
20	"(3) Limit on transfer.—A Federal agency
21	may not receive under this subsection in a fiscal
22	year an amount greater than 3 percent of the SBIR
23	budget of such agency for such fiscal year.
24	"(4) Authorization of appropriations.—
25	There is authorized to be appropriated to the Ad-

1	ministrator to carry out this subsection \$27,500,000
2	for each of fiscal years 2010 and 2011.".
3	SEC. 6. COMPTROLLER GENERAL AUDIT OF HOW FEDERAL
4	AGENCIES CALCULATE EXTRAMURAL RE-
5	SEARCH BUDGETS.
6	The Comptroller General of the United States shall
7	carry out a detailed audit of how Federal agencies cal-
8	culate extramural research budgets for purposes of calcu-
9	lating the size of the agencies' Small Business Innovation
10	Research Program and Small Business Technology Trans-
11	fer Program budgets. Not later than 1 year after the date
12	of the enactment of this $\operatorname{Act}$ , the Comptroller General shall
13	submit to the Committee on Small Business and the Com-
14	mittee on Science and Technology of the House of Rep-
15	resentatives and the Committee on Small Business and
16	Entrepreneurship of the Senate a report on the results
17	of the audit.
18	SEC. 7. AGENCY DATABASES TO SUPPORT PROGRAM EVAL-
19	UATION.
20	Section 9(k) of the Small Business Act (15 U.S.C.
21	638(k)) is amended—
22	(1) in paragraph (2)(A)—
23	(A) by striking "and" at the end of clause
24	(ii);

1	(B) by inserting "and" at the end of clause
2	(iii); and
3	(C) by adding at the end the following new
4	clause:
5	"(iv) information on the ownership
6	structure of award recipients, both at the
7	time of receipt of the award and upon com-
8	pletion of the award period;";
9	(2) by amending paragraph (3) to read as fol-
10	lows:
11	"(3) Updating information for data-
12	BASE.—
13	"(A) IN GENERAL.—A Federal agency
14	shall not make a Phase I or Phase II payment
15	to a small business concern under this section
16	unless the small business concern has provided
17	all information required under this subsection
18	and available at the time with respect to the
19	award under which the payment is made, and
20	with respect to any other award under this sec-
21	tion previously received by the small business
22	concern or a predecessor in interest to the small
23	business concern.
24	"(B) Apportionment.—In complying
25	with this paragraph, a small business concern

1	may apportion sales or additional investment
2	information relating to more than one second
3	phase award among those awards, if it notes
4	the apportionment for each award.
5	"(C) Annual updates upon termi-
6	NATION.—A small business concern receiving an
7	award under this section shall—
8	"(i) in the case of a second phase
9	award, update information in the data-
10	bases required under paragraphs (2) and
11	(6) concerning that award at the termi-
12	nation of the award period;
13	"(ii) in the case of award recipients
14	not described in clause (iii), be requested
15	to voluntarily update such information an-
16	nually thereafter for a period of 5 years;
17	and
18	"(iii) in the case of a small business
19	concern applying for a subsequent first
20	phase or second phase award, be required
21	to update such information annually there-
22	after for a period of 5 years."; and
23	(3) by adding at the end the following new
24	paragraph:

1	"(6) AGENCY PROGRAM EVALUATION DATA-
2	BASES.—Each Federal agency required to establish
3	an SBIR or STTR program under this section shall
4	develop and maintain, for the purpose of evaluating
5	such programs, a database containing information
6	required to be contained in the database under para-
7	graph (2). Each such database shall be designed to
8	be accessible to other agencies that are required to
9	maintain a database under this paragraph. Each
0	such database shall be developed and operated in a
11	manner to ensure that each such database is rel-
12	evant to and contributes to the agency's oversight
13	and evaluation of the SBIR and STTR programs.
14	Paragraphs (4) and (5) apply to each database
15	under this paragraph.".
16	SEC. 8. AGENCY DATABASES TO SUPPORT TECHNOLOGY
17	UTILIZATION.
8	Section 9(k) of the Small Business Act (15 U.S.C.
19	638(k)), as amended, is further amended by adding at the
20	end the following new paragraph:
21	"(7) AGENCY DATABASES TO SUPPORT TECH-
22	NOLOGY UTILIZATION.—Each Federal agency with
23	an SBIR or STTR program shall create and main-
24	tain a technology utilization database, which shall be
25	available to the public and shall contain data sup-

