CONCURRENT RESOLUTION ON THE BUDGET FOR FISCAL YEAR 2002

May 3, 2001.—Ordered to be printed

Mr. NUSSLE, from the committee on conference, submitted the following

CONFERENCE REPORT

[To accompany H. Con. Res. 83]

The committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the concurrent resolution (H. Con. Res. 83), establishing the congressional budget for the United States Government for fiscal year 2002, revising the congressional budget for the United States Government for fiscal year 2001, and setting forth appropriate budgetary levels for each of fiscal years 2003 through 2011, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the House recede from its disagreement to the amendment of the Senate and agree to the same with an amendment as follows:

In lieu of the matter proposed to be inserted by the Senate amendment, insert the following:

SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET FOR FISCAL YEAR 2002.

- (a) Declaration.—Congress determines and declares that the concurrent resolution on the budget for fiscal year 2001 is revised and replaced and that this resolution is the concurrent resolution on the budget for fiscal year 2002 including the appropriate budgetary levels for fiscal years 2003 through 2011 as authorized by section 301 of the Congressional Budget Act of 1974 (2 U.S.C. 632).
- (b) Table of Contents.—The table of contents for this concurrent resolution is as follows:
- Sec. 1. Concurrent resolution on the budget for fiscal year 2002.

TITLE I—RECOMMENDED LEVELS AND AMOUNTS

Sec. 101. Recommended levels and amounts.

Sec. 102. Major functional categories.

- Sec. 103. Reconciliation in the Senate.
- Sec. 104. Reconciliation in the House.

TITLE II—BUDGET ENFORCEMENT AND RULEMAKING

Subtitle A—Budget Enforcement

- Sec. 201. Restrictions on advance appropriations in the House.
- Sec. 202. Restrictions on advance appropriations in the Senate. Sec. 203. Mechanism for implementing increase of fiscal year 2002 discretionary spending limits.
- Sec. 204. Compliance with section 13301 of the Budget Enforcement Act of 1990.

Subtitle B-Reserve Funds

- Sec. 211. Reserve fund for Medicare.
- Sec. 212. Reserve fund for Family Opportunity Act.
- Sec. 213. Reserve fund for agriculture.
- Sec. 214. Reserve fund for additional tax cuts and debt reduction.
- Sec. 215. Technical reserve fund for student loans.
- Sec. 216. Reserve fund for health insurance for the uninsured.
- Sec. 217. Reserve fund for defense in the Senate.
- Sec. 218. Strategic reserve fund in the House.

Subtitle C-Miscellaneous Provisions

- Sec. 221. Application and effect of changes in allocations and aggregates. Sec. 222. Exercise of rulemaking powers.

TITLE III—SENSE OF THE SENATE AND CONGRESS PROVISIONS

Subtitle A—Sense of the Senate

- Sec. 301. Sense of the Senate on conservation.
- Sec. 302. Sense of the Senate on aids and other infectious diseases.
- 303. Sense of the Senate on consolidated health centers Sec.
- Sec. 304. Funding for Department of Justice programs for State and local law enforcement assistance.
- Sec. 305. Sense of the Senate regarding United States Coast Guard fiscal year 2002 funding.
- Sec. 306. Strengthening our national food safety infrastructure. Sec. 307. Sense of the Senate with respect to increasing funds for renewable energy research and development.

Subtitle B—Sense of the Congress

- Sec. 311. Asset building for the working poor.
- Sec. 312. Federal fire prevention assistance.
- Sec. 313. Funding for graduate medical education at children's teaching hospitals.
- Sec. 314. Concurrent retirement and disability benefits to retired members of the Armed Forces.
- Sec. 315. Federal employee pay.
- Sec. 316. Sales tax deduction.

TITLE I—RECOMMENDED LEVELS AND AMOUNTS

SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.

The following budgetary levels are appropriate for the fiscal years 2001 through 2011:

- (1) FEDERAL REVENUES.—For purposes of the enforcement of this resolution—
 - (A) The recommended levels of Federal revenues are as fol-

Fiscal year 2001: \$1,630,462,000,000. Fiscal year 2002: \$1,653,202,000,000.

Fiscal year 2003: \$1,706,044,000,000.

Fiscal year 2004: \$1,780,310,000,000.

Fiscal year 2005: \$1,852,646,000,000.

Fiscal year 2006: \$1,901,304,000,000.

Fiscal year 2007: \$1,994,674,000,000.

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Fiscal year 2008: $2,089,726,000,000.
                Fiscal year 2009: $2,193,954,000,000.
                Fiscal year 2010: $2,318,055,000,000.
                Fiscal year 2011: $2,436,550,000,000.
           (B) The amounts by which the aggregate levels of Federal
     revenues should be changed are as follows:
                Fiscal year 2001: $0.
                Fiscal year 2002: -$50,286,000,000.
Fiscal year 2003: -$76,067,000,000.
                Fiscal year 2004: -$84,025,000,000. Fiscal year 2006: -$97,124,000,000. Fiscal year 2006: -$138,279,000,000. Fiscal year 2007: -$141,081,000,000.
                Fiscal year 2008: -$153,084,000,000.
                Fiscal year 2009: -$166.162.000.000.
                Fiscal year 2010: -$171,247,000,000.
                Fiscal year 2011: -$191,343,000,000.
     (2) NEW BUDGET AUTHORITY.—For purposes of the enforcement
of this resolution, the appropriate levels of total new budget au-
thority are as follows:
                Fiscal year 2001: $1,653,681,000,000.
                Fiscal year 2002: $1,525,948,000,000.
Fiscal year 2003: $1,668,530,000,000.
                Fiscal year 2004: $1,733,617,000,000.
                Fiscal year 2005: $1,814,079,000,000.
                Fiscal year 2006: $1,866,139,000,000.
                Fiscal year 2007: $1,945,112,000,000.
                Fiscal year 2008: $2,025,075,000,000. Fiscal year 2010: $2,102,398,000,000. Fiscal year 2010: $2,186,341,000,000.
                Fiscal year 2011: $2,277,143,000,000.
     (3) BUDGET OUTLAYS.—For purposes of the enforcement of this
resolution, the appropriate levels of total budget outlays are as fol-
lows:
                Fiscal year 2001: $1,600,529,000,000.
                Fiscal year 2002: $1,491,841,000,000.
               Fiscal year 2002: $1,451,541,500,000. Fiscal year 2004: $1,709,251,000,000. Fiscal year 2005: $1,799,389,000,000.
                Fiscal year 2006: $1,837,846,000,000. Fiscal year 2007: $1,912,602,000,000.
                Fiscal year 2008: $1,994,838,000,000.
                Fiscal year 2009: $2,071,497,000,000.
                Fiscal year 2010: $2,154,203,000,000.
                Fiscal year 2011: $2,243,394,000,000.
     (4) SURPLUSES.—For purposes of the enforcement of this reso-
lution, the amounts of the surpluses are as follows:
Fiscal year 2001: $29,933,000,000.
Fiscal year 2002: $161,361,000,000.
                Fiscal year 2003: $64,529,000,000.
                Fiscal year 2004: $71,059,000,000.
                Fiscal year 2005: $62,257,000,000.
                Fiscal year 2006: $63,458,000,000.
                Fiscal year 2007: $82,072,000,000.
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Fiscal year 2008: \$94,888,000,000.

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Fiscal year 2009: $122,457,000,000. Fiscal year 2010: $163,852,000,000. Fiscal year 2011: $193,156,000,000.
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(5) PUBLIC DEBT.—The appropriate levels of the public debt are as follows:

Fiscal year 2001: \$5,660,699,000,000. Fiscal year 2002: \$5,603,812,000,000. Fiscal year 2003: \$5,654,952,000,000. Fiscal year 2004: \$5,700,089,000,000. Fiscal year 2005: \$5,751,561,000,000. Fiscal year 2006: \$5,803,295,000,000. Fiscal year 2007: \$5,832,676,000,000. Fiscal year 2008: \$5,847,714,000,000. Fiscal year 2009: \$5,988,315,000,000. Fiscal year 2010: \$6,343,661,000,000. Fiscal year 2011: \$6,720,963,000,000.

(6) DEBT HELD BY THE PUBLIC.—The appropriate levels of the debt held by the public are as follows:

Fiscal year 2001: \$3,243,211,000,000. Fiscal year 2002: \$2,924,234,000,000. Fiscal year 2003: \$2,691,176,000,000. Fiscal year 2004: \$2,437,771,000,000. Fiscal year 2005: \$2,170,550,000,000. Fiscal year 2006: \$1,882,764,000,000. Fiscal year 2007: \$1,555,637,000,000. Fiscal year 2008: \$1,194,633,000,000. Fiscal year 2009: \$939,000,000,000. Fiscal year 2010: \$878,000,000,000. Fiscal year 2011: \$818,000,000,000.

(7) SOCIAL SECURITY.—

(A) Social security revenues.—For purposes of Senate enforcement under section 311 of the Congressional Budget Act of 1974 (2 U.S.C. 642), the amounts of revenues of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund are as follows:

Fiscal year 2001: \$504,109,000,000. Fiscal year 2002: \$532,308,000,000. Fiscal year 2003: \$560,938,000,000. Fiscal year 2004: \$588,674,000,000. Fiscal year 2005: \$620,060,000,000. Fiscal year 2006: \$649,221,000,000. Fiscal year 2007: \$679,935,000,000. Fiscal year 2008: \$712,454,000,000. Fiscal year 2009: \$746,439,000,000. Fiscal year 2010: \$782,029,000,000. Fiscal year 2011: \$819,185,000,000.

(B) SOCIAL SECURITY OUTLAYS.—For purposes of Senate enforcement under section 311 of the Congressional Budget Act of 1974 (2 U.S.C. 642), the amounts of outlays of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund are as follows:

Fiscal year 2001: \$343,562,000,000. Fiscal year 2002: \$356,646,000,000. Fiscal year 2003: \$369,521,000,000.

Fiscal year 2004: \$382,488,000,000. Fiscal year 2005: \$394,844,000,000. Fiscal year 2006: \$407,020,000,000. Fiscal year 2007: \$419,285,000,000. Fiscal year 2008: \$432,293,000,000. Fiscal year 2009: \$448,317,000,000. Fiscal year 2010: \$465,780,000,000. Fiscal year 2011: \$483,963,000,000.

(C) Social security administrative expenses.—In the Senate, the amounts of new budget authority and budget outlays of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund for administrative expenses are as follows:

Fiscal year 2001:

(A) New budget authority, \$3,431,000,000.

(B) Outlays, \$3,371,000,000. Fiscal year 2002: (A) New budget authority, \$3,579,000,000.

(B) Outlays, \$3,525,000,000.

Fiscal year 2003:

(A) New budget authority, \$3,695,000,000.

(B) Outlays, \$3,655,000,000.

Fiscal year 2004:

(A) New budget authority, \$3,819,000,000.

(B) Outlays, \$3,763,000,000.

Fiscal year 2005:

(A) New budget authority, \$3,939,000,000.

(B) Outlays, \$3,881,000,000.

Fiscal year 2006:

(A) New budget authority, \$4,064,000,000.

(B) Outlays, \$4,004,000,000. Fiscal year 2007:

(A) New budget authority, \$4,194,000,000.

(B) Outlays, \$4,132,000,000. Fiscal year 2008:

(A) New budget authority, \$4,331,000,000.

(B) Outlays, \$4,267,000,000.

Fiscal year 2009:

(A) New budget authority, \$4,471,000,000.

(B) Outlays, \$4,405,000,000.

Fiscal year 2010:

(A) New budget authority, \$4,619,000,000.

(B) Outlays, \$4,551,000,000.

Fiscal year 2011:

(A) New budget authority, \$4,773,000,000.

(B) Outlays, \$4,702,000,000.

SEC. 102. MAJOR FUNCTIONAL CATEGORIES.

Congress determines and declares that the appropriate levels of new budget authority, budget outlays, new direct loan obliga-tions, and new primary loan guarantee commitments for fiscal years 2002 through 2011 for each major functional category are:

(1) National Defense (050):

Fiscal year 2001:

(A) New budget authority, \$316,873,000,000.

(B) Outlays, \$302,371,000,000.

Fiscal year 2002:

(A) New budget authority, \$324,832,000,000.

(B) Outlays, \$319,137,000,000.

Fiscal year 2003:

(A) New budget authority, \$333,646,000,000.

(B) Outlays, \$326,643,000,000.

Fiscal year 2004:

(A) New budget authority, \$342,294,000,000.

(B) Outlays, \$335,184,000,000.

Fiscal year 2005:

(A) New budget authority, \$350,876,000,000.

(B) Outlays, \$347,073,000,000.

Fiscal year 2006:

(A) New budget authority, \$359,807,000,000.

(B) Outlays, \$353,482,000,000. Fiscal year 2007:

(A) New budget authority, \$369,023,000,000.

(B) Outlays, \$359,774,000,000. Fiscal year 2008:

(A) New budget authority, \$378,505,000,000.

(B) Outlays, \$372,416,000,000.

Fiscal year 2009:

(A) New budget authority, \$388,323,000,000.

(B) Outlays, \$382,242,000,000.

Fiscal year 2010:

(A) New budget authority, \$398,338,000,000.

(B) Outlays, \$392,227,000,000.

