# SUBCOMMITTEE ON RURAL DEVELOPMENT, ENTREPRENEURSHIP AND TRADE MARKUP ON ENTREPRENEURIAL DEVELOPMENT PROGRAMS LEGISLATION

## **HEARING**

BEFORE THE

# COMMITTEE ON SMALL BUSINESS UNITED STATES HOUSE OF REPRESENTATIVES

ONE HUNDRED ELEVENTH CONGRESS

FIRST SESSION

HEARING HELD APRIL 30, 2009



Small Business Committee Document Number 111-118 Available via the GPO Website: http://www.access.gpo.gov/congress/house

U.S. GOVERNMENT PRINTING OFFICE

48-126 PDF

WASHINGTON: 2009

For sale by the Superintendent of Documents, U.S. Government Printing Office Internet: bookstore.gpo.gov Phone: toll free (866) 512–1800; DC area (202) 512–1800 Fax: (202) 512–2250 Mail: Stop SSOP, Washington, DC 20402–0001

#### HOUSE COMMITTEE ON SMALL BUSINESS

NYDIA M. VELÁZQUEZ, New York, Chairwoman
DENNIS MOORE, Kansas
HEATH SHULER, North Carolina
KATHY DAHLKEMPER, Pennsylvania
KURT SCHRADER, Oregon
ANN KIRKPATRICK, Arizona GLENN NYE, Virginia MICHAEL MICHAUD, Maine MELISSA BEAN, Illinois DAN LIPINSKI, Illinois JASON ALTMIRE, Pennsylvania YVETTE CLARKE, New York BRAD ELLSWORTH, Indiana JOE SESTAK, Pennsylvania BOBBY BRIGHT, Alabama PARKER GRIFFITH, Alabama DEBORAH HALVORSON, Illinois SAM GRAVES, Missouri, Ranking Member ROSCOE G. BARTLETT, Maryland W. TODD AKIN, Missouri STEVE KING, Iowa LYNN A. WESTMORELAND, Georgia LOUIE GOHMERT, Texas MARY FALLIN, Oklahoma VERN BUCHANAN, Florida BLAINE LUETKEMEYER, Missouri AARON SCHOCK, Illinois GLENN THOMPSON, Pennsylvania MIKE COFFMAN, Colorado

> MICHAEL DAY, Majority Staff Director ADAM MINEHARDT, Deputy Staff Director TIM SLATTERY, Chief Counsel KAREN HAAS, Minority Staff Director

## $Subcommittee \ on \ Rural \ Development, \ Entrepreneurship \ and \ Trade$

HEATH SHULER, Pennsylvania, Chairman

MICHAEL MICHAUD, Maine BOBBY BRIGHT, Alabama KATHY DAHLKEMPER, Pennsylvania ANN KIRKPATRICK, Arizona YVETTE CLARKE, New York BLAINE LUETKEMEYER, Missouri, Ranking STEVE KING, Iowa AARON SCHOCK, Illinois GLENN THOMPSON, Pennsylvania

## CONTENTS

#### OPENING STATEMENTS

Shuler, Hon. Heath Luetkemeyer, Hon. Blaine	Page 1 2
Statements for the Record: H.R. 1803, 'Veterans Business Center Act of 2009' H.R. 1807, 'Educating Entrepreneurs through Today's Technology Act' H.R. 1834, 'The Native American Business Development Enhancement Act of 2009'	9 19 23
H.R. 1838, 'Women's Business Center Act' H.R. 1839, 'SCORE Act' H.R. 1842, 'Expanding Entrepreneurship Act of 2009' H.R. 1845, 'The Small Business Development Center Modernization Act of 2009'	34 43 47 52

### SUBCOMMITTEE ON RURAL DEVELPMENT, ENTREPRENEURSHIP AND TRADE MARKUP ON ENTREPRENEURIAL DEVELOPMENT PROGRAMS LEGISLATION

#### Thursday, April 30, 2009

U.S. House of Representatives. COMMITTEE ON SMALL BUSINESS, Washington, DC.

The Subcommittee met, pursuant to call, at 10:00 a.m., in Room 2360 Rayburn House Office Building, Hon. Heath Shuler [chairman of the Subcommittee] presiding.

Present: Representatives Shuler, Bright, Dahlkemper, Kirk-

patrick, Luetkemeyer and Thompson.

Chairman SHULER. I am pleased this morning to call this hear-

ing to order.

We often talk about the role that small business plays in the creation of jobs and with good reason. Small firms generate between 60 and 80 percent of new positions. Following the recession in the mid-1990s, they created 3.8 million jobs. With unemployment expected to reach 9.8 percent in 2010, we could use that growth

But unfortunately, many firms are struggling to make ends meet. Let's allow them to hire new workers. In the face of historic economic challenges, we should be investing in America's job creators. SBA's Entrepreneurial Development Programs, or ED, do just that. Of all the tools in the small business toolbox, these are some of the most critical. They help small firms do everything from draft business plans to access capital.

Today we will reauthorize and enhance ED programs. The seven bills before us will not only modernize the program, but will make it work for our entrepreneurs.

At this time I will yield to the Ranking Member for his opening

Mr. LUETKEMEYER. Good morning, and thank you, Mr. Chairman, for the opportunity to mark up critical legislation aimed at making the Entrepreneurial Development Programs more effective and responsive to the needs of small businesses.

At a time when small businesses are struggling to stay afloat, we must work to improve the usefulness of these initiatives. Rather than relying heavily on the government to spend our way out of this recession, we need to focus on insuring our small business, truly engines of job creation, are able to utilize all of the resources already available.

As a small businessman myself, I am pleased to introduce a bill that will assist my many fellow small business owners and employees throughout my district in Missouri and all throughout the country.

Two out of every three jobs created in the U.S. are created by small businesses, and like every recession before, small businesses will lead the way this time in economic growth, determination and innovation.

H.R. 1842, the Expanding Entrepreneurship Act of 2009, makes several changes to the SBA's Entrepreneurial Development Programs. My bill aims to expand entrepreneurial job growth by pulling resources from duplicative government programs into a streamlined program to help emphasize job creation and retention. Specifically, this bill requires the SBA to develop a job creation strategy for 2009-2010, including the agency's intent for using existing programs to create and retain jobs throughout the United States.

The SBA Administrator will also be required to collect measures related to the program performance and job creation, insuring that existing programs are being used effectively and duplicative government programs are done away with, and to insure easy access for entrepreneurs a database of providers of entrepreneurial development services will be established.

As our country continues to address the economic problems hurting our families and businesses, we should be growing our small businesses instead of hindering them with unwanted tax increases.

I know that the House Small Business Committee and this Subcommittee recognize how critical small business is to the economic health of this country. That is why I want to thank my colleagues for their commitment to sponsoring various pieces of legislation to improve programs that assist entrepreneurs with practical and technical skills needed to start and sustain a business.

As Louis Celli, CEO of the Northeast Veterans Business Resource Center in Boston, put it at a recent Subcommittee hearing on this same subject, this Committee has exactly the right focus by wanting to interweave these programs together and really force everybody to play in the same sandbox, and by making entrepreneurial development programs more effective, we can be not only more responsive to small businesses, but we can also be better stewards of taxpayers' dollars.

I am please to see my bill and my colleagues' similar piece of legislation working their way through the legislative process, and I look forward to seeing this bill become law.

With that, I yield back, Mr. Chairman.

Chairman SHULER. Thank you, sir.

Are there any other members who wish to be recognized for the purposes of opening remarks?

[No response.]

Chairman Shuler. The first order of business we will consider, H.R. 1803.

[The Bill H.R. 1803 is included in the appendix.]

Chairman Shuler. That is the Veterans Business Center Act of 2009, introduced by Representative Nye.

As of today, more than 130,000 troops have returned from Iraq and Afghanistan. Many of these men and women are now pursuing entrepreneurship. In fact, veterans already comprise 14 percent of all self-employed Americans. Mr. Nye's legislation gives these men and women a chance to become business owners. It does this by establishing a new Veterans Business Center Program. This step will provide veterans with dedicated counseling and business training. Our soldiers have served our country well and deserve a fair shot

at the American dream. For that reason this bill has the backing of both the American Legion and the VFW. I strongly support this

legislation.

Are there any members who wish to be recognized?

[No response.]

Chairman Shuler. The Committee will now move to consider H.R. 1803. The Clerk will report the title of the bill.

The CLERK. To amend the Small Business Act to establish a Vet-

erans Business Center Program and for other purposes.

Chairman Shuler. I ask unanimous consent that the bill in its entirety be open for amendments at this point. Does any member seek recognition for the purpose of offering an amendment?

[No response.]

Chairman Shuler. Seeing no amendments, the question is on reporting H.R. 1803 to the full Committee. All in favor say aye.

[Chorus of ayes.]

Chairman Shuler. Those opposed, no.

[No response.]

Chairman Shuler. The ayes have it. The bill is adopted and re-

ported to the full Committee.

In terms of ED Programs, it is not enough to have the proper tools in place. We should be certain that small firms can access those tools. Representative Thompson's bill, H.R. 1807, will make that happen.

