

LEGISLATIVE BRANCH APPROPRIATIONS BILL, 2010

JUNE 17, 2009.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Ms. WASSERMAN SCHULTZ, from the Committee on Appropriations,
submitted the following

R E P O R T

together with

ADDITIONAL VIEWS

[To accompany H.R. 2918]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the legislative branch for the fiscal year ending September 30, 2010, and for other purposes.

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SUMMARY OF BILL

The bill, as recommended by the Committee, provides appropriations for fiscal year 2010 legislative branch operations, which total \$3,674,600,000. Conforming to long practice under which each body of Congress determines its own housekeeping requirements and the other concurs without intervention, funds for the Senate are not included in the bill as reported to the House. Current appropriations estimates for the Senate for fiscal year 2010, including those under the Architect of the Capitol, total \$1,025,000,000.

A comparative summary of the bill by title and agency follows:

SUMMARY OF THE BILL

[Note.—Excludes Senate items including those Senate items under Architect of the Capitol]

Agency	Bill compared with—			
	New budget (obligational) author- ity, fiscal year 2009	Budget estimates of new (obligational) authority, fiscal year 2010	New budget (obligational) author- ity recommended in bill	New budget (obligational) author- ity, fiscal year 2009 Budget estimates of new (obligational) authority, fiscal year 2010
TITLE I—LEGISLATIVE BRANCH-APPROPRIATIONS				
House of Representatives	\$1,301,267,000	\$1,497,055,000	\$1,375,300,000	+\$74,033,000 —\$121,755,000
Joint items	29,220,000	22,876,000	21,414,000	— 7,806,000 —1,462,000
Capitol Police	305,750,000	410,069,000	325,112,000	+19,362,000 — 84,957,000
Office of Compliance	4,072,000	4,474,000	4,335,000	+263,000 — 139,000
Congressional Budget Office	44,082,000	46,365,000	45,165,000	+1,083,000 — 1,200,000
Architect of the Capitol (except Senate office buildings)	460,227,000	568,577,000	541,391,000	+81,164,000 — 27,186,000
Library of Congress	607,096,000	658,409,000	647,397,000	+40,301,000 — 11,012,000
Government Printing Office	140,567,000	166,307,000	146,207,000	+5,640,000 — 20,100,000
Government Accountability Office	531,000,000	567,497,000	558,849,000	+27,849,000 — 8,648,000
Open World Leadership Center Trust Fund	13,900,000	14,456,000	9,000,000	— 4,900,000 — 5,456,000
John C. Stennis Center	430,000	430,000	430,000
Grand total, new budget, (obligational) authority (for items considered by House)	\$3,437,611,000	\$3,956,515,000	\$3,674,600,000	+\$211,989,000 —\$281,915,000

HIGHLIGHTS OF THE BILL

Overall funding levels.—The bill provides for a funding level of \$4,700 million for legislative branch agencies, including funds reserved for Senate items. This is an increase of \$298 million over the comparable amount provided for fiscal year 2009 but \$342 million below the amounts requested. This is the full amount permitted for this bill under the Committee's 302(b) allocation.

Senate.—The Committee has reserved \$1,025 million for action by the Senate on items under their jurisdiction. This is an increase of \$61 million, 6 percent, over the fiscal year 2009 enacted level for these items.

House of Representatives.—The bill includes \$1,375 million for expenses of the House of Representatives. This is an increase of \$74 million over the fiscal year 2009 enacted level, 5.7 percent, but \$122 million below the budget request.

Members' Representational Allowances (MRA).—The bill includes \$660 million for the basic MRA account which funds the staff and related expenses of Member offices. This is an increase of \$51 million over the fiscal year 2009 enacted level and reflects the revised estimate of the basic MRA authorization submitted to the Committee on May 27, 2009. The Committee has deferred consideration at this time of additional MRA funding requirements related to legislative proposals currently being considered by the Committee on House Administration.

Leadership and Committee funding.—The bill provides \$25.9 million for Leadership Offices of the House of Representatives, the same as the amount requested. This is an increase of \$.8 million, 5 percent, over the fiscal year 2009 enacted level. The bill also includes \$148.9 million for expenses of standing, special and select committees, an increase of \$5.1 million, 3.5 percent, which reflects the authorization levels passed by the House earlier this year. \$10 million of fiscal year 2010 committee costs are financed with unobligated balances from fiscal year 2009.

Officers of the House.—The bill includes \$200.3 million for the Officers of the House. This is an increase of \$12.3 million over the fiscal year 2009 enacted level, 6.6 percent, but is \$5.8 million below the request. Within this amount the Committee has included \$4.6 million under the Office of the Clerk for the acquisition and installation of a new electronic voting system for the House chamber.

Capitol Police (USCP).—The bill includes \$325.1 million for expenses of the Capitol Police, an increase of \$19.4 million, 6.3 percent, over the fiscal year 2009 enacted level. This amount funds the full year cost of the officer strength estimated to be on board at the end of fiscal year 2009 (1799 FTEs). The amount also includes the full cost of the merger of the Library of Congress police force into the USCP. The Committee has deferred consideration of funds requested by the USCP for additional FTEs in fiscal year 2010. This decision reflects continuing concern that the Capitol Police have not yet implemented necessary staff management and overtime control procedures. The amount provided is \$85.0 million below the request, principally because the \$71.6 million request for a modernized radio system for the USCP has been provided in the fiscal year 2009 supplemental.

Architect of the Capitol.—The bill includes \$541.4 million for the Architect of the Capitol, excluding Senate office buildings. This is an increase of \$81.2 million over the fiscal year 2009 enacted level and is \$27.2 million below the amount requested. The significant size of the increase reflects the high priority the Committee continues to place on addressing the Capitol Complex's large backlog of infrastructure projects. The bill supports the Architect of the Capitol's top 20 projects and includes funding for more than two-thirds of the projects submitted for the House of Representatives' consideration. This includes all life safety projects, significant investments in energy saving efforts, and almost \$70 million worth of deferred maintenance projects. Key projects funded include \$37.6 million to rehabilitate the East House Underground Garage, \$5 million to begin the design of the Cannon House Office Building Renewal, \$16.9 million to continue the abatement of life safety issues in the utility tunnels, and \$9.5 million to convert an additional boiler at the Capitol Power Plant so that Capitol Complex heating needs can be supplied entirely through the use of natural gas.

Historic Buildings Revitalization Trust Fund.—Within the amount provided to the Architect, the bill includes \$60 million to establish a Historic Buildings Revitalization Trust Fund. This fund has been established as a financing mechanism to more evenly spread the cost of the very expensive construction projects which will have to be undertaken during the next decade to repair and revitalize the historic icon buildings of the U.S. Capitol complex. This fund is intended to be used only for very expensive projects involving buildings of "icon" status such as the repair of the Capitol Dome which is estimated to cost approximately \$100 million and the revitalization of the 100 year old Cannon House Office Building which is estimated to cost in excess of \$500 million.

Library of Congress.—The bill includes \$647.4 million for the Library of Congress, an increase of \$40.3 million, 6.6 percent, over the fiscal year 2009 enacted level. This is \$11.0 million below the amount requested. The increase provided includes, in addition to mandatory cost increases, \$22 million for the Library to fund high priority initiatives including \$15 million for technology upgrades as requested. The bill includes the full amount requested for the Copyright Office and for the Books for the Blind program.

Government Printing Office.—The bill includes \$146.2 million for the Government Printing Office, an increase of \$5.6 million, 4.0 percent, over the fiscal year 2009 enacted level. This is \$20.1 million below the amount requested. The increase provided includes \$7 million to continue the development of the Federal Digital System, the Government Printing Office's digital content system for managing the publications of all three branches of the Federal Government.

Government Accountability Office (GAO).—The bill includes \$558.8 million for the GAO, an increase of \$27.8 million, 5.2 percent over the enacted level.

Open World Leadership Center.—The bill includes \$9.0 million for the Open World Leadership Center which is an independent agency sponsoring cultural exchange programs with Russia and former Soviet republics. The amount recommended is \$5.5 million below the request and \$4.9 million below the fiscal year 2009 en-

acted level. The Committee recommendation begins a phase out of Legislative Branch financial support for the Open World program.

AREAS OF COMMITTEE CONCERN

Compensation and benefits for House employees.—The Congress has historically been a highly attractive workplace for recruiting entry level professional and support staff. The institution has not been as successful, however, in retaining staff who often find better pay and benefits in the executive branch or private sector once they are trained in the legislative process and develop policy expertise through their legislative jobs. The Committee has continued its efforts to address the retention problem in two ways. First, funding for the Members' Representational Allowances account has been increased to allow for compensation improvements beyond inflation for the staff of Member offices, especially among younger staff where current salaries are often less competitive. In addition, increased funding has been included in the House of Representatives "Allowances" account to finance new or expanded benefits for House employees as proposed in the budget request. This includes \$5.5 million to fully fund the previously authorized enhanced transit benefit, \$3.5 million for a new tuition reimbursement program and \$1 million for assistance in the cost of child care for lower income employees. Funding for the new benefits has been included in the bill subject to authorization by the Committee on House Administration. The Committee considers these recommendations as merely the next steps in a multi-year effort to give House of Representatives employees a fully competitive pay and benefits system.

The Committee has been pleased by the leadership of the Chief Administrative Officer in this effort to create a better work environment for House employees and encourages him to continue to look for additional ways to support professional development of House of Representatives professional and support staff commensurate with similar opportunities available to executive branch employees.

Diversity in Hiring and Advancement.—The Committee has recently received the affirmative action plans and reports from legislative branch agencies required by the fiscal year 2009 appropriations bill. Maximizing diversity in the legislative branch workforce remains a high priority and the Committee will be reviewing these reports to determine how best to proceed in our efforts to reach the goal of an equal opportunity work environment.

Reprogramming Requirements and Operating Plans for Legislative Branch Agencies.—Committee policy requires that agency proposals to adjust funding beyond specified thresholds be submitted to the Committees on Appropriations for formal approval. The existing funding thresholds for triggering reprogramming requirements of \$500,000 or 10 percent remain in place for fiscal year 2010. The Committee notes, however, that in addition to the simple dollar thresholds, agencies are expected to request approval for any "significant" changes in spending whether they exceed these thresholds or not. All formal reprogramming requests must be communicated through letters from the agency head to the Chairman and the Ranking Member of the Subcommittee. Given this requirement, the Committee no longer requires Legislative Branch agencies to submit operating plans.

TITLE I—LEGISLATIVE BRANCH APPROPRIATIONS

HOUSE OF REPRESENTATIVES

The Committee bill recommends a total of \$1,375,300,000 for the operations of the House of Representatives during fiscal year 2010. The allowance is \$74,033,000 above the fiscal year 2009 enacted level, and is \$121,755,000 below the budget request.

The following tabulation summarizes the recommendations:

<i>Item</i>	<i>Amount</i>
House leadership offices	\$25,881,000
Members' representational allowances	660,000,000
Committee salaries and expenses	171,178,000
Salaries, officers and employees	200,301,000
Allowances and expenses	317,940,000
Total, House of Representatives	\$1,375,300,000

HOUSE LEADERSHIP OFFICES

2009 appropriation	\$25,113,000
2010 budget estimate	25,881,000
Committee recommendation	25,881,000

The Committee recommends a total of \$25,881,000 for the operations of the leadership offices during fiscal year 2010. This is an increase of \$768,000 above the fiscal year 2009 enacted level and the same as the budget request.