Fiscal year 2011:

(A) New budget authority, \$408,821,000,000.
(B) Outlays, \$402,579,000,000.
(2) International Affairs (150):

Fiscal year 2001:

(A) New budget authority, \$22,424,000,000.

(B) Outlays, \$19,670,000,000. Fiscal year 2002:

(A) New budget authority, \$23,214,000,000.

(B) Outlays, \$19,082,000,000. Fiscal year 2003:

(A) New budget authority, \$23,750,000,000.

(B) Outlays, \$19,554,000,000. Fiscal year 2004:

(A) New budget authority, \$24,214,000,000.

(B) Outlays, \$20,164,000,000.

Fiscal year 2005:

(A) New budget authority, \$24,911,000,000.

(B) Outlays, \$20,431,000,000.

Fiscal year 2006:

(A) New budget authority, \$25,504,000,000.
(B) Outlays, \$20,900,000,000.
Fiscal year 2007:

(A) New budget authority, \$26,107,000,000.

(B) Outlays, \$21,494,000,000. Fiscal year 2008:

(A) New budget authority, \$26,482,000,000.

(B) Outlays, \$22,031,000,000.

Fiscal year 2009:

(A) New budget authority, \$26,937,000,000. (B) Outlays, \$22,650,000,000.

Fiscal year 2010:

(A) New budget authority, \$27,458,000,000.

(B) Outlays, \$23,235,000,000.

Fiscal year 2011:

(A) New budget authority, \$28,065,000,000.
(B) Outlays, \$23,766,000,000.
(3) General Science, Space, and Technology (250): Fiscal year 2001:

(A) New budget authority, \$21,043,000,000.

(B) Outlays, \$19,612,000,000. Fiscal year 2002:

(A) New budget authority, \$21,583,000,000.

(B) Outlays, \$20,725,000,000. Fiscal year 2003:

(A) New budget authority, \$22,055,000,000.

(B) Outlays, \$21,361,000,000. Fiscal year 2004:
(A) New budget authority, \$22,379,000,000.

(B) Outlays, \$21,945,000,000. Fiscal year 2005:

(A) New budget authority, \$22,839,000,000.

(B) Outlays, \$22,429,000,000.

Fiscal year 2006:

(A) New budget authority, \$23,323,000,000.

(B) Outlays, \$22,847,000,000. Fiscal year 2007:

(A) New budget authority, \$23,812,000,000.

(B) Outlays, \$23,280,000,000. Fiscal year 2008:

(A) New budget authority, \$24,303,000,000.

(B) Outlays, \$23,743,000,000. Fiscal year 2009:

(A) New budget authority, \$24,816,000,000.
(B) Outlays, \$24,239,000,000.
Fiscal year 2010:
(A) New budget authority, \$25,335,000,000.
(B) Outlays, \$24,749,000,000.

Fiscal year 2011:

(A) New budget authority, \$25,879,000,000

(B) Outlays, \$25,274,000,000.

(4) Energy (270):

Fiscal year 2001:

(A) New budget authority, \$1,225,000,000. (B) Outlays, -\$115,000,000.

Fiscal year 2002

(A) New budget authority, \$1,360,000,000.

(B) Outlays, -\$19,000,000.

Fiscal year 2003:

(A) New budget authority, \$1,328,000,000.

(B) Outlays, -\$72,000,000. Fiscal year 2004:

(A) New budget authority, \$1,309,000,000.

- (B) Outlays, -\$120,000,000.
- Fiscal year 2005:
 - (A) New budget authority, \$1,254,000,000.
 - (B) Outlays, -\$91,000,000.
- Fiscal year 2006:
 - (A) New budget authority, \$1,336,000,000.
- (B) Outlays, -\$3,000,000. Fiscal year 2007:
- (A) New budget authority, \$1,411,000,000. (B) Outlays, \$71,000,000. Fiscal year 2008:
- - (A) New budget authority, \$1,882,000,000.
- (B) Outlays, \$440,000,000. Fiscal year 2009:
- - (A) New budget authority, \$1,998,000,000.
- (B) Outlays, \$579,000,000. Fiscal year 2010:
- (A) New budget authority, \$2,021,000,000.
 (B) Outlays, \$703,000,000.
 Fiscal year 2011:
 (A) New budget authority, \$1,990,000,000.
- - (B) Outlays, \$691,000,000.
- (5) Natural Resources and Environment (300):
 - Fiscal year 2001:
 - (A) New budget authority, \$28,833,000,000. (B) Outlays, \$26,361,000,000.
 - Fiscal year 2002:
 - (A) New budget authority, \$30,381,000,000. (B) Outlays, \$28,652,000,000.
 - Fiscal year 2003:
 - (A) New budget authority, \$31,263,000,000.
 - (B) Outlays, \$30,368,000,000. Fiscal year 2004:
 - - (A) New budget authority, \$32,249,000,000.
 - (B) Outlays, \$31,506,000,000.
 - Fiscal year 2005:
 - (A) New budget authority, \$33,091,000,000.
 - (B) Outlays, \$32,365,000,000.

 - Fiscal year 2006:

 (A) New budget authority, \$33,965,000,000.

 (B) Outlays, \$33,281,000,000.

 Fiscal year 2007:
 - - (A) New budget authority, \$34,767,000,000.
 - (B) Outlays, \$34,126,000,000.
 - Fiscal year 2008:
 - (A) New budget authority, \$35,691,000,000.(B) Outlays, \$34,903,000,000.
 - Fiscal year 2009:
 - (A) New budget authority, \$37,064,000,000.(B) Outlays, \$36,194,000,000.
 - Fiscal year 2010:
 - (A) New budget authority, \$38,111,000,000.
 - (B) Outlays, \$37,190,000,000.
 - Fiscal year 2011:
 - (A) New budget authority, \$39,137,000,000.

- (B) Outlays, \$38,190,000,000.
- (6) Agriculture (350):
 - Fiscal year 2001:
 - (A) New budget authority, \$31,790,000,000. (B) Outlays, \$29,154,000,000.
 - Fiscal year 2002:
 - (A) New budget authority, \$26,265,000,000.(B) Outlays, \$24,593,000,000.
 - Fiscal year 2003:
 - (A) New budget authority, \$26,507,000,000.
 (B) Outlays, \$24,924,000,000.
 Fiscal year 2004:
 - - (A) New budget authority, \$26,562,000,000.
 - (B) Outlays, \$25,120,000,000.
 - Fiscal year 2005:
 - (A) New budget authority, \$26,406,000,000.
 - (B) Outlays, \$24,915,000,000.
 - Fiscal year 2006:
 - (A) New budget authority, \$25,452,000,000. (B) Outlays, \$23,853,000,000. Fiscal year 2007:
 - - (A) New budget authority, \$24,083,000,000.
 - (B) Outlays, \$22,509,000,000.
 - Fiscal year 2008:
 - (A) New budget authority, \$22,723,000,000. (B) Outlays, \$21,134,000,000.
 - Fiscal year 2009:
 - (A) New budget authority, \$21,921,000,000. (B) Outlays, \$20,441,000,000.
 - Fiscal year 2010:
 - (A) New budget authority, \$21,553,000,000.
 - (B) Outlays, \$20,174,000,000.
 - Fiscal year 2011:
 - (A) New budget authority, \$21,703,000,000.(B) Outlays, \$20,319,000,000.
- (7) Commerce and Housing Credit (370):
 - Fiscal year 2001:
 - (A) New budget authority, \$2,516,000,000.
 (B) Outlays, -\$771,000,000.
 - Fiscal year 2002:
 - (A) New budget authority, \$10,174,000,000.
 - (B) Outlays, \$6,587,000,000.
 - Fiscal year 2003:
 - (A) New budget authority, \$11,394,000,000.
 - (B) Outlays, \$5,952,000,000.
 - Fiscal year 2004:
 - (A) New budget authority, \$16,042,000,000.
 - (B) Outlays, \$11,733,000,000.
 - Fiscal year 2005
 - (A) New budget authority, \$16,163,000,000.
 - (B) Outlays, \$12,387,000,000. Fiscal year 2006:
 - - (A) New budget authority, \$16,138,000,000.
 - (B) Outlays, \$11,790,000,000.
 - Fiscal year 2007:

- (A) New budget authority, \$16,245,000,000. (B) Outlays, \$12,061,000,000.

Fiscal year 2008:

(A) New budget authority, \$16,404,000,000.

(B) Outlays, \$11,894,000,000.

Fiscal year 2009:

(A) New budget authority, \$16,479,000,000.(B) Outlays, \$11,934,000,000.

Fiscal year 2010:

(A) New budget authority, \$16,597,000,000.
(B) Outlays, \$11,889,000,000.
Fiscal year 2011:

(A) New budget authority, \$16,714,000,000. (B) Outlays, \$11,915,000,000. (8) Transportation (400):

Fiscal year 2001:

(A) New budget authority, \$62,130,000,000.

(B) Outlays, \$51,681,000,000. Fiscal year 2002:

(A) New budget authority, \$64,965,000,000.

(B) Outlays, \$56,167,000,000.

Fiscal year 2003:

(A) New budget authority, \$62,392,000,000.

(B) Outlays, \$60,521,000,000.

Fiscal year 2004:

(A) New budget authority, \$64,154,000,000.

(B) Outlays, \$62,662,000,000.

Fiscal year 2005:

(A) New budget authority, \$65,907,000,000.
(B) Outlays, \$64,225,000,000.
Fiscal year 2006:

(A) New budget authority, \$67,794,000,000.

(B) Outlays, \$65,702,000,000.

Fiscal year 2007:

(A) New budget authority, \$69,637,000,000.

(B) Outlays, \$66,577,000,000.

Fiscal year 2008:

(A) New budget authority, \$71,490,000,000.

(B) Outlays, \$67,775,000,000. Fiscal year 2009:

(A) New budget authority, \$73,377,000,000.

(B) Outlays, \$69,221,000,000.

Fiscal year 2010:

(A) New budget authority, \$76,412,000,000.

(B) Outlays, \$70,588,000,000.

Fiscal year 2011:

- (A) New budget authority, \$78,652,000,000.
 (B) Outlays, \$72,183,000,000.
 (9) Community and Regional Development (450): Fiscal year 2001:
 - (A) New budget authority, \$11,225,000,000.

(B) Outlays, \$11,366,000,000. Fiscal year 2002:

- (A) New budget authority, \$11,892,000,000.
- (B) Outlays, \$11,730,000,000.

Fiscal year 2003:

(A) New budget authority, \$12,067,000,000.

(B) Outlays, \$11,731,000,000.

Fiscal year 2004:

(A) New budget authority, \$12,350,000,000.

(B) Outlays, \$11,967,000,000.

Fiscal year 2005:

(A) New budget authority, \$12,664,000,000.

(B) Outlays, \$11,913,000,000.

Fiscal year 2006:

(A) New budget authority, \$12,933,000,000.

(B) Outlays, \$11,936,000,000.

Fiscal year 2007:

(A) New budget authority, \$13,198,000,000.

(B) Outlays, \$12,181,000,000. Fiscal year 2008:

(A) New budget authority, \$13,476,000,000.

(B) Outlays, \$12,444,000,000.

Fiscal year 2009:

(A) New budget authority, \$13,759,000,000.

(B) Outlays, \$12,696,000,000.

Fiscal year 2010:

(A) New budget authority, \$14,048,000,000.

(B) Outlays, \$12,962,000,000.

Fiscal year 2011:

(A) New budget authority, \$14,340,000,000.

(B) Outlays, \$13,233,000,000.

(10) Education, Training, Employment, and Social Services (500):

Fiscal year 2001:

(A) New budget authority, \$76,951,000,000.

(B) Outlays, \$69,850,000,000. Fiscal year 2002:

(A) New budget authority, \$81,234,000,000.

(B) Outlays, \$76,742,000,000.

Fiscal year 2003:

(A) New budget authority, \$82,805,000,000.

(B) Outlays, \$81,479,000,000.

Fiscal year 2004:

(A) New budget authority, \$84,386,000,000.

(B) Outlays, \$83,574,000,000.

Fiscal year 2005:

(A) New budget authority, \$87,122,000.000.

(B) Outlays, \$85,819,000,000.

Fiscal year 2006:

(A) New budget authority, \$89,233,000,000. (B) Outlays, \$87,924,000,000.

Fiscal year 2007:

(A) New budget authority, \$91,327,000,000.

(B) Outlays, \$89,955,000,000.

Fiscal year 2008:

(A) New budget authority, \$93,501,000,000.

(B) Outlays, \$92,115,000,000.

Fiscal year 2009:

(A) New budget authority, \$95,780,000,000.