The Educating Entrepreneurs Through Today's Technology Act provides business owners with critical distance learning tools. These resources are particularly useful for businesses in rural areas which may not have the same range of services that other regions do.

Through H.R. 1807 entrepreneurs in every corner of the country, from Appalachia to East L.A., can access the training and resources

they need. I urge strong support of this legislation. I will recognize Mr. Thompson for his remarks.

Mr. THOMPSON. Thank you, Mr. Chairman, Mr. Ranking Member.

Thank you for holding this mark-up today to focus on the Entrepreneurial Development Programs that will strengthen SBA's capacity to continue to spur economic growth in hard to reach areas and underserved areas.

For many entrepreneurs in my district in order to access resources provided by SPA and small business development centers, they have to drive long distances often through some pretty tough winters in Pennsylvania. In my rural district, we have learned to use our limited resources wisely, and during the hearing for the bills we have marked up today, I had the privilege of having a witness from my district, Ms. Donna Kilhoffer, the Program Manager

for the Community Education Council of Elk and Cameron Counties in Pennsylvania, which provides affordable academic and professional development by partnering with institutions of higher learning, along with countless additional partnerships with re-

gional businesses and industry.

My bill, H.R. 1807, will assist distance learning programs like those serviced by the Community Education Council in order to enhance the potential of existing and soon to be entrepreneurs. H.R. 1807 will allow third parties the opportunity to provide high quality distance training for a modest competitive grants process administered by the SBA.

I appreciate the work the Committee has done on this bill, and I would like to thank the bill's co-sponsors, Mr. Luetkemeyer, Mr. Connolly, and Mr. Pitts, and Mr. Chairman, I encourage my colleagues in the Subcommittee to support this smart government

proposal.

And with that I yield back the balance of my time.

Chairman SHULER. Thank you, sir.

Do any other members wish to be recognized on H.R. 1807?

[No response.]

Chairman Shuler. The Committee will now move to consider H.R. 1807.

[The Bill H.R. 1807 is included in the appendix.]

Chairman Shuler. The Clerk will report the title of the bill.

The CLERK. To promote distance learning to potential and existing entrepreneurs and for other purposes.

Chairman SHULER. I ask unanimous consent that the bill in its

entirety be open for amendments at this time.

Does any member seek to be recognized for the purpose of offering an amendment?

[No response.]

Chairman SHULER. Seeing no amendments, the question is on reporting H.R. 1807 to the full Committee. All those in favor say aye. [Chorus of ayes.]

Chairman Shuler. Those opposed, no.

[No response.]

Chairman SHULER. The ayes have it. The bill is adopted and reported to the full Committee.

Entrepreneurship is a proven means of fighting poverty. It can also revitalize struggling communities across this country. Nowhere is it more important than within the native American populations.

With that in mind, Representative Kirkpatrick has introduced H.R. 1834, the Native American Business Development Enhancement Act of 2009. Native American businesses are growing at an impressive rate of 84 percent. Clearly, we would like this trend to continue. For that to happen entrepreneurs must have access to critical counseling and technical assistant resources.

H.R. 1834 contains provisions for both. I urge its support.

I will now yield to the bill's sponsor, Representative Kirkpatrick, for her remarks.

Ms. Kirkpatrick. Thank you, Mr. Chairman, for this opportunity to consider my bill, the Native American Business Development Enhancement Act.

Our tribal communities make do with less even when times are good, and in these tough economic times, we can do more to help them build their communities and develop their local economies. This bill will accomplish that by expanding the assistance available to Indian, Alaska Native, and Native Hawaiian small business entrepreneurs under the Small Business Act by providing essential training and assistance and making it easier to get the capital they need to start up or grow their businesses.

The measure will be a boon to our native populations, helping to grow their economies and creating new jobs.

And I yield back.

Chairman Shuler. Thank you, Ms. Kirkpatrick.

Are there any other members who wish to be recognized on H.R.

[No response.]

Chairman Shuler. The Committee will now move to consider H.R. 1834.

[The Bill H.R. 1834 is included in the appendix.]

Chairman Shuler. The Clerk will report the title of the bill.

The CLERK. To amend the Small Business Act to expand and improve the assistance provided to Indian tribe members, Alaska Natives, and Native Hawaiians, and for other purposes.

Chairman Shuler. I ask unanimous consent that this bill in its

entirety be open for amendments at this time.

Does any member seek recognition for the purpose of offering an amendment?

[No response.]

Chairman Shuler. Seeing no amendments, the question is reporting H.R. 1834 to the full Committee. All in favor say aye.

[Chorus of ayes.]

Chairman SHULER. Those opposed, no.

[No response.]

Chairman Shuler. The ayes have it. The bill is adopted and re-

ported to the full Committee.

The next piece of legislation that we will consider is H.R. 1838, the Women's Business Center Act, introduced by Representative Fallin. Women's business centers go a long way to fostering entrepreneurship. H.R. 1834 will provide these organizations with needed stability.

Through technical assistance and counseling, the bill will also renew the program's original mission, balancing low income communities. We often talk about moving women from welfare to work. Women business centers can move them from welfare to entrepre-

neurship.

This legislation will build a program with a strong track record of encouraging entrepreneurship, and I urge its support.

Is there any member that wishes to be recognized on H.R. 1838?

[No response.]

Chairman Shuler. The Committee will now move to consider H.R. 1838.

[The bill H.R. 1838 is included in the appendix.]

Chairman Shuler. The Clerk will report the title of the bill.

The CLERK. To amend the Small Business Act to modify certain provisions relating to women's business centers and for other purposes.

Chairman SHULER. I ask unanimous consent that the bill in its entirety be open for amendments at this time. Does any member seek recognition for the purpose of offering an amendment?

[No response.]

Chairman Shuler. Seeing no amendments, the question is on reporting H.R. 1838 to the full Committee. All those in favor say aye.

[Chorus of ayes.]

Chairman SHULER. Those opposed, no.

[No response.]

Chairman SHULER. The ayes have it. The bill is adopted and re-

ported to the full Committee.

Mentoring programs are vital resources not just for new entrepreneurs, but for experienced business owners looking to grow. The next piece of legislation recognizes that fact. H.R. 1839, or the SCORE Act, modernizes networking and mentoring within the SCORE Program.

The bill introduced by Representative Buchanan establishes benchmarks for measuring program efficiency. It does this by qualifying the success of entrepreneurs who participate in its initiative.

It also establishes standards for mentoring. This bill will insure the highest quality of service for our small businesses and I strongly urge its support.

Are there any members who wish to be recognized on H.R. 1839?

[No response.]

Chairman Shuler. The Committee will now move to consider H.R. 1839.

[The Bill H.R. 1839 is included in the appendix.]

Chairman Shuler. The Clerk will report the title of the bill.

The CLERK. To amend the Small Business Act to improve SCORE and for other purposes.

Chairman SHULER. I ask unanimous consent that the bill in its entirety be open for amendments at this time. Does any member seek recognition for the purpose of offering an amendment?

[No response.]

Chairman SHULER. Seeing no amendments, the question is on reporting H.R. 1839 to the full Committee. All those in favor say aye.

[Chorus of ayes.]

Chairman SHULER. Those opposed, no.

[No response.]

Chairman SHULER. The ayes have it. The bill is adopted and re-

ported to the full Committee.

The next bill we will consider is H.R. 1842, the Expanding Entrepreneurship Act of 2009, introduced by the Ranking Member Mr. Luetkemeyer. This legislation streamlines SBA's ED profiling by increasing coordination and planning. Even more importantly, it focuses on job creation.

The economy may be struggling, but these programs can help new businesses get off the ground, allowing them to create jobs and spur growth.

I urge strong support of this bill, and I commend the Ranking Member for his efforts of drafting this legislation.

Are there any members who wish to be recognized on H.R. 1842?

[No response.]

Chairman Shuler. The Committee now moves to consider the bill H.R. 1842.

[The Bill H.R. 1842 is included in the appendix.]

Chairman Shuler. The Clerk will report the title of the bill.

The CLERK. To amend the Small Business Act to improve the Small Business Administration's Entrepreneurial Development Programs and for other purposes.

Chairman SHULER. I ask unanimous consent that this bill in its entirety be open for amendments at this time. Does any member seek recognition for the purpose of offering an amendment?

[No response.]

Chairman Shuler. Seeing no amendments, the question is on reporting H.R. 1842 to the full Committee. All those in favor say aye.

[Chorus of ayes.] Chairman SHULER. Those oppose, no.

[No response.]

Chairman Shuler. The ayes have it. The bill is adopted and re-

ported to the full Committee.

As our last piece of business, we will consider H.R. 1845. This bill, the Small Business Development Center Modernization Act of 2009, has been introduced by Representative Schock. Entrepreneurial assistance is critical for small business tools. In fact, businesses that receive this kind of help are twice as likely to succeed.

Though Mr. Schock's bill will reform the current SBDC Program, in doing so it will not only provide existing initiatives, but it will help firms address new challenges.

While focused on these types of concerns, the legislation provides much needed tools for entrepreneurs. It helps them remain competitive in today's market. It also helps them adapt to the challenges of the economic climate today.