The allocation by office follows:

House Leadership Offices

<i>Item</i>	<i>Amount</i>
Office of the Speaker	\$5,077,000
Office of the Majority Floor Leader	2,530,000
Office of the Minority Floor Leader	4,565,000
Office of the Majority Whip	2,194,000
Office of the Minority Whip	1,690,000
Speaker's Office for Legislative Floor Activities	517,000
Republican Steering Committee	981,000
Republican Conference	1,748,000
Republican Policy Committee	362,000
Democratic Steering and Policy Committee	1,366,000
Democratic Caucus	1,725,000
Nine Minority Employees	1,552,000
Training and Program Development:	
Majority	290,000
Minority	290,000
Cloakroom Personnel:	
Majority	497,000
Minority	497,000
Total	\$25,881,000

MEMBERS' REPRESENTATIONAL ALLOWANCES

2009 appropriation	\$609,000,000
2010 budget estimate	699,344,000
Committee recommendation	660,000,000

The Committee recommends a total of \$660,000,000 for the representational allowances of the Members of the House, the so-called MRA account. This includes funding for staff salaries, official expenses, and official mail. The bill does not set specific allocations for each of these three categories of expenditure, as funding for these components is fungible under regulations prescribed by the

Committee on House Administration. Each Member has an overall consolidated allowance established by the Committee on House Administration from which staff salaries, office expenses, and mail costs are drawn. The amount in the bill funds 97 percent of the authorization recommended by the Committee on House Administration for the base MRA account, as is traditional during the second year of a Congress. The Committee is also aware that the authorizing committee is considering a proposal to convert the four temporary positions authorized for each Member or delegate to permanent status at a potential cost of \$44 million. The Committee has deferred without prejudice consideration of funding for these new positions at this time pending final action by the House on this matter.

COMMITTEE EMPLOYEES

2009 appropriation	\$185,300,000
2010 budget estimate	208,492,000
Committee recommendation	171,178,000

Standing Committees, special and select.—For the salaries and expenses of committees funded in the biennial funding resolution, the Committee recommends \$148,878,000. This includes \$138,878,000 of new funding together with \$10,000,000 of funding provided in fiscal year 2009 which carries over for use in fiscal year 2010 as a result of passage of H. Res. 279. The overall funding level for Committees is \$5,067,000 above the level appropriated for Committees in fiscal year 2009.

Committee hearing room renovations program.—The bill also includes \$1,000,000 for continuation of the program to modernize hearing rooms of the standing, special and select committees. This is \$9,189,000 below the budget request. The Committee is fully supportive of this program to modernize these rooms to allow the public better physical and electronic access to the Committee proceedings. The reduction below the request reflects scheduling delays and a back-up of the renovations not related to funding. As of the date of Committee action on this bill, almost none of the \$10,189,000 provided for room renovations in the fiscal year 2009 bill had been obligated.

Committee on Appropriations.—For the salaries and expenses of the Committee on Appropriations (including the studies and investigation activities authorized by section 202(b) of the Legislative Reorganization Act of 1946), the Committee recommends \$31,300,000. This is the same as the fiscal year 2009 enacted level and is \$2,003,000 below the budget request.

Electronic Access to Hearing Documents.—To reduce costs and expand public access to congressional information, the Committee continues to encourage all committees of the House to post their hearings online on the Government Printing Office web site. Online posting of hearings can help reduce the need for printing and storage of paper copies of hearing records and facilitate accessibility for congressional staff and the general public.

Details of the funding resolution, H. Res. 279 (House Report 111–59) approved by the House for the 111th Congress, follow:

COMMITTEE FUNDING AUTHORIZATIONS, 111TH CONGRESS

Committee	1st session	2nd session	Total
Agriculture	\$6,316,330	\$6,562,667	\$12,878,997
Armed Services	7,769,820	8,072,843	15,842,663
Budget	6,350,721	6,350,721	12,701,442
Education and Labor	8,617,490	8,953,572	17,571,062
Energy and Commerce	11,569,181	12,020,379	23,589,560
Energy Independence and Global Warming	2,096,900	2,070,600	4,167,500
Financial Services	8,982,361	9,332,673	18,315,034
Foreign Affairs	9,243,406	9,603,899	18,847,305
Homeland Security	8,718,127	9,058,134	17,776,261
House Administration	5,428,881	5,640,608	11,069,489
Intelligence	5,387,500	5,462,500	10,850,000
Judiciary	9,238,436	9,598,735	18,837,171
Natural Resources	8,125,517	8,442,412	16,567,929
Oversight and Government Reform	10,957,956	11,385,317	22,343,273
Rules	3,538,663	3,602,358	7,141,021
Science and Technology	6,809,114	7,158,828	14,048,942
Small Business	3,548,839	3,687,243	7,236,082
Standards of Official Conduct	2,735,247	2,841,922	5,557,169
Transportation and Infrastructure	10,237,447	10,636,707	20,874,154
Veterans' Affairs	3,761,006	3,907,685	7,668,691
Ways and Means	10,119,889	10,514,565	20,634,454
Total	\$149,633,831	\$154,904,368	\$304,538,199

Since the funding resolution is done on a biennial basis, the resolution for the 111th Congress will expire on January 2, 2011. This funding will support the second session of the 111th Congress and is provided through January 2, 2011.

SALARIES, OFFICERS AND EMPLOYEES

2009 appropriation	\$187,954,000
2010 budget estimate	206,124,000
Committee recommendation	200,301,000

The Committee recommends a total of \$200,301,000 for the salaries and expenses of House officers and employees of the various activities funded through this consolidated item. This is an increase of \$12,347,000 above the fiscal year 2009 enacted level and \$5,823,000 below the budget request.

The following table summarizes the funding allocation provided to each component of the account.

Salaries, Officers and Employees

<i>Item</i>	<i>Amount</i>
Office of the Clerk	\$32,089,000
Office of the Sergeant at Arms	9,509,000
Office of the Chief Administrative Officer	130,782,000
Office of the Inspector General	5,045,000
Office of Emergency Planning, Preparedness and Operations	4,445,000
Office of General Counsel	1,415,000
Office of the Chaplain	179,000
Office of the Parliamentarian	2,060,000
Parliamentarian	(1,466,000)
Compilation of Precedents	(594,000)
Office of the Law Revision Counsel of the House	3,258,000
Office of the Legislative Counsel of the House	8,814,000
Office of Interparliamentary Affairs	859,000
Other authorized employees	1,249,000
Office of the Historian	597,000
Total	\$200,301,000

The Committee in making these recommendations for the Officers of the House has included the following additional instructions:

CLERK OF THE HOUSE

New electronic voting system for the House chamber.—The bill includes \$4,600,000 to fully fund the revised estimate by the Clerk of the House to acquire and install a modernized voting system for the House chamber. The Committee considers this project to be of the highest priority and is hopeful that the new system will be fully operational prior to the convening of the 112th Congress.

SERGEANT AT ARMS

New ID badge system.—The bill includes the full \$570,000 requested for security equipment upgrades including funding for the new ID badge system proposed by the Sergeant at Arms.

Access to the Capitol and House Office Buildings.—The Committee is discouraged by the continuing problem of speedy access to House Office Buildings and the House side of the Capitol Building through the Rayburn and Cannon tunnels. The Sergeant at Arms is directed to conduct a thorough review of the causes for these delays and to submit a proposal for expediting visitor and staff processing through Capitol Police security checkpoints not later than September 30, 2009.

CHIEF ADMINISTRATIVE OFFICER (CAO)

Increased Liaison with Member and Committee Offices.—The Office of the Chief Administrative Officer provides a wide range of services for Member Offices and Committees including payroll, furniture and supplies, mail delivery and pick-up, food service for Members and employees as well as guests to the Capitol complex, and a host of other responsibilities. The Committee believes that it is critical that the CAO maintain close liaison with the offices and employees who depend on these services. To better facilitate this liaison, the CAO is requested to establish a formal process for meeting with Members and their staff directly or through established employees organizations such as the Chiefs of Staff organization to better facilitate communication of policy changes and administrative issues which may affect them. The Committee will look forward to discussing this new liaison system at next year's appropriations hearing.

Wireless and cell phone service in the Capitol Visitor Center.—The CAO is directed to give the highest priority to expanding wireless and Blackberry service to the Capitol Visitor Center and the CVC House expansion space.

Capacity of House Child Care Center.—The need for high quality child care for House employees is a continuing challenge. This is especially true in the case of infants. While the Committee recognizes that there are limitations imposed by the amount of space currently available, the CAO is encouraged to work with the Child Care Center to look for ways to expand the number of children who can be accommodated.

Cost of food in the House cafeterias.—As discussed at this year's appropriations hearing with the CAO, the Committee is concerned by the high cost for House employees eating in the cafeterias and

carry-outs. These costs have escalated by over 30 percent in the last two years. The CAO is directed to work with the food service vendors to develop specific proposals for reducing these costs. The Committee is pleased that the CAO has already initiated discussions about alternatives to address the food cost problem and looks forward to a report of these efforts within the next 90 days.

Employee surveys and staff training opportunities.—The Committee is supportive of a the broad range of employee training opportunities offered over the years by the House Learning Center and is pleased that that the CAO has reversed his decision to curtail certain employee training courses which are very valuable opportunities for staff to improve their ability to serve the Members and the public. The Committee also finds the employee surveys conducted by the CAO shop very valuable as a gauge for determining how best to recruit, train and retain our workforce. The Committee encourages that these surveys include race, gender and language fluency as part of the data being collected.

U.S. Capitol Historical Society.—The U.S. Capitol Historical Society is chartered by the Congress to preserve the heritage of the Capitol Building as both the workplace of the Congress and as the iconic symbol of American democracy within in the United States and to the world. Its role in addition to support of preservation activities also extends to education programming. The Committee is fully supportive of the work of the Society. The Committee is also aware that the Society is conducting a strategic planning process to determine its future role and how to finance its important work. The Committee looks forward to completion of this planning process and urges the CAO to work with the Society to identify partnership opportunities which are mutually beneficial.

Centralized Computing Services.—Traditionally, congressional offices have employed their own server for computing operations. The Committee is aware, however, that use of centralized computing service can allow multiple clients to take advantage of shared computing resources lowering costs and increasing efficiency. The Committee believes that increased use of centralized computing should be considered for broader use in the House. Initial implementation, such as the centralized Information Hosting Services provided to freshman Members of the 111th Congress, has shown significant potential benefits of strengthened security and reduced costs. The Chief Administrative Officer is requested to conduct a review of the feasibility of increased use by Congressional offices and legislative branch agencies of centralized server infrastructures and submit a report of this review to the Committee not later than January 15, 2010. This report should make recommendations with respect to privacy, security, and legal issues, as well as the potential benefits in cost savings and energy efficiency.

OFFICE OF THE HOUSE HISTORIAN

House Historian Office and fellows program.—The bill includes the full \$597,000 requested by the Office of the House Historian including funding to expand the House Fellows program.

ALLOWANCES AND EXPENSES

2009 appropriation	\$293,900,000
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2010 budget estimate	357,214,000
Committee recommendation	317,940,000

The Committee recommends a total of \$317,940,000 for allowances and expenses. This amount is \$24,040,000 above the fiscal year 2009 enacted level and \$39,274,000 below the budget request. These funds include supplies, materials, administrative costs, and Federal tort claims; the costs of official mail for the committees, leadership, and administrative offices; employee benefits; miscellaneous items; and Business Continuity and Disaster Recovery. Eighty-seven percent of these funds provide the employer share of retirement, health care, and unemployment compensation payments for House employees.