- (B) Outlays, \$94,341,000,000.
- Fiscal year 2010:
 - (A) New budget authority, \$98,113,000,000.
 - (B) Outlays, \$96,654,000,000.
- Fiscal year 2011:
 - (A) New budget authority, \$100,517,000,000.
- (B) Outlays, \$99,017,000,000.
- (11) Health (550):
 - Fiscal year 2001:
 - (A) New budget authority, \$180,104,000,000.
 (B) Outlays, \$173,012,000,000.
 Fiscal year 2002:
 - - (A) New budget authority, \$198,775,000,000.
 - (B) Outlays, \$196,668,000,000.
 - Fiscal year 2003:
 - (A) New budget authority, \$221,150,000,000.
 - (B) Outlays, \$219,770,000,000.
 - Fiscal year 2004:
 - (A) New budget authority, \$235,474,000,000. (B) Outlays, \$234,672,000,000. Fiscal year 2005:
 - - (A) New budget authority, \$242,661,000,000.
 - (B) Outlays, \$241,084,000,000.
 - Fiscal year 2006:
 - (A) New budget authority, \$259,125,000,000. (B) Outlays, \$257,594,000,000.
 - Fiscal year 2007:
 - (A) New budget authority, \$278,882,000,000. (B) Outlays, \$276,575,000,000.
 - Fiscal year 2008:
 - (A) New budget authority, \$299,116,000,000.
 - (B) Outlays, \$297,091,000,000. Fiscal year 2009:
 - - (A) New budget authority, \$320,791,000,000.
 - (B) Outlays, \$319,017,000,000.
 - Fiscal year 2010:
 - (A) New budget authority, \$345,380,000,000.
 - (B) Outlays, \$343,729,000,000.

 - Fiscal year 2011:

 (A) New budget authority, \$372,407,000,000.
 - (B) Outlays, \$370,945,000,000.
- (12) Medicare (570):
 - Fiscal year 2001:
 - (A) New budget authority, \$217,531,000,000.(B) Outlays, \$217,708,000,000.
 - Fiscal year 2002:
 - (A) New budget authority, \$229,179,000,000.
 - (B) Outlays, \$229,121,000,000.
 - Fiscal year 2003
 - (A) New budget authority, \$244,838,000,000.
 - (B) Outlays, \$244,596,000,000. Fiscal year 2004:
 - - (A) New budget authority, \$271,378,000,000.
 - (B) Outlays, \$271,579,000,000.
 - Fiscal year 2005:

- $\begin{array}{l} \hbox{(A) New budget authority, $306,158,000,000.} \\ \hbox{(B) Outlays, $306,079,000,000.} \end{array}$

Fiscal year 2006:

(A) New budget authority, \$326,564,000,000.

(B) Outlays, \$326,298,000,000.

Fiscal year 2007:

(A) New budget authority, \$363,686,000,000.(B) Outlays, \$363,901,000,000.

Fiscal year 2008:

(A) New budget authority, \$393,686,000,000.
(B) Outlays, \$393,578,000,000.
Fiscal year 2009:

(A) New budget authority, \$424,278,000,000.

(B) Outlays, \$423,993,000,000. Fiscal year 2010:

(A) New budget authority, \$458,957,000,000.

(B) Outlays, \$459,194,000,000.

Fiscal year 2011:

(A) New budget authority, \$497,379,000,000. (B) Outlays, \$497,366,000,000. (13) Income Security (600):

Fiscal year 2001:

(A) New budget authority, \$255,942,000,000.

(B) Outlays, \$256,932,000,000.

Fiscal year 2002:

(A) New budget authority, \$273,840,000,000.

(B) Outlays, \$272,122,000,000.

Fiscal year 2003

(A) New budget authority, \$283,864,000,000.
(B) Outlays, \$282,611,000,000.
Fiscal year 2004:

(A) New budget authority, \$295,030,000,000.

(B) Outlays, \$293,420,000,000.

Fiscal year 2005:

(A) New budget authority, \$309,192,000,000.

(B) Outlays, \$307,667,000,000.

Fiscal year 2006:

(A) New budget authority, \$316,761,000,000.
(B) Outlays, \$315,312,000,000.
Fiscal year 2007:

(A) New budget authority, \$324,056,000,000.

(B) Outlays, \$322,627,000,000.

Fiscal year 2008:

(A) New budget authority, \$338,278,000,000.(B) Outlays, \$336,950,000,000.

Fiscal year 2009:

(A) New budget authority, \$349,561,000,000.

(B) Outlays, \$347,987,000,000.

Fiscal year 2010:

(A) New budget authority, \$360,308,000,000.

(B) Outlays, \$358,600,000,000.

Fiscal year 2011:

(A) New budget authority, \$371,593,000,000.

(B) Outlays, \$369,419,000,000.

(14) Social Security (650):

Fiscal year 2001:

(A) New budget authority, \$9,805,000,000.

(B) Outlays, \$9,805,000,000.

Fiscal year 2002:

(A) New budget authority, \$11,004,000,000.

(B) Outlays, \$11,003,000,000.

Fiscal year 2003:

(A) New budget authority, \$11,733,000,000.

(B) Outlays, \$11,733,000,000.

Fiscal year 2004:

(A) New budget authority, \$12,496,000,000.

(B) Outlays, \$12,496,000,000.

Fiscal year 2005:

(A) New budget authority, \$13,308,000,000.

(B) Outlays, \$13,308,000,000. Fiscal year 2006:

(A) New budget authority, \$14,207,000,000.

(B) Outlays, \$14,207,000,000. Fiscal year 2007:

(A) New budget authority, \$15,168,000,000.

(B) Outlays, \$15,168,000,000.

Fiscal year 2008:

(A) New budget authority, \$16,241,000,000.

(B) Outlays, \$16,241,000,000.

Fiscal year 2009:

(A) New budget authority, \$17,483,000,000.

(B) Outlays, \$17,483,000,000.

Fiscal year 2010:

(A) New budget authority, \$18,878,000,000.
(B) Outlays, \$18,878,000,000.
Fiscal year 2011:

(A) New budget authority, \$20,388,000,000.

(B) Outlays, \$20,388,000,000.

(15) Veterans Benefits and Services (700):

Fiscal year 2001:

(A) New budget authority, \$46,675,000,000.

(B) Outlays, \$45,926,000,000. Fiscal year 2002:

(A) New budget authority, \$51,512,000,000.

(B) Outlays, \$50,921,000,000.

Fiscal year 2003:

(A) New budget authority, \$53,801,000,000.

(B) Outlays, \$53,408,000,000.

Fiscal year 2004:

(A) New budget authority, \$56,161,000,000.

(B) Outlays, \$55,744,000,000.

Fiscal year 2005:

(A) New budget authority, \$60,317,000,000.

(B) Outlays, \$59,847,000,000. Fiscal year 2006:

(A) New budget authority, \$59,863,000,000.

(B) Outlays, \$59,368,000,000. Fiscal year 2007:

(A) New budget authority, \$59,345,000,000.

(B) Outlays, \$58,853,000,000.

Fiscal year 2008:

(A) New budget authority, \$63,407,000,000.

(B) Outlays, \$62,971,000,000.

Fiscal year 2009:

(A) New budget authority, \$64,981,000,000.

(B) Outlays, \$64,570,000,000.

Fiscal year 2010:

(A) New budget authority, \$66,973,000,000.

(B) Outlays, \$66,555,000,000.

Fiscal year 2011:

(A) New budget authority, \$69,063,000,000.

(B) Outlays, \$68,632,000,000.

(16) Administration of Justice (750):

Fiscal year 2001:

(A) New budget authority, \$30,577,000,000.

(B) Outlays, \$30,003,000,000. Fiscal year 2002:

(A) New budget authority, \$32,431,000,000.

(B) Outlays, \$31,436,000,000.

Fiscal year 2003:
(A) New budget authority, \$32,545,000,000.

(B) Outlays, \$32,809,000,000.

Fiscal year 2004:

(A) New budget authority, \$35,330,000,000.

(B) Outlays, \$35,543,000,000.

Fiscal year 2005:

(A) New budget authority, \$36,420,000,000.

(B) Outlays, \$36,347,000,000.

Fiscal year 2006:

(A) New budget authority, \$37,466,000,000.

(B) Outlays, \$37,036,000,000. Fiscal year 2007:

(A) New budget authority, \$38,543,000,000.

(B) Outlays, \$38,013,000,000. Fiscal year 2008:

(A) New budget authority, \$39,665,000,000.

(B) Outlays, \$39,152,000,000. Fiscal year 2009:

(A) New budget authority, \$40,822,000,000.(B) Outlays, \$40,292,000,000.

Fiscal year 2010:

(A) New budget authority, \$42,021,000,000.

(B) Outlays, \$41,483,000,000.

Fiscal year 2011:

(A) New budget authority, \$43,284,000,000.

(B) Outlays, \$42,728,000,000.

(17) General Government (800):

Fiscal year 2001:

(A) New budget authority, \$16,307,000,000.(B) Outlays, \$16,065,000,000.

Fiscal year 2002:

(A) New budget authority, \$16,496,000,000.

(B) Outlays, \$16,193,000,000. Fiscal year 2003:

(A) New budget authority, \$16,651,000,000.

- (B) Outlays, \$16,493,000,000.
- Fiscal year 2004:
 - (A) New budget authority, \$17,082,000,000.
- (B) Outlays, \$16,978,000,000. Fiscal year 2005:
- - (A) New budget authority, \$17,560,000,000.
 - (B) Outlays, \$17,201,000,000.
- Fiscal year 2006:
 - (A) New budget authority, \$18,068,000,000.
- (B) Outlays, \$17,641,000,000. Fiscal year 2007:
- - (A) New budget authority, \$18,609,000,000.
- (B) Outlays, \$18,144,000,000. Fiscal year 2008:
- - (A) New budget authority, \$18,791,000,000.
 - (B) Outlays, \$18,445,000,000.
- Fiscal year 2009:
 - (A) New budget authority, \$19,377,000,000.
 - (B) Outlays, \$18,882,000,000.
- Fiscal year 2010:

 (A) New budget authority, \$19,968,000,000.
 - (B) Outlays, \$19,437,000,000.
- Fiscal year 2011:
 - (A) New budget authority, \$20,599,000,000.
 - (B) Outlays, \$20,048,000,000.
- (18) Net Interest (900):
 - Fiscal year 2001:
 - (A) New budget authority, \$275,467,000,000. (B) Outlays, \$275,467,000,000. Fiscal year 2002:
 - - (A) New budget authority, \$259,162,000,000.
 - (B) Outlays, \$259,162,000,000. Fiscal year 2003:
 - - (A) New budget authority, \$252,364,000,000.
 - (B) Outlays, \$252,364,000,000.
 - Fiscal year 2004:
 - (A) New budget authority, \$247,310,000,000.
 - (B) Outlays, \$247,310,000,000.

 - Fiscal year 2005:

 (A) New budget authority, \$240,115,000,000.

 (B) Outlays, \$240,115,000,000.
 - Fiscal year 2006:
 - (A) New budget authority, \$235,642,000,000.
 - (B) Outlays, \$235,642,000,000.
 - Fiscal year 2007:
 - (A) New budget authority, \$232,136,000,000. (B) Outlays, \$232,136,000,000.
 - Fiscal year 2008:
 - (A) New budget authority, \$227,484,000,000.
 - (B) Outlays, \$227,484,000,000.
 - Fiscal year 2009:
 - (A) New budget authority, \$221,933,000,000.
 - (B) Outlays, \$221,933,000,000.
 - Fiscal year 2010:
 - (A) New budget authority, \$214,899,000,000.

(B) Outlays, \$214,899,000,000.

Fiscal year 2011:

(A) New budget authority, \$207,328,000,000.

(B) Outlays, \$207,328,000,000. (19) Allowances (920):

Fiscal year 2001:

(A) New budget authority, \$84,528,000,000. (B) Outlays, \$84,697,000,000.

Fiscal year 2002:

(A) New budget authority, -\$103,548,000,000.
(B) Outlays, -\$99,379,000,000.

Fiscal year 2003:

(A) New budget authority, -\$6,115,000,000.
(B) Outlays, -\$5,222,000,000.

Fiscal year 2004:

(A) New budget authority, -\$6,268,000,000.

(B) Outlays, -\$5,912,000,000.

Fiscal year 2005:

(A) New budget authority, -\$6,423,000,000.
(B) Outlays, -\$6,263,000,000.

Fiscal year 2006:

(A) New budget authority, -\$6,580,000,000. (B) Outlays, -\$6,503,000,000.

Fiscal year 2007:

(A) New budget authority, -\$6,744,000,000. (B) Outlays, -\$6,665,000,000.

Fiscal year 2008:

(A) New budget authority, -\$6,908,000,000.

(B) Outlays, -\$6,828,000,000.

Fiscal year 2009:

(A) New budget authority, -\$7,079,000,000.

(B) Outlays, -\$6,994,000,000.

Fiscal year 2010:

(A) New budget authority, -\$7,251,000,000.

(B) Outlays, -\$7,165,000,000.

Fiscal year 2011:

(A) New budget authority, -\$7,429,000,000.
(B) Outlays, -\$7,340,000,000.
(20) Undistributed Offsetting Receipts (950):

Fiscal year 2001:

(A) New budget authority, -\$38,265,000,000.

(B) Outlays, -\$38,265,000,000.

Fiscal year 2002:

(A) New budget authority, -\$38,803,000,000.

(B) Outlays, -\$38,803,000,000.

Fiscal year 2003:

(A) New budget authority, -\$49,508,000,000.

(B) Outlays, -\$49,508,000,000.

Fiscal year 2004:

(A) New budget authority, -\$56,315,000,000.

(B) Outlays, -\$56,315,000,000.

Fiscal year 2005:

(A) New budget authority, -\$46,463,000,000.

(B) Outlays, -\$46,463,000,000.

Fiscal year 2006:

- (A) New budget authority, -\$50,461,000,000.
- (B) Outlays, -\$50,461,000,000.

Fiscal year 2007:

(A) New budget authority, -\$48,179,000,000.