I urge the members' support of this legislation. Is there any

member who wishes to be recognized on H.R. 1845?

[No response.]

Chairman Shuler. The Committee will now move to consider H.R. 1845. [The Bill H.R. 1845 is included in the appendix.]

Chairman Shuler. The Clerk will report the title of the bill.

The CLERK. To amend the Small Business Act to modernize Small Business Development Centers and for other purposes.

Chairman Shuler. I ask unanimous consent that the bill in its entirety be open for amendments at this time. Does any member wish to seek recognition for the purpose of offering an amendment?

[No response.]

Chairman Shuler. Seeing no amendments, the question is on reporting H.R. 1849 to the full Committee. All those in favor say aye. [Chorus of ayes.]

Chairman SHULER. Those opposed, no.

[No response.]

Chairman Shuler. The ayes have it. The bill is adopted and reported to the full Committee.

This concludes the Subcommittee's business for today. I ask unanimous consent that the Subcommittee is authorized to correct section numbers, punctuation, cross-references, and make necessary technical and conforming corrections on the bills considered today.
Without objection, so ordered.

This mark-up is adjourned.

[Whereupon, 10:28 a.m., the Subcommittee meeting was concluded.]



I

111TH CONGRESS 1ST SESSION

# H. R. 1803

To amend the Small Business  $\Lambda$ et to establish a Veterans Business Center program, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

March 31, 2009

Mr. NyE introduced the following bill; which was referred to the Committee on Small Business

# A BILL

To amend the Small Business Act to establish a Veterans Business Center program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Veterans Business
- 5 Center Act of 2009".
- 6 SEC. 2. VETERANS BUSINESS CENTER PROGRAM.
- 7 Section 32 of the Small Business Act (15 U.S.C.
- 8 657b) is amended—

1	(1) in subsection (f), by inserting "(other than
2	subsections (g), (h), and (i))" after "this section";
3	and
4	(2) by adding at the end the following:
5	"(g) Veterans Business Center Program.—
6	"(1) IN GENERAL.—The Administrator shall es-
7	tablish a Veterans Business Center program within
8	the Administration to provide entrepreneurial train-
9	ing and counseling to veterans in accordance with
10	this subsection.
11	"(2) DIRECTOR.—The Administrator shall ap-
12	point a Director of the Veterans Business Center
13	program, who shall implement and oversee such pro-
14	gram and who shall report directly to the Associate
15	Administrator for Veterans Business Development.
16	"(3) Designation of veterans business
17	CENTERS.—The Director shall establish by regula-
18	tion an application, review, and notification process
19	to designate entities as veterans business centers for
20	purposes of this section. The Director shall make
21	publicly known the designation of an entity as a vet-
22	erans business center and the award of a grant to
23	such center under this subsection.
24	"(4) Funding for veterans business cen-
25	TERS.—

1	"(A) INITIAL GRANTS.—The Director is
2	authorized to make a grant (hereinafter in this
3	subsection referred to as an 'initial grant') to
4	each veterans business center each year for not
5	more than 5 years in the amount of \$150,000.
6	"(B) Growth funding grants.—After a
7	veterans business center has received 5 years of
8	initial grants under subparagraph (A), the Di-
9	rector is authorized to make a grant (herein-
10	after in this subsection referred to as a 'growth
11	funding grant') to such center each year for not
12	more than 3 years in the amount of \$100,000.
13	After such center has received 3 years of
14	growth funding grants, the Director shall re-
15	quire such center to meet performance bench-
16	marks established by the Director to be eligible
17	for growth funding grants in subsequent years.
18	"(5) CENTER RESPONSIBILITIES.—Each vet-
19	erans business center receiving a grant under this
20	subsection shall use the funds primarily on veteran
21	entrepreneurial development, counseling of veteran-
22	owned small businesses through one-on-one instruc-
23	tion and classes, and providing government procure-
24	ment assistance to veterans.

1	"(6) Matching funds.—Each veterans busi-
2	ness center receiving a grant under this subsection
3	shall be required to provide a non-Federal match of
4	50 percent of the Federal funds such center receives
5	under this subsection. The Director may issue to a
6	veterans business center, upon request, a waiver
7	from all or a portion of such matching requirement
8	upon a determination of hardship.
9	"(7) TARGETED AREAS.—The Director shall
10	give priority to applications for designations and
11	grants under this subsection that will establish a
12	veterans business center in a geographic area, as de-
13	termined by the Director, that is not currently
14	served by a veterans business center and in which—
15	"(A) the population of veterans exceeds the
16	national median of such measure; or
17	"(B) the population of veterans of Oper-
18	ation Iraqi Freedom or Operation Enduring
19	Freedom exceeds the national median of such
20	measure.
21	"(8) TRAINING PROGRAM.—The Director shall
22	develop and implement, directly or by contract, an
23	annual training program for the staff and personnel
24	of designated veterans business centers to provide
25	education, support, and information on best prac-

1	tices with respect to the establishment and operation
2	of such centers. The Director shall develop such
3	training program in consultation with veterans busi-
4	ness centers, the interagency task force established
5	under subsection (c), and veterans service organiza-
6	tions.
7	"(9) Inclusion of other organizations in
8	PROGRAM.—Upon the date of the enactment of this
9	subsection, each Veterans Business Outreach Center
10	established by the Administrator under the authority
11	of section 8(b)(17) and each center that received
12	funds during fiscal year 2006 from the National
13	Veterans Business Development Corporation estab-
14	lished under section 33 and that remains in oper-
15	ation shall be treated as designated as a veterans
16	business center for purposes of this subsection and
17	shall be eligible for grants under this subsection.
18	"(10) AUTHORIZATION OF APPROPRIATIONS.—
19	There is authorized to be appropriated to carry out
20	this subsection \$10,000,000 for fiscal year 2010 and
21	\$12,000,000 for fiscal year 2011.
22	"(h) Additional Grants Available to Veterans
23	Business Centers.—

"(1) ACCESS TO CAPITAL GRANT PROGRAM.—

1	"(A) IN GENERAL.—The Director of the
2	Veterans Business Center program shall estab-
3	lish a grant program under which the Director
4	is authorized to make, to veterans business cen-
5	ters designated under subsection (g), grants for
6	the following:
7	"(i) Developing specialized programs
8	to assist veteran-owned small businesses to
9	secure capital and repair damaged credit.
10	"(ii) Providing informational seminars
11	on securing loans to veteran-owned small
12	businesses.
13	"(iii) Providing one-on-one counseling
14	to veteran-owned small businesses to im-
15	prove the financial presentations of such
16	businesses to lenders.
17	"(iv) Facilitating the access of vet-
18	eran-owned small businesses to both tradi-
19	tional and non-traditional financing
20	sources.
21	"(B) AWARD SIZE.—The Director may not
22	award a veterans business center more than
23	\$75,000 in grants under this paragraph.
24	· "(C) AUTHORIZATION OF APPROPRIA-
25	TIONS.—There is authorized to be appropriated

1	to carry out this paragraph \$1,500,000 for each
2	of fiscal years 2010 and 2011.
3	"(2) Procurement assistance grant pro-
4	GRAM.—
5	"(A) IN GENERAL.—The Director shall es-
6	tablish a grant program under which the Direc-
7	tor is authorized to make, to veterans business
8	centers designated under subsection (g), grants
9	for the following:
10	"(i) Assisting veteran-owned small
11	businesses to identify contracts that are
12	suitable to such businesses.
13	"(ii) Preparing veteran-owned small
14	businesses to be ready as subcontractors
15	and prime contractors for contracts made
16	available through the American Recovery
17	and Reinvestment Act of 2009 (Public
18	Law 111-5) through training and business
19	advisement, particularly with respect to the
20	construction trades.
21	"(iii) Providing veteran-owned small
22	businesses technical assistance with respect
23	to the Federal procurement process, in-
24	cluding assisting such businesses to comply

1	with Federal regulations and bonding re-
2	quirements.
3	"(B) AWARD SIZE.—The Director may not
4	award a veterans business center more than
5	\$75,000 in grants under this paragraph.
6	"(C) AUTHORIZATION OF APPROPRIA-
7	TIONS.—There is authorized to be appropriated
8	to carry out this paragraph \$1,500,000 for each
9	of fiscal years 2010 and 2011.
10	"(3) Service-disabled veteran-owned
11	SMALL BUSINESS GRANT PROGRAM.—
12	"(A) IN GENERAL.—The Director shall es-
13	tablish a grant program under which the Direc-
14	tor is authorized to make, to veterans business
15	centers designated under subsection (g), grants
16	for the following:
17	"(i) Developing outreach programs for
18	service-disabled veterans with respect to
19	the benefits of self-employment.
20	"(ii) Providing tailored training to
21	service-disabled veterans with respect to
22	business plan development, marketing,
23	budgeting, accounting, and merchandising.

