NATIONAL TRAILS SYSTEM WILLING SELLER ACT

SEPTEMBER 11, 2008.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. Rahall, from the Committee on Natural Resources, submitted the following

REPORT

[To accompany H.R. 1847]

[Including cost estimate of the Congressional Budget Office]

The Committee on Natural Resources, to whom was referred the bill (H.R. 1847) to amend the National Trails System Act to clarify Federal authority relating to land acquisition from willing sellers for the majority of the trails in the System, and for other purposes, having considered the same, report favorably thereon with an amendment and recommend that the bill as amended do pass.

The amendment is as follows:

Strike all after the enacting clause and insert the following:

This Act may be cited as the "National Trails System Willing Seller Act". SEC. 2. AUTHORITY TO ACQUIRE LAND FROM WILLING SELLERS FOR CERTAIN TRAILS.

(a) Oregon National Historic Trail.—Section 5(a)(3) of the National Trails System Act (16 U.S.C. 1244(a)(3)) is amended by adding at the end the following: "No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land. The authority of the Federal Government to acquire fee title under this paragraph shall be limited to an average of not more than ¼ mile on either side of the trail.".

(b) MORMON PIONEER NATIONAL HISTORIC TRAIL.—Section 5(a)(4) of the National Trails System Act (16 U.S.C. 1244(a)(4)) is amended by adding at the end the following: "No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land. The authority of the Federal Government to acquire fee title under this paragraph shall be limited to an average of not more than $\frac{1}{4}$ mile on either side of the trail.

(c) CONTINENTAL DIVIDE NATIONAL SCENIC TRAIL.—Section 5(a)(5) of the National Trails System Act (16 U.S.C. 1244(a)(5)) is amended by adding at the end the following: "No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land. The authority of the Federal Government to acquire fee title under this paragraph shall be limited to an

average of not more than ¼ mile on either side of the trail.".

(d) LEWIS AND CLARK NATIONAL HISTORIC TRAIL.—Section 5(a)(6) of the National Trails System Act (16 U.S.C. 1244(a)(6)) is amended by adding at the end the following: "No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land. The authority of the Federal Government to acquire fee title under this paragraph shall be limited to an average of not more than ½ mile on either side of the trail.

(e) NORTH COUNTRY NATIONAL SCENIC TRAIL.—Section 5(a)(8) of the National Trails System Act (16 U.S.C. 1244(a)(8)) is amended by adding at the end the following: "No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except

with the consent of the owner of the land or interest in land."

(f) ICE AGE NATIONAL SCENIC TRAIL.—Section 5(a)(10) of the National Trails System Act (16 U.S.C. 1244(a)(10)) is amended by adding at the end the following: "No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land.".

(g) POTOMAC HERITAGE NATIONAL SCENIC TRAIL.—Section 5(a)(11) of the National

Trails System Act (16 U.S.C. 1244(a)(11)) is amended-

(1) by striking the fourth and fifth sentences; and

- (2) by adding at the end the following: "No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land."
- (h) NEZ PERCE NATIONAL HISTORIC TRAIL.—Section 5(a)(14) of the National Trails System Act (16 U.S.C. 1244(a)(14)) is amended—

 (1) by striking the fourth and fifth sentences; and

(2) by adding at the end the following: "No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land. The authority of the Federal Government to acquire fee title under this paragraph shall be limited to an average of not more than 1/4 mile on either side of the trail.".

SEC. 3. CONFORMING AMENDMENT.

Section 10 of the National Trails System Act (16 U.S.C. 1249) is amended by striking subsection (c) and inserting the following:

'(c) AUTHORIZATION OF APPROPRIATIONS.

"(1) IN GENERAL.—Except as otherwise provided in this Act, there are authorized to be appropriated such sums as are necessary to implement the provisions of this Act relating to the trails designated by section 5(a).

"(2) NATCHEZ TRACE NATIONAL SCENIC TRAIL.