(B) Outlays, -\$48,179,000,000.

Fiscal year 2008:

(A) New budget authority, -\$49,141,000,000.

(B) Outlays, -\$49,141,000,000.

Fiscal year 2009:

(A) New budget authority, -\$50,203,000,000.

(B) Outlays, -\$50,203,000,000.

Fiscal year 2010:

(A) New budget authority, -\$51,778,000,000.

(B) Outlays, -\$51,778,000,000.

Fiscal year 2011:

- (A) New budget authority, -\$53,287,000,000.
- (B) Outlays, -\$53,287,000,000.

SEC. 103. RECONCILIATION IN THE SENATE.

(a) IN GENERAL.—Subject to subsection (b), the Committee on Finance of the Senate shall report to the Senate a reconciliation bill not later than May 18, 2001 that consists of changes in laws within its jurisdiction sufficient to reduce revenues by not more than \$1,250,000,000,000 for the period of years 2001 through 2011 and the total level of outlays may be increased by not more than \$100,000,000,000 for the period of fiscal years 2001 through 2011.

(b) SURPLUS.—Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolu-

tion

(c) SENSE OF CONGRESS.—It is the sense of the Congress that of the total amount reconciled in subsection (a), \$100,000,000,000 will be for an economic stimulus package over the next 2 years.

SEC. 104. RECONCILIATION IN THE HOUSE.

(a) IN GENERAL.—Subject to subsection (b), the Committee on Ways and Means of the House of Representatives shall report to the House of Representatives a reconciliation bill not later than May 18, 2001 that consists of changes in laws within its jurisdiction sufficient * * reported bill or joint resolution, or amendment thereto or conference report thereon, that would provide an advance appropriation.

(b) Exception.—An advance appropriation may be provided—

- (1) for fiscal year 2003 for programs, projects, activities or accounts identified in the joint explanatory statement of managers accompanying this resolution under the heading "Accounts Identified for Advance Appropriations" in an aggregate amount not to exceed \$23,159,000,000 in new budget authority; and
- (2) for the Corporation for Public Broadcasting. (c) APPLICATION OF POINT OF ORDER IN THE SENATE.
- (1) WAIVER AND APPEAL.—In the Senate, subsection (a) may be waived or suspended in the Senate only by an affirmative vote of three-fifths of the Members, duly chosen and

sworn. An affirmative vote of three-fifths of the Members of the Senate, duly chosen and sworn, shall be required in the Senate to sustain an appeal of the ruling of the Chair on a point of order raised under subsection (a).

(2) FORM OF THE POINT OF ORDER.—A point of order under subsection (a) may be raised by a Senator as provided in sec-

tion 313(e) of the Congressional Budget Act of 1974.

(3) CONFERENCE REPORTS.—If a point of order is sustained under subsection (a) against a conference report in the Senate, the report shall be disposed of as provided in section 313(d) of the Congressional Budget Act of 1974.

(d) DEFINITION.—In this section, the term "advance appropriation" means any discretionary new budget authority in a bill or joint resolution making general appropriations or continuing appropriations for fiscal year 2002 that first becomes available for any fiscal year after 2002.

(e) Sense of Congress.—It is the sense of Congress that the Budget Enforcement Act of 1990 should be amended to address procedures for advance appropriations for fiscal years beginning

with fiscal year 2003.

SEC. 203. MECHANISM FOR IMPLEMENTING INCREASE OF FISCAL YEAR 2002 DISCRETIONARY SPENDING LIMITS.

(a) FINDINGS.—The Senate finds the following:

(1) Unless and until the discretionary spending limit for fiscal year 2002 (as set out in section 251(c) of the Balanced Budget and Emergency Deficit Control Act of 1985) is increased, aggregate appropriations which exceed the current law limits would still be out of order in the Senate and subject to a supermajority vote.

(2) Except for a necessary adjustment included in function 920 (to comply with section 312(b) of the Congressional Budget Act of 1974), the functional totals contained in this concurrent resolution envision a level of discretionary spending for fiscal

year 2002 as follows:

(A) For the discretionary category: \$659,540,000,000 in new budget authority and \$647,780,000,000 in outlays.

(B) For the highway category: \$28,489,000,000 in out-

lavs.

(C) For the mass transit category: \$5,275,000,000 in outlays.

(D) For the conservation category: \$1,760,000,000 in new budget authority and \$1,232,000,000 in outlays.

(3) To facilitate the Senate completing its legislative responsibilities for the 1st Session of the 107th Congress in a timely fashion, it is imperative that the Senate consider legislation which establishes appropriate discretionary spending limits for fiscal year 2002 through 2006 as soon as possible.

(b) ADJUSTMENT TO ALLOCATIONS AND OTHER BUDGETARY AGGREGATES AND LEVELS.—Whenever a bill or joint resolution becomes law that increases the discretionary spending limit for fiscal year 2002 set out in section 251(c) of the Balanced Budget and Emergency Deficit Control Act of 1985, the chairman of the Committee on the Budget of the Senate shall increase the allocation called for in section 302(a) of the Congressional Budget Act of 1974 (2 U.S.C. 633(a)) to the appropriate Committee on Appropriations

and shall also appropriately adjust all other budgetary aggregates and levels contained in this resolution.

(c) Senate Defense Firewall.-

(1) Definition.—In this subsection, for purposes of enforcement in the Senate for fiscal year 2002, the term "discretionary spending limit" means-

(A) for the defense category, \$325,070,000,000 in new budget authority; and

(B) for the nondefense category, \$336,230,000,000 in new budget authority.

(2) Point of order in the senate.—

(A) IN GENERAL.—After the adjustment to the section 302(a) allocation to the Committee on Appropriations is made pursuant to subsection (b) and except as provided in subparagraph (B), it shall not be in order in the Senate to consider any bill, joint resolution, amendment, motion, or conference report that exceeds any discretionary spending limit set forth in this subsection.

(B) EXCEPTION.—This paragraph shall not apply if a declaration of war by Congress is in effect.

(3) WAIVER AND APPEAL.—This subsection may be waived or suspended in the Senate only by an affirmative vote of three-fifths of the Members, duly chosen and sworn. An affirmative vote of three-fifths of the Members of the Senate, duly chosen and sworn, shall be required in the Senate to sustain an appeal of the ruling of the Chair on a point of order raised under this subsection.

SEC. 204. COMPLIANCE WITH SECTION 13301 OF THE BUDGET ENFORCEMENT ACT OF 1990.

(a) IN GENERAL.—In the House of Representatives, notwithstanding section 302(a)(1) of the Congressional Budget Act of 1974 and section 13301 of the Budget Enforcement Act of 1990, the joint explanatory statement accompanying the conference report on any concurrent resolution on the budget shall include in its allocation under section 302(a) of such Act to the Committee on Appropriations amounts for the discretionary administrative expenses of the Social Security Administration.

(b) Special Rule.—In the House of Representatives, for purposes of applying section 302(f) of the Congressional Budget Act of 1974, estimates of the level of total new budget authority and total outlays provided by a measure shall include any discretionary

amounts provided for the Social Security Administration.

Subtitle B—Reserve Funds

SEC. 211. RESERVE FUND FOR MEDICARE.

(a) MEDICARE REFORM AND PRESCRIPTION DRUGS.—If the Committee on Finance of the Senate or the Committee on Ways and Means or the Committee on Energy and Commerce of the House of Representatives reports a bill or joint resolution, or an amendment is offered thereto, or a conference report thereon is submitted, which reforms the medicare program under title XVIII of the Social Security Act (42 U.S.C. 1395 et seq.) and improves the access of beneficiaries under that program to prescription drugs, the appropriate chairman of the Committee on the Budget may revise committee allocations for that committee and other appropriate budgetary aggregates and allocations of new budget authority (and the outlays resulting therefrom) in this resolution by the amount provided by that measure for that purpose, but not to exceed \$0 for fiscal year 2002, \$59,100,000,000 for the period of fiscal years 2002 through 2006, and \$300,000,000,000 for the period of fiscal years 2002 through 2011.

(b) Medicare Payments to Home Health Agencies.—

(1) In General.—Subject to paragraph (2), if the Senate Committee on Finance or the House Committee on Ways and Means or Committee on Energy and Commerce report a bill, or if an amendment thereto is offered or a conference report thereon is submitted, that repeals the 15 percent reduction in payments under the medicare program to home health agencies enacted by the Balanced Budget Act of 1997 and now scheduled to go into effect on October 1, 2002, the appropriate chairman of the Committee on the Budget may increase the allocation of new budget authority and outlays to that committee and other appropriate budgetary aggregates and levels by the amount the amount provided by that measure for that purpose, but not to exceed \$0 in new budget authority and outlays in 2002, \$4,000,000,000 for the period 2002 through 2006, and \$13,700,000,000 for the period 2002 through 2011.

(2) SURPLUS.—Legislation described in paragraph (1) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to subsection (a)), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year

covered by this resolution.

SEC. 212. RESERVE FUND FOR FAMILY OPPORTUNITY ACT.

(a) IN GENERAL.—Subject to subsection (b), if the Committee on Finance of the Senate or the Committee on Energy and Commerce of the House of Representatives reports a bill or joint resolution, or if an amendment thereto is offered or a conference report thereon is submitted, that provides States with the opportunity to expand medicaid coverage for children with special needs, allowing families of disabled children with the opportunity to purchase coverage under the medicaid program for such children (commonly referred to as the "Family Opportunity Act of 2001"), the appropriate chairman of the Committee on the Budget may revise committee allocations for that committee and other appropriate budgetary aggregates and allocations of new budget authority (and the outlays resulting therefrom) in this resolution by the amount provided by that measure for that purpose, but not to exceed \$227,000,000 in new budget authority and \$2,724,000,000 in outlays for fiscal year 2002, \$3,035,000,000 in new budget authority and \$2,724,000,000 in outlays for the period of fiscal years 2002 through 2006, and \$8,337,000,000 in new budget authority and \$7,867,000,000 in outlays for the period of fiscal years 2002 through 2011.

lays for the period of fiscal years 2002 through 2011.

(b) SURPLUS.—Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolu-

tion.

SEC. 213. RESERVE FUND FOR AGRICULTURE.

(a) IN GENERAL.—(1) Subject to subsection (b), if the Committee on Agriculture, Nutrition, and Forestry of the Senate or the Committee on Agriculture of the House of Representatives reports a bill, or an amendment thereto is offered, or a conference report thereon is submitted, to reauthorize the Federal Agriculture Improvement Act of 1996, title I of that Act, and other appropriate agricultural production legislation, the appropriate Chairman of the Committee on the Budget may increase the allocation of new budget authority and outlays to that committee for fiscal years 2003 through 2011 by the amount of new budget authority (and the outlays resulting therefrom) provided by that measure for that purpose not to exceed \$66,150,000,000 in new budget authority and outlays for fiscal years 2003 through 2011.

(2) In the House of Representatives, if an adjustment is made under paragraph (1), the Chairman of the Committee on the Budget may adjust the fiscal year 2002 level by an amount not to exceed the adjustment that is made for fiscal year 2003 (and reduce the

adjustment made for fiscal year 2003 by that amount).

(b) Surplus.—Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolution.

SEC. 214. RESERVE FUND FOR ADDITIONAL TAX CUTS AND DEBT REDUCTION.

If the report provided pursuant to section 202(e)(2) of the Congressional Budget Act of 1974, the budget and economic outlook: update (for fiscal years 2002 through 2011), estimates an on-budget surplus for any of fiscal years 2001 through 2011 that exceeds the estimated on-budget surplus set forth in the Congressional Budget Office's January 2001 budget and economic outlook for such fiscal year, the chairman of the Committee on the Budget of the House may, in an amount not to exceed the increase in such surplus for that fiscal year—

(1) reduce the recommended level of Federal revenues and make other appropriate adjustments (including the reconcili-

ation instructions) for that fiscal year;

(2) reduce the appropriate level of the public debt, increase the amount of the surplus, and make other appropriate adjustments for that fiscal year; or

(3) any combination of paragraphs (1) and (2).

SEC. 215. TECHNICAL RESERVE FUND FOR STUDENT LOANS.

(a) IN GENERAL.—Subject to subsection (b), if the Committee on Health, Education, Labor, and Pensions of the Senate reports a bill, or an amendment thereto is offered, or a conference report thereon is submitted, or the Committee on Education and the Workforce of the House of Representatives reports a bill, or an amendment is offered, or a conference report is submitted, that provides additional resources for legislation that repeals the replacement interest rate structure for student loans scheduled to occur on July 1, 2003, the appropriate Chairman of the Committee on the Budget may increase the allocation of new budget authority and outlays to the appropriate committee—

(1) for fiscal years 2001 and 2002 by the amount of new budget authority (and the outlays resulting therefrom) provided by that measure for that purpose not to exceed \$110,000,000 in new budget authority and \$100,000,000 outlays;

(2) for fiscal years 2001 through 2006 by the amount of new budget authority (and the outlays resulting therefrom) provided by that measure for that purpose not to exceed \$3,440,000,000 in new budget authority and \$2,840,000,000

outlays; and

(3) for fiscal years 2001 through 2011 by the amount of new budget authority (and the outlays resulting therefrom) provided by that measure for that purpose not to exceed \$7,665,000,000 in new budget authority and \$6,590,000,000 outlays.

(b) SURPLUS.—Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolution.