1	"(iii) Assisting service-disabled vet-
2	eran-owned small businesses to locate and
3	secure business opportunities.
4	"(B) AWARD SIZE.—The Director may not
5	award a veterans business center more than
6	\$75,000 in grants under this paragraph.
7	"(C) AUTHORIZATION OF APPROPRIA-
8	TIONS.—There is authorized to be appropriated
9	to carry out this paragraph \$1,500,000 for each
10	of fiscal years 2010 and 2011.
11	"(i) VETERANS ENTREPRENEURIAL DEVELOPMENT
12	SUMMIT.—
13	"(1) IN GENERAL.—The Director of the Vet-
14	erans Business Center program is authorized to
15	carry out an event, once every two years, for the
16	purpose of providing networking opportunities, out-
17	reach, education, training, and support to veterans
18	business centers funded under this section, veteran-
19	owned small businesses, veterans service organiza-
20	tions, and other entities as determined appropriate
21	for inclusion by the Director.
22	"(2) AUTHORIZATION OF APPROPRIATIONS.—
23	There is authorized to be appropriated to carry out
24	this subsection \$450,000 for fiscal years 2010 and
25	2011.".

1	SEC. 3. REPORTING REQUIREMENT FOR INTERAGENCY
2	TASK FORCE.
3	Section 32(c) of the Small Business Act (15 U.S.C.
4	657b(c)) is amended by adding at the end the following:
5	"(4) Report.—The Administrator shall submit
6	to Congress biannually a report on the appointments
7	made to and activities of the task force.".



I

#### 111TH CONGRESS 1ST SESSION

# H. R. 1807

To provide distance learning to potential and existing entrepreneurs, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

March 31, 2009

Mr. Thompson of Pennsylvania introduced the following bill; which was referred to the Committee on Small Business

## A BILL

To provide distance learning to potential and existing entrepreneurs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Educating Entre-
- 5 preneurs through Today's Technology Act".
- 6 SEC. 2. EDUCATING ENTREPRENEURS THROUGH TECH-
- 7 NOLOGY.
- 8 The Small Business Act (15 U.S.C. 631 et seq.) is
- 9 amended by redesignating section 44 as section 45 and
- 10 by inserting the following new section after section 43:

1	"SEC. 44. EDUCATING ENTREPRENEURS THROUGH TECH-
2	NOLOGY.
3	"(a) Purpose.—The purpose of this section is to
4	provide high-quality multilingual distance learning to po-
5	tential and existing entrepreneurs through the use of tech-
6	nology.
7	"(b) DEFINITION.—As used in this section, the term
8	'qualified third-party vendor' means an entity with experi-
9	ence in distance learning content or communications tech-
10	nology, or both, with the ability to utilize on-line, satellite,
11	video-on-demand, and connected community-based organi-
12	zations to distribute and conduct distance learning related
13	to entrepreneurship, credit management, financial lit-
14	eracy, and Federal small business development programs.
15	"(e) AUTHORITY.—The Administrator shall contract
16	with qualified third-party vendors for entrepreneurial
17	training content and the development of communications
18	technology that can distribute content under this section
19	throughout the United States. The Administrator shall
20	contract with qualified third-party vendors to develop con-
21	tent in English and at least two other languages that are
22	not English. For the purposes of this section, the Adminis-
23	trator shall designate the languages other than English
24	by taking into account the general needs of the business
25	community.

1 "(d) CONTENT.—The Administrator shall ensure 2 that the content referred to in subsection (c) is timely and relevant to entrepreneurial development and can be successfully communicated remotely to an audience through the use of technology. The Administrator shall, to the maximum extent practicable, promote content that makes use of technologies that allow for remote interaction by the content provider with an audience. The Administrator shall ensure that the content is catalogued and accessible to small businesses on-line or through other remote technologies. 11 12 "(e) COMMUNICATIONS TECHNOLOGY.—The Admin-13 istrator shall ensure that the communications technology referred to in subsection (c) is able to distribute content throughout all 50 States and the territories of the United States to small business concerns, home-based businesses, Small Business Development Centers, Women's Business 17

22 "(f) Reports to Congress.—The Administrator

Centers, Veterans Business Centers, and the Small Business Administration. To the extent possible, the qualified

third-party vendor should deliver the content using

- 23 shall submit a report to Congress 6 months after the date
- 24 of the enactment of this section containing an analysis of
- 25 the Small Business Administration's progress in imple-

broadband technology.

19

- 1 menting this section. The Administrator shall submit a re-
- 2 port to Congress one year after the date of the enactment
- 3 of this section and annually thereafter containing the
- 4 number of presentations made under this section, the
- 5 number of small businesses served under this section, the
- 6 extent to which this section resulted in the establishment
- 7 of new businesses, and feedback on the usefulness of this
- 8 medium in presenting entrepreneurial education through-
- 9 out the United States.
- 10 "(g) AUTHORIZATION OF APPROPRIATIONS.—There
- 11 are authorized to be appropriated to carry out this section
- 12 \$2,000,000 for each of the fiscal years 2010 and 2011.".



I

#### 111TH CONGRESS 1ST SESSION

# H. R. 1834

To amend the Small Business Act to expand and improve the assistance provided to Indian tribe members, Alaska Natives, and Native Hawaiians, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

APRIL 1, 2009

Mrs. Kirkpatrick of Arizona introduced the following bill; which was referred to the Committee on Small Business

# A BILL

To amend the Small Business Act to expand and improve the assistance provided to Indian tribe members, Alaska Natives, and Native Hawaiians, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Native American Busi-
- 5 ness Development Enhancement Act of 2009".

1	SEC. 2. OFFICE OF NATIVE AMERICAN AFFAIRS; TRIBAL
2	BUSINESS INFORMATION CENTERS PRO-
3	GRAM.
4	(a) Associate Administrator.—Section 4(b)(1) of
5	the Small Business Act (15 U.S.C. $633(b)(1)$ ) is amend-
6	ed—
7	(1) by striking "five Associate Administrators"
8	and inserting "six Associate Administrators"; and
9	(2) by inserting after "vested in the Adminis-
10	tration." the following: "One such Associate Admin-
11	istrator shall be the Associate Administrator for Na-
12	tive American Affairs, who shall administer the Of-
13	fice of Native American Affairs established under
14	section 44.".
15	(b) Establishment.—The Small Business Act (15
16	U.S.C. 631 et seq.) is amended—
17	(1) by redesignating section 44 as section 45;
18	and
19	(2) by inserting after section 43 the following:
20	"SEC. 44. OFFICE OF NATIVE AMERICAN AFFAIRS AND
21	TRIBAL BUSINESS INFORMATION CENTERS
22	PROGRAM.
23	"(a) Office of Native American Affairs.—
24	"(1) ESTABLISHMENT.—There is established in
25	the Administration an Office of Native American Af-

1	fairs (hereinafter referred to in this subsection as
2	the 'Office').
3	"(2) Associate administrator.—The Office
4	shall be administered by an Associate Administrator
5	appointed under section $4(b)(1)$ .
6	"(3) Responsibilities.—The Office shall have
7	the following responsibilities:
8	"(A) Developing and implementing tools
9	and strategies to increase Native American en-
10	trepreneurship.
11	"(B) Expanding the access of Native
12	American entrepreneurs to business training,
13	capital, and Federal small business contracts.
14	"(C) Expanding outreach to Native Amer-
15	ican communities and aggressively marketing
16	entrepreneurial development services to such
17	communities.
18	"(D) Representing the Administration with
19	respect to Native American economic develop-
20	ment matters.
21	"(4) COORDINATION AND OVERSIGHT FUNC-
22	TION.—The Office shall provide oversight with re-
23	spect to and assist the implementation of all Admin-
24	istration initiatives relating to Native American en-
25	trepreneurial development.

1	"(5) AUTHORIZATION OF APPROPRIATIONS.—
2	To carry out this subsection, there is authorized to
3	be appropriated to the Administrator \$2,000,000 for
4	each of fiscal years 2010 and 2011.
5	"(b) Tribal Business Information Centers
6	Program.—
7	"(1) ESTABLISHMENT.—The Administrator is
8	authorized to operate, alone or in coordination with
9	other Federal departments and agencies, a Tribal
10	Business Information Centers program that provides
11	Native American populations with business training
12	and entrepreneurial development assistance.
13	"(2) Designation of Centers.—The Admin-
14	istrator shall designate entities as centers under the
15	Tribal Business Information Centers program.
16	"(3) Administration support.—The Admin-
17	istrator may contribute agency personnel and re-
18	sources to the centers designated under paragraph
19	(2) to carry out this subsection.
20	"(4) Grant program.—The Administrator is
21	authorized to make grants of not more than
22	\$300,000 to centers designated under paragraph (2)
23	for the purpose of providing Native Americans the
24	following:
25	"(A) Business workshops.

1	"(B) Individualized business counseling.
2	"(C) Entrepreneurial development train
3	ing.
4	"(D) Access to computer technology and
5	other resources to start or expand a business
6	"(5) REGULATIONS.—The Administrator shall
7	by regulation establish a process for designating cen-
8	ters under paragraph (2) and making the grants au
9	thorized under paragraph (4).
10	"(6) DEFINITION OF ADMINISTRATOR.—In this
11	subsection, the term 'Administrator' means the Ad-
12	ministrator, acting through the Associate Adminis
13	trator administering the Office of Native American
14	Affairs.
15	"(7) AUTHORIZATION OF APPROPRIATIONS.—
16	To carry out this subsection, there is authorized to
17	be appropriated to the Administrator \$15,000,000
18	for fiscal year 2010 and \$17,000,000 for fiscal year
19	2011.
20	"(e) DEFINITION OF NATIVE AMERICAN.—The term
21	'Native American' means an Indian tribe member, Alaska
22	Native, or Native IIawaiian as such are defined in section
23	21(a)(8) of this Act.".

