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AUTHORIZING EXPENDITURES BY COMMITTEES OF THE SENATE

APRIL 23, 2009.—Ordered to be printed

Mr. SCHUMER, from the Committee on Rules and Administration, submitted the following

R E P O R T

[Relating to S. Res. 73]

CHAIRMAN'S STATEMENT

Since the 101st Congress, the Rules Committee has favorably reported out and the Senate has agreed to an omnibus biennial committee funding authorization for the standing, special, and select committees of the Senate. This procedure has consistently received strong support from committee chairmen and ranking members over the succeeding Congresses.

Beginning in the 106th Congress, the biennial committee funding fiscal year structure was divided into 3 segments: the 7-month period from March 1 through September 30 of the first calendar year of the Congress; the 12-month period from October 1 of the first calendar year through September 30 of the second calendar year; and the 5-month period from October 1, of the second calendar year through the last day of February of the third calendar year. S. Res. 73 continues this practice.

As a result of the federal elections in November 2008, the Senate in the 111th Congress is currently composed of 56 Democratic Members, 41 Republican Members, 2 Independents, and 1 Vacancy. On January 15, 2009, the Majority Leader and the Minority Leader in their colloquy on the Senate Floor announced an agreement and provided guidance on committee funding for the 111th Congress prior to appointing the chairmen, ranking members, and Senators who will serve on committees during the current Congress. However, at that time the Senate was also operating under a continuing resolution and the appropriations account for committees was frozen at the 2008 levels.

The Joint Leadership colloquy specified that upon enactment of a full year appropriation for the legislative branch, the Rules Com-

mittee shall authorize $100,000,000 annually for staff salary baselines to be allocated at a 60 percent to 40 percent ratio, majority/minority respectively, for the 111th Congress. In addition, the authorization shall provide for salary baselines to be adjusted by future cost-of-living adjustment (COLA) increases, as approved by the Senate President pro tempore. The colloquy further stated that the Majority Leader and the Chairman of the Rules Committee have agreed that 89 percent of special reserves is available to each chairman and ranking member for administrative expenses, if requested, to be allocated at a 60 percent to 40 percent ratio, majority/minority respectively. It was noted in the colloquy that special reserves have been available to committees since 2001, and shall not exceed historic levels.

The Joint Leadership also issued a letter to accompany the colloquy. The letter expressed the commitment of the Leaders that upon enactment of a full appropriation for the legislative branch, the individual minority committee funding levels remain unchanged, and no committee budget shall be allocated to reduce the minority committee budget below that of fiscal year 2008.

However, as noted, implementation of the guidance provided to committees in the Joint Leadership colloquy and letter required enactment of the FY09 legislative branch appropriations bill.

The Joint Leadership letter, submitted by the Majority Leader and the Minority Leader, is included below for informational purposes.

JOINT LEADERSHIP LETTER

> We mutually commit to the following for the 111th Congress:
>
> Upon enactment of a full year appropriation for the legislative branch, the majority and minority staff salary baselines for the committees of the Senate, including Joint and Special Committees, and all other subgroups, shall be apportioned at a 60 percent to 40 percent ratio, based on an authorization of $100,000,000 annually. Additionally, upon enactment of a full year appropriation for the legislative branch, the authorization will provide for salary baselines to be adjusted by future cost of living adjustment, COLA, increases as approved by the President Pro Tempore of the Senate. Further, the majority leader and the chairman of the Rules Committee have agreed that 89 percent of special reserves is available to each chair/ranking member for administrative expenses, if requested, to be allocated at a 60 percent to 40 percent ratio, majority/minority respectively.
>
> This will allow individual minority committee funding levels to remain unchanged, if special reserves are requested. Therefore, no committee budget shall be allocated to reduce the minority committee budget below that of fiscal year 2008.
>
> Funds for committee expenses shall be available to each chairman consistent with the Senate rules and practices of the 110th Congress.

The chairman and ranking member of any committee, may, by mutual agreement, modify the apportionment of committee funding, and/or space.

The division of committee office space shall be commensurate with the 60 percent to 40 percent ratio.

BACKGROUND

The "omnibus" committee funding resolution in the amount of $69,152,989 for the 7-month period of FY 2009 (March 1, 2009 through September 30, 2009); $121,593,254 for the 12-month period of FY 2010 (October 1, 2009 through September 30, 2010); and $51,787,223 for the 5-month period of FY 2011 (October 1, 2010 through February 28, 2011) was reported in lieu of Senate Resolutions 28, 30, 31, 32, 33, 34, 36, 39, 41, 42, 43, 44, 45, 46, 47, 50, 51, and 54 which were reported by the Senate committees in conformance with paragraph 9 of Rule XXVI of the Standing Rules of the Senate and referred to the Committee on Rules and Administration. An original resolution, subsequently S. Res. 46, authorizing expenditures by the Committee on Rules and Administration, is on the Senate calendar (Order No. 22) and is obviated by passage of S. Res. 73, since funding for the Rules Committee's expenditures in the 111th Congress are included in the omnibus funding resolution.

The total funding target for each of fiscal years 2009, 2010, and 2011, will be $100,000,000 annually for committee staff salary baselines to be allocated at a 60 percent majority to 40 percent minority ratio. Amounts included for cost of living adjustments (COLAs) shall only be available to the extent authorized by the order of the President pro tempore of the Senate pursuant to 2 U.S.C. § 60a–1. In anticipation of approval, committees were advised to include in their budget COLAs for 2009 at 4.78%, 2010 at 3.5%, and 2011 at 3.5%.

As stated in the colloquy, special reserves are available to each chairman/ranking member for administrative expenses, if requested, to be allocated at a 60 percent to 40 percent ratio, majority/minority respectively. However, it should be noted that the Special Reserves Fund for this Congress is almost entirely dedicated to fulfilling the guidance of the colloquy. Therefore, contrary to circumstances in previous Congresses, the Rules Committee will have little flexibility with regard to additional requests from this fund.