- "(A) IN GENERAL.—With respect to the Natchez Trace National Scenic Trail (referred to in this paragraph as the 'trail') designated by section
 - (i) not more than \$500,000 shall be appropriated for the acquisition of land or interests in land for the trail; and

"(ii) not more than \$2,000,000 shall be appropriated for the development of the trail.

"(B) PARTICIPATION BY VOLUNTEER TRAIL GROUPS.—The administering agency for the trail shall encourage volunteer trail groups to participate in the development of the trail."

PURPOSE OF THE BILL

The purpose of H.R. 1847 is to amend the National Trails System Act to clarify federal authority relating to land acquisition from willing sellers for the majority of the trails in the System, and for other purposes.

Background and Need for Legislation

H.R. 1847 amends the National Trails System Act to provide authority to purchase lands from willing sellers for nine designated trails that currently lack such authority.

Congress enacted the National Trails System Act in 1968 (16 U.S.C. 1241 et seq.) to provide for increased outdoor recreation needs and "to promote the preservation of, public access to, travel within, and enjoyment and appreciation of the open-air, outdoor areas and historic resources of the Nation" by instituting a national system for recreational, scenic, and historic trails.

Section 7(f)(2) of the National Trails System Act addresses land acquisition by stating, "In acquiring lands or interests in lands for a National Scenic or Historic Trail, the appropriate Secretary may, with the consent of a landowner, acquire whole tracts notwithstanding that parts of such tracts may lie outside the area of trail

acquisition."

Section 7(g) of the National Trails System Act gives the appropriate Secretary the authority to "utilize condemnation authority to acquire private lands or interests therein pursuant to this section only in cases where, in his judgment, all reasonable efforts to acquire such lands or interests therein have failed . . .". However, in the past several years, legislation designating new trails has limited acquisition authority to acquisition from willing sellers only.

Nonetheless, for nine trails that are part of the system—the Oregon National Historic Trail, the Mormon Pioneer National Historic Trail, the Continental Divide National Scenic Trail, the Lewis and Clark National Historic Trail, the Iditarod National Historic Trail, the North Country National Scenic Trail, the Ice Age National Scenic Trail, the Potomac Heritage National Scenic Trail, and the Nez Perce National Historic Trail—the United States has no acquisition authority.

Because these nine trails do not have acquisition authority, federal trail managers are unable to purchase lands or easements to ensure public access or to protect these trails from inappropriate development. Enactment of H.R. 1847 will provide the same authority to these nine trails as that which exists for the rest of the

trails in the system.

COMMITTEE ACTION

H.R. 1847 was introduced on March 29, 2007, by Representative Mark Udall (D-CO). The bill was referred to the Committee on Natural Resources, and within the Committee to the Subcommittee on National Parks, Forests and Public Lands. On July 10, 2008, the Subcommittee held a hearing on the bill during which the Ad-

ministration testified in support of the bill.

On July 23, 2008, the Subcommittee was discharged from further consideration of H.R. 1847 and the full Natural Resources Committee met to consider the bill. Subcommittee Chairman Grijalva (D-AZ) offered an amendment in the nature of a substitute that made minor technical changes to the bill to conform it to the companion measure reported by the Senate Energy and Natural Resources Committee. Ranking Member Young (R-AK) then offered an amendment to the substitute that would exclude the Iditarod National Historic Trail from the provisions of H.R. 1847. The Young amendment was adopted by voice vote. Representative Lamborn (R-CO) then offered an amendment to the substitute on behalf of Representative Sali (R-ID) that would make all lands within the designated trails identified in the bill exclusively governed by relevant state and local laws regarding the possession or

use of a weapon, including a concealed weapon. The Lamborn amendment was not adopted by a roll call vote of 8 yeas to 15 nays, as follows:

COMMITTEE ON NATURAL RESOURCES
U.S. House of Representatives
110th Congress

Date: July 23, 2008 Convened: 12:31 Adjourned:

Meeting on: H.R. 1847 - Sali #1 Amendment to the ANS

✓ Recorded Vote

Vote # 3

Total: Yeas: 8

Nays: 15

MEMBERS	Yea	Nay	Pres	MEMBERS	Yea	Nay	Pres
Mr. Rahall, WV		1		Mr. Gohmert, TX			
Mr. Young, AK				Mrs. Bordallo, GUAM		1	
Mr. Miller, CA		1		Mr. Cole, OK			
Mr. Saxton, NJ				Mr. Costa, CA			
Mr. Markey, MA				Mr. Bishop, UT			
Mr. Gallegly, CA				Mr. Boren, OK			
Mr. Kildee, MI		1		Mr. Shuster, PA			
Mr. Duncan, TN				Mr. Sarbanes, MD		1	
Mr. DeFazio, OR		1		Mr. Sali, ID	1		
Mr. Gilchrest, MD				Mr. Hinchey, NY			
Mr. Faleomavaega, AS				Mr. Lamborn, CO	1		
Mr. Cannon, UT				Mr. Kennedy, RI		1	
Mr. Abercrombie, HI		/		Ms. Fallin, OK			
Mr. Tancredo, CO	1			Mr. Kind, WI			
Mr. Ortiz, TX				Mr. Adrian Smith, NE	1		
Mr. Flake, AZ				Mrs. Capps, CA		1	
Mr. Pallone, NJ		1		Mr. Wittman, VA	1		
Mr. Pearce, NM	1			Mr. Inslee, WA		1	
Mrs. Christensen, VI		1		Vacancy			
Mr. Brown, SC				Mr. Mark Udall, CO			
Mrs. Napolitano, CA		1		Mr. Baca, CA	/		
Mr. Fortuño, PR				Ms. Solis, CA		/	
Mr. Holt, NJ				Ms. Herseth Sandlin, SD	/		
Mrs. McMorris Rodgers, WA				Mr. Shuler, NC			
Mr. Grijalva, AZ		1					
		1		Total	8	15	

Markups - 1/3 to meet (16), 25 to report August 27, 2008 (12:19pm)

The Grijalva amendment in the nature of a substitute, as amended, was then adopted by voice vote. The bill, as amended, was then ordered favorably reported to the House of Representatives by voice vote

SECTION-BY-SECTION ANALYSIS

Section 1. Short title

Section 1 provides that the Act may be cited as the "National Trails System Willing Seller Act".

Section 2. Authority to acquire land from willing sellers for certain trails

Section 2 amends the sections of the National Trails System Act (16 U.S.C. 1244) for the Oregon National Historic Trail, the Mormon Pioneer National Historic Trail, the Continental Divide National Scenic Trail, the Lewis and Clark National Historic Trail, the North Country National Scenic Trail, the Ice Age National Scenic Trail, the Potomac Heritage National Scenic Trail, and the Nez Perce National Historic Trail to require the consent of the owner to acquire private land for these trails.

Section 3. Conforming amendment

Section 3 amends the National Trails System Act to authorize appropriations for the trails designated in section 5(a), authorizes supplemental appropriations for the Natchez Trace National Scenic Trail and requires that the agencies administering trails encourage volunteer trail groups to participate in trail development.

COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Natural Resources' oversight findings and recommendations are reflected in the body of this report.

CONSTITUTIONAL AUTHORITY STATEMENT

Article I, section 8 of the Constitution of the United States grants Congress the authority to enact this bill.

COMPLIANCE WITH HOUSE RULE XIII

1. Cost of Legislation. Clause 3(d)(2) of rule XIII of the Rules of the House of Representatives requires an estimate and a comparison by the Committee of the costs which would be incurred in carrying out this bill. However, clause 3(d)(3)(B) of that Rule provides that this requirement does not apply when the Committee has included in its report a timely submitted cost estimate of the bill prepared by the Director of the Congressional Budget Office under section 402 of the Congressional Budget Act of 1974.

2. Congressional Budget Act. As required by clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a) of the Congressional Budget Act of 1974, this bill does not contain any new budget authority, spending authority, credit authority, or an increase or decrease in revenues or tax expenditures.