1	SEC. 3. SMALL BUSINESS DEVELOPMENT CENTER ASSIST-
2	ANCE TO INDIAN TRIBE MEMBERS, ALASKA
3	NATIVES, AND NATIVE HAWAIIANS.
4	(a) In General.—Section 21(a) of the Small Busi-
5	ness Act (15 U.S.C. $648(a)$ ) is amended by adding at the
6	end the following:
7	"(8) Additional grant to assist indian
8	TRIBE MEMBERS, ALASKA NATIVES, AND NATIVE HA-
9	WAIIANS.—
10	"(A) IN GENERAL.—Any applicant in an
11	eligible State that is funded by the Administra-
12	tion as a Small Business Development Center
13	may apply for an additional grant to be used
14	solely to provide services described in subsection
15	(c)(3) to assist with outreach, development, and
16	enhancement on Indian lands of small business
17	startups and expansions owned by Indian tribe
18	members, Alaska Natives, and Native Hawai-
19	ians.
20	"(B) ELIGIBLE STATES.—For purposes of
21	subparagraph (A), an eligible State is a State
22	that has a combined population of Indian tribe
23	members, Alaska Natives, and Native Hawai-
24	ians that comprises at least 1 percent of the
25	State's total population, as shown by the latest
26	available census.

1	"(C) Grant applications.—An applicant
2	for a grant under subparagraph (A) shall sub-
3	mit to the Administration an application that is
4	in such form as the Administration may re-
5	quire. The application shall include information
6	regarding the applicant's goals and objectives
7	for the services to be provided using the grant,
8	including—
9	"(i) the capability of the applicant to
10	provide training and services to a rep-
11	resentative number of Indian tribe mem-
12	bers, Alaska Natives, and Native Hawai-
13	ians;
14	"(ii) the location of the Small Busi-
15	ness Development Center site proposed by
16	the applicant;
17	"(iii) the required amount of grant
18	funding needed by the applicant to imple-
19	ment the program; and
20	"(iv) the extent to which the applicant
21	has consulted with local tribal councils.
22	"(D) APPLICABILITY OF GRANT REQUIRE-
23	MENTS.—An applicant for a grant under sub-
24	paragraph (A) shall comply with all of the re-
25	quirements of this section, except that the

1	matching funds requirements under paragraph
2	(4)(A) shall not apply.
3	"(E) MAXIMUM AMOUNT OF GRANTS.—No
4	applicant may receive more than \$300,000 in
5	grants under this paragraph for any fiscal year.
6	"(F) REGULATIONS.—After providing no-
7	tice and an opportunity for comment and after
8	consulting with the Association recognized by
9	the Administration pursuant to paragraph
10	(3)(A) (but not later than 180 days after the
11	date of enactment of this paragraph), the Ad-
12	ministration shall issue final regulations to
13	carry out this paragraph, including regulations
14	that establish—
15	"(i) standards relating to educational,
16	technical, and support services to be pro-
17	vided by Small Business Development Cen-
18	ters receiving assistance under this para-
19	graph; and
20	"(ii) standards relating to any work
21	plan that the Administration may require a
22	Small Business Development Center receiv-
23	ing assistance under this paragraph to de-
24	velop.

1	"(G) ADVICE OF LOCAL TRIBAL ORGANIZA-
2	TIONS.—A Small Business Development Center
3	receiving a grant under this paragraph shall re-
4	quest the advice of a tribal organization on how
5	best to provide assistance to Indian tribe mem-
6	bers, Alaska Natives, and Native Hawaiians
7	and where to locate satellite centers to provide
8	such assistance.
9	"(II) Definitions.—In this paragraph,
10	the following definitions apply:
11	"(i) Indian lands.—The term 'In-
12	dian lands' has the meaning given the term
13	'Indian country' in section 1151 of title 18,
14	United States Code, the meaning given the
15	term 'Indian reservation' in section $151.2$
16	of title 25, Code of Federal Regulations
17	(as in effect on the date of enactment of
18	this paragraph), and the meaning given
19	the term 'reservation' in section 4 of the
20	Indian Child Welfare Act of 1978 (25
21	U.S.C. 1903).
22	"(ii) Indian tribe.—The term 'In-
23	dian tribe' means any band, nation, or or-
24	ganized group or community of Indians lo-
25	cated in the contiguous United States, and

1	the Metlakatla Indian Community, whose
2	members are recognized as eligible for the
3	services provided to Indians by the Sec-
4	retary of the Interior because of their sta-
5	tus as Indians.
6	"(iii) Indian tribe member.—The
7	term 'Indian tribe member' means a mem-
8	ber of an Indian tribe (other than an Alas-
9	ka Native).
10	"(iv) Alaska native.—The term
11	'Alaska Native' has the meaning given the
12	term 'Native' in section 3(b) of the Alaska
13	Native Claims Settlement Act (43 U.S.C.
14	1602(b)).
15	"(v) NATIVE HAWAHAN.—The term
16	'Native Hawaiian' means any individual
17	who is—
18	"(I) a citizen of the United
19	States; and
20	"(II) a descendant of the aborigi-
21	nal people, who prior to 1778, occu-
22	pied and exercised sovereignty in the
23	area that now constitutes the State of
24	Hawaii.

1	"(vi) Tribal organization.—The
2	term 'tribal organization' has the meaning
3	given that term in section 4(l) of the In-
4	dian Self-Determination and Education
5	Assistance Act (25 U.S.C. 450b(l)).
6	"(I) AUTHORIZATION OF APPROPRIA-
7	TIONS.—There is authorized to be appropriated
8	to carry out this paragraph \$7,000,000 for each
9	of fiscal years 2010 and 2011.
10	"(J) Funding Limitations.—
11	"(i) Nonapplicability of certain
12	LIMITATIONS.—Funding under this para-
13	graph shall be in addition to the dollar
14	program limitations specified in paragraph
15	(4).
16	"(ii) Limitation on use of
17	FUNDS.—The Administration may carry
18	out this paragraph only with amounts ap-
19	propriated in advance specifically to carry
20	out this paragraph.".



I

#### 111TH CONGRESS 1ST SESSION

# H. R. 1838

To amend the Small Business Act to modify certain provisions relating to women's business centers, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

APRIL 1, 2009

Ms. Fallin (for herself, Ms. Clarke, and Mrs. McMorris Rodgers) introduced the following bill; which was referred to the Committee on Small Business

## A BILL

To amend the Small Business Act to modify certain provisions relating to women's business centers, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. NOTIFICATION OF GRANTS; PUBLICATION OF
- 4 GRANT AMOUNTS.
- 5 Section 29 of the Small Business Act (15 U.S.C. 656)
- 6 is amended by adding the following new subsection at the
- 7 end thereof:
- 8 "(0) NOTIFICATION OF GRANTS; PUBLICATION OF
- 9 Grant Amounts.—The Administrator shall disburse

- 1 funds to a women's business center not later than one
- 2 month after the center's application is approved under this
- 3 section. At the end of each fiscal year the Administrator
- 4 (acting through the Office of Women's Business owner-
- 5 ship) shall publish on the Administration's website a re-
- 6 port setting forth the total amount of the grants made
- 7 under this Act to each women's business center in the fis-
- 8 cal year for which the report is issued, the total amount
- 9 of such grants made in each prior fiscal year to each such
- 10 center, and the total amount of private matching funds
- 11 provided by each such center over the lifetime of the cen-
- 12 ter.".

#### 13 SEC. 2. COMMUNICATIONS.

- 14 Section 29 of the Small Business Act (15 U.S.C.
- 15 656), as amended, is further amended by adding the fol-
- 16 lowing new subsection at the end thereof:
- 17 "(p) COMMUNICATIONS.—The Administrator shall
- 18 establish, by rule, a standardized process to communicate
- 19 with women's business centers regarding program admin-
- 20 istration matters, including reimbursement, regulatory
- 21 matters, and programmatic changes. The Administrator
- 22 shall notify each women's business center of the oppor-
- 23 tunity for notice and comment on the proposed rule.".