Similar to procedures used during the previous three Congresses, the Rules Committee offered committees the opportunity to streamline the authorization process. Committees whose budget requests were within guidelines specified by the Joint Leadership agreement and whose questionnaires were jointly signed by the chairman and ranking member were not required to testify on their funding resolution before the Rules Committee. Those committees requesting funds that exceeded the guidelines were directed to submit to the Rules Committee a letter, signed by the chairman and ranking member, that specified the budget amount and asked for a hearing to testify on this matter.

All committees funded by this resolution submitted budgets and questionnaires that conformed to the requisite guidelines.

It should be noted that in the 110th Congress three Committees—Finance, Foreign Relations, and Intelligence—submitted requests for additional funds above guidelines. These amounts were

funded from special reserves in the 110th Congress and added to the budget baselines for the respective Committees for the 111th. The Committee on Finance requested an additional $800,000 (over two years) above guidelines. The Committee on Foreign Relations requested an additional $700,002 ($350,000 per annum) above guidelines. The Select Committee on Intelligence requested an additional $405,329 (over two years) above guidelines. These amounts were funded from special reserves in the 110th Congress, and added to the budget baselines of the respective committees for the 111th Congress.

The Committee prepared an original funding resolution incorporating a budget amount at the guideline level for each committee included in the resolution. The Senate considered and agreed to without amendment by unanimous consent the omnibus committee funding resolution, subsequently S. Res. 73, on March 10, 2009.

S. Res. 73 was agreed to after passage of H.R. 1105, the Omnibus Appropriations Act, 2009. This legislation included a full year appropriation for the legislative branch.

Sec. 2. Committee on Agriculture, Nutrition, and Forestry

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$2,542,027	$4,357,759	$1,815,733
2009 COLA	121,509	208,301	86,792
2010 COLA	.....	119,859	66,588
2011 COLA	.....	.....	27,568
Consultants	0	0	0
Training	0	0	0
Official Mail	6,047	10,367	4,320
Administrative Expenses	66,039	113,210	47,171
Budget Authority 111th Congress	2,735,622	4,809,496	2,048,172
Special Reserves for Majority if requested	96,886	166,090	69,204
Special Reserves for Minority if requested	64,591	110,727	46,136

Sec. 3. Committee on Armed Services

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$4,362,182	$7,478,026	$3,115,844
2009 COLA	208,512	357,450	148,937
2010 COLA	.....	205,681	114,267
2011 COLA	.....	.....	47,307
Consultants	14,583	25,000	10,417
Training	4,667	8,000	3,333
Official Mail	4,083	7,000	2,917
Administrative Expenses	45,231	77,539	32,308
Budget Authority 111th Congress	4,639,258	8,158,696	3,475,330
Special Reserves for Majority if requested	160,257	274,726	114,469
Special Reserves for Minority if requested	106,838	183,151	76,313

Sec. 4. Committee on Banking, Housing, and Urban Affairs

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$3,915,554	$6,712,378	$2,796,824
2009 COLA	187,163	320,852	133,688
2010 COLA	.....	184,622	102,568
2011 COLA	.....	.....	42.463

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Consultants	11,667	20,000	8,333
Training	700	1,200	500
Official Mail	1,400	2,400	1,000
Administrative Expenses	88,417	151,572	63,155
Budget Authority 111th Congress	4,204,901	7,393,024	3,148,531
Special Reserves for Majority if requested	154,958	265,642	110,684
Special Reserves for Minority if requested	103,305	177,095	73,790

Sec. 5. Committee on the Budget

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$4,130,408	$7,080,700	$2,950,292
2009 COLA	197,434	338,457	141,024
2010 COLA	.....	194,753	108,196
2011 COLA	.....	.....	44,793
Consultants	0	0	0
Training	0	0	0
Official Mail	10,746	18,421	7,675
Administrative Expenses	45,919	78,718	32,799
Budget Authority 111th Congress	4,384,507	7,711,049	3,284,779
Special Reserves for Majority if requested	164,135	281,374	117,239
Special Reserves for Minority if requested	109,423	187,583	78,160

Sec. 6. Committee on Commerce, Science, and Transportation

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$4,227,205	$7,246,637	$3,019,433
2009 COLA	202,060	346,389	144,329
2010 COLA	.....	199,317	110,732
2011 COLA	.....	.....	45,843
Consultants	0	0	0
Training	0	0	0
Official Mail	11,932	20,455	8,523
Administrative Expenses	88,048	150,939	62,891
Budget Authority 111th Congress	4,529,245	7,963,737	3,391,751
Special Reserves for Majority if requested	158,897	272,395	113,498
Special Reserves for Minority if requested	105,931	181,596	75,665

Sec. 7. Committee on Energy and Natural Resources

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$3,584,756	$6,145,297	$2,560,541
2009 COLA	171,351	293,745	122,394
2010 COLA	.....	169,025	93,903
2011 COLA	.....	.....	38,876
Consultants	0	0	0
Training	0	0	0
Official Mail	9,129	15,649	6,520
Administrative Expenses	68,164	116,853	48,689
Budget Authority 111th Congress	3,833,400	6,740,569	2,870,923
Special Reserves for Majority if requested	136,896	234,678	97,783
Special Reserves for Minority if requested	91,264	156,452	65,188

Sec. 8. Committee on Environment and Public Works

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$3,257,698	$5,584,625	$2,326,928
2009 COLA	155,718	266,945	111,227
2010 COLA	.....	153,604	85,335
2011 COLA	.....	.....	35,329
Consultants	4,667	8,000	3,333
Training	1,167	2,000	833
Official Mail	8,416	14,427	6,011
Administrative Expenses	102,121	175,064	72,943
Budget Authority 111th Congress	3,529,786	6,204,665	2,641,940
Special Reserve for Majority if requested	126,733	217,257	90,524
Special Reserve for Minority if requested	84,489	144,838	60,349