SEC. 216. RESERVE FUND FOR HEALTH INSURANCE FOR THE UNINSURED.

(a) In General.—Subject to subsection (b), if the Committee on Finance of the Senate or the Committee on Energy and Commerce or Committee on Ways and Means of the House of Representatives report a bill or joint resolution, or an amendment thereto is offered, or a conference report thereon is submitted, that provides health insurance for the uninsured (including a measure providing for tax deductions for the purchase of health insurance for, among others, moderate income individuals not receiving health insurance from their employers), the appropriate chairman of the Committee on the Budget may revise committee allocations for that committee and other appropriate budgetary aggregates and allocations of new budget authority (and the outlays resulting therefrom) and may revise the revenue aggregates and other appropriate budgetary aggregates and allocations in this resolution by the amount provided by that measure for that purpose, but not to exceed \$28,000,000,000 in new budget authority and outlays for the period of fiscal years 2002 through 2011 or \$28,000,000,000 in revenues for the period of fiscal years 2002 through 2011 or any combination of budget authority and outlays or revenues as long as the sum of all revisions does not exceed \$28,000,000,000. This resolutions allows these funds to be spent over the time period of fiscal years 2002 through 2004.

(b) SURPLUS.—Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolution.

SEC. 217. RESERVE FUND FOR DEFENSE IN THE SENATE.

(a) IN GENERAL.—Subject to subsection (b), if the President submits a budget amendment and the Committee on Appropria-

tions or the Committee on Armed Services of the Senate reports a bill, or an amendment thereto is offered, or a conference report thereon is submitted, that provides additional resources for defense spending in response to the recommendations of the President's National Defense Review, the Chairman of the Committee on the Budget may increase the allocation of new budget authority and outlays to that committee for fiscal year 2002 by the amount of new budget authority (and the outlays resulting therefrom) provided by that measure for that purpose.

(b) SURPLUS.—Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolu-

tion.

SEC. 218. STRATEGIC RESERVE FUND IN THE HOUSE.

(a) ADJUSTMENTS.—In the House of Representatives, the chairman of the Committee on the Budget may adjust the appropriate aggregates and committee allocations of new budget authority (and outlays flowing therefrom) for fiscal year 2002 for a bill making appropriations for the Department of Defense and, for fiscal years 2002 through 2011, a bill making authorizations for the Department of Defense, a bill providing a prescription drug benefit, and any other appropriate legislation. The chairman may also make adjustments for amendments to or conference reports on such bills. In making adjustments under this subsection, the chairman shall consider, as appropriate, the recommendations of the President's National Defense Review and any statement of administrative policy or supplemental budget request relating to any legislation referred to in this subsection.

(b) LIMITATIONS.—(1) The adjustments for any bill referred to in subsection (a) shall be in an amount not to exceed the amount by which such bill breaches the applicable allocation or aggregate.

(2) Legislation described in subsection (a) may not, when taken together with all other previously-enacted legislation (except for legislation enacted pursuant to section 211), reduce the on-budget surplus below the level of the Medicare Hospital Insurance Trust Fund surplus in any fiscal year covered by this resolution.

Subtitle C—Miscellaneous Provisions

SEC. 221. APPLICATION AND EFFECT OF CHANGES IN ALLOCATIONS AND AGGREGATES.

- (a) APPLICATION.—Any adjustments of allocations and aggregates made pursuant to this resolution shall—
 - (1) apply while that measure is under consideration;(2) take effect upon the enactment of that measure; and
 - (3) be published in the Congressional Record as soon as practicable.
- (b) EFFECT OF CHANGED ALLOCATIONS AND AGGREGATES.—Revised allocations and aggregates resulting from these adjustments shall be considered for the purposes of the Congressional Budget Act of 1974 as allocations and aggregates contained in this resolution.

- (c) Budget Committee Determinations.—For purposes of this resolution-
 - (1) the levels of new budget authority, outlays, direct spending, new entitlement authority, revenues, deficits, and surpluses for a fiscal year or period of fiscal years shall be determined on the basis of estimates made by the Committee on the Budget of the House of Representatives; and

(2) such chairman, as applicable, may make any other necessary adjustments to such levels to carry out this resolution.

(d) Enforcement in the House.—

(1) IN GENERAL.—In the House of Representatives, for the purpose of enforcing this concurrent resolution, sections 302(f) and 311(a) of the Congressional Budget Act of 1974 shall apply to fiscal year 2002 and the total for fiscal year 2002 and the

four ensuing fiscal years.

- (2) APPROPRIATE LEVELS.—For purposes of enforcement of the Congressional Budget Act of 1974 in the House of Representatives, the appropriate levels of total new budget authority and total budget outlays for fiscal years 2002 through 2011 prescribed by this resolution pursuant to section 301(a)(1) of such Act shall be based upon the table entitled "Conference Report Fiscal Year 2002, Budget Resolution Total Spending and Revenues" in conjunction with the provisions of title II of this resolution.
- (e) Enforcement in the Senate.—The Senate, for purposes of enforcement of the Congressional Budget Act of 1974 and this resolution, measures discharged pursuant to Senate Resolution 8 shall be considered as if the measure had been reported from the committee of jurisdiction.

SEC. 222. EXERCISE OF RULEMAKING POWERS.

Congress adopts the provisions of this title—

- (1) as an exercise of the rulemaking power of the Senate and the House of Representatives, respectively, and as such they shall be considered as part of the rules of each House, or of that House to which they specifically apply, and such rules shall supersede other rules only to the extent that they are inconsistent therewith; and
- (2) with full recognition of the constitutional right of either House to change those rules (so far as they relate to that House) at any time, in the same manner, and to the same extent as in the case of any other rule of that House.

TITLE III—SENSE OF THE SENATE AND CONGRESS **PROVISIONS**

Subtitle A—Sense of the Senate

SEC. 301. SENSE OF THE SENATE ON CONSERVATION.

It is the sense of the Senate that conservation funding is a priority of the One Hundred Seventh Congress.

SEC. 302. SENSE OF THE SENATE ON AIDS AND OTHER INFECTIOUS DISEASES.

Notwithstanding any other provision of this resolution, it is the sense of the Senate that:

(1) FINDINGS.—The Senate finds the following:

(A) HIV/AIDS, having already infected over 58 million people worldwide, is devastating the health, economies, and social structures in dozens of countries in Africa, and increasingly in Asia, the Caribbean and Eastern Europe.

(B) AIDS has wiped out decades of progress in improving the lives of families in the developing world. As the leading cause of death in Africa, AIDS has killed 17 million and will claim the lives of one quarter of the population, mostly productive adults, in the next decade. In addition, 13 million children have been orphaned by AIDS a number that will rise to 40 million by 2010.

(C) The Agency for International Development, along with the Centers for Disease Control, Department of Labor, and Department of Defense have been at the forefront of the international battle to control HIV/AIDS, with global assistance totaling \$330,000,000 from the United States Agency for International Development and \$136,000,000 from other agencies in fiscal year 2001, pri-

marily focused on targeted prevention programs.

(D) While prevention is key, treatment and care for those affected by HIV/AIDS is an increasingly critical component of the global response. Improving health systems, providing home-based care, treating AIDS-associated diseases like tuberculosis, providing for family support and orphan care, and making antiretroviral drugs against HIV available will reduce social and economic damage to families and communities.

- (E) Pharmaceutical companies recently dramatically reduced the prices of antiretroviral drugs to the poorest countries. With sufficient resources, it is now possible to improve treatment options in countries where health systems are able to deliver and monitor the medications.
- (F) The United Nations AIDS program estimates it will cost at least \$3,000,000,000 for basic AIDS prevention and care services in Sub-Saharan Africa alone, and at least \$2,000,000,000 more if antiretroviral drugs are provided widely. In Africa, only \$500,000,000 is currently available from all donors, lending agencies and African governments themselves.
- (2) Sense of the senate.—It is the sense of the Senate that the spending levels in this budget resolution shall be increased by \$200,000,000 in fiscal year 2002 and by \$500,000,000 in 2003 and for each year thereafter for the purpose of helping the neediest countries cope with the burgeoning costs of prevention, care and treatment of those affected by HIV/AIDS and associated infectious diseases.

SEC. 303. SENSE OF THE SENATE ON CONSOLIDATED HEALTH CEN-

It is the sense of the Senate that appropriations for consolidated health centers under section 330 of the Public Health Service Act (42 U.S.C. 254b) should be increased by 100 percent over the next 5 fiscal years in order to double the number of individuals who receive health services at community, migrant, homeless, and public housing health centers.

SEC. 304. FUNDING FOR DEPARTMENT OF JUSTICE PROGRAMS FOR STATE AND LOCAL LAW ENFORCEMENT ASSISTANCE.

It is the sense of the Senate that the levels in this resolution assume increased funding for fiscal year 2002 for the Department of Justice State and local law enforcement grant programs.

SEC. 305. SENSE OF THE SENATE REGARDING UNITED STATES COAST GUARD FISCAL YEAR 2002 FUNDING.

It is the sense of the Senate that any level of budget authority and outlays in fiscal year 2002 below the level assumed in this resolution for the Coast Guard would require the Coast Guard to—

- (1) close numerous units and reduce overall mission capability, including the counter narcotics interdiction mission which was authorized under the Western Hemisphere Drug Elimination Act;
- (2) reduce the number of personnel of an already streamlined workforce; and
- (3) reduce operations in a manner that would have a detrimental impact on the sustainability of valuable fish stocks in the North Atlantic and Pacific Northwest and its capacity to stem the flow of illicit drugs and illegal immigration into the United States.

SEC. 306. STRENGTHENING OUR NATIONAL FOOD SAFETY INFRASTRUCTURE.

- (a) FINDING.—The Senate finds that the United States food supply is one of the safest in the world, but in order to maintain the integrity of our food supply in the face of emerging threats, we must make the necessary investments now, in a time of surplus.
- (b) Sense of the Senate that the levels in this resolution assume that the appropriate amount should be invested at the Food and Drug Administration and the Center for Disease Control food activities next year in order to strengthen our national food safety infrastructure by—
 - (1) increasing the number of inspectors within the Food and Drug Administration to enable the Food and Drug Administration to inspect high-risk sites at least annually;
 - (2) supporting research that enables us to meet emerging threats;
 - (3) improving surveillance to identify and trace the sources and incidence of food-borne illness;
 - (4) otherwise maintaining at least current funding levels for food safety initiatives in the Food and Drug Administration and the United States Department of Agriculture; and
 - (5) providing additional funds should such needs arise due to emerging food safety threats.

SEC. 307. SENSE OF THE SENATE WITH RESPECT TO INCREASING FUNDS FOR RENEWABLE ENERGY RESEARCH AND DEVELOPMENT

It is the sense of the Senate that the Senate recognizes the importance of renewable energy resources and that providing for such technologies should be increased by at least \$450,000,000 for fiscal year 2002 and at a rate in excess of inflation in subsequent years.

Subtitle B—Sense of the Congress

SEC. 311. ASSET BUILDING FOR THE WORKING POOR.

(a) FINDINGS.—Congress find the following:

(1) For the vast majority of United States households, the pathway to the economic mainstream and financial security is not through spending and consumption, but through savings, investing, and the accumulation of assets.

(2) One-third of all Americans have no assets available for investment and another 20 percent have only negligible assets. The situation is even more serious for minority households; for example, 60 percent of African-American households have no or negative financial assets.

(3) Nearly 50 percent of all children in America live in households that have no assets available for investment, including 40 percent of Caucasian children and 73 percent of Af-

rican-American children.

(4) Up to 20 percent of all United States households do not deposit their savings in financial institutions and, thus, do not have access to the basic financial tools that make asset accumulation possible.

- (5) Public policy can have either a positive or a negative impact on asset accumulation. Traditional public assistance programs based on income and consumption have rarely been successful in supporting the transition to economic self-sufficiency. Tax policy, through \$288,000,000,000 in annual tax incentives, has helped lay the foundation for the great middle class.
- (6) Lacking an income tax liability, low-income working families cannot take advantage of asset development incentives available through the Federal tax code.
- (7) Individual Development Accounts have proven to be successful in helping low-income working families save and accumulate assets. Individual Development Accounts have been used to purchase long-term, high-return assets, including homes, postsecondary education and training, and small business.
- (b) SENSE OF CONGRESS.—It is the sense of Congress that the Federal tax code should support a significant expansion of Individual Development Accounts so that millions of low-income, working families can save, build assets, and move their lives forward; thus, making positive contributions to the economic and social wellbeing of the United States, as well as to its future.

SEC. 312. FEDERAL FIRE PREVENTION ASSISTANCE.

(a) FINDINGS.—Congress finds the following:

(1) Increased demands on firefighting and emergency medical personnel have made it difficult for local governments to

adequately fund necessary fire safety precautions.

(2) The Government has an obligation to protect the health and safety of the firefighting personnel of the United States and to ensure that they have the financial resources to protect the public.

(3) The high rates in the United States of death, injury, and property damage caused by fires demonstrates a critical

need for Federal investment in support of firefighting personnel.

(b) Sense of Congress.—It is the sense of Congress that the Government should support the core operations of the Federal Emergency Management Agency by providing needed fire grant programs to assist our firefighters and rescue personnel as they respond to more than 17,000,000 emergency calls annually. To accomplish this task, Congress supports preservation of the Assistance to Firefighters grant program. Continued support of the Assistance to Firefighters grant program will enable local firefighters to adequately protect the lives of countless Americans put at risk by insufficient fire protection.