1	SEC. 3. FUNDING.
2	(a) FORMULA.—Section 29(b) of the Small Business
3	Act (15 U.S.C. 656(b)) is amended to read as follows:
4	"(b) AUTHORITY.—
5	"(1) In General.—The Administrator may
6	provide financial assistance to private nonprofit or-
7	ganizations to conduct projects for the benefit of
8	small business concerns owned and controlled by
9	women. The projects shall provide—
10	"(A) financial assistance, including train-
11	ing and counseling in how to apply for and se-
12	cure business credit and investment capital,
13	preparing and presenting financial statements,
14	and managing cash flow and other financial op-
15	erations of a business concern;
16	"(B) management assistance, including
17	training and counseling in how to plan, orga-
18	nize, staff, direct, and control each major activ-
19	ity and function of a small business concern;
20	and
21	"(C) marketing assistance, including train-
22	ing and counseling in identifying and seg-

menting domestic and international market opportunities, preparing and executing marketing

plans, developing pricing strategies, locating

contract opportunities, negotiating contracts,

23

2425

1	and utilizing varying public relations and adver-
2	tising techniques.
3	"(2) Tiers.—The Administrator shall provide
4	assistance under paragraph (1) in 3 tiers of assist-
5	ance as follows:
6	"(A) The first tier shall be to conduct a 5-
7	year project in a situation where a project has
8	not previously been conducted. Such a project
9	shall be in a total amount of not more than
10	\$150,000 per year.
11	"(B) The second tier shall be to conduct a
12	3-year project in a situation where a first-tier
13	project is being completed. Such a project shall
14	be in a total amount of not more than
15	\$100,000 per year.
16	"(C) The third tier shall be to conduct a
17	3-year project in a situation where a second-tier
18	project is being completed. Such a project shall
19	be in a total amount of not more than
20	\$100,000 per year. Third-tier grants shall be
21	renewable subject to established eligibility cri-
22	teria as well as criteria in subsection (b)(4).
23	"(3) ALLOCATION OF FUNDS.—Of the amounts
24	made available for assistance under this subsection,
25	the Administrator shall allocate—

1	"(A) at least 40 percent for first-tier
2	projects under paragraph (2)(A);
3	"(B) 20 percent for second-tier projects
4	under paragraph (2)(B); and
5	"(C) the remainder for third-tier projects
6	under paragraph (2)(C).
7	"(4) Benchmarks for third-tier
8	PROJECTS.—In awarding third-tier projects under
9	paragraph (2)(C), the Administrator shall use
10	benchmarks based on socio-economic factors in the
11	community and on the performance of the applicant.
12	The benchmarks shall include—
13	"(A) the total number of women served by
14	the project;
15	"(B) the proportion of low income women
16	and socio-economic distribution of clients served
17	by the project;
18	"(C) the proportion of individuals in the
19	community that are socially or economically dis-
20	advantaged (based on median income);
21	"(D) the future fund-raising and service
22	coordination plans;
23	"(E) the diversity of services provided; and

1	"(F) geographic distribution within and
2	across the 10 regions of the Small Business Ad-
3	ministration.".
4	(b) Matching.—Subparagraphs (A) and (B) of sec-
5	tion 29(c)(1) of the Small Business Act (15 U.S.C.
6	656(c)(1)) are amended to read as follows:
7	"(A) For the first and second years of the
8	project, 1 non-Federal dollar for each 2 Federal
9	dollars.
10	"(B) Each year after the second year of
11	the project—
12	"(i) 1 non-Federal dollar for each
13	Federal dollar; or
14	"(ii) if the center is in a community
15	at least 50 percent of the population of
16	which is below the median income for the
17	State or United States territory in which
18	the center is located, 1 non-Federal dollar
19	for each 2 Federal dollars.".
20	(e) Authorization.—Section 20 of the Small Busi-
21	ness Act $(15~\mathrm{U.S.C.}~631~\mathrm{note})$ is amended by inserting
22	the following new subsection after subsection (e):
23	"(f) Women's Business Centers.—There is au-
24	thorized to be appropriated for purposes of grants under
25	section 29 to women's business centers not more than

1	\$20,000,000 in fiscal year $2010$ and not more than
2	22,000,000 in fiscal year 2011.".
3	SEC. 4. PERFORMANCE AND PLANNING.
4	(a) In General.—Section 29(h)(1) of the Small
5	Business Act (15 U.S.C. 656(h)(1)) is amended by strik-
6	ing the "and" at the end of subparagraph (A), redesig-
7	nating subparagraph (B) as subparagraph (D), and in-
8	serting the following new subparagraphs after subpara-
9	graph (A):
10	"(B) establish performance measures, tak-
11	ing into account the demographic differences of
12	populations served by women's business centers,
13	which measures shall include—
14	"(i) outcome-based measures of the
15	amount of job creation or economic activity
16	generated in the local community as a re-
17	sult of efforts made and services provided
18	by each women's business center, and
19	"(ii) service-based measures of the
20	amount of services provided to individuals
21	and small business concerns served by each
22	women's business center;
23	"(C) require each women's business center
24	to submit an annual plan for the next year that
25	includes the center's funding sources and

1	amounts, strategies for increasing outreach to
2	women-owned businesses, strategies for increas-
3	ing job growth in the community, and other
4	content as determined by the Administrator
5	and".
6	(b) Conforming Amendment.—Section 29(h)(1) o
7	the Small Business Act (15 U.S.C. 656(h)(1)), as amend
8	ed, is further amended by adding the following at the end
9	thereof:
10	"The Administrator's evaluation of each women's
11	business center as required by this subsection shall
12	be in part based on the performance measures under
13	subparagraphs (B) and (C). These measures and the
14	Administrator's evaluations thereof shall be made
15	publicly available.".
16	SEC. 5. NATIONAL WOMEN'S BUSINESS COUNCIL.
17	The Women's Business Ownership Act of 1988 is
18	amended as follows:
19	(1) In section 409(a) (15 U.S.C. 7109(a)), add
20	the following at the end thereof: "Such studies shall
21	include a study on the impact of the 2008-2009 fi
22	nancial markets crisis on women-owned businesses
23	and a study of the use of the Small Business Admin
24	istration's programs by women-owned businesses.".

9

1 (2) In section 410(a) (15 U.S.C. 7110(a)), 2 strike out "2001 through 2003" and insert "2010 3 and 2011".



111TH CONGRESS 1ST SESSION

# H. R. 1839

To amend the Small Business Act to improve SCORE, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

APRIL 1, 2009

Mr. Buchanan introduced the following bill; which was referred to the Committee on Small Business

## A BILL

To amend the Small Business Act to improve SCORE, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. EXPANSION OF VOLUNTEER REPRESENTATION
- 4 AND BENCHMARK REPORTS.
- 5 (a) Expansion of Volunteer Representa-
- 6 TION.—Section 8(b)(1)(B) of the Small Business Act (15
- 7 U.S.C. 637(b)(1)(B)) is amended by inserting "(i)" after
- 8 "(B)" and by adding at the end the following:
- 9 "(ii) The Administrator shall ensure that
- 10 SCORE, established under this subparagraph, car-
- ries out a plan to increase the proportion of mentors

- 1 who are from socially or economically disadvantaged
- 2 backgrounds and, on an annual basis, reports to the
- 3 Administrator on the implementation of this sub-
- 4 paragraph.".
- 5 (b) BENCHMARK REPORTS.—Section 8(b)(1)(B) of
- 6 the Small Business Act (15 U.S.C. 637(b)(1)(B)), as
- 7 amended, is further amended by adding at the end the
- 8 following:
- 9 "(iii) The Administrator shall ensure that
- 10 SCORE, established under this subparagraph, estab-
- lishes benchmarks for use in evaluating the perform-
- ance of its activities and the performance of its vol-
- unteers. The benchmarks shall include benchmarks
- 14 relating to the demographic characteristics and the
- 15 geographic characteristics of persons assisted by
- 16 SCORE, benchmarks relating to the hours spent
- 17 mentoring by volunteers, and benchmarks relating to
- the performance of the persons assisted by SCORE.
- 19 SCORE shall report, on an annual basis, to the Ad-
- 20 ministrator the extent to which the benchmarks es-
- 21 tablished under this clause are being attained.".
- 22 SEC. 2. MENTORING AND NETWORKING.
- 23 Section 8(b)(1)(B) of the Small Business Act (15
- 24 U.S.C. 637(b)(1)(B)), as amended, is further amended by
- 25 adding at the end the following:

1	"(iv) The Administrator shall ensure that
2	SCORE, established under this subparagraph, estab-
3	lishes a mentoring program for small business con-
4	cerns that provides one-on-one advice to small busi-
5	ness concerns from qualified counselors. For pur-
6	poses of this clause, qualified counselors are coun-
7	selors with at least 10 years experience in the indus-
8	try sector or area of responsibility of the small busi-
9	ness concern seeking advice.
10	"(v) The Administrator shall carry out a net-
11	working program through SCORE, established
12	under this subparagraph, that provides small busi-
13	ness concerns with the opportunity to make business
14	contacts in their industry or geographic region.".
15	SEC. 3. NAME OF PROGRAM CHANGED TO SCORE.
16	(a) Name Change.—The Small Business Act is
17	amended—
18	(1) in section $8(b)(1)(B)$ (15 U.S.C.
19	637(b)(1)(B)), by striking "Executives (SCORE)"
20	and inserting "Executives (in this Act referred to as
21	'SCORE')";
22	(2) in section $7(m)(3)(A)(i)(VIII)$ (15 U.S.C.
23	636(m)(3)(A)(i)(VIII)), by striking "the Service
24	Corps of Retired Executives" and inserting
25	"SCORE";

1	(3) in section 20 (15 U.S.C. 631 note)—
2	(A) in subsection (d)(1)(E), by striking
3	"the Service Corps of Retired Executives pro-
4	gram" and inserting "SCORE"; and
5	(B) in subsection (e)(1)(E), by striking
6	"the Service Corps of Retired Executives pro-
7	gram" and inserting "SCORE"; and
8	(4) in section 33(b)(2) (15 U.S.C. 657e(b)(2),
9	by striking "the Service Corps of Retired Executives
10	program" and inserting "SCORE".
1	(b) ELIMINATION OF ACE.—Section 8(b)(1)(B) of
12	the Small Business Act (15 U.S.C. 637(b)(1)(B)), as
13	amended, is further amended by striking "and an Active
14	Corps of Executive (ACE)".
15	SEC. 4. AUTHORIZATION OF APPROPRIATIONS.
16	Section 20 of the Small Business Act (15 U.S.C. 631
17	note) is amended by inserting the following new subsection
18	after subsection (e):
19	"(f) AUTHORIZATION OF APPROPRIATIONS FOR
20	SCORE.—There is authorized to be appropriated
21	\$7,000,000 for SCORE under section $8(b)(1)$ for each of
22	the fiscal years 2010 and 2011.".