Sec. 9. Committee on Finance

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$4,852,449	$8,318,485	$3,466,035
2009 COLA	231,947	397,624	165,676
2010 COLA	.....	228,798	127,110
2011 COLA	.....	.....	52,623
Consultants	17,500	30,000	12,500
Training	5,833	10,000	4,167
Official Mail	10,480	17,965	7,485
Administrative Expenses	92,556	158,667	66,111
Budget Authority 111th Congress	5,210,765	9,161,539	3,901,707
Special Reserve for Majority if requested	184,420	316,149	131,729
Special Reserve for Minority if requested	122,947	210,766	87,819

Sec. 10. Committee on Foreign Relations

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$4,008,517	$6,871,743	$2,863,226
2009 COLA	191,607	328,469	136,862
2010 COLA	.....	189,006	105,003
2011 COLA	.....	.....	43,471
Consultants	0	0	0
Training	0	0	0
Official Mail	9,380	16,080	6,700
Administrative Expenses	82,257	141,012	58,755
Budget Authority 111th Congress	4,291,761	7,546,310	3,214,017
Special Reserves for Majority if requested	149,113	255,622	106,509
Special Reserves for Minority if requested	99,409	170,415	71,006

Sec. 11. Committee on Health, Education, Labor, and Pensions

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$5,582,972	$9,570,808	$3,987,837
2009 COLA	266,866	457,485	190,619
2010 COLA	.....	263,243	146,246
2011 COLA	.....	.....	60,546
Consultants	0	0	0
Training	0	0	0
Official Mail	14,236	24,405	10,169
Administrative Expenses	109,673	188,010	78,338

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Budget Authority 111th Congress	5,973,747	10,503,951	4,473,755
Special Reserves for Majority if requested	217,144	372,246	155,103
Special Reserves for Minority if requested	144,762	248,164	103,402

Sec. 12. Committee on Homeland Security and Governmental Affairs

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$6,307,404	$10,812,693	$4,505,289
2009 COLA	301,494	516,847	215,353
2010 COLA	.....	297,400	165,222
2011 COLA	.....	.....	68,402
Consultants	0	0	0
Training	0	0	0
Official Mail	15,689	26,895	11,206
Administrative Expenses	118,237	202,692	84,455
Budget Authority 111th Congress	6,742,824	11,856,527	5,049,927
Special Reserves for Majority if requested	251,306	430,811	179,505
Special Reserves for Minority if requested	167,538	287,208	119,670

Sec. 13. Committee on the Judiciary

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$6,150,027	$10,542,903	$4,392,876
2009 COLA	293,971	503,951	209,979
2010 COLA	.....	289,980	161,100
2011 COLA	.....	.....	66,695
Consultants	0	0	0
Training	0	0	0
Official Mail	15,097	25,881	10,784
Administrative Expenses	69,199	118,626	49,428
Budget Authority 111th Congress	6,528,294	11,481,341	4,890,862
Special Reserves for Majority if requested	242,362	415,478	173,116
Special Reserves for Minority if requested	161,575	276,986	115,411

Sec. 14. Committee on Rules and Administration

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$1,697,693	$2,910,331	$1,212,638
2009 COLA	81,150	139,114	57,964
2010 COLA	.....	80,048	44,471
2011 COLA	.....	.....	18,411
Consultant	0	0	0
Training	0	0	0
Official Mail	4,634	7,944	3,310
Administrative Expenses	14,192	24,329	10,137
Budget Authority 111th Congress	1,797,669	3,161,766	1,346,931
Special Reserves for Majority if requested	58,454	100,207	41,753
Special Reserves for Minority if requested	38,969	66,804	27,835

Sec. 15. Committee on Small Business and Entrepreneurship

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$1,562,479	$2,678,536	$1,116,057
2009 COLA	74,686	128,034	53,348
2010 COLA	.....	73,672	40,929
2011 COLA	.....	.....	16,945
Consultant	0	0	0
Training	0	0	0
Official Mail	3,753	6,434	2,681
Administrative Expenses	52,322	89,694	37,370
Budget Authority 111th Congress	1,693,240	2,976,370	1,267,330
Special Reserves for Majority if requested	57,398	98,397	40,999
Special Reserves for Minority if requested	38,266	65,598	27,333

Sec. 16. Committee on Veterans' Affairs

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$1,465,027	$2,511,475	$1,046,448
2009 COLA	70,028	120,049	50,020
2010 COLA	.....	69,078	38,376
2011 COLA	.....	.....	15,888
Consultants	0	0	0
Training	0	0	0
Official Mail	3,888	6,665	2,777
Administrative Expenses	26,146	44,821	18,675
Budget Authority 111th Congress	1,565,089	2,752,088	1,172,184
Special Reserves for Majority if requested	55,681	95,453	39,772
Special Reserves for Minority if reqeusted	37,120	63,635	26,515

Sec. 17. Special Committee on Aging

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$1,758,844	$3,051,162	$1,256,318
2009 COLA	84,073	144,125	60,052
2010 COLA	.....	82,931	46,073
2011 COLA	.....	.....	19,074
Consultants	0	0	0
Training	0	0	0
Official Mail	3,923	6,725	2,802
Administrative Expenses	45,675	78,300	32,625
Budget Authority 111th Congress	1,892,515	3,327,243	1,416,944
Special Reserves for Majority if requested	67,394	115,532	48,138
Special Reserves for Minority if reqeusted	44,930	77,022	32,093

Sec. 18. Select Committee on Intelligence

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$3,868,380	$6,631,510	$2,763,130
2009 COLA	184,909	316,986	132,078
2010 COLA	.....	182,398	101,332
2011 COLA	.....	.....	41,952
Consultants	37,917	65,000	27,083
Training	0	0	0
Official Mail	7,317	12,544	5,227
Administrative Expenses	52,500	90,000	37,500