3. General Performance Goals and Objectives. As required by clause 3(c)(4) of rule XIII, the general performance goal or objective of this bill is to amend the National Trails System Act to clarify Federal authority relating to land acquisition from willing sellers for the majority of the trails in the System, and for other purposes.

4. Congressional Budget Office Cost Estimate. Under clause 3(c)(3) of rule XIII of the Rules of the House of Representatives and section 403 of the Congressional Budget Act of 1974, the Committee has received the following cost estimate for this bill from the Director of the Congressional Budget Office:

H.R. 1847—National Trails System Willing Seller Act

H.R. 1847 would amend the National Trails System Act to allow the federal government to purchase land from willing sellers for eight of the 25 national trails currently in the system. Under current law, federal agencies are not authorized to spend funds to acquire land or other property interests for eight national trails that are outside of existing federal areas, such as national forests or parks. (An exception to this prohibition is that one site in each state crossed by each trail may be acquired for an interpretive site.)

The costs of implementing H.R. 1847 are uncertain because the federal agencies that administer the national trails have not completed land protection plans for most of the trails that would be affected by the legislation. CBO expects that relatively little land along the 16,000 miles composing the eight trails would be acquired because most land can probably be protected in other ways, as it is for most other trails in the system. Under the bill, total acquisition costs could be significant, however, because some of the longest trails would probably require larger areas to be purchased. For example, land acquisition for multistate trails such as the 3,200-mile North Country National Scenic Trail could cost over \$100 million, assuming appropriation of the necessary amounts. For some of the shorter trails, especially those located primarily on state or federal land, costs would be much lower. In any case, all acquisition funding would be subject to future appropriations and would be spent over a period of several years. This estimate is based on information provided by the National Park Service and the Forest Service, which administer most of the national trails affected by the bill.

Enacting H.R. 1847 would not affect direct spending or revenues. The bill contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act and would impose no costs on state, local, or tribal governments.

On August 3, 2007, CBO transmitted a cost estimate for S. 169, the National Trails System Willing Seller Act, as ordered reported by the Senate Committee on Energy and Natural Resources on July 25, 2007. S. 169 and H.R. 1847 are very similar. The cost of implementing H.R. 1847 could be less than that of S. 169 because the House bill includes one fewer trail (the Iditarod National Historic Trail in Alaska), but CBO estimates that the difference in costs would be small because the Alaska trail is located primarily on public land that would not need to be purchased.

The CBO staff contact for this estimate is Deborah Reis. The estimate was approved by Theresa Gullo, Deputy Assistant Director for Budget Analysis.

COMPLIANCE WITH PUBLIC LAW 104-4

This bill contains no unfunded mandates.

EARMARK STATEMENT

H.R. 1847 does not contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9(d), 9(e) or 9(f) of rule XXI.

PREEMPTION OF STATE, LOCAL OR TRIBAL LAW

This bill is not intended to preempt any State, local or tribal law.

CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

NATIONAL TRAILS SYSTEM ACT

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NATIONAL SCENIC AND NATIONAL HISTORICAL TRAILS

SEC. 5. (a) National scenic and national historic trails shall be authorized and designated only by Act of Congress. There are hereby established the following National Scenic and National Historic Trails:

- (3) The Oregon National Historic Trail, a route of approximately two thousand miles extending from near Independence, Missouri, to the vicinity of Portland, Oregon, following a route as depicted on maps identified as "Primary Route of the Oregon Trail 1841–1848", in the Department of the Interior's Oregon Trail study report dated April 1977, and which shall be on file and available for public inspection in the office of the Director of the National Park Service. The trail shall be administered by the Secretary of the Interior. No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land. The authority of the Federal Government to acquire fee title under this paragraph shall be limited to an average of not more than ½ mile on either side of the trail.
- (4) The Mormon Pioneer National Historic Trail, a route of approximately one thousand three hundred miles extending from Nauvoo, Illinois, to Salt Lake City, Utah, following the primary historical route of the Mormon Trail as generally depicted on a map, identified as, "Mormon Trail Vicinity Map,

figure 2" in the Department of the Interior Mormon Trail study report dated March 1977, and which shall be on file and available for public inspection in the office of the Director, National Park Service, Washington, D.C. The trail shall be administered by the Secretary of the Interior. No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land. The authority of the Federal Government to acquire fee title under this paragraph shall be limited to an average of not

more than ½ mile on either side of the trail.