I

#### 111TH CONGRESS 1ST SESSION

# H. R. 1842

To amend the Small Business Act to improve the Small Business Administration's entrepreneurial development programs, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

APRIL 1, 2009

Mr. LUETKEMEYER introduced the following bill; which was referred to the Committee on Small Business

## A BILL

- To amend the Small Business Act to improve the Small Business Administration's entrepreneurial development programs, and for other purposes.
- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Expanding Entrepre-
- 5 neurship Act of 2009".
- 6 SEC. 2. EXPANDING ENTREPRENEURSHIP.
- 7 Section 4 of the Small Business Act (15 U.S.C. 633)
- 8 is amended by adding at the end the following:
- 9 "(g) MANAGEMENT AND DIRECTION.—

	"(1) Plan for entrepreneurial develop-
	MENT AND JOB CREATION STRATEGY.—The Admin-
į	istrator shall develop and submit to Congress a plan
:	for using the Small Business Administration's entre-
]	preneurial development programs as a catalyst for
	job creation for fiscal years 2009 and 2010. The
j	plan shall include the Administration's plan for
	drawing on existing programs, including Small Busi-
:	ness Development Centers, Women's Business Cen-
1	ters, SCORE, Veterans Business Centers, Native
	American Outreach, and other appropriate pro-
	grams. The Administrator shall identify a strategy
	for each Administration region to create or retain
	jobs through Administration programs. The Admin-
:	istrator shall identify, in consultation with appro-
,	priate personnel from entrepreneurial development
]	programs, performance measures and criteria, in-
4	cluding job creation, job retention, and job retrain-
	ing goals, to evaluate the success of the Administra-
	tion's actions regarding these efforts.
	"(2) Data collection process.—The Ad-
-	ministrator shall develop and implement a consistent
•	data collection process to cover all entrepreneurial
	development programs. Such data collection process

shall include data relating to job creation, perform-

- ance, and any other data determined appropriate by the Administrator with respect to the Administration's entrepreneurial development programs.
  - "(3) COORDINATION AND ALIGNMENT OF SBA ENTREPRENEURIAL DEVELOPMENT PROGRAMS.—
    The Administrator shall submit annually to Congress, in consultation with other Federal departments and agencies as appropriate, a report on opportunities to foster coordination, limit duplication, and improve program delivery for Federal entrepreneurial development programs.
    - "(4) Database of entrepreneurial development services and make such database available through the Administration's Web site. The database shall be searchable by industry, geography, and service required.
    - "(5) COMMUNITY SPECIALIST.—The Administrator shall designate not less than one staff member in each Administration district office as a community specialist who has as their full-time responsibility working with local entrepreneurial development service providers to increase coordination with Federal resources. The Administrator shall develop

1	benchmarks for measuring the performance of com-
2	munity specialists under this subsection.
3	"(6) Entrepreneurial development por-
4	TAL.—The Administrator shall establish a Web-
5	based portal that provides comprehensive informa-
6	tion on the Administration's entrepreneurial develop-
7	ment programs. The Administrator shall—
8	"(A) integrate under one Web portal,
9	Small Business Development Centers, Women's
10	Business Centers, SCORE, Veterans Business
11	Centers, the Administration's distance learning
12	program, and other programs as appropriate;
13	"(B) revise the Administration's primary
14	Web site so that the Web portal described in
15	subparagraph (A) is available as a link on the
16	main Web page of the Web site;
17	"(C) increase consumer-oriented content
18	on the Administration's Web site and focus on
19	promoting access to business solutions, includ-
20	ing marketing, financing, and human resources
21	planning;
22	"(D) establish relevant Web content aggre-
23	gated by industry segment, stage of business
24	development, level of need, and include referral
25	links to appropriate Administration services, in-

1	cluding financing, training and counseling, and
2	procurement assistance; and
3	"(E) provide style guidelines and links for
4	visitors to the Administration's Web site to be
5	able to comment on and evaluate the materials
6	in terms of their usefulness.
7	"(7) PILOT PROGRAMS.—The Administrator
8	may not conduct any pilot program for a period of
9	greater than 3 years if the program conflicts with,
10	or uses the resources of, any of the entrepreneurial
11	development programs authorized under section
12	8(b)(1)(B), 21, 29, 32, or any other provision of this
13	Act.".



I

#### 111TH CONGRESS 1ST SESSION

# H. R. 1845

To amend the Small Business Act to modernize Small Business Development Centers, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

APRIL 1, 2009

Mr. SCHOCK introduced the following bill; which was referred to the Committee on Small Business

## A BILL

To amend the Small Business Act to modernize Small Business Development Centers, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Small Business Devel-
- 5 opment Centers Modernization Act of 2009".
- 6 SEC. 2. SMALL BUSINESS DEVELOPMENT CENTERS OPER-
- 7 ATIONAL CHANGES.
- 8 (a) ACCREDITATION REQUIREMENT.—Section
- 9 21(a)(1) of the Small Business Act (15 U.S.C. 648(a)(1))
- 10 is amended as follows:

1	(1) In the proviso, by inserting before "institu-
2	tion" the following: "accredited".
3	(2) In the sentence beginning "The Administra-
4	tion shall", by inserting before "institutions" the fol-
5	lowing: "accredited".
6	(3) By adding at the end the following new sen-
7	tence: "In this paragraph, the term 'accredited insti-
8	tution of higher education' means an institution that
9	is accredited as described in section 101(a)(5) of the
10	Higher Education Act of 1965 (20 U.S.C.
11	1001(a)(5)).".
12	(b) Program Negotiations.—Section 21(a)(3) of
13	the Small Business Act (15 U.S.C. 648(a)(3)) is amended
14	in the matter before subparagraph (A), by inserting before
15	"agreed" the following: "mutually".
16	(c) Contract Negotiations.—Section 21(a)(3)(A)
17	of the Small Business Act (15 U.S.C. 648(a)(3)(A)) is
18	amended by inserting after "uniform negotiated" the fol-
19	lowing: "mutually agreed to".
20	(d) SBDC Hiring.—Section 21(e)(2)(A) of the
21	Small Business Act (15 U.S.C. 648(e)(2)(A)) is amended
22	by inserting after "full-time staff" the following: ", the
23	hiring of which shall be at the sole discretion of the center
24	without the need for input or approval from any officer
25	or employee of the Administration".

1	(e) Content of Consultations.—Section
2	21(a)(7)(A) of the Small Business Act (15 U.S.C
3	648(a)(7)(A)) is amended in the matter before clause (i
4	by inserting after "under this section" the following: "
5	or the content of any consultation with such an individua
6	or small business concern,".
7	(f) Amounts for Administrative Expenses.—
8	Section $21(a)(4)(C)(v)(I)$ of the Small Business Act (15)
9	U.S.C. 648(a)(4)(C)(v)(I)) is amended to read as follows
10	"(I) IN GENERAL.—Of the amount
11	made available in any fiscal year to carry
12	out this section, not more than \$500,000
13	may be used by the Administration to pay
14	expenses enumerated in subparagraphs (B
15	through (D) of section 20(a)(1).".
16	(g) Non-Matching Portability Grants.—Section
17	21(a)(4)(C)(viii) of the Small Business Act (15 U.S.C
18	648(a)(4)(C)(viii)) is amended by adding at the end the
19	following: "In the event of a disaster, the dollar limitation
20	in the preceding sentence shall not apply.".
21	(h) DISTRIBUTION TO SBDCs.—Section 21(b) of the
22	Small Business Act (15 U.S.C. 648(b)) is amended by
23	adding at the end the following new paragraph:
24	"(4) Limitation on Distribution to Small Busi
25	NESS DEVELOPMENT CENTERS.—

i	(A) IN GENERAL.—Except as otherwise pro
2	vided in this paragraph, the Administration shall no
3	distribute funds to a Small Business Development
4	Center if the State in which the Small Business De
5	velopment Center is located is served by more than
6	one Small Business Development Center.
7	"(B) UNAVAILABILITY EXCEPTION.—The Ad
8	ministration may distribute funds to a maximum o
9	2 Small Business Development Centers in any State
0	if no applicant has applied to serve the entire State
1	"(C) GRANDFATHER CLAUSE.—The limitations
12	in this paragraph shall not apply to any State in
13	which more than one Small Business Development
14	Center received funding prior to January 1, 2007.
5	"(D) DEFINITION.—For the purposes of this
6	paragraph, the term 'Small Business Developmen
7	Center' means the entity selected by the Administra
8	tion to receive funds pursuant to the funding for
9	mula set forth in subsection (a)(4), without regard
20	to the number of sites for service delivery such enti
21	ty establishes or funds.".
22	(i) Women's Business Centers.—Section 21(a)(1
23	of the Small Business Act (15 U.S.C. 648(a)(1)), as
24	amended, is further amended by striking "or a women's
>5	husiness center operating pursuant to section 99" and h