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Budget Authority 111th Congress	4,151,023	7,298,438	3,108,302
Special Reserves for Majority if requested	150,303	257,663	107,360
Special Reserves for Minority if requested	100,202	171,775	71,573

Sec. 19. Select Committee on Indian Affairs

	FY 2009 (7 mths)	FY 2010 (12 mths)	FY 2011 (5 mths)
Salary Baseline	$1,311,942	$2,249,043	$937,101
2009 COLA	62,711	107,504	44,793
2010 COLA	.....	61,859	34,366
2011 COLA	.....	.....	14,228
Consultants	0	0	0
Training	0	0	0
Official Mail	3,959	6,786	2,828
Administrative Expenses	70,731	121,253	50,522
Budget Authority 111th Congress	1,449,343	2,546,445	1,083,838
Special Reserves for Majority if requested	47,263	81,023	33,760
Special Reserves for Minority if requested	31,509	54,016	22,507

OVERTIME

Committees have been advised that any overtime costs mandated by the Congressional Accountability Act must be absorbed within salary baselines funded in S. Res. 73.

COST-OF-LIVING ADJUSTMENTS

It is the intent of the Committee on Rules and Administration that amounts included in the various committee budgets for COLAs for 2009, 2010, and 2011 shall only be available to the extent authorized by the order of the President pro tempore of the Senate pursuant to section 4 of the Federal Pay Comparability Act of 1970 (2 U.S.C. 60a–1). In anticipation of approval, the Rules Committee directed committees to include in their budget submission the following COLA figures: 2009 at 4.78%, 2010 at 3.5%, and 2011 at 3.5%.

If the President pro tempore does not authorize COLAs, funds included for that purpose by this resolution may not be expended. If, however, COLA authorizations exceed the percentages budgeted in this resolution, it may be necessary for committees to absorb the difference.

CERTIFICATION OF COMMITTEE EXPENSES

Committee biennial funding resolutions prior to March 1, 1995 stipulated that vouchers were not required for the disbursement of salaries of committee employees who were paid at an annual rate of pay. In addition, vouchers were not required for certain types of official expenses which could be certified as owed to Senate support offices providing such goods and services to Senate committees. The practice was to identify in the funding resolution which Senate support office was authorized to certify such expenses as due for payment. Examples of certifiable expenses include, but are not limited to, telecommunications, stationery supplies, official mail, me-

tered charges on copying equipment, and expenses for Senate Recording and Photographic Services.

However, section 1 of the FY 1994 Legislative Branch Appropriations Bill provided permanent language in statute addressing this issue (2 U.S.C. 68–8). Therefore, the specific authorization for certifications is no longer required in committee biennial funding resolutions and the language in section 1 of S. Res. 54 (107th Congress) has been modified by deleting section 1(b)(2) with the heading, VOUCHERS NOT REQUIRED.

STATIONERY ROOM EXPENSES

Pursuant to the FY 1994 Legislative Branch Appropriations Bill, stationery room expenses for official business only are certified for payment by the appropriate Senate support office.

OFFICIAL MAIL COSTS

Pursuant to the FY 1994 Legislative Branch Appropriations Bill, official mail expenses, other than franked mail, are certified for payment by the appropriate Senate support office.

Section 10 of Public Law 101–520, 101st Congress, 2nd Session, authorizes committees funded by this omnibus biennial committee funding resolution to send official mail, other than franked mail, through the Senate post office and to have the cost of such mail certified to their official office expense accounts in a manner similar to the purchase of supplies from the Senate stationery room. Public Law 105–55, the 1998 Legislative Branch Appropriations Act, changed the manner in which official mail costs are paid. Beginning in October, 1998, and continuing for those segments of FY 2009, FY 2010, and FY 2011 that comprise the 111th Congress, committees are provided additional funds for official mail and the costs incurred are charged directly to each committee. Committee allocations for official mail costs are reflected herein.

The 60-day pre-election moratorium on mass mailings does not apply to a committee when such mass mailings are mailed under the frank of the chairman and relate to the normal and regular business of the committee.

METERED CHARGES FOR COPYING EQUIPMENT

Pursuant to the FY 1994 Legislative Branch Appropriations Bill, metered charges for copying equipment are certified for payment by the appropriate Senate support office.

SENATE RECORDING AND PHOTOGRAPHIC SERVICES

Pursuant to the FY 1994 Legislative Branch Appropriations Bill, official expenses incurred by a committee at the Senate Recording and Photographic Studios are certified for payment by the appropriate Senate support office. "Official expenses" has the meaning given to it by Interpretative Ruling No. 442, issued April 15, 1992, by the Select Committee on Ethics.

PRINTING AND BINDING

Committee expenditures for printing and binding continue to be a substantial cost to the Senate. Such costs include both the costs

of printing documents and the costs of preparing manuscripts by GPO's detailed personnel. Although printing and binding funds are not included in individual committee budgets, the Committee on Rules and Administration advises all committees to be judicious in the use of these funds.

Printing and binding costs increased from the end of the 109th Congress to the end of the 110th Congress by more than $450,000. However, this increase was significantly less than the increase between the 108th and 109th Congresses.

It is the intent of the Committee that all Senate committees adhere strictly to the provisions of Title 44 governing the printing and binding of documents.

A committee may not procure more than 300 copies of a hearing, or other document germane thereto, except as authorized by 44 U.S.C. 703. Section 703 provides that extra copies not exceeding $700 in cost may be obtained upon an order of the Joint Committee on Printing; extra copies at a cost of $700 to $1,200 must be authorized by simple resolution of the Senate; and cost exceeding $1,200 requires approval of both houses of Congress by concurrent or joint resolution. Such resolutions requesting printing are referred to the Committee on Rules and Administration.