The following table summarizes the funding allocation provided to each component of the account.

Allowances and Expenses

<i>Item</i>	<i>Amount</i>
Supplies, materials, administrative costs and Federal tort claims ...	\$3,948,000
Official mail (committees, administrative, and leadership offices)	201,000
Government contributions	278,378,000
Business Continuity and Disaster Recovery	27,698,000
Transition Activities	2,907,000
Wounded Warrior Program	*2,500,000
Office of Congressional Ethics	1,548,000
Energy demonstration projects	2,500,000
Miscellaneous items	760,000
Total, allowances and expenses	\$317,940,000

* Funded with prior year balances.

The Committee in making these recommendations has included the following additional instructions:

New tuition reimbursement and child care subsidy benefits.—The Committee bill includes \$3,500,000, instead of the \$7,500,000 requested by the Chief Administrative Officer (CAO), to establish a new benefit for all House of Representatives employees to reimburse them for a portion of the cost of academic tuition and professional dues. The amount provided is based on the revised estimate by the Chief Administrator's Office of the cost of implementing this program in fiscal year 2010. The Committee agrees with the CAO that a tuition benefit program is a key aspect of an employee retention effort for the House where turnover often robs Member and Committee Offices of their most productive staff. These funds are provided contingent on the issuance of program regulations by the Committee on House Administration detailing the exact scope of benefits and the terms under which they will be available.

The Committee bill also includes \$1,000,000, as requested, to fund a new program to subsidize child care costs for low income employees of the House. This program would be modeled on similar benefits already provided to executive branch employees. These funds are provided contingent on issuance of program regulations by the Committee on House Administration.

Wounded Warrior program.—The bill includes authority for a total of 50 FTE positions in fiscal year 2010 for the newly established Wounded Warrior program which places disabled veterans in House of Representatives offices for a career orientation program. The program has been financed using \$2,500,000 of unused fiscal

year 2009 funding, all of which is expected to carry over to fiscal year 2010.

Wheels for Wellness program.—The Committee has reduced funding for the Wheels for Wellness program to \$100,000 because this program has not been well utilized by House employees. This is \$100,000 below the request and the enacted level. The Committee directs that the CAO evaluate this program to see if it can better meet employee needs. If not, the Committee believes that funding should be transferred to other employee benefit programs in future years.

Energy Demonstration Projects.—The Committee has included \$2,500,000 for the Chief Administrative Officer of the House, in consultation with the Architect of the Capitol, to carry out a series of demonstration projects at House facilities to promote the use of innovative technologies in reducing energy consumption and promoting energy efficiency. The Committee expects the Chief Administrative Officer to select these projects based on a competitive process that takes full advantage of the procurement and related capacities of the Architect of the Capitol.

CHILD CARE CENTER

The bill provides authority for the House child care center budget, as required by Sec. 312(d)(1) of Public Law 102–90, as presented to the Committee by the Chief Administrative Officer. It should be noted that tuition and other center-generated revenues fund child care center operations.

ADMINISTRATIVE PROVISIONS

Section 101 provides for unspent amounts remaining in Members' Representational Allowances account to be used for deficit reduction. Section 102 reflects adjustments in the lump-sum allowance for certain Leadership offices.

JOINT ITEMS

The Committee recommends appropriations totaling \$21,414,000 for fiscal year 2010 for the various joint committees and activities carried under this heading. The recommendation is \$7,806,000 below the fiscal year 2009 enacted level and is \$1,462,000 below the budget request.

JOINT ECONOMIC COMMITTEE

2009 appropriation	\$4,626,000
2010 budget estimate	4,814,000
Committee recommendation	4,814,000

The Committee recommends \$4,814,000 for the Joint Economic Committee. This amount is \$188,000 above the fiscal year 2009 enacted level and is the same as the budget request. The increase covers the cost of annual pay adjustments for committee staff.

The Joint Economic Committee was created by the Employment Act of 1946. The primary tasks of the Committee are to review economic conditions and to recommend improvements in economic policy. The Committee performs research and economic analysis, and

monitors and analyzes current economic, financial, and employment conditions.

JOINT COMMITTEE ON TAXATION

2009 appropriation	\$10,719,000
2010 budget estimate	12,823,000
Committee recommendation	11,451,000

The Committee recommends \$11,451,000 for the Joint Committee on Taxation. This amount is \$732,000 above the fiscal year 2009 enacted level and is \$1,372,000 below the budget request. The increase covers the cost of annual pay adjustments for committee staff as well as equipment upgrades.

The Joint Committee is established under the Internal Revenue Code of 1986 to: (1) investigate the operation and effects of internal revenue taxes and the administration of such taxes; (2) investigate measures and methods for the simplification of such taxes; (3) make reports to the House Committee on Ways and Means and the Senate Committee on Finance (or to the House and the Senate) on the results of such investigations and studies and to make recommendations; and (4) review any proposed refund or credit of income or estate and gift taxes or certain other taxes set forth in Code section 6405 in excess of \$2,000,000. In addition to these functions that are specified in the Internal Revenue Code, the Congressional Budget Act of 1974 requires the Joint Committee to provide revenue estimates for all tax legislation considered by either the House or the Senate.

OFFICE OF THE ATTENDING PHYSICIAN

2009 appropriation	\$3,105,000
2010 budget estimate	3,832,000
Committee recommendation	3,805,000

The Committee recommends \$3,805,000 for the Office of the Attending Physician. This amount is \$700,000 above the fiscal year 2009 enacted level and \$27,000 below the budget request. The increase includes \$528,000 to upgrade the Office's radiology suite and replace existing equipment that is beyond its serviceable life.

OFFICE OF CONGRESSIONAL ACCESSIBILITY SERVICES

2009 appropriation	\$800,000
2010 budget estimate	1,377,000
Committee recommendation	1,314,000

The Committee recommends \$1,314,000 for the operation of the Office of Congressional Accessibility Services during the next fiscal year. This amount is \$514,000 above the fiscal year 2009 enacted level and \$63,000 below the budget request. The increase covers the cost of the Office's expanded jurisdiction and responsibilities. The Office of Congressional Accessibility Services is a successor office to the Special Services Office following enactment of the Capitol Visitor Center Act of 2008 (P.L. 110-437).

STATEMENTS OF APPROPRIATIONS

2009 appropriation	\$30,000
2010 budget estimate	30,000
Committee recommendation	30,000

The sum of \$30,000 is included for the preparation of the usual compilation of the statements of appropriations for the 1st session of the 111th Congress. The House and Senate Committees on Appropriations compile this publication jointly.

CAPITOL POLICE

The Committee recommends a total of \$325,112,000 in the two appropriations accounts which fund the U.S. Capitol Police, the Salaries account and the General Expenses account. This amount is \$19,362,000 above the fiscal year 2009 enacted level and is \$84,957,000 below the budget request. \$71,606,000 of the reduction below the request reflects the decision to fund the police radio modernization request as part of the fiscal year 2009 supplemental rather than in 2010. This level of funding will support a staffing level of 1799 sworn officers and 418 civilian positions.

SALARIES

2009 appropriation	\$248,000,000
2010 budget estimate	268,675,000
Committee recommendation	263,198,000

The Committee recommends \$263,198,000 for the salaries and benefits authorized for police services throughout the Capitol Police jurisdiction. This is \$15,198,000 above the fiscal year 2009 enacted level and is \$5,477,000 below the budget request.

Workforce Management and Overtime Costs.—The Committee remains concerned about chronic problems with the management of staff resources by the U.S. Capitol Police (USCP), especially as relates to the deployment of sworn officers. The responsibilities of the force cover a wide range of security and protection services both for the Congress and for the public. Adequate staffing of the force is a priority. Recent studies confirm, however, that while the force may in fact need additional officers in the future, its inability to manage its current workforce makes it hard to determine legitimate needs. In particular, the failure of the Capitol Police to implement the staffing models and other recommendations of its own consultants (the ELS study) leaves the Committee with little confidence in the staffing recommendations included in the fiscal year 2010 budget request. The Committee has therefore recommended a funding level which fully funds the current officer strength level for 2009 of 1799 officers but has not approved the request for additional sworn positions. The Committee further directs that the Chief carryout an accelerated program to reform the management of staff resources in the department. This should include full implementation of the staffing recommendation of the ELS study. The Committee requests that the Government Accountability Office assist the USCP in dealing with these staff management challenges and that it report to the Committees on Appropriations progress in this matter not less than quarterly for the next year.

Among the most frustrating parts of the staff management challenge is the continuing problem of excessive overtime costs. The current projection of overtime use in 2010 is \$25,500,000 which is more than \$3 million above the request and above level three years ago despite efforts to curtail these costs. The Committee finds this unacceptable and has capped overtime for 2010 at not to exceed

\$24 million unless the Capitol Police Board notifies the Committees that this cap needs to be exceeded due to unanticipated security or public safety factors. GAO in reviewing workforce issues for the Committee is requested to make overtime management a key part of their work.

2009 Presidential Inauguration.—The Committee was disappointed by a series of missteps by the Capitol Police, the Secret Service and the D.C. Metropolitan Police Department in the orchestration of the security plan for the 2009 presidential inauguration. A variety of factors led to thousands of ticketed guests being unable to witness the inauguration from the observation areas to which they were supposed to have been admitted. Problems such as insufficient pedestrian traffic direction, inadequate crowd control, and the narrow entry gates that became bottlenecks all led to significant delays in processing attendees through ticket checkpoints and security screening. The Committee directs the Capitol Police, in conjunction with the Secret Service and the Metropolitan Police Department, to further study the issues highlighted in the “Multi-Agency Response to Concerns Raised by the Joint Congressional Committee on Inaugural Ceremonies for the 56th Presidential Inauguration” and develop specific plans for implementing its recommendations so that these mistakes are not repeated at any future inaugural celebration.

GENERAL EXPENSES

2009 appropriation	\$57,750,000
2010 budget estimate	141,394,000
Committee recommendation	61,914,000

The Committee recommends \$61,914,000 for all general expenses of the Capitol Police. This is \$4,164,000 above the fiscal year 2009 enacted level, and is \$79,480,000 below the budget request. The reduction below the budget relates principally to the decision to consider the request for funding to modernize the police radio systems in the fiscal year 2009 supplemental. Up to \$2 million of the amount provided has been designated for security upgrades related to evacuation planning for the House Office Buildings and the Capitol. This amount includes installation of two security cameras in stairwells rather than the single camera originally planned.

Vehicle management.—The Committee believes that management of the USCP vehicle inventory continues to be a challenge. The Committee requests that the Chief prepare an updated report on the vehicle management program including changes in the number and age of vehicles used by the department, whether owned or leased, by January 15, 2010.

ADMINISTRATIVE PROVISION

Section 1001 authorizes transfers between the Salaries and General Expenses accounts of the Capitol Police.

OFFICE OF COMPLIANCE

SALARIES AND EXPENSES

2009 appropriation	\$4,072,000
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2010 budget estimate	4,474,000
Committee recommendation	4,335,000

The Committee recommends \$4,335,000 for the Office of Compliance. This amount is \$263,000 above the fiscal year 2009 enacted level and is \$139,000 below the budget request. This funding level will enable the Office of Compliance to maintain its current service levels and supports an additional FTE for the hiring of an Occupational Safety and Health Program Supervisor.