1	striking and women's business centers operating pursu-
2	ant to section 29".
3	SEC. 3. ACCESS TO CREDIT AND CAPITAL.
4	Section 21 of the Small Business Act (15 U.S.C. 648)
5	is amended by adding at the end the following new sub-
6	section:
7	"(o) Access to Credit and Capital Program.—
8	"(1) In General.—The Administration shall
9	establish a grant program for small business devel-
10	opment centers in accordance with this subsection.
11	To be eligible for the program, a small business de-
12	velopment center must be in good standing and com-
13	ply with the other requirements of this section.
14	Funds made available through the program shall be
15	used to—
16	"(A) develop specialized programs to assist
17	local small business concerns in securing capital
18	and repairing damaged credit;
19	"(B) provide informational seminars on se-
20	curing credit and loans;
21	"(C) provide one-on-one counseling with
22	potential borrowers to improve financial presen-
23	tations to lenders: and

	6
1	"(D) facilitate borrowers' access to non-
2	traditional financing sources, as well as tradi-
3	tional lending sources.
4	"(2) AWARD SIZE LIMIT.—The Administration
5	may not award an entity more than \$300,000 in
6	grant funds under this subsection.
7	"(3) AUTHORITY.—Subject to amounts ap-
8	proved in advance in appropriations Acts and sepa-
9	rate from amounts approved to carry out the pro-
10	gram established in subsection (a)(1), the Adminis-
11	tration may make grants or enter into cooperative
12	agreements to carry out this subsection.
13	"(4) AUTHORIZATION.—There is authorized to
14	be appropriated not more than \$2,500,000 for the
15	purposes of carrying out this subsection for each of
16	the fiscal years 2010 and 2011.".
17	SEC. 4. PROCUREMENT TRAINING AND ASSISTANCE.
18	Section 21 of the Small Business Act (15 U.S.C.
19	648), as amended, is further amended by adding at the
20	end the following new subsection:
21	"(p) Procurement Training and Assistance.—
22	"(1) IN GENERAL.—The Administration shall
23	establish a grant program for small business devel-
24	opment centers in accordance with this subsection.
25	To be eligible for the program, a small business de-

1	velopment center must be in good standing and com-
2	ply with the other requirements of this section.
3	Funds made available through the program shall be
4	used to—
5	"(A) work with local agencies to identify
6	contracts that are suitable for local small busi-
7	ness concerns;
8	"(B) prepare small businesses to be ready
9	as subcontractors and prime contractors for
10	contracts made available under the American
11	Recovery and Reinvestment Act of 2009 (Public
12	Law 111-5) through training and business ad-
13	visement, particularly in the construction
14	trades; and
15	"(C) provide technical assistance regarding
16	the Federal procurement process, including as-
17	sisting small business concerns to comply with
18	federal regulations and bonding requirements.
19	"(2) AWARD SIZE LIMIT.—The Administration
20	may not award an entity more than \$300,000 in
21	grant funds under this subsection.
22	"(3) AUTHORITY.—Subject to amounts ap-
23	proved in advance in appropriations Acts and sepa-
24	rate from amounts approved to carry out the pro-
25	gram established in subsection (a)(1), the Adminis-

1	tration may make grants or enter into cooperative
2	agreements to carry out this subsection.
3	"(4) AUTHORIZATION OF APPROPRIATIONS.—
4	There is authorized to be appropriated not more
5	than \$2,500,000 for the purposes of carrying out
6	this subsection for each of the fiscal years 2010 and
7	2011.".
8	SEC. 5. GREEN ENTREPRENEURS TRAINING PROGRAM.
9	Section 21 of the Small Business Act (15 U.S.C.
10	648), as amended, is further amended by adding at the
11	end the following new subsection:
12	"(q) Green Entrepreneurs Training Pro-
13	GRAM.—
14	"(1) IN GENERAL.—The Administration shall
15	establish a grant program for small business devel-
16	opment centers in accordance with this subsection.
17	To be eligible for the program, a small business de-
18	velopment center must be in good standing and com-
19	ply with the other requirements of this section.
20	Funds made available through the program shall be
21	used to—
22	"(A) provide education classes and one-on-
23	one instruction in starting a business in the
24	fields of energy efficiency, green technology, or
25	clean technology;

1	"(B) coordinate such classes and instruc-
2	tion, to the extent practicable, with local com-
3	munity colleges and local professional trade as-
4	sociations; and
5	"(C) assist and provide technical coun-
6	seling to individuals seeking to start a business
7	in the fields of energy efficiency, green tech-
8	nology, or clean technology.
9	"(2) AWARD SIZE LIMIT.—The Administration
10	may not award an entity more than \$300,000 in
11	grant funds under this subsection.
12	"(3) Authority.—Subject to amounts ap-
13	proved in advance in appropriations Acts and sepa-
14	rate from amounts approved to carry out the pro-
15	gram established in subsection (a)(1), the Adminis-
16	tration may make grants or enter into cooperative
17	agreements to carry out this subsection.
18	"(4) AUTHORIZATION OF APPROPRIATIONS.—
19	There is authorized to be appropriated not more
20	than \$2,500,000 for the purposes of carrying out
21	this subsection for each of the fiscal years 2010 and
22	2011.".

1	SEC. 6. MAIN STREET STABILIZATION.
2	Section 21 of the Small Business Act (15 U.S.C.
3	648), as amended, is further amended by adding the fol-
4	lowing new subsection at the end thereof:
5	"(r) Main Street Stabilization.—
6	"(1) IN GENERAL.—The Administration shall
7	establish a grant program for small business devel-
8	opment centers in accordance with this subsection.
9	To be eligible for the program, a small business de-
10	velopment center must be in good standing and com-
11	ply with the other requirements of this section.
12	Funds made available through the program shall be
13	used to—
14	"(A) establish a statewide small business
15	helpline within every State and United States
16	territory to provide immediate expert informa-
17	tion and assistance to small business concerns;
18	"(B) develop a portfolio of online survival
19	and growth tools and resources that struggling
20	small business concerns can utilize through the
21	Internet;
22	"(C) develop business advisory capacity to
23	provide expert consulting and education to as-
24	sist small businesses at-risk of failure and to, in
25	areas of high demand, shorten the response

time of small business development centers,

1	and, in rural areas, support added outreach in
2	remote communities;
3	"(D) deploy additional resources to help
4	specific industry sectors with a high presence of
5	small business concerns, which shall be targeted
6	toward clusters of small businesses with similar
7	needs and build upon best practices from earlier
8	assistance;
9	"(E) develop a formal listing of financing
10	options for small business capital access; and
11	"(F) deliver services that help dislocated
12	workers start new businesses.
13	"(2) AWARD SIZE LIMIT.—The Administration
14	may not award an entity more than \$250,000 in
15	grant funds under this subsection.
16	"(3) Authority.—Subject to amounts ap-
17	proved in advance in appropriations Acts and sepa-
18	rate from amounts approved to carry out the pro-
19	gram established in subsection (a)(1), the Adminis-
20	tration may make grants or enter into cooperative
21	agreements to carry out this subsection.
22	"(4) AUTHORIZATION.—There is authorized to
23	be appropriated not more than \$2,500,000 for the
24	purposes of carrying out this subsection for each of
25	the fiscal years 2010 and 2011.".

1	SEC	7	PROHIBITION	ON	PROGRAM	INCOME	REING	USED
- 3		٠.	FIGHIDITION	$\omega$	LIMMIN	LINCOME	DELIVE	USED

- 2 AS MATCHING FUNDS.
- 3 Section 21(a)(4)(B) (15 U.S.C. 648(a)(4)(B)) is
- 4 amended by inserting after "Federal program" the fol-
- 5 lowing: "and shall not include any funds obtained through
- 6 the assessment of fees to small business clients".

#### 7 SEC. 8. AUTHORIZATION OF APPROPRIATIONS.

- 8 Section 20 of the Small Business Act (15 U.S.C. 631
- 9 note) is amended by inserting after subsection (e) the fol-
- 10 lowing new subsection:
- 11 "(f) SMALL BUSINESS DEVELOPMENT CENTERS.—
- 12 There is authorized to be appropriated to carry out the
- 13 Small Business Development Center Program under sec-
- 14 tion 21 \$150,000,000 for fiscal year 2010 and
- 15 \$160,000,000 for fiscal year 2011.".