1 plied by the award recipients specifically to help 2 them attract customers for the products and services 3 generated under the SBIR or STTR project, and to 4 attract additional investors and business partners. 5 Each database created under this paragraph shall 6 include information on the other databases created 7 under this paragraph by other Federal agencies. 8 Participation in a database under this paragraph 9 shall be voluntary, except that such participation is 10 required of all award recipients who received supple-11 mental payments from SBIR and STTR program 12 funds above their initial Phase II award. Each data-13 base created under this paragraph shall be developed 14 and operated in a manner to ensure that each such 15 database is relevant to and contributes to the agen-16 cy's oversight and evaluation of the SBIR and 17 STTR programs.".

### 18 SEC. 9. INTERAGENCY POLICY COMMITTEE.

- 19 (a) ESTABLISHMENT.—The Director of the Office of
- 20 Science and Technology Policy shall establish an Inter-
- 21 agency SBIR/STTR Policy Committee comprised of one
- 22 representative from each Federal agency with an SBIR
- 23 program.
- 24 (b) COCHAIRS.—The Director of the Office of Science
- 25 and Technology Policy and the Director of the National

- Institute of Standards and Technology shall jointly chair
   the Interagency SBIR/STTR Policy Committee.
- 3 (c) Duties.—The Interagency SBIR/STTR Policy
- 4 Committee shall review the following issues and make pol-
- 5 icy recommendations on ways to improve program effec-
- 6 tiveness and efficiency:
- 7 (1) The public and government databases de-8 scribed in section 9(k) (1) and (2) of the Small 9 Business Act (15 U.S.C. 638(k) (1) and (2)).
- (2) Federal agency flexibility in establishing
  Phase I and II award sizes, and appropriate criteria
  to exercise such flexibility.
- 13 (3) Commercialization assistance best practices
  14 in Federal agencies with significant potential to be
  15 employed by other agencies, and the appropriate
  16 steps to achieve that leverage, as well as proposals
  17 for new initiatives to address funding gaps business
  18 concerns face after Phase II but before commer19 cialization.
- 20 (d) REPORTS.—The Interagency SBIR/STTR Policy
- 21 Committee shall transmit to the Committee on Science
- 22 and Technology and the Committee on Small Business of
- 23 the House of Representatives, and to the Committee on
- 24 Small Business and Entrepreneurship of the Senate—

1	(1) a report on its review and recommendations
2	under subsection $(c)(1)$ not later than 1 year after
3	the date of enactment of this Act;
4	(2) a report on its review and recommendations
5	under subsection (c)(2) not later than 18 months
6	after the date of enactment of this Act; and
7	(3) a report on its review and recommendations
8	under subsection (e)(3) not later than 2 years after
9	the date of enactment of this Act.
10	SEC. 10. NATIONAL RESEARCH COUNCIL SBIR STUDY.
11	Section 108(d) of the Small Business Reauthoriza-
12	tion Act of 2000, enacted into law by reference under sec-
13	tion $1(a)(9)$ of the Consolidated Appropriations Act, 2001
14	(Public Law 106–554), is amended—
15	(1) by striking "of the Senate" and all that fol-
16	lows through "not later than 3" and inserting "of
17	the Senate, not later than 3"; and
18	(2) by striking "; and" and all that follows
19	through "update of such report".
20	SEC. 11. EXPRESS AUTHORITY TO "FAST-TRACK" PHASE
21	TWO AWARDS FOR PROMISING PHASE ONE
22	RESEARCH.
23	Section 9 of the Small Business Act (15 U.S.C. 638),
24	as amended, is further amended by adding at the end the
25	following:

- 1 "(dd) Authority to 'Fast-Track' Phase Two
- 2 AWARDS FOR PROMISING PHASE ONE RESEARCH.—To
- 3 address the delay between an award for the first phase
- 4 of an SBIR program and the application for and extension
- 5 of an award for the second phase of such program, each
- 6 Federal agency with an SBIR program may develop 'fast-
- 7 track' programs to eliminate such delay by issuing second
- 8 phase SBIR awards as soon as practicable, including in
- 9 appropriate cases simultaneously with the issuance of the
- 10 first phase SBIR award. The Administrator shall encour-
- 11 age the development of such 'fast-track' programs.".
- 12 SEC. 12. INCREASED SBIR AND STTR AWARD LEVELS.
- 13 (a) SBIR AWARD LEVEL AND ANNUAL ADJUST-
- 14 MENTS.—Section 9(j) of the Small Business Act (15
- 15 U.S.C. 638(j)) is amended by adding at the end the fol-
- 16 lowing:
- 17 "(4) FURTHER ADDITIONAL MODIFICATIONS.—Not
- 18 later than 180 days after the date of enactment of this
- 19 paragraph and notwithstanding paragraph (2)(D), the Ad-
- 20 ministrator shall modify the policy directives issued pursu-
- 21 ant to this subsection to provide for an increase to
- 22 \$250,000 in the amount of funds which an agency may
- 23 award in the first phase of an SBIR program, and to
- 24 \$2,000,000 in the second phase of an SBIR program, and