"Extra copies" means additional numbers ordered at the time of original printing. Reprinting a document at a later time must be treated as a new publication.

Charges incurred by committees for GPO employees detailed as printers increased significantly as a result of increased committee activity in the 110th Congress. The Rules Committee especially urges those committees that incur overtime charges on a continuing basis to evaluate their printing operation with an eye to minimizing a printer's overtime except on a temporary basis when the extraordinary cost can be justified by the need for timely delivery of the committee's legislative papers.

Cost of Government Printing Office Employees Detailed as Printers

110TH CONGRESS

	2007	2008
Special Committee on Aging	$88,791	$66,371
Committee on Agriculture, Nutrition, and Forestry	104,934	76,066
Committee on Banking, Housing, and Urban Affairs	246,992	185,418
Committee on the Budget	95,004	64,888
Committee on Commerce, Science, and Transportation	217,023	196,119
Committee on Energy and Natural Resources	132,950	144,461
Committee on Environment and Public Works	160,466	141,173
Committee on Finance	112,484	72,434
Committee on Foreign Relations	229,262	181,216
Committee on Homeland Security and Governmental Affairs	97,540	72,682
Committee on Health, Education, Labor, and Pensions	92,334	71,509
Committee on Indian Affairs	93,436	71,096
Committee on the Judiciary	223,029	146,909
Committee on Veterans' Affairs	86,302	93,164
Total	$1,980,547	$1,583,506

DETAILED EMPLOYEES

Sections 2 through 19 of the omnibus resolution include specific authorizing language on the use of detailed employees on either a reimbursable or non-reimbursable basis. This language, which has been included in previous biennial funding resolutions since 1989, continues the practice of permitting the detail or assignment of personnel from departments or agencies of the government to the staff of a committee with or without reimbursement of that person's salary. The Committee on Rules and Administration intends that government employees, whose pay is disbursed by an agency of the federal government and who is detailed or assigned to a committee must comply with Rule 27, paragraph 4, of the Standing Rules of the Senate.

Prior consent of the government department or agency concerned, as well as the Committee on Rules and Administration, must be obtained in order to utilize such personnel whether on a reimbursable or non-reimbursable basis pursuant to Standing Rule XXVII, paragraph 4.

The Committee on Rules and Administration intends to monitor committee expenditures in conjunction with requests for approval for the use of detailed government employees (detailees). The purpose of monitoring detailee activity is to determine overall committee spending in the appropriation account "Expenses of Inquiries and Investigations," within the Legislative Branch Appropriations bill.

Agency	Originating Office	Start Date	End Date
Government Accountability Office	AGING, Special Committee on	2/9/2009	2/28/2009
U.S. Department of Health & Human Services	AGING, Special Committee on	2/25/2008	8/15/2008
U.S. Department of Agriculture-Farm Service Agency	AGRICULTURE Committee	7/7/2008	1/3/2009
U.S. Commodity Futures Trading Commission	AGRICULTURE Committee	2/11/2008	5/16/2008
Natural Resource Conservation Service	AGRICULTURE Committee	4/2/2007	5/23/2008
U.S. Department of Energy	AGRICULTURE Committee	3/5/2007	7/3/2007
Natural Resource Conservation Service	AGRICULTURE Committee	1/8/2007	3/31/2008
Office of the Comptroller of the Currency	BANKING, Housing, and Urban Development	11/10/2008	2/28/2009
Government Accountability Office	BANKING, Housing, and Urban Development	5/5/2008	12/5/2008
U.S. Department of Commerce	COMMERCE Committee	1/22/2009	2/28/2009
Federal Communications Commission	COMMERCE Committee	1/14/2008	2/28/2009
National Oceanic & Atmospheric Administration	COMMERCE Committee	7/11/2007	12/31/2007
Federal Railroad Administration	COMMERCE Committee	2/26/2007	4/25/2008
Government Accountability Office	COMMERCE Committee	1/22/2007	2/18/2008
Federal Aviation Administration	COMMERCE Committee	7/31/2006	12/31/2008
United States Coast Guard	COMMERCE Committee	7/20/2006	2/28/2009
Transportation Security Administration	COMMERCE Committee	8/25/2005	2/28/2009
National Park Service	ENERGY & Natural Resources Committee	1/5/2009	2/28/2009
U.S. Department of the Interior	ENERGY & Natural Resources Committee	2/4/2008	12/31/2008
U.S. Department of Energy	ENERGY & Natural Resources Committee	3/26/2007	12/31/2007
U.S. Environmental Protection Agency	ENERGY & Natural Resources Committee	2/12/2007	8/3/2007

U.S. Department of Homeland Security	FINANCE Commitee	2/13/2009	2/28/2009
U.S. Department of State	FINANCE Commitee	2/9/2009	2/28/2009
Social Security Administration	FINANCE Commitee	12/15/2008	2/28/2009
Internal Revenue Service	FINANCE Commitee	12/1/2008	2/28/2009
U.S. Postal Service Office of Inspector General	FINANCE Commitee	3/17/2008	2/25/2009
U.S. Department of Homeland Security	FINANCE Commitee	3/11/2008	3/10/2009
U.S. Department of Health & Human Services	FINANCE Commitee	3/3/2008	10/31/2008
Social Security Administration	FINANCE Commitee	2/4/2008	8/15/2008
Social Security Administration	FINANCE Commitee	2/4/2008	8/15/2008
Social Security Administration	FINANCE Commitee	2/4/2008	8/15/2008
Government Accountability Office	FINANCE Commitee	12/3/2007	6/2/2008
U.S. Department of Commerce	FINANCE Commitee	11/13/2007	11/21/2008
U.S. Department of Justice	FINANCE Commitee	8/27/2007	2/28/2008
U.S. Department of Health & Human Services	FINANCE Commitee	5/7/2007	12/31/2008
U.S. International Trade Commission	FINANCE Commitee	4/2/2007	9/28/2007
U.S. Department of Health & Human Services	FINANCE Commitee	3/12/2007	9/11/2007
U.S. Immigration and Customs Enforcement	FINANCE Commitee	3/5/2007	3/4/2008
International Trade Administration	FINANCE Commitee	3/5/2007	5/31/2008
Office of the Taxpayer Advocate	FINANCE Commitee	3/3/2008	2/27/2009
Social Security Administration	FINANCE Commitee	1/29/2007	8/10/2007
Social Security Administration	FINANCE Commitee	1/29/2007	9/30/2008
Internal Revenue Service	FINANCE Commitee	1/26/2007	2/28/2009
Social Security Administration	FINANCE Commitee	1/23/2007	8/31/2007
U.S. Customs and Border Protection	FINANCE Commitee	1/16/2007	9/30/2008
Internal Revenue Service	FINANCE Commitee	1/2/2007	12/31/2007