SEC. 313. FUNDING FOR GRADUATE MEDICAL EDUCATION AT CHILDREN'S TEACHING HOSPITALS.

It is the sense of Congress that:

- (1) Function 550 includes an appropriate level of funding for graduate medical education conducted at independent children's teaching hospitals in order to ensure access to care by millions of children nationwide.
- (2) An emphasis should be placed on the role played by community health centers in underserved rural and urban communities.
- (3) Funding under function 550 should also reflect the importance of the Ryan White CARE Act to persons afflicted with HIV/AIDS.

SEC. 314. CONCURRENT RETIREMENT AND DISABILITY BENEFITS TO RETIRED MEMBERS OF THE ARMED FORCES.

- (a) FINDINGS.—Congress finds that the Secretary of Defense is the appropriate official for evaluating the existing standards for the provision of concurrent retirement and disability benefits to retired members of the Armed Forces and the need to change these standards.
 - (b) SENSE OF CONGRESS.—It is the sense of Congress that—
 - (1) the Secretary of Defense should report not later than 180 days after the date of adoption of this resolution to the congressional committees of jurisdiction on the provision of concurrent retirement and disability benefits to retired members of the Armed Forces;
 - (2) the report should address the number of individuals retired from the Armed Forces who would otherwise be eligible for disability compensation, the comparability of the policy to Office of Personnel Management guidelines for civilian Federal retirees, the applicability of this policy to prevailing private sector standards, the number of individuals potentially eligible for concurrent benefits who receive other forms of Federal assistance and the cost of that assistance, and alternative initiatives that would accomplish the same end as concurrent receipt of military retired pay and disability compensation;
 - (3) the Secretary of Defense should submit legislation that he considers appropriate;
 - (4) upon receiving such report, the committees of jurisdiction, working with the Committees on the Budget of the House and Senate, should consider appropriate legislation; and
 - (5) CBO and OMB should report not later than 30 days after the date of adoption of this resolution to the Committees

on the Budget on the risk that provision of full concurrent receipt of military retired pay and disability compensation would reduce the surplus below the level of the Medicare Hospital Insurance Trust Fund.

SEC. 315. FEDERAL EMPLOYEE PAY.

(a) FINDINGS.—Congress finds the following:

(1) Members of the uniformed services and civilian employees of the United States make significant contributions to the general welfare of the Nation.

(2) Increases in the pay of members of the uniformed services and of civilian employees of the United States have not kept pace with increases in the overall pay levels of workers in the private sector, so that there now exists—

(A) a 32 percent gap between compensation levels of Federal civilian employees and compensation levels of pri-

vate sector workers; and

(B) an estimated 10 percent gap between compensation levels of members of the uniformed services and compensation levels of private sector workers.

(3) The President's budget proposal for fiscal year 2002 in-

cludes a 4.6 percent pay raise for military personnel.

(4) The Office of Management and Budget has requested that Federal agencies plan their fiscal year 2002 budgets with a 3.6 percent pay raise for civilian Federal employees.

(5) In almost every year during the past 2 decades, there have been equal adjustments in the compensation of members of the uniformed services and the compensation of civilian employees of the United States.

(b) Sense of Congress.—It is the sense of Congress that rates of compensation for civilian employees of the United States should be adjusted at the same time, and in the same proportion, as are rates of compensation for members of the uniformed services.

SEC. 316. SALES TAX DEDUCTION.

(a) FINDINGS.—Congress finds that—

(1) in 1986 the ability to deduct State sales taxes was eliminated from the Federal tax code;

(2) the States of Tennessee, Texas, Wyoming, Washington, Florida, Nevada, and South Dakota have no State income tax;

- (3) the citizens of those seven States continue to be treated unfairly by paying significantly more in taxes to the Government than taxpayers with an identical profile in different State because they are prohibited from deducting their State sales taxes from their Federal income taxes in lieu of a State income tax:
- (4) the design of the Federal tax code is preferential in its treatment of States with State income taxes over those without State income taxes;
- (5) the current Federal tax code infringes upon States' rights to tax their citizens as they see fit in that the Federal tax code exerts unjust influence on States without State income taxes to impose one their citizens;
- (6) the current surpluses that our Government holds provide an appropriate time and opportunity to allow taxpayers to

deduct either their State sales taxes or their State income taxes from their Federal income tax returns; and

(7) over 50 Members of the House of Representatives have cosponsored legislation to restore the sales tax deduction option to the Federal tax code.

tion to the Federal tax code.
(b) Sense of Congress.—It is the sense of Congress that the Committee on Ways and Means and the Committee on Finance should consider legislation that makes State sales tax deductible against Federal income taxes.

Jim Nussle, John E. Sununu, Managers on the Part of the House.

Pete Domenici,
Chuck Grassley,
Don Nickles,
Phil Gramm,
Christopher Bond,
Managers on the Part of the Senate.

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the Senate and the House at the conference on disagreeing votes of the two Houses on the amendment of the Senate to the concurrent resolution (House Concurrent Resolution 83), setting forth the congressional budget for the United States for fiscal years 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008 2009, 2010 and 2011 submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommend in the accompanying conference report:

The Senate amendment struck all out of the House resolution

after the resolving clause and inserted a substitute text.

The House recedes from its disagreement to the amendment of the Senate with an amendment which is a substitute for the House resolution and the Senate amendment.

DISPLAYS AND AMOUNTS

The contents of concurrent budget resolutions are set forth in section 301(a) of the Congressional Budget Act of 1974. The years in this document are fiscal years unless otherwise indicated.

House Resolution.—The House budget resolution includes all of the items required as part of a concurrent budget resolution under section 301(a) of the Congressional Budget Act other than the spending and revenue levels for Social Security (which is used to enforce a point of order applicable only in the Senate).

Senate Amendment.—The Senate amendment includes all of the items required under section 301(a) of the Congressional Budget Act. As permitted under section 301(b) of the Congressional Budget Act, Section 102 of the Senate amendment includes advisorable and the label to the senate amendment includes advisorable and the label to the senate amendment includes advisorable and the label to the senate amendment includes advisorable and the label to the senate amendment includes advisorable and the label to the senate amendment includes advisorable and the label to the senate amendment includes all of the items required under section 301(a) of the Congressional Budget Act. As permitted under section 301(b) of the Congressional Budget Act. As permitted under section 301(b) of the Congressional Budget Act. As permitted under section 301(b) of the Congressional Budget Act. As permitted under section 301(b) of the Congressional Budget Act. As permitted under section 301(b) of the Congressional Budget Act. As permitted under section 301(b) of the Congressional Budget Act. As permitted under section 301(b) of the Congressional Budget Act. Section 102 of the Senate amendment includes advisorable and the section 301(b) of the Congressional Budget Act.

sory levels on debt held by the public.

Conference Agreement.—The Conference Agreement includes all of the items required by section 301(a) of the Congressional Budget Act.

AGGREGATES AND FUNCTION LEVELS

FUNCTION SUMMARY -- HOUSE PASSED RESOLUTION (\$ billions)

Function		2001	2002	2003	2004	2005	5006	2007	2008	2009	2010	2011	2002-06	2002-11
050 - National Defense Discretionary Mandatory	499999	310.328 300.591 311.051 301.318 -0.723	324.563 319.252 324.947 319.659 -0.384	333.273 325.548 333.440 325.723 -0.167	342.578 334.048 342.776 334.252 -0.198	352.184 347.175 352.357 347.353 -0.173	362.095 354.571 362.267 354.748 -0.172	372.224 361.909 372.443 362.133 -0.219	382.734 375.622 382.935 375.829 -0.201	393.539 386.526 393.741 386.735 -0.202	404.535 397.616 404.722 397.810 -0.187	416.303 409.246 416.493 409.443 -0.190	1714,693 1680,594 1715,787 1681,735 -1,094	3684.028 3611.513 3686.121 3613.685 -2.093
150 - International Affairs Discretionary Mandatory	4 P 4 P 4 P	22,424 19,670 22,641 23,259 -0,217	23.866 19.560 23.858 23.205 0.008	23.885 · 19.864 23.847 23.536 0.038	24.493 20.419 24.502 23.977 -0.009	25.367 20.780 25.186 24.265 0.181	26.165 21.395 25.925 24.879 0.240	26.932 22.141 26.622 25.562 0.310	27.447 22.826 27.295 26.210 0.152	28.036 23.583 27.991 26.891 0.045	28.422 24.161 28.427 27.416 -0.005	29.595 24.997 29.600 28.288 -0.005	123.776 102.018 123.318 119.862 0.458	264.208 219.726 263.253 254.229 0.955 -34.503
250 - General Science, Space and Technology Discretionary Mandatory	8 0 8 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9	21.043 19.612 20.901 19.562 0.142 0.050	22.197 21.043 22.034 20.968 0.163	22.633 21.900 22.454 21.787 0.179	23.109 22.584 23.072 22.440 0.037	23.645 23.174 23.607 23.013 0.038	24.295 23.719 24.256 23.612 0.039	24.947 24.309 24.907 24.250 0.040	25.588 24.925 25.548 24.886 0.040 0.039	26.240 25.564 26.199 25.524 0.041	26.654 26.086 26.612 26.045 0.042 0.041	27.752 26.868 27.709 26.827 0.043	115.879 112.420 115.423 111.820 0.456	247.060 240.172 246.398 239.352 0.662 0.820
270 - Energy Discretionary Mandatory	464646	0.115 0.115 3.132 3.104 1.907	0.835 -0.234 2.783 2.926 -1.948 -3.160	0.760 -0.531 2.730 2.766 -1.970 -3.297	0.912 -0.590 2.973 2.873 -2.061 -3.463	0.899 -0.496 3.084 3.016 -2.185 -3.512	1.023 -0.354 3.203 3.128 -2.180	1.103 -0.248 3.284 3.235 -2.181 -3.483	2.196 0.385 3.985 3.576 -1.789	2.290 0.784 4.045 3.916 -1.755 -3.132	2.267 0.955 4.081 4.046 -1.814 -3.091	2.191 0.927 4.120 4.108 -1.929	4.429 -2.205 14.773 14.709 -10.344 -16.914	14.476 0.598 34.288 33.590 -19.812
300 - Natural Resources and Environment Discretionary Mandatory	989898	28.833 26.361 28.740 26.358 0.093	26.700 26.403 26.404 26.158 0.296 0.245	26.837 26.951 26.463 26.588 0.374 0.363	27.716 27.467 27.192 27.021 0.524 0.446	27.938 27.666 27.389 27.212 0.549 0.454	27.954 27.815 27.387 27.332 0.567 0.483	28.624 28.266 28.130 27.726 0.494 0.540	29.349 28.774 28.842 28.279 0.507 0.495	30.620 29.888 29.683 29.018 0.937 0.870	31.173 30.525 30.154 29.603 1.019 0.922	32.417 31.509 31.387 30.575 1.030 0.934	137,145 136,302 134,331 2,310 1,991	289.328 285.264 283.031 279.512 6.297 5.752
350 - Agriculture Discretionary Mandatory	8 0 8 0 8 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	26.290 23.654 4.791 4.669 21.499 18.985	19.144 17.500 4.834 4.765 14.310	18.610 16.981 5.193 5.070 13.417	18.482 17.072 5.154 5.113 13.328 11.959	18.337 16.852 5.298 5.232 13.039 11.620	17.888 16.288 5.451 5.375 12.437 10.913	16.520 14.946 5.597 5.521 10.923 9.425	15.648 14.062 5.742 5.663 9.906 8.399	15.836 14.359 5.890 5.813 9.946 8.546	15.894 14.533 5.982 5.914 9.912 8.619	16.123 14.725 6.230 6.127 9.893 8.598	92.461 84.693 25.930 25.555 66.531 59.138	172.482 157.318 55.371 54.593 117.111