The Office of Compliance was established to administer and enforce the Congressional Accountability Act (P.L. 104–1). The act applies various employment and workplace safety laws to Congress and certain legislative branch entities.

CONGRESSIONAL BUDGET OFFICE

SALARIES AND EXPENSES

2009 appropriation	\$44,082,000
2010 budget estimate	46,365,000
Committee recommendation	45,165,000

The Committee recommends an appropriation of \$45,165,000 for the Congressional Budget Office (CBO). This is \$1,083,000 above the fiscal year 2009 enacted level and is \$1,200,000 below the budget request. This amount, along with a portion of the \$2,000,000 included in the FY 2009 supplemental, supports an additional 12 FTE's to increase CBO's capacity to analyze health care policy, financial and housing markets, and other areas of high congressional interest.

The Congressional Budget Office is a nonpartisan congressional agency created to provide objective economic and budgetary analysis to Congress.

Timely Scoring of Bills.—The Congressional Budget Office plays a critical role in support of Congress through its production of cost estimates. The timely production of these estimates and scorekeeping reports is essential if Congress is to move forward on its legislative agenda. The Committee notes that it has increased CBO's FTE level by 10 percent since FY 2007. It expects CBO to use these additional resources to continue to improve the speed at which it produces cost estimates for the Congress.

ADMINISTRATIVE PROVISION

Section 1101 extends CBO's existing Executive Exchange Program and increases the number of potential participants from three to five.

ARCHITECT OF THE CAPITOL

2009 appropriation	\$460,227,000
2010 budget estimate	568,577,000
Committee recommendation	541,391,000

The Committee recommends a total of \$541,391,000 for fiscal year 2010 for the operation and maintenance activities of the Architect of the Capitol, excluding the Senate office buildings. This amount is \$81,164,000 above the fiscal year 2009 enacted level and is \$27,186,000 below the budget request.

The recommendation reflects the high priority the Committee continues to place on addressing the Capitol complex's large backlog of infrastructure projects. The amount provided supports 23 of the 30 capital projects submitted to the House of Representatives for consideration. This includes funding for all requested life safety projects, significant investments in energy saving efforts, and almost \$70,000,000 worth of deferred maintenance projects. The recommendation also includes \$60,000,000 to establish a Historic Buildings Revitalization Trust Fund as a mechanism to more evenly spread the cost of the major projects that will have to be undertaken during the next decade to repair and revitalize the historic icon buildings of the Capitol Complex.

The Architect of the Capitol is responsible for the maintenance, operation, development, and preservation of the United States Capitol Complex. This includes mechanical and structural maintenance of the Capitol, congressional office buildings, the Library of Congress buildings, the Supreme Court building, the U.S. Botanic Garden, the Capitol Power Plant, and other facilities, as well as the upkeep and improvement of the Capitol complex grounds.

The following table summarizes the allocation of funds by appropriation account:

<i>Architect of the Capitol (Excluding Senate)</i>	
<i>Item</i>	<i>Amount</i>
Architect of the Capitol:	
General Administration	\$109,392,000
Historic Buildings Revitalization Trust Fund	60,000,000
Capitol building	32,800,000
Capitol grounds	10,920,000
House office buildings	100,466,000
Capitol Power Plant	125,083,000
Library buildings and grounds	41,937,000
Capitol Police buildings and grounds	26,364,000
Botanic Garden	11,263,000
Capitol Visitor Center	23,166,000
Total	\$541,391,000

GENERAL ADMINISTRATION

2009 appropriation	\$90,659,000
2010 budget estimate	121,460,000
Committee recommendation	109,392,000

The Committee recommends \$109,392,000 for personnel services, equipment, communications, and other central support activities of the Architect of the Capitol. This amount is \$18,733,000 above the fiscal year 2009 enacted level and is \$12,068,000 below the budget request. It includes \$8,950,000 for projects aimed at better managing and reducing energy usage around the Capitol Complex. The amounts provided below the request for these projects reflect a phased approach and the portion of the projects that can be executed in fiscal year 2010. The recommendation also includes \$500,000 to continue Capitol Power Plant worker efforts.

The recommendation supports an operating budget of \$100,442,000 and a project budget of \$8,950,000, including the following capital projects:

Item	Amount requested	Committee recommendation
Tertiary Pumping Options (Study)	\$150,000	\$150,000
ESPC Management Program	3,360,000	2,000,000
Energy Reduction Program	6,500,000	3,250,000
Utility Metering	7,100,000	3,550,000

Assisted Care Restrooms.—The creation of assisted care restrooms is an important way in which the accessibility of buildings can be improved for families, the elderly, and the physically challenged who require an attendant. The Capitol Complex currently has several of these restrooms in place, but not in each of its buildings. The Committee encourages the Architect of the Capitol to continue exploring the development of additional assisted care restrooms in the Capitol Complex’s facilities.

HISTORIC BUILDINGS REVITALIZATION TRUST FUND

2009 appropriation
2010 budget estimate
Committee recommendation	\$60,000,000

The Committee recommends funding in the amount of \$60,000,000 for a new “Historic Buildings Revitalization Trust Fund” for the Architect of the Capitol. This fund has been established as a financing mechanism to more evenly spread the cost of the very expensive construction projects that will have to be undertaken during the next decade to repair and revitalize the historic icon buildings of the Capitol Complex. This fund is intended to be used only for very expensive projects involving buildings of “icon” status, such as the repair of the Capitol Dome which is estimated to cost approximately \$100 million and the revitalization of the 100 year old Cannon House Office Building which is estimated to cost in excess of \$500 million.

The Capitol Complex faces a large and growing backlog of deferred maintenance and capital renewal projects. Its facilities are aging and continue to deteriorate. Without a significant infusion of additional funds, key facilities and building systems may eventually fail. At the same time, the Architect of the Capitol must meet energy savings requirements, address increased security needs, and cover the cost of operating and maintaining additional facilities. In all, over \$4.9 billion worth of capital projects are planned over the next ten years.

The normal appropriations process is not an effective mechanism for addressing a backlog of this magnitude. The Historic Buildings Revitalization Trust Fund will improve this situation by enabling the Architect of the Capitol, upon approval of the House and Senate Appropriations Committees, to move forward on large-scale historic building projects while preserving resources for more routine but critical deferred maintenance and capital renewal projects.

CAPITOL BUILDING

2009 appropriation	\$35,840,000
2010 budget estimate	33,305,000
Committee recommendation	32,800,000

The Committee recommends a total of \$32,800,000 for the operation, maintenance, and care of the Capitol building. This amount

is \$3,040,000 below the fiscal year 2009 enacted level and is \$505,000 below the budget request. It includes \$6,241,000 for projects, including \$2,500,000 to repaint the Capitol Dome in order to prevent moisture penetration and corrosion.

The recommendation supports an operating budget of \$26,559,000 and a project budget of \$6,241,000, including the following capital projects:

Item	Amount requested	Committee recommendation
Conservation of Fine and Architectural Art	\$499,000	\$499,000
Dome Rehabilitation (Interim Repainting)	2,500,000	2,500,000
Minor Construction	3,500,000	3,242,000

CAPITOL GROUNDS

2009 appropriation	\$9,649,000
2010 budget estimate	10,974,000
Committee recommendation	10,920,000

The Committee recommends \$10,920,000 for the care and improvement of the grounds surrounding the Capitol, the Senate and House office buildings, and the Capitol power plant. This amount is \$1,271,000 above the fiscal year 2009 enacted level and is \$54,000 below the budget request.

The recommendation supports an operating budget of \$9,510,000 and a project budget of \$1,410,000, including the following capital projects:

Item	Amount requested	Committee recommendation
Independence Avenue Repaving	\$910,000	\$910,000
Capitol Grounds Study	500,000	500,000

HOUSE OFFICE BUILDINGS

2009 appropriation	\$65,814,000
2010 budget estimate	111,926,000
Committee recommendation	100,466,000

The Committee recommends \$100,466,000 for the operation, maintenance, and care of the House Office Buildings. This amount is an increase of \$34,652,000 above fiscal year 2009 and is \$11,460,000 below the budget request. It includes \$37,640,000 to renovate the badly deteriorated East House Underground Garage. It also includes \$6,330,000 to replace the Rayburn Building's antiquated roof system; the Committee has deferred consideration of the remainder of the project pending a cost benefit review. The Ford Building HVAC Controls Replacement project will move forward using existing funds. The Cannon Building Renewal Design project will be funded through the newly-established Historic Buildings Revitalization Trust Fund.

The recommendation supports an operating budget of \$47,106,000 and a project budget of \$53,360,000, including the following capital projects:

Item	Amount requested	Committee recommendation
CAO Project Support	\$5,890,000	\$4,390,000

Item	Amount requested	Committee recommendation
Interior Rehabilitation of the East House Underground Garage	37,640,000	37,640,000
Rayburn Roof Replacement	9,030,000	6,330,000
Minor Construction	5,000,000	5,000,000

Cannon Building Renewal.—The Committee directs the Architect of the Capitol to use \$5,000,000 from the newly-established Historic Buildings Revitalization Trust Fund to support the Cannon Building Renewal Design project. This project will be the first step towards renewing the historic Cannon Building.

The Cannon Building was built in 1908 and has not undergone a major renovation to replace its aging infrastructure systems. As a result, it has major deficiencies and is reaching the end of its useful life. Both the Architect of the Capitol and the Government Accountability Office have identified a thorough design effort as being critical for a project of this scope and importance. The Committee fully supports the development of a solid design and cost estimate and asks the Government Accountability Office to continue to monitor the progress of this effort and provide assistance to the Architect of the Capitol as needed.

The Committee encourages a review of long-term space needs be included as part of the Cannon Renewal design effort. There are currently significant limitations on the amount of space available for Members, committees, and staff to do their work. Given the size of this project, it is an appropriate time to consider the steps that might be taken to address the House of Representatives' long-term space needs.

CAPITOL POWER PLANT

2009 appropriation	\$149,042,000
2010 budget estimate	154,503,000
Committee recommendation net	125,083,000
Offsetting collections	8,000,000
Total available	\$133,083,000

The Committee recommends \$125,083,000 for the Capitol power plant supplemented by offsetting collections of \$8,000,000. This amount is \$23,959,000 below the fiscal year 2009 enacted level and is \$29,420,000 below the budget request.

The Committee has provided \$16,850,000 of the \$45,770,000 requested for the asbestos abatement and repairs of the power plant utility tunnels. This amount reflects the revised funding request from the Architect of the Capitol based on lower costs than anticipated and the re-phasing of abatement work. The amount provided will continue to fund this very important life safety project so that it can be completed on time per the Architect of the Capitol's agreement with the Office of Compliance.

The Committee has also provided \$9,500,000 to convert an additional boiler at the power plant so that the Capitol Complex's heating needs can be provided entirely through the use of natural gas. This will allow the power plant to dramatically reduce its carbon and criteria pollutant emissions.