U.S. Department of Health & Human Services	FINANCE Commitee	10/30/2006	4/30/2007
U.S. Department of Health & Human Services	FINANCE Commitee	2/3/2006	10/30/2007
Internal Revenue Service	FINANCE Commitee	1/24/2006	8/31/2007
Internal Revenue Service	FINANCE Commitee	1/23/2006	6/30/2008
Internal Revenue Service	FINANCE Commitee	1/3/2005	2/28/2009
U.S. Department of State	FOREIGN Relations Committee	1/26/2009	2/28/2009
Congressional Research Service	FOREIGN Relations Committee	5/12/2008	5/16/2008
U.S. Department of State	FOREIGN Relations Committee	8/13/2007	2/28/2009
Department of the Army	FOREIGN Relations Committee	7/25/2007	7/24/2008
Congressional Research Service	FOREIGN Relations Committee	6/30/2007	7/14/2007
U.S. Department of State	FOREIGN Relations Committee	5/29/2007	12/7/2007
U.S. Department of State	FOREIGN Relations Committee	1/4/2007	12/31/2008
U.S. Department of State	FOREIGN Relations Committee	9/1/2006	9/30/2007
U.S. Department of Labor	HELP-Health,Educ,Labor,Pensions Committee	2/13/2009	2/28/2009
National Labor Relations Board	HELP-Health,Educ,Labor,Pensions Committee	1/14/2009	2/28/2009
Social Security Administration	HELP-Health,Educ,Labor,Pensions Committee	10/1/2008	2/28/2009
U.S. Department of Education	HELP-Health,Educ,Labor,Pensions Committee	5/1/2008	9/1/2008
U.S. Food & Drug Administration	HELP-Health,Educ,Labor,Pensions Committee	4/28/2008	1/2/2009
National Institute of Health	HELP-Health,Educ,Labor,Pensions Committee	1/22/2008	1/31/2009
U.S. National Mediation Board	HELP-Health,Educ,Labor,Pensions Committee	1/2/2008	7/2/2008
U.S. Department of Health & Human Services	HELP-Health,Educ,Labor,Pensions Committee	9/17/2007	2/29/2008
Government Accountability Office	HELP-Health,Educ,Labor,Pensions Committee	8/6/2007	8/5/2008
U.S. Department of Labor	HELP-Health,Educ,Labor,Pensions Committee	7/17/2007	2/15/2008

U.S. Department of Education	HELP-Health,Educ,Labor,Pensions Committee	7/10/2007	1/11/2008
Social Security Administration	HELP-Health,Educ,Labor,Pensions Committee	4/12/2007	12/31/2007
Internal Revenue Service	HELP-Health,Educ,Labor,Pensions Committee	2/12/2007	8/10/2007
Government Accountability Office	HELP-Health,Educ,Labor,Pensions Committee	1/16/2007	7/13/2007
National Labor Relations Board	HELP-Health,Educ,Labor,Pensions Committee	1/2/2007	7/2/2007
U.S. Department of Education	HELP-Health,Educ,Labor,Pensions Committee	3/30/2005	12/20/2008
National Institute of Health	HELP-Health,Educ,Labor,Pensions Committee	1/25/2005	8/29/2008
U.S. Department of Health & Human Services	HELP-Health,Educ,Labor,Pensions Committee	1/8/2001	2/28/2009
U.S. Department of State	HOMELAND Security & Govt. Affairs Committee	2/2/2009	2/28/2009
Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	9/15/2008	2/28/2009
U.S. Immigration and Customs Enforcement	HOMELAND Security & Govt. Affairs Committee	9/15/2008	2/28/2009
United States Coast Guard	HOMELAND Security & Govt. Affairs Committee	8/27/2008	2/28/2009
Department of the Army	HOMELAND Security & Govt. Affairs Committee	7/29/2008	10/10/2008
U.S. Customs and Border Protection	HOMELAND Security & Govt. Affairs Committee	5/13/2008	2/28/2009
Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	4/28/2008	2/28/2009
Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	3/24/2008	9/23/2008
Office of Management and Budget	HOMELAND Security & Govt. Affairs Committee	3/3/2008	8/1/2008
General Services Administration	HOMELAND Security & Govt. Affairs Committee	2/25/2008	2/28/2009
U.S. Department of Homeland Security	HOMELAND Security & Govt. Affairs Committee	1/8/2008	12/31/2008
U.S. Department of Justice	HOMELAND Security & Govt. Affairs Committee	12/17/2007	12/31/2008
U.S. Federal Bureau of Investigation	HOMELAND Security & Govt. Affairs Committee	12/1/2007	5/3/2008
Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	9/4/2007	1/3/2008
General Services Administration	HOMELAND Security & Govt. Affairs Committee	7/9/2007	12/31/2007
Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	7/2/2007	2/1/2008

Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	5/14/2007	10/13/2007
Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	3/26/2007	7/25/2007
Internal Revenue Service	HOMELAND Security & Govt. Affairs Committee	3/5/2007	3/4/2008
U.S. Federal Bureau of Investigation	HOMELAND Security & Govt. Affairs Committee	2/20/2007	2/27/2008
Office of Management and Budget	HOMELAND Security & Govt. Affairs Committee	2/12/2007	6/8/2007
Internal Revenue Service	HOMELAND Security & Govt. Affairs Committee	1/4/2007	12/31/2007
Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	11/1/2006	10/31/2007
United States Coast Guard	HOMELAND Security & Govt. Affairs Committee	6/28/2006	8/31/2008
Government Accountability Office	HOMELAND Security & Govt. Affairs Committee	6/19/2006	12/18/2007
U.S. Customs and Border Protection	HOMELAND Security & Govt. Affairs Committee	5/1/2006	5/1/2008
Internal Revenue Service	HOMELAND Security & Govt. Affairs Committee	3/13/2006	9/14/2007
National Indian Gaming Commission	INDIAN Affairs Committee	1/5/2009	2/28/2009
Administrative Office of the U.S. Courts	JUDICIARY Committee	1/12/2009	2/28/2009
U.S. Immigration and Customs Enforcement	JUDICIARY Committee	8/29/2008	1/29/2009
U.S. Citizenship and Immigration Services	JUDICIARY Committee	4/14/2008	12/31/2008
Administrative Office of the U.S. Courts	JUDICIARY Committee	3/10/2008	12/31/2008
United States Secret Service	JUDICIARY Committee	3/3/2008	1/3/2009
U.S. Department of Justice	JUDICIARY Committee	2/25/2008	8/24/2008
U.S. Department of Justice	JUDICIARY Committee	12/17/2007	12/10/2008
U.S. Department of Justice	JUDICIARY Committee	8/30/2007	10/10/2008
U.S. Patent and Trademark Office	JUDICIARY Committee	5/14/2007	5/14/2008
U.S. Citizenship and Immigration Services	JUDICIARY Committee	4/30/2007	10/31/2007
Federal Air Marshal Services	JUDICIARY Committee	4/23/2007	8/10/2007

U.S. Department of Justice	JUDICIARY Committee	4/11/2007	1/11/2008
U.S. Department of Justice	JUDICIARY Committee	4/2/2007	12/31/2008
U.S. Department of Justice	JUDICIARY Committee	3/19/2007	2/28/2009
Office of General Counsel	JUDICIARY Committee	3/16/2007	10/15/2007
U.S. Immigration and Customs Enforcement	JUDICIARY Committee	3/16/2007	8/6/2007
U.S. Citizenship and Immigration Services	JUDICIARY Committee	3/1/2007	10/31/2007
U.S. Citizenship and Immigration Services	JUDICIARY Committee	2/14/2007	10/31/2007
U.S. Department of Justice	JUDICIARY Committee	2/1/2007	8/1/2007
U.S. Department of Homeland Security	JUDICIARY Committee	1/16/2007	12/31/2008
U.S. Department of Justice	JUDICIARY Committee	1/15/2007	12/15/2007
United States Secret Service	JUDICIARY Committee	9/6/2006	12/31/2008
United States Secret Service	JUDICIARY Committee	5/30/2006	10/31/2008
United States Secret Service	JUDICIARY Committee	3/27/2006	2/1/2008
U.S. Department of Justice	JUDICIARY Committee	1/29/2003	12/31/2007
Office of Inspector General	SMALL Business Committee	4/21/2008	9/30/2008
U.S. Small Business Administration	SMALL Business Committee	6/19/2007	3/31/2008
U.S. Department of Veterans' Affairs-Inspector General	VETERANS' Affairs Committee	11/12/2008	2/28/2009

SPECIAL RESERVES

This resolution authorizes a special reserve fund within the appropriations account, "Expenses of Inquiries and Investigations," contained in the Legislative Branch Appropriations Act for fiscal years 2009, 2010, and 2011. This special reserve fund is available to any committee funded by this resolution on the basis of special, unforeseen, and non-recurring needs of that committee during the funding periods. Any committee desiring to draw on special reserve funds must make such a request in writing with the signature of the chairman and ranking member. All special reserve requests are ultimately subject to the approval of the Chairman and Ranking Member of the Committee on Rules and Administration. The amount available in this special reserve is based on the percentage of funds approved for special reserves in previous Congresses from total funds authorized for committees.

When biennial funding cycles began in 1989, the Rules Committee authorized the use of unexpended funds from one authorization to the next. The Committee in 1991 informed all Senate committees in Senate Report 102–15 and during the debate on that resolution, that committees could retain 50 percent of their funds unexpended as of February 28, 1993, to cover non-recurring needs that enhanced efficiency in the committee. When S. Res. 71, the Omnibus Committee Funding Resolution for the 103rd Congress, was considered by the Senate, it was amended to contain language that no committee of the Senate was permitted to carry forward unexpended balances beyond March 1, 1995. While S. Res. 54 (105th Congress) did not permit committees to carry forward funds, it did continue to provide a special reserve into which the unexpended balances of the committees were transferred, after obligations incurred during the prior funding period were paid.

In order to preserve the flexibility of the Committee on Rules and Administration to meet the unforeseen needs of Senate committees, this resolution continues the practice of making special reserve funding available for unique, unanticipated, and non-recurring needs of each committee when necessary. This Committee intends that a request for such funds will continue to be considered only when submitted by the chairman and ranking member of a committee. Such request shall only be granted upon the approval of the Chairman and Ranking Member of the Committee on Rules and Administration.

In the colloquy of January 12, 2007, the Senate Leadership agreed for the 110th Congress that under the circumstances of a continuing resolution for FY 07 to provide each ranking member, if requested, an allocation equal to 49% of the 10% administrative funds that were available to the committee chairman in the 109th Congress. A total of $4,794,387 was requested and authorized in the 110th Congress to fulfill the colloquy. This funding was added to the budget baselines of the respective committees for the 111th Congress.