FUNCTION SUMMARY -- HOUSE PASSED RESOLUTION (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2002	2008	2009	2010	2011	2002-06	2002-11
370 - Commerce and Housing Gredit Discretionary	*5	3.516 0.229 1.363	8.715 5.657 -0.234 0.127	8.450 3.078 -0.234	14.120 9.885 -0.520	12.730 9.013 -0.642	12.660 8.365 -0.593	13.533 9.223 0.269	13.851 9.308 0.530	14.267 9.609 0.976	18.724 12.834 5.421	13.519 9.807 0.217	56.675 35.998 -2.223	130.569 86.779 5.190
Mandatory 370 on-budget	8 6 8	2.153 -1.779 2.516	8.949 5.530 7.415	8.684 3.352 8.550	14.640 10.507 12.820	13.372 9.828 12.730	13.253 9.170 12.660	13.264 9.029 13.533	13.321 9.016 13.851	13.291 8.996 14.267	3.37.2 13.303 8.862 18.724	13.302 8.790 13.519	58.898 38.387 54.175	3.089 125,379 83,080 128,069
Discretionary	5 & 5	-0.771 1.363 2.008	4.357 -0.234 0.127	3.178 -0.234 -0.274	8.585 -0.520 -0.622	9.013 -0.642 -0.815	8.365 -0.593 -0.805	9.223 0.269 0.194	9.308 0.530	9.609 0.976 0.613	12.834 5.421 3.972	9.807	33.498	84.279 5,190 3.699
Mandatory	₩ -	1.153	7,649	8.784 3.452	13.340 9.207	13.372 9.828	13,253 9,170	13.264 9.029	13.321	13.291 8.996	13.303	13.302	56.398 35.887	122.879 80.580
400 - Transportation Discretionary	B O B	62.130 51.581 18.964	60.991 55.615 16.199	58.721 58.299 16.554	59.219 60.233 17.017	59.720 61.955 17.483	60.276 63.709 17.992	60.800 64.922 18.469	61.314 66.374 18.934	61.843 68.007 19.414	62.194 69.301 19.710	63.056 71.198 20.517	298.927 299.811 85.245	608.134 639.613 182.289
Mandatory	5&5	43.166 2.001	53.8/1 44.792 1.744	2.084 2.084	58.177 42.202 2.056	59.937 42.237 2.018	61./47 42.284 1.962	62.981 42.331 1.941	64.366 42.380 2.008	65.972 42.429 2.035	67.319 42.484 1.982	69.159 42.539 2.039	289.947 213.682 9.864	619.744 425.845 19.869
450 - Community and Regional Development Discretionary Mandatory	98 0 8 0 1 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	11.225 11.366 11.577 12.048 -0.352 -0.682	10.120 11.422 10.089 11.740 0.031	10.318 10.961 10.360 11.460 -0.042 -0.499	10.567 10.660 10.587 11.073 -0.020	10.920 10.354 10.882 10.841 0.038	11.243 10.262 11.202 10.777 0.041	11.545 10.460 11.504 10.986 0.041	11.844 10.757 11.801 11.292 0.043	12.146 11.038 12.101 11.585 0.045	12.338 11.309 12.292 11.869 0.046	12.844 11.606 12.796 12.181 0.048	53.168 53.659 53.120 55.891 0.048	113.885 108.829 113.614 113.804 0.271 -4.975
500 - Education, Training, Employment and Social Services Discretionary Mandatory	A P A P A P A P A P A P A P A P A P A P	76.886 69.790 61.189 54.012 15.697	82.134 75.220 65.322 59.658 16.812 16.562	82.013 81.671 65.577 65.362 16.436 16.309	83,888 82,281 67,565 66,959 16,323	87.345 84.831 69.473 67.606 17.872 17.225	90.205 87.685 71.539 69.578 18.666	92.846 90.364 73.462 71.592 19.384 18.772	95,701 92,962 75,557 73,442 20,144 19,520	98.444 95.910 77.488 75.591 20.956 20.319	100.510 98.366 78.704 77.211 21.806 21.155	104.626 101.360 81.957 79.355 22.669	425.585 412.688 339.476 328.163 86.109 84.525	917.712 891.650 726.644 705.354 191.068
550 - Health Discretionary Mandatory	B O B O T O T O T O	182.604 175.512 38.771 33.770 143.833	203.966 201.117 41.005 38.124 162.961 162.993	225.847 45.88 41.540 184.200	246.548 244.687 46.966 44.682 199.582 200.005	253.794 251.455 48.456 46.503 205.338 204.952	266.790 264.574 50.050 48.115 216.740 216.459	286.985 284.223 51.362 49.635 235.623 234.588	307,625 305,213 52,646 50,966 254,979 254,247	329.698 327.566 53.956 52.270 275.742 275.296	354.229 352.522 54.808 53.401 299.421, 299.121	382.408 380.214 56.909 54.782 325.499	1200.786 1187.680 231.965 218.964 968.821	2861.731 2837.418 501.646 480.018 2360.085 2357.400

FUNCTION SUMMARY -- HOUSE PASSED RESOLUTION (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	- 2009	2010	2011	2002-06	2002-11
570 - Medicare	ĕ.	217.531	229.128	243.946	260.240	291.770	309.921	336.143	362.842	391.122	423.445	459.396	1335.005	3307.953
Discretionary	5 & 5	3.357	3.449	3.448	3.545	3.645	309.660	336.366	362.744	390.848	423.698	459.390	1334.595	3307.641
Mandatory	5 % 5	214.174 214.439	225.679 225.659	240.498 240.267	256.695 256.934	288.125 288.087	306.169 305.946	332.291 332.553	358.890 358.834	4.007 387.070 386.841	4.076 419.329 419.622	4.233 455.110 455.157	17.702 1317.166 1316.893	37.741 3269.856 3269.900
600 - Income Security	A to	255.942	271.512	281.824	293.331	308.066	315.915	323.428	337.855	349.303	359.890	371.642	1470.648	3212.766
Discretionary	5 & 5	39.454	42.836	44.471	46.187	47,955	49.435	321.895 50.846	336.473 52.244	347.618 53.768	358.217 55.088	369.424 57.212	1467.944 230.884	3201.571 500.042
Mandatory	∂ 86	43.974 216.488 212.958	45.879 228.676 226.214	47.234 237.353 235.101	47.546 247.144 244,915	48.515 260.111 258.158	49.668 266.480 264.714	51.006 272.582 270.889	52,455 285,611 284,018	53,740 295,535 293,878	54.925 304.802 303.292	56.522 314.430 312.902	238.842 1239.764 1229.102	507.490 2712.724 2694.081
650 - Social Security	B G	435.181	457.247	479.657	503.759	529.173	555.826	584.078	614.734	649.513	686.200	725.476	2525.662	5785.663
Discretionary	5 & 6	3.448	3.520	3.518	3.619	3.719	3.829	3.930	4.033	4.135	683,437	4.373	2514.092 18.205	5759.824 38.877
Mandatory	5 & 6	431.733	453.727	476.139	500.140	3.867 525.454	3.774	580.148	610.701	645.378	4.148 681.999	4.309	17.986 2507.457	38.374 5746.786
650 on-budget	8 5	9.805	11.005	11.733	12,497	13.308	14.207	15.168	16.241	17.482	18.877	20.387	62.750	150,905
Discretionary	ă t	9.003 0.017	0.019	0.019	0.020	0.020	0.024	0.024	0.022	0.022	18.877	0.024	0.099	150.904
Mandatory	8 5	9.788	10,986 10,986	11.714	12.477	13.288	14.186	15.147	16.219 16.219	17,460	18.854 18.854	20.363 20.363 20.363	62.651 62.651 62.651	0.210 150.694 150.694
700 - Veterans Benefits and Services	¥ 5	46.675	52.261	53,033	55.270	59.329	58.807	58.138	61.998	63.354	64.740	67.114	278.700	594.044
Discretionary	5 & 5	22.512	24.215	23.447	24,124	24.800	25.541	26.234	26.919	27.606	27.942	29.217	276.463 122.127	589.764 260.045
Mandatory	5 8 5	24.163 23.864	28.046 27.745	29.586 29.285	31,146	34.529	33.266 33.028	31,904 31,693	26.542 35.079 34.948	27.324 35.748 35.651	27.590 36.798 36.704	28.872 37.897 37.802	121.189 156.573 155.274	257.692 333.999 332.072
750 - Administration of Justice	BA F	30.577	30.870	31.899	33.592	34.629	35.651	36,609	37.563	38.539	39.189	40.767	166.641	359,308
Discretionary	5 & 5	29.987	29.726	31.563	31.442	32.340	35,279 33,315	34.225	35.129	36.051	36.842	38.163	158.386	356.838
Mandatory	5 & 5	0.590	1.144	0.336	2.150	2.289	2.336	23.864 2.384 2.255	2,434 2,434 2,308	35./32 2.488 2.358	36.424 2.544 2.418	37.725 2.604 2.479	158,251 8,255 8,216	336.804 20.709 20.034

FUNCTION SUMMARY -- HOUSE PASSED RESOLUTION (\$ billions)

200000000000000000000000000000000000000		2												
Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
800 - General Government	¥₽	16.307	16.671	16.313	16.680	17.035	17.492	17.921	17.981	18.426	18.706	19.430	84.191	176,655
Discretionary	5 &	14.028	14.797	14,753	15.197	15,559	16,014	16,438	16.866	17.298	17.574	18.290	76.320	162.786
Nandatory	5 A	13,795	14.463	14,709	14.969	15,286	15.665	16,046	16,447	16.871	17.175	17.794	75.092	159.425
f comments.	б	2.270	1,863	1.554	1.658	1.440	1,435	1,458	1.244	1.124	1,110	1.117	7.950	14.003
900 - Net Interest	& 5	205.109	182.168	169.879	155,381	137,968	121.911	105.477	87.027	66.823	44.585	20.929	767.307	1092.148
Discretionary	8 c	0.000	0.000	0.000	0.000	0.000	0000	0000	0.00	0000	000	0000	000	0.000
Mandatory	8 5	205.109	182,168	169.879	155.381	137.968	121.911	105.477	87.027	66.823	44.585	20.929	767.307	1092.148
900 on-budget	& 5	273.584	257.570	253.243	248.531	242.355	238.959	236.545	233.269	229.324	224.395	219.099	1240.658	2383,290
Discretionary	8 5	0.00	0.00	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0000	0.000	0.000
Mandatory	o ₩ ₽	273.584	257.570 257.570	253.243 253.243	248.531	242.355	238.959 238.959	236.545	233.269	229.324	224.395 224.395	219.099 219.099	1240.658 1240.658	2383.290 2383.290
920 - Allowances	¥ 5	-0.472	5.004	5.481	6.017	6.190	6.366	6.583	6.720	6.986	7.151	7.452	29.058	63.950
Discretionary	a 5	0.472	5.004	5.481	6.017	6.190	6.366	6.583	6.720	6.986	7.151	7.452	29.058	63.950 63.950
Mandatory	d & 5	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
950 - Undistributed Offsetting Receipts	₹ t	46.173	-50.808	-61.475	63.089	-56.170	-57.901	-60.346	-62.242	-64.210	-66.757	-69.459	-289.443	-612.457
Discretionary	Z Z Z	0.00	0000	0.000	0.000	0000	000.0	0.000	0.000	0.00	0000	6.000 6.000 6.000	0.000	0.000
Mandatory	A d	46.173	-50.808	-61.475	63.089	-56.170	-57.901	-80.346	-62.242	64.210	-66.757	-69.459	-289.443	-612.457
950 on-budget	8 6	-38.265	42.303	-52.308	53.215	45,463	46.481	48.179	49.141	50.203	51.73	53.287	-239.750	492.338
Discr.	8 5	000	800	0.00	0.000	0.00	0.00	0.00	0.000	0.00	0.00	0000	0.000	0.000
Mand.	6 € 6	38.265	42.303	-52.308 -52.308	-53.215	45.463	46.461	48.179	49.141	-50.203 -50.203	-51.778 -51.778	-53.287 -53.287	239.750 -239.750	492.338 492.338

FUNCTION SUMMARY -- HOUSE PASSED RESOLUTION (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
Total	AB C	1907.181	1977.284	2035.745	2112.813	2200,869	2264.582	2344,090	2437,775	2532,815 2505,856	2634.089	2743.581	10591.293	23283.643
Discr.	& 5	635,434	660.788	678.553	697.415	716.781	736.931	758.157	779.678	801.380	823.630 855.817	846.928	3490.468	7500.241
Mand.	A FO	1271.747	1316.496	1357.192	1415.398	1484,088	1527.651	1585.933	1658.097	1731.435	1810,459	1896.653	7100.825	15783.402
Total on-budget	¥ b	1557.188	1579.785	1660,452	1723.275	1800.098	1851.451	1918,415	1998.625	2077.292	2139.911	2252.834 2230.245	8648.925	19057.646
Discr.	ăb	632.003	657.287	675.054	693.816	713.082	733.123	754.248	775.667	797.267	819.452	842.579	3472.362	7461.575
Mand.	M 6	925.185 866.869	956.362 899.586	985.398 930.390	1029.459 977.003	1087.016 1033.053	1118.328 1063.552	1164.167	1222.958 1168.106	1280.025 1225.339	1342.103 1288.219	1410.255 1356.227	5176.563 4903.584	11596.071 11050.536
Revenues Revenues on-budget		2128.788 1624.679	2168.069 1635.761	2259.955 1699.017	2344.414 1755.74	2436.749 1816.689	2521.375 1872.154	2628.575 1 948.64	2754.151 2041.697	2889.595 2143.156	3038.582 2256.553	3206.212 2387.027	11730.562 8779.361	26247.677 19556.434
Surplus	On-budget Off-budget	272.049 115.873 156.176	226.884 55.976 170.908	252.525 64.478 188,047	258,562 57.211 201.351	260.966 39.365 221.601	285.096 46.601 238,495	315.632 58.772 256.860	344.351 68.061 276.290	383.739 89.567 294.172	428.900 116.642 312.258	487.884 156.782 331.102	1284.033 263.631 1020.402	3244.539 753.455 2491.084