(5) The Continental Divide National Scenic Trail, a trail of approximately thirty-one hundred miles, extending from the Montana-Canada border to the New Mexico-Mexico border, following the approximate route depicted on the map, identified as "Proposed Continental Divide National Scenic Trail" in the Department of the Interior Continental Divide Trail study report dated March 1977 and which shall be on file and available for public inspection in the office of the Chief, Forest Service, Washington, D.C. The Continental Divide National Scenic Trail shall be administered by the Secretary of Agriculture in consultation with the Secretary of the Interior. Notwithstanding the provisions of section 7(c), the use of motorized vehicles on roads which will be designated segments of the Continental Divide National Scenic Trail shall be permitted in accordance with regulations prescribed by the appropriate Secretary. No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land. The authority of the Federal Government to acquire fee title under this paragraph shall be limited to an average of not more than 1/4 mile on either side of the trail.

(6) The Lewis and Clark National Historic Trail, a trail of approximately three thousand seven hundred miles, extending from Wood River, Illinois, to the mouth of the Columbia River in Oregon, following the outbound and inbound routes of the Lewis and Clark expedition depicted on maps identified as, "Vicinity Map, Lewis and Clark Trail" study report dated April 1977. The map shall be on file and available for public inspection in the office of the Director, National Park Service, Washington, D.C. The trail shall be administered by the Secretary of the Interior. No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land. The authority of the Federal Government to acquire fee title under this paragraph shall be limited to an average of not more than 1/4 mile

on either side of the trail.

(8) The North Country National Scenic Trail, a trail of approximately thirty-two hundred miles, extending from eastern New York State to the vicinity of Lake Sakakawea in North Dakota, following the approximate route depicted on the map identified as "Proposed North Country Trail-Vicinity Map" in the Department of the Interior "North Country Trail Report", dated June 1975. The map shall be on file and available for public inspection in the office of the Director, National Park Service, Washington, District of Columbia. The trail shall be administered by the Secretary of the Interior. No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land.

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(10) The Ice Age National Scenic Trail, a trail of approximately one thousand miles, extending from Door County, Wisconsin, to Interstate Park in Saint Croix County, Wisconsin, generally following the route described in "On the Trail of the Ice Age—A Hiker's and Biker's Guide to Wisconsin's Ice Age National Scientific Reserve and Trail", by Henry S. Reuss, Member of Congress, dated 1980. The guide and maps shall be on file and available for public inspection in the Office of the Director, National Park Service, Washington, District of Columbia. Overall administration of the trail shall be the responsibility of the Secretary of the Latence of the Secretary sibility of the Secretary of the Interior pursuant to section 5(d) of this Act. The State of Wisconsin, in consultation with the Secretary of the Interior, may, subject to the approval of the Secretary, prepare a plan for the management of the trail which shall be deemed to meet the requirements of section 5(e) of this Act. Notwithstanding the provisions of section 7(c), snowmobile use may be permitted on segments of the Ice Age National Scenic Trail where deemed appropriate by the Secretary and the managing authority responsible for the segment. No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the

owner of the land or interest in land.

(11) The Potomac Heritage National Scenic Trail, a corridor of approximately seven hundred and four miles following the route as generally depicted on the map identified as "National Trails System, Proposed Potomac Heritage Trail" in "The Potomac Heritage Trail", a report prepared by the Department of the Interior and dated December 1974, except that no designation of the trail shall be made in the State of West Virginia. The map shall be on file and available for public inspection in the office of the Director of the National Park Service, Washington, District of Columbia. The trail shall initally consist of only those segments of the corridor located within the exterior boundaries of federally administered areas. [No lands or interests therein outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the Potomac Heritage Trail. The Secretary of the Interior may designate lands outside of federally administered areas as segments of the trail, only upon application from the States or local governmental agencies involved, if such segments meet the criteria established in this Act and are administered by such agencies without expenses to the United States. The trail shall be administered by the Secretary of the Interior. No land or interest in land outside the exterior boundaries of any

federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land.