The Special Reserves Fund for the 111th Congress is almost entirely dedicated to fulfilling the guidance of the colloquy of January 15, 2009. Therefore, contrary to circumstances in previous Congresses, the Rules Committee will have little flexibility with regard to additional requests from the Special Reserves Fund. The Rules

Committee has determined that an additional five percent (5%) of special reserves may be required to satisfy the intent of the colloquy and authorizes use of those funds.

FINANCIAL MANAGEMENT INFORMATION SYSTEM (WEB FMIS)

The Committee on Rules and Administration authorized a new comprehensive and integrated accounting system to be implemented Senate-wide in 1997. This system was designed to assist committees in budget forecasting, allocating dollars by expense category and office sub-categories, posting expenses incurred, requesting reports by expense category or office, and reconciling accounts with the Disbursing Office. It is the Committee's intent that each committee funded by this resolution shall use the Financial Management Information System (Web FMIS) to account for funds authorized by this resolution.

LEGISLATIVE REVIEW BY SENATE COMMITTEES

Rule XXVI, section 8b of the Standing Rules of the Senate requires that, in each odd-numbered year, each committee shall submit to the Senate, not later than March 31st, a report on the activities of that committee during the Congress ending at noon on January 3rd of such year.

HOUSING FOR COMMITTEE STAFF

It remains the general policy and is expected by the Committee on Rules and Administration that staff paid from committee funds be housed in committee space. Space allocations will be strictly tied to authorized committee staff and detailees approved by the Committee on Rules and Administration.

COMMITTEE OFFICE AUTOMATION RESOURCES

The Senate Sergeant at Arms will fund office automation needs for committees on a per capita basis which includes authorized staff and detailees identified in the committee budget submission. This fund will be referred to as the Economic Allocation Fund (EAF). Upon submission and approval by the Rules Committee of staffing levels, committees will be able to purchase items to meet their business requirements from the standard, approved products available from the Sergeant at Arms. Non-standard hardware or software requests will be at committee expense and must include costs for maintenance, service, and support. Any non-standard purchases in excess of $500 must be approved in advance by the Rules Committee.

A Committee chairman shall ensure that each full-time employee and full-time, authorized detailee on the committee be provided with a workstation and have appropriate access to related office equipment.

The funding levels provided will be sufficient to provide for regular replacement of hardware, as well as purchases of software updates. Any computers in excess of authorized levels must be returned to the Sergeant at Arms.

Committees that requested funding above and beyond the per capita basis are required to prepare and submit a complete office

automation plan based upon its business requirements and the level of authorized staff and detailees identified in the committee budget submission. To assist the Rules Committee and the Senate Sergeant at Arms in accurately projecting computer services funding (acquisition, installation, maintenance, and support), these committees must complete Information Technology Resources Worksheets to accompany their budget submissions. Upon review of these documents, the Rules Committee will notify the committee of the approved funding level.

In the use of these funds, the Sergeant at Arms recommends that all committee chairmen adopt energy-efficient office equipment, including the use of virtual servers available through the Office of the Senate Sergeant at Arms. These provide relief for offices by eliminating a server footprint in the work space and the accompanying noise and heat; support all critical continuity requirements of an office; and are available at a lower cost compared to the implementation of physical servers.

COMMITTEE OFFICE AUTOMATION RESOURCES

ECONOMIC ALLOCATION FUND—111TH CONGRESS

Committee	Allocation
Aging	$132,000
Agriculture, Nutrition, and Forestry	172,000
Appropriations	520,000
Armed Services	248,000
Banking, Housing, and Urban Affairs	280,000
Budget	280,000
Commerce, Science, and Transportation	364,000
Energy and Natural Resources	232,000
Environment and Public Works	244,000
Ethics	60,000
Finance	468,000
Foreign Relations	340,000
Homeland Security and Governmental Affairs	576,000
Health, Education, Labor, and Pensions	460,000
Indian Affairs	108,000
Intelligence	282,798
Joint Economic	200,000
Judiciary	576,000
Rules and Administration	112,000
Small Business	140,000
Veterans' Affairs	128,000

CONSULTANTS

This resolution specifies the available funding to hire consultants, as otherwise authorized by statute.

COMMITTEE LEGISLATIVE ASSISTANCE

In the past the Rules Committee received inquiries regarding staff representatives on committees. With respect to providing funds for legislative assistance, the position of the Committee on Rules and Administration is that such funds are already incorporated into Members' personal office accounts for the purpose of providing assistance with such committee duties.

The legislative assistance allowance was established in the 94th Congress by passage of S. Res. 60, agreed to on June 12, 1975. It

authorized each Senator serving on a committee to hire staff to assist them in connection with their membership on one or more committees. This new authorization was preserved and continued in S. Res. 4 in the 95th Congress, when the Senate reorganized the committee system by passing amendments to the Standing Rules of the Senate regarding the jurisdiction and size of committees.

Later in the 95th Congress, the committee legislative assistance was made permanent and codified into law by section 111, of P.L. 95–94. This provision, as amended by P.L. 100–137 and P.L. 102–392, currently provides funding for three positions in each Senator's office at an annual rate of $169,459 each for a total of $508,377 per office, or $50,837,700 for all 100 Senators in FY 2009.

These funds are adjusted each fiscal year by the authorized cost of living adjustment for Senate offices by the order of the President pro tempore.

ARCHIVING

Under Senate Rule XXVI(10)(a) and 2 U.S.C. 72(a)(d), committee records are the property of the Senate. At the end of each Congress, non-current committee records are transferred to the Archives [Senate Rule XI(1) and 44 U.S.C. 2118]. To ensure the preservation of the Senate's permanently valuable records, the Rules Committee requests that each committee submit to the Rules Committee their National Archives Records Transfer Report.

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