1 a mandatory annual adjustment of such amounts to reflect 2 economic adjustments and programmatic considerations.". 3 (b) STTR AWARD LEVEL AND ANNUAL ADJUST-MENTS.—Section 9(p)(2)(B)(ix) of the Small Business Act (15 U.S.C. 638(p)(2)(B)(ix)) is amended— (1) by striking "\$100,000" and "\$750,000" 6 and inserting "\$250,000" and "\$2,000,000", re-7 8 spectively; and 9 (2) by striking "greater or lesser amounts" and 10 inserting "with a mandatory annual adjustment of 11 such amounts to reflect economic adjustments and 12 programmatic considerations, and with lesser 13 amounts". 14 (c) LIMITATION ON CERTAIN AWARDS.—Section 9 of the Small Business Act (15 U.S.C. 638), as amended, is further amended by adding at the end the following: 17 "(ee) Limitation on Phase I and II Awards.— 18 "(1) IN GENERAL.—No Federal agency shall 19 issue an award under the SBIR program or the 20 STTR program if the size of the award exceeds the 21 amounts established under subsections (j)(4) and 22 (p)(2)(B)(ix), except as provided in paragraph (2). 23 "(2) Exception.—The prohibition in para-24 graph (1) does not apply to an agency for a fiscal 25 year if the head of the agency—

1	"(A) notifies the Administrator that the
2	agency intends to issue awards in that fiscal
3	year without regard to the prohibition in para-
4	graph (1); and
5	"(B) reports to the Committee on Small
6	Business and the Committee on Science and
7	Technology of the House of Representatives
8	and the Committee on Small Business and En-
9	trepreneurship of the Senate at least annually
10	the number of instances in which the agency
11	issued an award that exceeds the amounts re-
12	ferred to in paragraph (1) and the justification
13	for each such instance.".
14	SEC. 13. EXPRESS AUTHORITY FOR AN AGENCY TO AWARD
15	SEQUENTIAL PHASE TWO AWARDS FOR SBIR-
16	FUNDED PROJECTS.
17	Section 9 of the Small Business Act (15 U.S.C. 638),
18	as amended, is further amended by adding at the end the
19	following:
20	"(ff) REQUIREMENTS RELATING TO ADDITIONAL
21	SECOND PHASE SBIR AWARDS.—
22	"(1) In general.—A small business concern
23	that receives a second phase SBIR award for a
24	project remains eligible to receive additional second
25	phase SBIR awards for such project.

I	"(2) TECHNICAL OR WEAPONS SYSTEMS.—
2	Agencies are expressly authorized to provide addi-
3	tional second phase SBIR awards for testing and
4	evaluation assistance for the insertion of SBIR tech-
5	nologies into technical or weapons systems.".
6	SEC. 14. FIRST PHASE REQUIRED.
7	Section 9 of the Small Business Act (15 U.S.C. 638),
8	as amended, is further amended by adding at the end the
9	following:
10	"(gg) First Phase Required.—Under this section,
10 11	"(gg) First Phase Required.—Under this section, a Federal agency shall provide to a small business concern
11	a Federal agency shall provide to a small business concern
11 12	a Federal agency shall provide to a small business concern an award for the second phase of an SBIR program with
11 12 13	a Federal agency shall provide to a small business concern an award for the second phase of an SBIR program with respect to a project only if such agency finds that the
11 12 13 14	a Federal agency shall provide to a small business concern an award for the second phase of an SBIR program with respect to a project only if such agency finds that the small business concern has been provided an award for
11 12 13 14 15 16	a Federal agency shall provide to a small business concern an award for the second phase of an SBIR program with respect to a project only if such agency finds that the small business concern has been provided an award for the first phase of an SBIR program with respect to such