The recommendation supports an operating budget of \$93,523,000 and a project budget of \$31,560,000, including the following capital projects:

Item	Amount requested	Committee recommendation
Tunnel Program	\$45,770,000	\$16,850,000
Replacement Switchgear	740,000	740,000
Natural Gas Conversion	10,000,000	9,500,000
Mechanical System Survey	250,000	250,000
Structural Fireproofing Study	220,000	220,000
Minor Construction	4,000,000	4,000,000

LIBRARY BUILDINGS AND GROUNDS

2009 appropriation	\$39,094,000
2010 budget estimate	69,144,000
Committee recommendation	41,937,000

The Committee recommends \$41,937,000 for the care and maintenance of the Library buildings and grounds by the Architect of the Capitol. This amount is \$2,843,000 above the fiscal year 2009 enacted level and is \$27,207,000 below the budget request. It includes \$8,880,000 to address life safety issues in the Library buildings.

The recommendation supports an operating budget of \$26,187,000 and a project budget of \$15,750,000, including the following capital projects:

Item	Amount requested	Committee recommendation
Sprinkler System (Design)	\$500,000	\$500,000
Egress Improvements II	1,780,000	1,780,000
Book Conveyor (Design)	1,170,000	1,170,000
Monumental Exterior Doors	1,600,000	1,600,000
Fire Door Improvements	730,000	730,000
ADA Bathroom Renovations	3,100,000	3,100,000
Rain Leader Replacement, JAB	4,870,000	4,870,000
Minor Construction	2,000,000	2,000,000

CAPITOL POLICE BUILDINGS, GROUNDS, AND SECURITY

2009 appropriation	\$18,996,000
2010 budget estimate	30,777,000
Committee recommendation	26,364,000

The Committee recommends \$26,364,000 for Capitol Police buildings, grounds, and security. This amount is an increase of \$7,368,000 above the fiscal year 2009 enacted level and is \$4,413,000 below the budget request. It includes \$7,750,000 for projects, including \$1,500,000 in minor construction funds to install emergency call boxes and camera equipment in congressional building stairwells to facilitate safe and timely evacuations. An additional \$2,000,000 has been included in the Capitol Police General Expense appropriation for this purpose.

The recommendation supports an operating budget of \$18,614,000 and a project budget of \$7,750,000, including the following capital projects:

Item	Amount requested	Committee recommendation
Security Upgrades, Power Plant and Coal Yards	\$2,000,000	\$2,000,000
Hazardous Device Unit Facility Purchase	3,000,000	3,000,000
Replacement Switchgear	250,000	250,000
Minor Construction	3,000,000	2,500,000

BOTANIC GARDEN

2009 appropriation	\$10,906,000
2010 budget estimate	11,920,000
Committee recommendation	11,263,000

The Committee recommends \$11,263,000 for salaries and expenses of the Botanic Garden. This amount is \$357,000 above the fiscal year 2009 enacted level and is \$657,000 below the budget request. It includes \$900,000 to continue the renovation of the Botanic Garden's administration building. The recommendation supports an operating budget of \$10,363,000.

Education and Outreach Efforts.—The Committee encourages the Botanic Garden to continue expanding its partnerships and education and outreach efforts, particularly in regards to community gardens to local food needs and medicinal plant demonstrations that highlight naturally occurring plants that have proven useful for innovative medical treatments. The Garden's resources are first rate and it should continue to be a teaching and demonstration center in these important areas.

CAPITOL VISITOR CENTER

2009 appropriation	\$40,227,000
2010 budget estimate	24,568,000
Committee recommendation	23,166,000

The Committee recommends \$23,166,000 for the operation of the Capitol Visitor Center. This amount is \$17,061,000 below the fiscal year 2009 enacted level and is \$1,402,000 below the budget request. When the \$31,124,000 provided in fiscal year 2009 for the Center's construction is excluded and the \$9,940,000 provided in fiscal year 2009 to the Capitol Guide Service is included, the Committee recommendation represents an increase of \$4,123,000 for Capitol Visitor Center operations. This increase reflects the cost of full-year operations at the Center as well as provides for improvements to the existing online reservation system (\$480,000), training programs (\$220,000), and wayfinding signage at the Center (\$250,000).

The Capitol Visitor Center was established to improve security for all persons working in or visiting the U.S. Capitol and to enhance the educational experience of visitors.

Staff-Led Tours.—Staff-led tours are an important service that Members provide to their constituents. The Committee expects the Office of the Capitol Visitor Center to place a high priority on facilitating these tours and to devote additional staff resources to better meeting Member office needs. The Committee further expects the Office of the Capitol Visitor Center to promptly resolve any issues that may develop with staff-led tours and communicate clearly and on a regular basis with Member offices on how it can help facilitate staff-led tours when difficulties arise.

Moreover, the Committee directs the Architect of the Capitol to not restrict where staff-led tours may go in the United States Capitol except as deemed necessary by the Capitol Police Board to maintain public safety and the orderly conduct of the business of Congress. The Committee has serious concerns about reports of Capitol Visitor Center staff directing staff-led tours not to proceed to particular areas of the Capitol. That is a responsibility of the

Capitol Police, not the Capitol Visitor Center staff. Within appropriate limits established by the Capitol Police Board or approved by the committees of jurisdiction, staff-led tours should be allowed free access to the Capitol and should not be tied to the tour route used by the Capitol Visitor Center guides.

ADMINISTRATIVE PROVISIONS

Section 1201 establishes the Historic Buildings Revitalization Trust Fund. Section 1202 is in regards to appointment authority for the Architect of the Capitol. Section 1203 provides for support and maintenance to Architect of the Capitol employees during emergencies. Section 1204 provides the Architect of the Capitol permanent authority to use flexible and compressed work schedules. Section 1205 gives the Architect of the Capitol authority to accept voluntary services from students.

LIBRARY OF CONGRESS

The Committee recommends a total of \$647,397,000 for the operations of the Library of Congress. This is \$40,301,000 above the fiscal year 2009 enacted level and \$11,012,000 below the budget request. In addition to the appropriation, the Library estimates offsetting collections of \$40,962,000. Total funds available to support Library operations, including the Architect of the Capitol account, are expected to be over \$725,000,000 under the Committee recommendation.

Established by Congress in 1800, the Library of Congress is among the largest libraries in the world, with a collection of more than 130 million print, audio, and video items in 460 languages. Among its major programs are acquisitions, preservation, administration of U.S. copyright laws by the Copyright Office, research and analysis of policy issues by the Congressional Research Service, and administration of a national program to provide reading material to the blind and physically handicapped. The Library also maintains a number of collections and provides a range of services to libraries in the United States and abroad.

SALARIES AND EXPENSES

2009 appropriation	\$412,680,000
2010 budget estimate	452,227,000
Committee recommendation	443,861,000
(Plus: Authority to spend receipts)	(6,350,000)
Total available	\$450,211,000

The Committee recommends \$443,861,000, plus authority to spend \$6,350,000 in receipts, for salaries and expenses. This amount is \$31,181,000 above the fiscal year 2009 enacted level and is \$8,366,000 below the budget request. The funding provided will support 2,492 FTE's. Within this recommendation the Committee has provided \$3,554,000 for initial operations costs of the new storage modules at Ft. Meade; \$7,511,000 for the National Digital Information and Infrastructure Preservation Program (NDIIPP), \$750,000 for the last year of the Abraham Lincoln Bicentennial Commission, \$1,956,000 for State Department overseas security charges, \$2,700,000 for the Global Law Information Network (GLIN), and \$2,213,000 for the Veterans Oral History program.

This amount also provides \$22,000,000 for the Library to fund high priority initiatives, including \$15,000,000, as requested, for technology infrastructure improvements.

Civil Rights Oral History Act.—The Committee is aware that the Civil Rights Oral History Act has just been signed by the President. This Act calls for the Library of Congress to work in partnership with the Smithsonian's National Museum of African American History and Culture to develop an oral history of the Civil Rights movement in the United States. The Committee directs the Library to work with the Smithsonian Institution to develop a plan for implementing this newly authorized program for consideration by the Congress in the FY 2011 budget cycle.

Veterans oral history program.—The Committee has fully funded the request for the Veterans Oral History program at the Library of Congress and directs that the Library include a Hispanic veteran component for this important program.

Law Library gifts and fund raising.—The Committee is fully supportive of the efforts of the Law Library to expand support from private sources. While recognizing that the Law Library is a public resource, the Librarian is directed to work with the Law Library and potential benefactors to create the most mutually beneficial system for generating funding from private sources to support this critical function.

American Folklife Center Traditional Music Preservation Program.—The Committee is encouraged by the Library of Congress's efforts to digitize, preserve and make available to the public its collections of American folk, traditional and ethnic music. The Committee expects the Library to continue this effort in 2010 at not less than the level provided in fiscal year 2009.

Franklin Collection.—The Committee continues to support the goal of bringing the Library's extensive 3,000 text collection of American books that were translated into Arabic, Persian, Pashtu, and Indonesian online in a digital format. To further the availability and use of this invaluable collection the Committee directs the Library of Congress to continue its ongoing program to obtain copyright permission and bring this collection online in a digital format.

Teaching with Primary Sources.—The Committee remains supportive of the Teaching with Primary Sources program which has been very successful in creating curriculum materials and lesson plans using the resources in the library's many collections and expects this program to continue in fiscal year 2010.

COPYRIGHT OFFICE

2009 appropriation	\$18,277,000
2010 budget request	20,864,000
Committee recommendation	20,864,000
(Plus: Authority to spend receipts)	(34,612,000)
Total available	\$55,476,000

The Committee recommends \$20,864,000, plus authority to spend \$34,612,000 in receipts, for the Copyright Office. This amount is \$2,587,000 above the fiscal year 2009 enacted level and is the same as the budget request.

The Committee remains concerned about the continuing backlog of copyright applications pending approval by the Copyright Office

but appreciates that the Office has put in place a variety of initiatives to address this problem as an urgent priority. The Committee requests that the Office submit a report to the Committee not later than December 31, 2009 indicating progress in this area.

CONGRESSIONAL RESEARCH SERVICE

2009 appropriation	\$107,323,000
2010 budget estimate	115,136,000
Committee recommendation	112,490,000

The Committee recommends \$112,490,000 for salaries and expenses of the Congressional Research Service. This amount is \$5,167,000 above the fiscal year 2009 enacted level and is \$2,646,000 below the budget request. CRS works for Members and committees of Congress to support their legislative, oversight, and representational functions by providing nonpartisan and confidential research and policy analysis.

CRS Services Evaluation.—The Congressional Research Service (CRS) is an invaluable and highly productive asset for the U.S. Congress and for the public. Its staff provides high quality research to Members and Committees and functions in many cases essentially as extensions of the Congressional legislative staff of the House and the Senate. Notwithstanding this record of accomplishment, the Committee is concerned that the CRS, partially because of the increased use of electronic communications and the adoption of new staff structures, may have become less connected to the Committees and Member Offices it serves. The Committee requests that the Director take steps to evaluate the validity of these concerns including the conduct of a formal evaluation of how well its current staffing models and procedures meet user needs. The Committee also directs that the Congressional Research Service consider creation of a new mechanism such as a Member Advisory Committee which would allow routine discussions between CRS leadership and users.

Telework and Flexwork schedules for CRS employees.—The Committee believes that modern workplaces should have in place staff management policies and systems which help the organization and its employees manage the complex balance between work and family. Telework systems can be a valuable tool in this effort and the Committee understands that the Library of Congress has in place a formal telework system. This LOC system is very flexible and recognizes that management and work needs must be met while also helping employees. The Committee understands, however, that CRS has resisted adoption of such a system despite its high level of flexibility. The Committee believes this view is antiquated and directs that CRS adopt and implement as soon as practicable a telework system modeled on the Library's existing system. The Committee expects this new telework policy to be in effect not later than January 1, 2010.

BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

2009 appropriation	\$68,816,000
2010 budget estimate	70,182,000
Committee recommendation	70,182,000

The Committee recommends \$70,182,000 for salaries and expenses of the National Library Service for the Blind and Physically Handicapped. This amount is \$1,366,000 above the fiscal year 2009 enacted level and is the same as the budget request. The National Library Service for the Blind and Physically Handicapped administers the free program that loans recorded and braille books and magazines, music scores in braille and large print, and specially designed playback equipment to residents of the United States who are unable to read or use standard print materials because of visual or physical impairment.

ADMINISTRATIVE PROVISIONS

The Committee has updated for fiscal year 2010 three recurring administrative provisions related to Library of Congress incentive award programs, reimbursable and revolving funds and transfer authorities (sec. 1301, 1302 and 1303). In addition the bill includes two new administrative provisions for the Library. Section 1304 provides a technical clarification regarding the classification of senior positions above the GS 15 level throughout the Library. Section 1305 provides carryover leave authority for all Library positions at the senior level, eliminating a technical inconsistency. Section 1306 renames the American Folklife Center as the Archie Green American Folklife Center.

GOVERNMENT PRINTING OFFICE

CONGRESSIONAL PRINTING AND BINDING

2009 appropriation	\$96,828,000
2010 budget estimate	93,296,000
Committee recommendation	93,296,000

The Committee recommends \$93,296,000 for printing and binding of congressional documents at the Government Printing Office for use by Congress. This amount is \$3,532,000 below the fiscal year 2009 enacted level and is the same as the budget request. The amount is provided as a lump-sum to cover various categories of printing. It fully supports the cost of Congress' estimated printing and binding needs during the second session of the 111th Congress.

OFFICE OF SUPERINTENDENT OF DOCUMENTS

2009 appropriation	\$38,744,000
2010 budget estimate	40,911,000
Committee recommendation	40,911,000

The Committee recommends \$40,911,000 for the salaries and expenses of the Superintendent of Documents. This amount is \$2,167,000 above the fiscal year 2009 enacted level and is the same as the budget request. The increase covers the cost of annual pay adjustments as well as supports enhancements to the Federal Depository Library Program.

The Office of Superintendent of Documents account funds the mailing of government documents for Members of Congress and federal agencies, as statutorily authorized; the compilation of catalogs and indexes of government publications; and the cataloging, indexing, and distribution of government publications to the Fed-

eral Depository and International Exchange libraries, and to other individuals and entities, as authorized by law.

GOVERNMENT PRINTING OFFICE REVOLVING FUND

2009 appropriation	\$4,995,000
2010 budget estimate	32,100,000
Committee recommendation	12,000,000

The Committee recommends \$12,000,000 for the Government Printing Office Revolving Fund. This amount is \$7,005,000 above the fiscal year 2009 enacted level and is \$20,100,000 below the budget request. It includes \$7,000,000 for the continued development of the Federal Digital System, \$1,500,000 to replace GPO's outdated composition system, \$2,500,000 to expand its Oracle-based Business Information System, and \$1,000,000 to continue the replacement of outdated elevators.

The bill includes the usual language authorizing the operation of the revolving fund, authority to hire or purchase automobiles, and advisory councils, and consultants.

Equal Employment Opportunity Complaints.—The Committee notes the significant number of Equal Employment Opportunity complaints that continue to be filed at the Government Printing Office. It expects the Office to take aggressive steps to ensure that discriminatory behaviors are not tolerated in the workplace so that the number of complaints begins to decline. To that end, the Committee directs the Public Printer to submit quarterly reports on the progress being made in reducing the number of Equal Employment Opportunity complaints at the Government Printing Office. These reports should include a comparison of the number of complaints outstanding at the time of the report compared to the previous quarter and the same time period the prior year, and explain the reasons for progress made or the lack thereof. These reports should also include a description of the steps the Public Printer is taking or plans to take to reduce the number of complaints.

GOVERNMENT ACCOUNTABILITY OFFICE

SALARIES AND EXPENSES

2009 appropriation	\$531,000,000
2010 budget estimate	567,497,000
Committee recommendation	558,849,000
Offsetting collections	(15,222,000)
Total available	\$574,071,000

The Committee recommends \$558,849,000 in direct appropriations for the Government Accountability Office, plus \$15,222,000 in offsetting collections derived from reimbursements for conducting financial audits of government corporations and rental of space in the GAO building. This amount is an increase of \$27,849,000 above the fiscal year 2009 enacted level, and is \$8,648,000 less than the budget request. This amount provides for 3,250 FTEs including the additional FTEs requested in the budget. GAO works for Congress by responding to requests for studies of federal government programs and expenditures. GAO may also initiate its own work.

The Committee is very appreciative of the support provided by the GAO to Congress generally and to the Appropriations Committees in particular. Its work in oversight of government operations

throughout the executive agencies has contributed to significant savings and led to programmatic reforms which save taxpayers billions of dollars annually and improve government services for the public. The work of the GAO in overseeing expenditures under the American Recovery and Reinvestment Act (ARRA) and the Troubles Assets Relief Program (TARP) is especially critical.

Technology Assessment Studies.—The Committee continues to provide funding at the fiscal year 2009 level for GAO to conduct technology assessment studies.

OPEN WORLD LEADERSHIP CENTER TRUST FUND

2009 appropriation	\$13,900,000
2010 budget estimate	14,456,000
Committee recommendation	9,000,000

The Committee recommends \$9,000,000 for payment to the Open World Leadership Center Trust Fund. This amount is \$4,900,000 below the fiscal year 2009 enacted level and is \$5,456,000 below the budget request. This program supports cultural exchanges for citizens of Russia and former Soviet republics to visit the United States.

The Legislative Branch Subcommittee has been clear that it expects the Open World program to become financially independent of funding in this bill as soon as possible. Apart from any measure of the effectiveness of the program, the Committee does not believe this is essentially a legislative branch function. Open World submitted an initial report to the Committee on its fundraising efforts on May 30, 2009. The Open World Board and Chairman are encouraged to further accelerate its fundraising effort. The \$4,900,000 reduction included in this bill is only the first step towards weaning the program from funding in the Legislative Branch appropriations bill.

JOHN C. STENNIS CENTER FOR PUBLIC SERVICE TRAINING AND DEVELOPMENT

2009 appropriation	\$430,000
2010 budget estimate	430,000
Committee recommendation	430,000

The Committee has provided \$430,000 for the John C. Stennis Center for Public Service Training and Development. This amount is the same as the fiscal year 2009 enacted level and is the same as the budget request. The center was created by Congress in 1988 to encourage public service by congressional staff through training and development programs.

TITLE II—GENERAL PROVISIONS

The customary language regarding emergency assistance for vehicles, fiscal year limitation, positions and allowances, consulting services, awards and settlements, the Legislative Branch Financial Managers Council, the maintenance and landscaping on Washington Avenue SW., a limitation on transfers of funds, and modified language regarding maintaining staff-led tours is included in this bill (Sec. 201–209). The bill does not continue language included in the fiscal year 2009 bill related to the firearms policy for the Architect of the Capitol and the Library’s Offices of Inspector

General. The Committee believes that this issue should be addressed through the authorization process.

CONSTITUTIONAL AUTHORITY

Clause 3(d)(1) of rule XIII requires each committee on public bill or joint resolution to contain a statement citing the specific powers granted to Congress in the Constitution to enact the law proposed by the bill or joint resolution.

The Committee on Appropriations bases its authority to report this legislation on clause 7 of section 9 of article 1 of the Constitution of the United States which states: “No money shall be drawn from the Treasury, but in Consequence of Appropriations made by Law . . .”

Appropriations contained in this Act are made pursuant to this specific power granted by the Constitution.

COMPARISON WITH THE BUDGET RESOLUTION

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a)(1)(A) of the Congressional Budget Act of 1974, the following table compares the levels of new budget authority and outlays provided in the bill, excluding Senate related items, with the appropriate allocation under section 302(b) of the Budget Act.

COMPARISON WITH BUDGET RESOLUTION

[In millions of dollars]

	Sec. 302(b)		This bill—	
	Budget authority	Outlays	Budget authority	Outlays
Discretionary	\$4,700	\$4,805	\$3,675	¹ \$3,810
Mandatory	130	130	130	130
Total	\$4,830	\$4,935	\$3,805	\$3,940

¹ Includes outlays from House and Senate prior-year budget authority.

Note.—Bill amounts excludes discretionary Senate-related items.

FIVE-YEAR PROJECTION OF OUTLAYS

Pursuant to section 308(a)(1)(B) of the Congressional Budget Act of 1974, the following table contains five-year projections prepared by the Congressional Budget Office of outlays associated with the budget authority provided in the accompanying bill:

[In millions of dollars]

Budget Authority	\$3,675
Outlays:	
2010	3,127
2011	340
2012	95
2013	34
2014	57

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

Pursuant to section 308(a)(1)(C) of the Congressional Budget Act of 1974, the amount of financial assistance to State and local governments is as follows:

The accompanying bill contains no funding for State and local assistance programs.

TRANSFER OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following table lists the transfers of funds included in the accompanying bill.

Indefinite transfer authority is authorized in Library of Congress, Congressional printing and binding, the Superintendent of Documents, and the Capitol Police programs.

RESCISSIONS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following table lists the rescissions in the accompanying bill:

The accompanying bill contains no rescissions.

STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII the following is a statement of general performance goals and objectives for which this measure authorizes funding:

The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following table lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

The accompanying bill contains no appropriations not authorized by law.

TERMINATIONS, REDUCTIONS AND OTHER SAVINGS

In order to invest in the critical priorities identified in this bill, the Committee has proposed herein a number of program reductions and other savings from the fiscal year 2009 level. In addition, over \$280 million in other program reductions and savings from the budget request are recommended. These adjustments, no matter their size, are important to setting the right priorities within the spending allocation and for creating a government that is as efficient as it is effective.

EARMARKS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, this bill, as reported, contains no congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9(e), 9(f), or 9(g) of rule XXI.

The Committee has taken unprecedented action to increase transparency and reduce funding for Member earmarks. In this bill

since 2006, the total funding earmarked has been reduced by 100 percent, as no funding is provided for earmarks in 2010.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law:

1. The bill provides that certain appropriation items remain available for more than one year where programs or projects are continuing in nature under the provisions of authorizing legislation but for which that legislation does not specifically authorize such extended availability. Most of these items have been carried in previous appropriation bills. This authority tends to result in savings by removing the incentive to commit funds at the end of the fiscal year.

2. The bill includes a number of provisions which place limitations on or change or extend existing limitations, appropriations, or authorizations, and which under some circumstances might be construed as changing the application of existing law.

3. There is language that allows reimbursement for service to be used by the servicing entity.

4. The bill continues the practice of providing official reception and representation allowances for officers and offices of the legislative branch.

5. The bill authorizes expenses for employee awards, such as certificates or plaques and related ceremonial presentations, by certain agencies.

6. The bill authorizes salaries and expenses of the House Child Care Center.

7. The bill requires unspent funds remaining in Members' Representational Allowances to be used for deficit or debt reduction.

8. There is language that adjusts allowances for certain leadership offices.

9. There is language that authorizes allowances for employees of the Office of the Attending Physician.

10. There is language under "Capitol Police, General Expenses" authorizing payments for travel by Capitol Police personnel for training or other purposes, expenses associated with the relocation of liaison or instructor personnel from the Capitol Police force to and from the Federal Law Enforcement Training Center, and for the costs of basic training of police personnel.