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(14) The Nez Perce National Historic Trail, a route of approximately eleven hundred and seventy miles extending from the vicinity of Wallowa Lake, Oregon, to Bear Paw Mountain, Montana, as generally depicted in "Nez Perce (Nee-Me-Poo) Trail Study Report" prepared by the Department of Agriculture and dated March 1982. The report shall be on file and available for public inspection in the Office of the Chief of the Forest Service, Washington, District of Columbia. The trail shall be administered by the Secretary of Agriculture. [No lands or interests therein outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the Nez Perce National Historic Trail. The Secretary of Agriculture may designate lands outside of federally administered areas as segments of the trail upon application from the States or local governmental agencies involved if such segments meet the criteria established in this Act and are administered by such agencies without expense to the United States.] So that significant route segments and sites recognized as associated with the Nez Perce Trail may be distinguished by suitable markers, the Secretary of Agriculture is authorized to accept the donation of suitable markers for placement at appropriate locations. Any such markers associated with the Nez Perce Trail which are to be located on lands administered by any other department or agency of the United States may be placed on such lands only with the concurrence of the head of such department or agency. No land or interest in land outside the exterior boundaries of any federally administered area may be acquired by the Federal Government for the trail except with the consent of the owner of the land or interest in land. The authority of the Federal Government to acquire fee title under this paragraph shall be limited to an average of not more than 1/4 mile on either side of the trail.

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AUTHORIZATION OF APPROPRIATIONS

Sec. 10. (a) * * *

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[(c)(1) There is hereby authorized to be appropriated such sums as may be necessary to implement the provisions of this Act relating to the trails designated by paragraphs 5(a) (3), (4), (5), (6), (7), (8), (9), and (10): *Provided*, That no such funds are authorized to be appropriated prior to October 1, 1978: *And provided further*, That notwithstanding any other provisions of this Act or any other provisions of law, no funds may be expended by Federal agencies for the acquisition of lands or interests in lands outside the exterior boundaries of existing Federal areas for the Continental Divide National Scenic Trail, the North Country National Scenic Trail, the Ice Age National Scenic Trail, the Oregon National Historic Trail, the Mormon Pioneer National Historic Trail, the Lewis and Clark

National Historic Trail, and the Iditarod National Historic Trail, except that funds may be expended for the acquisition of lands or interests therein for the purpose of providing for one trail interpretation site, as described in section 7(c), along with such trail in

each State crossed by the trail.

[(2) Except as otherwise provided in this Act, there is authorized to be appropriated such sums as may be necessary to implement the provisions of this Act relating to the trails designated by section 5(a). Not more than \$500,000 may be appropriated for the purposes of acquisition of land and interests therein for the trail designated by section 5(a)(12) of this Act, and not more than \$2,000,000 may be appropriated for the purposes of the development of such trail. The administering agency for the trail shall encourage volunteer trail groups to participate in the development of the trail.]

(c) AUTHORIZATION OF APPROPRIATIONS.—

(1) In GENERAL.—Except as otherwise provided in this Act, there are authorized to be appropriated such sums as are necessary to implement the provisions of this Act relating to the trails designated by section 5(a).

(2) Natchez trace national scenic trail.—

(A) In GENERAL.—With respect to the Natchez Trace National Scenic Trail (referred to in this paragraph as the "trail") designated by section 5(a)(12)—

(i) not more than \$500,000 shall be appropriated for the acquisition of land or interests in land for the trail;

and

(ii) not more than \$2,000,000 shall be appropriated

for the development of the trail.

(B) Participation by volunteer trail groups.—The administering agency for the trail shall encourage volunteer trail groups to participate in the development of the trail.

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