11. There is language under "Capitol Police, General Expenses" that directs the cost of Capitol Police basic training at the Federal Law Enforcement Training Center be paid by the Department of Homeland Security.

12. The bill authorizes the transfer of funds within "Capitol Police, Salaries" and "Capitol Police, General Expenses", subject to approval.

13. There is language under the Office of Compliance that provides for the disposal of surplus or obsolete property.

14. The bill permanently extends and expands the Congressional Budget Office's Executive Exchange Program.

15. There is language under the Architect of the Capitol that authorizes a passenger motor vehicle.

16. There is language under “Capitol Power Plant”, Architect of the Capitol, allowing reimbursements for chilled water and steam provided to the Government Printing Office, the Washington City Post Office, the Supreme Court, the Thurgood Marshall Federal Judiciary Buildings, Union Station Complex and the Folger Shakespeare Library to be credited to this appropriation and made available for obligation.

17. There is language under the Architect of the Capitol, Botanic Garden that authorizes expenditures for the National Garden.

18. There is language under the Architect of the Capitol providing for support and maintenance to employees during emergencies and insurance coverage for works of art.

19. There is language under the Architect of the Capitol that authorizes the use of flexible and compressed work schedules.

20. There is language under the Architect of the Capitol that authorizes the acceptance of voluntary student services.

21. There is authority to expend funds collected under the authority of 2 U.S.C. 150 and for international legal information, the balance to remain available until expended.

22. There is language authorizing the expenditure of funds for the Abraham Lincoln Bicentennial Commission.

23. There is language authorizing expenditure of receipts, with the exception of salaries and benefits, for the Copyright Royalty Judges.

24. There is language under “Congressional Research Service” which prohibits the publication of material unless approved by the appropriate committees.

25. There is language under “Books for the Blind and Physically Handicapped” that authorizes funds to provide newspapers to the blind and physically handicapped.

26. There is language authorizing the temporary transfer of funds under the heading “Library of Congress, Salaries and Expenses”.

27. There is language authorizing the transfer of funds between the account under the heading “Library of Congress”, subject to approval.

28. There is language under the heading “Library of Congress” that authorizes the Librarian of Congress to classify positions above GS-15 pursuant to established standards.

29. There is language under the heading “Library of Congress” that authorizes leave carryover for certain Library of Congress executive positions.

30. There is language under “Congressional printing and binding” restricting the use of funds appropriated to the Government Printing Office for the permanent edition of the Congressional Record for individual Representatives and Senators, Resident Commissioners, or Delegates, and language providing that appropriations recommended shall be available for the payment of obligations incurred under appropriations for similar purposes for preceding fiscal years, primarily due to the unpredictability of the volume of work generated by the Congress, limiting the printing of certain documents to a time certain, authorizing the transfer of unobligated balances and prohibiting the expenditure of funds for contract guard services at certain facilities.

31. Authorization of appropriations for Congressional printing and binding is included.

32. There is language under "Salaries and Expenses", Office of Superintendent of Documents, which authorizes the use of current appropriations to pay for printing certain publications in prior years for the depository library program. There is language authorizing the transfer of unexpended balances.

33. There is language authorizing the operation of the Government Printing Office revolving fund, and which authorizes travel expenses for advisory councils.

34. There is language relating to the Government Accountability Office authorizing the direct procurement of expert and consultant services under 5 U.S.C. 3109, at certain rates; authorizing the hire of one passenger motor vehicle, as required by 31 U.S.C. 1343; authorizing the General Accounting Office to make advance payments in foreign countries in accordance with 31 U.S.C. 3324; and to provide certain benefits, including rental of living quarters in foreign countries; appropriations are authorized for administrative expenses of any other member department or agency to finance an appropriate share of the costs of the National Intergovernmental Audit Forum or a Regional Intergovernmental Audit Forum.

35. In Section 201, there is language prohibiting the use of funds in the Act for the maintenance or care of private vehicles except for emergency assistance and cleaning as may be provided under regulations relating to parking facilities for the House issued by the Committee on House Administration and for the Senate by the Committee on Rules and Administration.

36. Section 203 provides that whenever any office or position not specifically established by the Legislative Pay Act of 1929 is appropriated for herein or whenever the rate of compensation or designation of any position appropriated for herein is different from that specifically established for such position by such Act, the rate of compensation and the designation of the position, or either, appropriated for or provided herein, shall be the permanent law with respect thereto: Provided that the provisions herein for the various items of official expenses of Members, officers, and committees of the Senate and House, and clerk hire for Senators and Members shall be the permanent law with respect thereto.

37. Section 204 requires that certain information regarding consulting services shall be a matter of public record.

38. Section 205 authorizes the payment of awards and settlements.

39. Section 206 authorizes legislative branch entities to share the costs of the Legislative Branch Financial Managers Council.

40. Section 207 authorizes the Architect of the Capitol to maintain certain property.

41. Section 208 limits the transfer of funds in this Act.

42. Section 209 prohibits funds in this Act being used to eliminate or restrict staff led guided tours.

43. There is language renaming the American Folklife Center as the Archie Green American Folklife Center.

RECORDED VOTES IN FULL COMMITTEE

Pursuant to the reporting requirements of clause 3(b) of Rule XIII of the House of Representatives, the Committee reports that

there were no recorded votes when this bill was considered by the Committee on Appropriations on June 12, 2009.

**COMPLIANCE WITH CLAUSE 3(e) OF RULE XIII (RAMSEYER
RULE)**

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

**SECTION 1201 OF THE LEGISLATIVE BRANCH
APPROPRIATIONS ACT, 2008**

SEC. 1201. EXECUTIVE EXCHANGE PROGRAM FOR THE CONGRESSIONAL BUDGET OFFICE. (a) * * *

(b) LIMITATIONS AND CONDITIONS.—The Director of the Congressional Budget Office shall—

(1) limit the number of officers and employees who are assigned to private sector organizations at any one time to not more than [3] 5;

(2) limit the number of employees from private sector organizations who are assigned to the Office at any one time to not more than [3] 5;

* * * * *

[(d) TERMINATION OF ASSIGNMENTS.—No assignment under this section shall commence after the end of the 2-year period beginning on the date of enactment of this section.]

[(e)] (d) EFFECTIVE DATE.—[Subject to subsection (d), this section] *This section* shall apply to fiscal year 2008 and each fiscal year thereafter.

TITLE 5, UNITED STATES CODE

* * * * *

PART III—EMPLOYEES

* * * * *

SUBPART B—EMPLOYMENT AND RETENTION

* * * * *

CHAPTER 31—AUTHORITY FOR EMPLOYMENT

* * * * *

SUBCHAPTER I—EMPLOYMENT AUTHORITIES

* * * * *

§ 3111. Acceptance of volunteer service

(a) * * *

* * * * *

(e) *In this section, the term “agency” includes the Architect of the Capitol, except that in the case of the Architect of the Capitol, the authority granted to the Office of Personnel Management under this section shall be exercised by the Architect of the Capitol.*

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SUBPART D—PAY AND ALLOWANCES

CHAPTER 51—CLASSIFICATION

* * * * *

§ 5108. Classification of positions above GS-15

(a) * * *

* * * * *

(c) *The Librarian of Congress may classify positions in the Library of Congress above GS-15 pursuant to standards established by the Office in subsection (a)(2).*

* * * * *

SUBPART E—ATTENDANCE AND LEAVE

CHAPTER 61—HOURS OF WORK

* * * * *

SUBCHAPTER II—FLEXIBLE AND COMPRESSED WORK SCHEDULES

* * * * *

§ 6121. Definitions

For purposes of this subchapter—

(1) “agency” means any Executive agency, any military department, *the Architect of the Capitol*, the Government Printing Office, and the Library of Congress;

* * * * *

§ 6133. Regulations; technical assistance; program review

(a) * * *

* * * * *

(c)(1) * * *

* * * * *

(3) *With respect to employees of the Architect of the Capitol (including employees of the Botanic Garden), the authority granted to the Office of Personnel Management under this subchapter shall be exercised by the Architect of the Capitol.*

* * * * *

CHAPTER 63—LEAVE

* * * * *

SUBCHAPTER I—ANNUAL AND SICK LEAVE

§ 6304. Annual leave; accumulation

(a) * * *

* * * * *

(f)(1) This subsection applies with respect to annual leave accrued by an individual while serving in—

(A) * * *

* * * * *

(F) a position to which section 5376 applies; **[or]**(G) a position designated under section 1607(a) of title 10 as an Intelligence Senior Level position**[.]**; *or*(H) *a position in the Library of Congress the compensation for which is set at a rate equal to the annual rate of basic pay payable for positions at level III of the Executive Schedule under section 5314.*

* * * * *

**SECTION 4 OF THE AMERICAN FOLKLIFE
PRESERVATION ACT**

ESTABLISHMENT OF CENTER

SEC. 4. (a) There is hereby established in the Library of Congress **[an American Folklife Center]** *the Archie Green American Folklife Center.*

* * * * *

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2009
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2010
(Amounts in thousands)

	FY 2009 Enacted	FY 2010 Request	Bill	Bill vs. Enacted	Bill vs. Request
HOUSE OF REPRESENTATIVES					
Salaries and Expenses					
House Leadership Offices					
Office of the Speaker.....	4,879	5,077	5,077	+198	---
Office of the Majority Floor Leader.....	2,436	2,530	2,530	+94	---
Office of the Minority Floor Leader.....	4,390	4,565	4,565	+175	---
Office of the Majority Whip.....	2,115	2,194	2,194	+79	---
Office of the Minority Whip.....	1,630	1,690	1,690	+60	---
Speaker's Office for Legislative Floor Activities.....	501	517	517	+16	---
Republican Steering Committee.....	950	981	981	+31	---
Republican Conference.....	1,777	1,748	1,748	-29	---
Republican Policy Committee.....	337	362	362	+25	---
Democratic Steering and Policy Committee.....	1,315	1,366	1,366	+51	---
Democratic Caucus.....	1,749	1,725	1,725	-24	---
Nine minority employees.....	1,502	1,552	1,552	+50	---
Training and Program Development:					
Majority.....	290	290	290	---	---
Minority.....	290	290	290	---	---
Cloakroom Personnel:					
Majority.....	476	497	497	+21	---
Minority.....	476	497	497	+21	---
Subtotal, House Leadership Offices.....	25,113	25,881	25,881	+768	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2009
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2010
(Amounts in thousands)

	FY 2009 Enacted	FY 2010 Request	Bill	Bill vs. Enacted	Bill vs. Request
Members' Representational Allowances Including Members' Clerk Hire, Official Expenses of Members, and Official Mail					
Expenses.....	609,000	699,344	660,000	+51,000	-39,344
Committee Employees					
Standing Committees, Special and Select.....	154,000	175,189	139,878	-14,122	-35,311
Committee on Appropriations (including studies and investigations).....	31,300	33,303	31,300	---	-2,003
Subtotal, Committee employees.....	185,300	208,492	171,178	-14,122	-37,314
Salaries, Officers and Employees					
Office of the Clerk.....	27,457	33,901	32,089	+4,632	-1,812
Office of the Sergeant at Arms.....	8,355	10,092	9,509	+1,154	-583
Office of the Chief Administrative Officer.....	125,838	133,948	130,782	+4,944	-3,166
Office of the Inspector General.....	4,945	5,062	5,045	+100	-17
Office for Emergency Planning, Preparedness and Operations.....	3,974	4,469	4,445	+471	-24
Office of General Counsel.....	1,357	1,431	1,415	+58	-16
Office of the Chaplain.....	173	179	179	+6	---
Office of the Parliamentarian.....	2,007	2,060	2,060	+53	---
Office of the Parliamentarian.....	(1,442)	(1,466)	(1,466)	(+24)	---
Compilation of precedents of the House of Representatives.....	(565)	(594)	(594)	(+29)	---
Office of the Law Revision Counsel of the House.....	3,057	3,299	3,258	+201	-41

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2009
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2010
(Amounts in thousands)

	FY 2009 Enacted	FY 2010 Request	Bill	Bill vs. Enacted	Bill vs. Request
Office of the Legislative Counsel of the House.....	8,337	8,900	8,814	+477	-86
Office of Interparliamentary Affairs.....	777	866	859	+82	-7
Other authorized employees.....	1,158	1,320	1,249	+91	-71
Office of the Historian.....	519	597	597	+78	---
Subtotal, Salaries, officers and employees.....	187,954	206,124	200,301	+12,347	-5,823
Allowances and Expenses					
Supplies, materials, administrative costs and Federal tort claims.....	4,135	3,979	3,948	-187	-31
Official mail for committees, leadership offices, and administrative offices of the House.....	201	201	201	---	---
Government contributions.....	260,703	302,776	278,378	+17,675	-24,398
Capitol Visitor Center.....	1,900	---	---	-1,900	---
Business Continuity and Disaster Recovery.....	18,698	32,516	27,698	+9,000	-4,818
Transition activities /1.....	4,721	2,907	2,907	-1,814	---
Wounded Warrior program /1.....	2,500	2,500	---	-2,500	-2,500
Office of Congressional Ethics /1.....	300	1,548	1,548	+1,248	---
Energy demonstration projects.....	---	10,000	2,500	+2,500	-7,500
Miscellaneous items.....	742	787	760	+18	-27
Subtotal, Allowances and expenses.....	293,900	357,214	317,940	+24,040	-39,274
Total, Salaries and expenses.....	1,301,267	1,497,055	1,375,300	+74,033	-121,755
Total, House of Representatives.....	1,301,267	1,497,055	1,375,300	+74,033	-121,755

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2009
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2010
(Amounts in thousands)

	FY 2009 Enacted	FY 2010 Request	Bill	Bill vs. Enacted	Bill vs. Request
1/ FY 2009 funding derived from Supplies, materials, administrative costs and Federal tort claims account					
JOINT ITEMS					
Joint Economic Committee.....	4,626	4,814	4,814	+188	---
Joint Committee on Taxation.....	10,719	12,823	11,451	+732	-1,372
Office of the Attending Physician					
Medical supplies, equipment, expenses, and allowances..	3,105	3,832	3,805	+700	-27
Office of Congressional Accessibility Services.....	800	1,377	1,314	+514	-63
Capitol Guide Service and Special Services Office.....	9,940	---	---	-9,940	---
Statements of Appropriations.....	30	30	30	---	---
Total, Joint items.....	29,220	22,876	21,414	-7,806	-1,462
CAPITOL POLICE					
Salaries.....	248,000	268,675	263,198	+15,198	-5,477
General expenses.....	57,750	141,394	61,914	+4,164	-79,480
Total, Capitol Police.....	305,750	410,069	325,112	+19,362	-84,957

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2009
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2010
(Amounts in thousands)

	FY 2009 Enacted	FY 2010 Request	Bill	Bill vs. Enacted	Bill vs. Request
OFFICE OF COMPLIANCE					
Salaries and expenses.....	4,072	4,474	4,335	+263	-139
CONGRESSIONAL BUDGET OFFICE					
Salaries and expenses.....	44,082	46,365	45,165	+1,083	-1,200
ARCHITECT OF THE CAPITOL					
General administration.....	90,659	121,460	109,392	+18,733	-12,068
Historic buildings revitalization fund.....	---	---	60,000	+60,000	+60,000
Capitol building.....	35,840	33,305	32,800	-3,040	-505
Capitol grounds.....	9,649	10,974	10,920	+1,271	-54
House office buildings.....	65,814	111,926	100,466	+34,652	-11,460
Capitol Power Plant.....	157,042	162,503	133,083	-23,959	-29,420
Offsetting collections.....	-8,000	-8,000	-8,000	---	---
Net subtotal, Capitol Power Plant.....	149,042	154,503	125,083	-23,959	-29,420
Library buildings and grounds.....	39,094	69,144	41,937	+2,843	-27,207
Capitol police buildings, grounds and security.....	18,996	30,777	26,364	+7,368	-4,413
Botanic garden.....	10,906	11,920	11,263	+357	-657
Capitol Visitor Center:					
CVC Project (cost-to-complete).....	31,124	---	---	-31,124	---
CVC Operations.....	9,103	24,568	23,166	+14,063	-1,402

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2009
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2010
(Amounts in thousands)

	FY 2009 Enacted	FY 2010 Request	Bill	Bill vs. Enacted	Bill vs. Request
Total, Capitol Visitor Center.....	40,227	24,568	23,166	-17,061	-1,402
Total, Architect of the Capitol.....	460,227	568,577	541,391	+81,164	-27,186
LIBRARY OF CONGRESS					
Salaries and expenses.....	419,030	458,577	450,211	+31,181	-8,366
Authority to spend receipts.....	-6,350	-6,350	-6,350	---	---
Subtotal, Salaries and expenses.....	412,680	452,227	443,861	+31,181	-8,366
Copyright Office, salaries and expenses.....	51,592	55,476	55,476	+3,884	---
Authority to spend receipts.....	-33,315	-34,612	-34,612	-1,297	---
Subtotal, Copyright Office.....	18,277	20,864	20,864	+2,587	---
Congressional Research Service, salaries and expenses. Books for the blind and physically handicapped, Salaries and expenses.....	107,323	115,136	112,490	+5,167	-2,646
Total, Library of Congress.....	607,096	658,409	647,397	+40,301	-11,012

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2009
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2010
(Amounts in thousands)

	FY 2009 Enacted	FY 2010 Request	Bill	Bill vs. Enacted	Bill vs. Request
GOVERNMENT PRINTING OFFICE					
Congressional printing and binding.....	96,828	93,296	93,296	-3,532	---
Office of Superintendent of Documents					
Salaries and expenses.....	38,744	40,911	40,911	+2,167	---
Government Printing Office Revolving Fund.....	4,995	32,100	12,000	+7,005	-20,100
Total, Government Printing Office.....	140,567	166,307	146,207	+5,640	-20,100
GOVERNMENT ACCOUNTABILITY OFFICE					
Salaries and expenses.....	538,635	582,719	574,071	+35,436	-8,648
Offsetting collections.....	-7,635	-15,222	-15,222	-7,587	---
Emergency appropriations (P.L. 111-5).....	25,000	---	---	-25,000	---
Total, Government Accountability Office.....	556,000	567,497	558,849	+2,849	-8,648
OPEN WORLD LEADERSHIP CENTER					
Payment to the Open World Leadership Center Trust Fund.....	13,900	14,456	9,000	-4,900	-5,456
JOHN C. STENNIS CENTER FOR PUBLIC SERVICE TRAINING AND DEVELOPMENT					
Stennis Center for Public Service.....	430	430	430	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2009
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2010
(Amounts in thousands)

	FY 2009 Enacted	FY 2010 Request	Bill	Bill vs. Enacted	Bill vs. Request
Grand total.....	3,462,611	3,956,515	3,674,600	+211,989	-281,915
Regular appropriations.....	(3,437,611)	(3,956,515)	(3,674,600)	(+236,989)	(-281,915)
Emergency appropriations.....	(25,000)	---	---	(-25,000)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2009
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2010
(Amounts in thousands)

	FY 2009 Enacted	FY 2010 Request	Bill	Bill vs. Enacted	Bill vs. Request
RECAPITULATION					
House of Representatives.....	1,301,267	1,497,055	1,375,300	+74,033	-121,755
Joint Items.....	29,220	22,876	21,414	-7,806	-1,462
Capitol Police.....	305,750	410,069	325,112	+19,362	-84,957
Office of Compliance.....	4,072	4,474	4,335	+263	-139
Congressional Budget Office.....	44,082	46,365	45,165	+1,083	-1,200
Architect of the Capitol.....	460,227	568,577	541,391	+81,164	-27,186
Library of Congress.....	607,096	658,409	647,397	+40,301	-11,012
Government Printing Office.....	140,567	166,307	146,207	+5,640	-20,100
Government Accountability Office.....	556,000	567,497	558,849	+2,849	-8,648
Open World Leadership Center.....	13,900	14,456	9,000	-4,900	-5,456
Stennis Center for Public Service.....	430	430	430	---	---
Grand total.....	3,462,611	3,956,515	3,674,600	+211,989	-281,915
Regular appropriations.....	(3,437,611)	(3,956,515)	(3,674,600)	(+236,989)	(-281,915)
Emergency appropriations.....	(25,000)	---	---	(-25,000)	---

ADDITIONAL VIEWS OF ROBERT B. ADERHOLT

I commend the Chair, Ms. Wasserman Schultz, for her professional and courteous manner throughout the process of producing the Fiscal Year 2010 Legislative Branch Appropriations Bill. We have worked closely and very much in the spirit of bipartisanship to meet the funding needs of the Legislative Branch agencies. In addition, the Chair operated under an open process and was responsive to the concerns and input of the Republican Members of the Committee.

The Committee addressed many competing priorities and individual agency challenges. A well rounded bill has been put forward to adequately address the needs of the Legislative Branch. The Committee has reduced the fiscal year 2010 requested increase of 15% down to 6.8%, a reduction of \$282 million. However, it is important to distinguish that nearly one quarter of this increase, or \$60 million, is for the establishment of the Historic Buildings Revitalization Trust Fund. This taken into account, the agencies will be operating on an average of a 5.2% increase over last year. This funding allows the Committee to continue to focus on critical life/safety issues surrounding the Capitol Complex, and to maintain adequate funding of current staff and operations.

Among the highlights of the bill is \$1.375 million for expenses of the House of Representatives. This provides an appropriate level of funding for the Members Representational Allowance, the ability to address the much needed new voting system, additional benefits for House employees, and a new House ID badge system. For the United States Capitol Police, \$325 million is included. This amount supports the current sworn strength at 1799 positions and fully funds the implementation costs of the merger with the Library of Congress Police. The Architect of the Capitol, excluding Senate items, is funded at \$541 million and supports the top 20 construction projects. All life safety projects, significant investments in energy savings efforts, and almost \$70 million worth of deferred maintenance projects have been funded. And, we have started a very needed new initiative, the Historic Buildings Revitalization Trust Fund, to begin to address the Capitol Complex's deteriorating infrastructure. For the Library of Congress, \$647 million is included and includes \$15 million for the beginning of needed new technology investments. The Government Printing Office's effort to continue the development of the Federal Digital System is included at \$7 million. And, in order to meet Congressional demands, additional workforce is provided for the Congressional Budget Office and the Government Accountability Office.

In conclusion, a well rounded bill has been put forward to adequately address the needs of the Legislative Branch. Again, I would like to express my appreciation to the Chair and her cooperative approach, and look forward to working together as the process continues.