FUNCTION SUMMARY -- SENATE PASSED RESOLUTION (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
050 - National Defense	808	310.328	334.514 326.813	333.428 325.703	342.728	352.292	362.163 354.639	361.964	382.774	393.559 386.546	404.547 397.628	416.308	1725.125 1688.636 1725 641	3694.592 3619.687 3695.075
Discretionary Mandatory	4898	301.051 301.318 -0.723 -0.727	334.801 327.123 -0.287 -0.310	333.440 325.723 -0.012 -0.020	342.776 334.252 -0.048 -0.054	352.357 347.353 -0.065	352.25/ 354.748 -0.104 -0.109	372.443 362.133 -0.164 -0.169	382.935 375.829 -0.161	393.741 386.735 -0.182 -0.189	404.722 397.810 -0.175 -0.182	416.493 409.443 -0.185	1,25,641 1689.199 -0.516 -0.563	3621.149 -1.383 -1.462
150 - International Affairs Discretionary Mandatory	98089 08049	22.424 19.670 22.641 23.259 -0.217	24.116 19.793 24.108 23.438 0.008 -3.645	24.435 20.414 24.397 24.086 0.038 -3.672	24.543 20.469 24.552 24.027 -0.009	25.417 20.830 25.236 24.315 0.181	26.215 21.445 25.975 24.929 0.240	26.982 22.191 26.672 25.612 0.310	27.497 22.876 27.345 26.260 0.152 -3.384	28.086 23.633 28.041 26.941 0.045	28.472 24.211 28.477 27.466 -0.005	29.645 25.047 29.650 28.338 -0.005	124.726 102.951 124.268 120.795 0.458 -17.844	265.408 220.909 264.453 255.412 0.955
250 - General Science, Space and Technology Discretionary Mandatory	P P P P P P P P P P P P P P P P P P P	21.043 19.612 20.901 19.562 0.142 0.050	22.798 21.201 22.635 21.126 0.163	21.852 21.059 21.673 20.946 0.179	22.307 21.825 22.270 21.681 0.037	22.859 22.380 22.821 22.219 0.038	23.493 22.925 23,454 22.818 0.039 0.107	24.122 23.496 24.082 23.437 0.040	24.741 24.091 24.052 0.040 0.039	25.370 24.707 25.329 24.667 0.041	25.769 25.211 25.727 25.170 0.042	26.829 25.966 26.786 25.925 0.043	113.309 109.390 112.853 108.790 0.456 0.600	240.140 232.861 239.478 232.041 0.662 0.820
270 - Energy Discretionary Mandatory	98 0 8 0 4 0 4 0 4 0 4 0 4 0 4 0 4 0 4 0	1.225 0.115 3.132 3.104 -1.907 -3.219	1,676 0.018 3,588 3,178 -1,912 -3,160	0.965 -0.266 2.935 3.031 -1.970 -3.297	1,117 -0.355 3.178 3.108 -2.061	1.104 -0.291 3.289 3.221 -2.185	1.228 -0.149 3.408 3.333 -2.180	1.308 -0.043 3.489 3.440 -2.181	2.401 0.590 4.190 3.781 -1.789	2,495 0.989 4,250 4,121 -1,755 -3,132	2.472 1.160 4.286 4.251 -1.814	2.396 1.132 4.325 4.313 -1.929 -3.181	6.090 -1.043 16.398 15.871 -10.308 -16.914	17.162 2.785 36.938 35.777 -19.776
300 - Naural Resources and Environment Discretionary Mandatory	88 01 01 01	28.833 26.361 28.740 26.358 0.093 0.003	29.644 29.252 28.998 28.660 0.646 0.592	27.390 27.480 26.663 26.788 0.727 0.692	28.169 27.913 27.292 27.121 0.877 0.792	28.392 28.118 27.489 27.312 0.903 0.806	28.408 28.268 27.487 27.432 0.921 0.836	29.074 28.735 28.230 27.826 0.844 0.909	29.799 29.231 28.942 28.379 0.857 0.852	31.070 30.338 29.783 29.118 1.287	31,623 30,975 30,254 29,703 1,369 1,272	32.867 31.958 31.487 30.675 1.380	142.003 141.031 137.929 137.313 4.074 3.718	296.436 292.268 286.625 283.014 9.811
350 - Agriculture Discretionary Mandatory	B O B O T O	35.290 32.654 4.791 4.669 30.499 27.985	26.189 24.541 4.879 4.806 21.310 19.735	25.655 24.026 5.238 5.115 20.417 18.911	25.527 24.117 5.199 5.158 20.328 18.959	25.382 23.897 5.343 5.277 20.039 18.620	23.933 22.333 5.496 5.420 18.437 16.913	22.565 20.991 5.642 5.566 16.923 15.425	20.693 19.107 5.787 5.708 14.906 13.399	19.881 18.404 5.935 5.858 13.946 12.546	18.939 17.578 6.027 5.959 12.912	19.168 17.770 6.275 6.172 12.893 11.598	126.686 118.914 26.155 25.776 100.531 93.138	227.932 212.764 55.821 55.039 172.111

FUNCTION SUMMARY -- SENATE PASSED RESOLUTION (\$ billions)

Function	in the state of th	2001	2002	2003	2004	2005	2006	2007	2008	5006	2010	2011	2002-06	2002-11
370 - Commerce and Housing Gredit Discretionary	98 Q 98 Q 98 Q	3.516 0.229 1.363 2.008	8.994 5.759 -0.022	8.503 3.131 -0.181	14.189 9.954 -0.451	12.800 9.083 -0.572	12.729 8.434 -0.524	13.598 9.288 0.334	13.918 9.375 0.597 0.359	14.332 9.674 1.041 0.678	18.793 12.903 5.490 4.041	13.587 9.875 0.285 1.085	57.215 36.361 -1.750	131.443 87.476 5.997 4.396
Mandatory 370 on-budget	8 0 8 5	2.153 -1.779 2.516	9.016 5.530 7.694	8.684 3.352 8.603	14.640 10.507 12.889	13.372 9.828 12.800	13.253 9.170 12.729	13.264 9.029 13.598	13.321 9.016 13.918	13.291 8.996 14.332	13.303 8.862 18.793	13.302 8.790 13.587	58.965 38.387 54.715	125.446 83.080 128.943
Discretionary Mandatory	5 8 0 8	2.008 1.363 1.53	0.022	0.181 0.224 782 784	6.654 -0.553 -0.553	9.083 -0.572 -0.745	0.524 0.524 0.736	9.288 0.334 0.259	9.375 0.597 0.359	9.674 1.041 0.678	5.490 5.490 1.041	9.875 0.285 1.085	33.861 -1.750 -2.026	5.997 5.997 4.396
mariuatory 400 - Transportation	65 A	-2.779 -2.730	4.230 4.230 62.156	3.452	9.207	9.828	9.170	9.029 70.953	9.016	8.996 74.248	8.862 75.759	8.790 77.835	35.887 330.243	80.580 80.580 701.616
Discretionary Mandatory	order G	51.681 18.964 49.680 43.166 2.001	56.082 17.089 54.338 45.067	58.952 17.135 56.868 47.616 2.084	60.797 17.619 58.741 48.629 2.056	62.549 18.069 60.531 49.672 2.018	64.303 18.594 62.341 50.753	65.535 19.094 63.594 51.859 1.941	67.008 19.581 65.000 52.997 2.008	68.664 20.084 66.629 54.164 2.035	69.976 20.395 67.994 55.364	71.900 21.240 69.861 56.595 2.039	302.683 88.506 292.819 241.737 9.864	645.766 188.900 625.897 512.716 19.869
450 - Community and Regional Development Discretionary Mandatory	BO B	11.225 11.366 11.577 12.048 -0.352	11.228 11.560 11.197 11.878 0.031	10.318 11.088 10.360 11.640 -0.042	10.567 10.780 10.587 11.343 -0.020	10.920 10.408 10.882 11.091 0.038	11.243 10.179 11.202 10.937 0.041	11.545 10.325 11.504 11.096 0.041	11.844 10.507 11.801 11.292 0.043	12.146 10.783 12.101 11.585 0.045	12.338 11.048 12.292 11.869 0.046	12.844 11.345 12.796 12.181 0.048 -0.836	54.276 54.015 54.228 56.889 0.048	114,993 108,023 114,722 114,912 0.271 -6.889
500 - Education, Training, Employment and Social Services Discretionary Mandatory	, 0.8A OF PA OF PA	76.886 69.790 61.189 54.012 15.697	111,857 79,353 74,921 61,111 36,936 18,242	98.870 94.064 66.234 65.955 32.636 28.109	105.875 100.270 68.252 66.648 37.623 33.623	113.361 107.509 70.189 68.284 43.172 39.225	120.752 115.992 72.286 70.285 48.466 45.707	127,924 123,602 74,240 72,330 53,684 51,272	134.409 130.230 76.365 74.210 58.044 56.020	143.285 140.009 78.329 76.390 64.956 63.619	149.583 146.697 79.577 78.042 70.006 68.655	159.533 156.324 82.864 80.219 76.669	550.715 497.188 351.882 332.283 198.833 164.905	1265.449 1194.050 743.257 713.474 522.192 480.576
550 - Health Discretionary Mandatory	OBOBOB OBOBOB	182.604 175.512 38.771 33.770 143.833	216.052 213.242 46.131 43.242 169.921 170.000	242.906 239.126 50.108 46.160 192.798 192.966	260.309 258.514 52.296 50.012 208.013	257.859 255.591 54.286 52.333 203.573	271.154 269.004 56.410 54.475 214.744 214.529	291.758 289.047 58.292 56.565 233.466 232.482	312.905 310.457 60.176 58.496 252.729 251.961	335.471 333.359 62.156 60.470 273.315 272.889	360.544 358.901 63.738 62.331 296.806 296.570	389.308 387.174 66.599 64.472 322.709	1248.280 1235.477 259.231 246.222 989.049	2938.266 2914.415 570.192 548.556 2368.074 2365.859

FUNCTION SUMMARY -- SENATE PASSED RESOLUTION (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
			THE STATE OF THE S			***************************************								
570 - Medicare	BA	217 531	229 128	243 946	260 240	291 770	309 921	336 143	362 842	301 122	422 44E	450 306	4335 ODE	2207 052
	ō	217.708	229.075	243.718	260.446	291,696	309.660	336.366	362.744	390 848	423 698	459.390	1334 505	3307.641
Discretionary	Æ	3,357	3.449	3.448	3.545	3.645	3.752	3.852	3 952	4.052	4 116	4 286	17.830	28.007
	ō	3,269	3,416	3.451	3,512	3.609	3.714	3.813	3.910	4 007	4.076	4 233	17 702	27.744
Mandatory	æ	214.174	225.679	240.498	256.695	288 125	306 169	332 291	358 890	387.070	419 329	455 110	1317 166	2280 856
	Ь	214,439	225.659	240.267	256.934	288.087	305.946	332.553	358.834	386.841	419,622	455.157	1316.893	3269.900
3	á	4	,000	700	707				1			!		
600 - Income Security	4 t	255.942	278.801	281.124	292.431	307.056	314.915	322.128	336.555	348.003	358.590	370.342	1474.337	3209,955
	ō i	256.932	274.943	281.660	291.586	305.698	313.407	320.620	335.198	346.343	356.942	368.149	1467.294	3194.546
Discretionary	80 Y	39.454	46.306	44.471	46.187	47.955	49,435	50.846	52,244	53.768	55.088	57.212	234,354	503.512
	ō	43.974	49.349	47.234	47.546	48.515	49.668	51,006	52,455	53.740	54.925	56.522	242.312	510.960
Mandatory	Æ	216.488	232,495	236.653	246.244	259.111	265.480	271.282	284.311	294.235	303.502	313.130	1239.983	2706,443
	ō	212.958	225.594	234.426	244.040	257.183	263.739	269,614	282.743	292.603	302.017	311.627	1224.982	2683.586
650 - Social Security	BA	435.181	457.247	479.657	503.759	529.173	555.826	584.078	614.734	649.513	686,200	725.476	2525.662	5785,663
	þ	433.121	455.011	477.255	501.544	526.861	553,421	581.478	611.748	646,257	683,437	722.812	2514,092	5759.824
Discretionary	æ	3.448	3.520	3.518	3.619	3.719	3,829	3.930	4.033	4.135	4.201	4.373	18.205	38 877
	Б	3.388	3.474	3.497	3.574	3.667	3.774	3.875	3.977	4.079	4,148	4.309	17.986	38.374
Mandatory	₽¥	431.733	453.727	476.139	500.140	525.454	551.997	580.148	610.701	645.378	681.999	721.103	2507,457	5746.786
	Ь	429.733	451.537	473.758	497.970	523.194	549.647	577.603	607.771	642.178	679.289	718.503	2496.106	5721.450
650 on-budget	ĕ	9.805	10.865	11.315	11.852	12.387	13.038	13.739	14.750	15.927	17.289	18.799	59.457	139.961
	6	9.805	10.864	11.315	11.852	12.387	13.038	13.739	14.750	15.927	17.289	18.799	59.456	139.960
Discretionary	8A	0.017	0.019	0.019	0.020	0.020	0.021	0.021	0.022	0.022	0.023	0.024	0.099	0.211
	5	0.017	0.018	0.019	0.020	0.020	0.021	0.021	0.022	0.022	0.023	0.024	0.098	0.210
Mandatory	ĕ	9,788	10.846	11.296	11.832	12.367	13.017	13.718	14.728	15.905	17.266	18.775	59.358	139.750
	ō	9.788	10.846	11,296	11.832	12.367	13.017	13.718	14.728	15.905	17.266	18.775	59.358	139.750
700 - Veterans Benefits and Services	Æ	46.675	53,789	54.088	56.024	60.007	59.395	58.637	62.418	63.767	65.075	67.366	283.303	600.566
	Ь	45.926	53,060	53.771	55.641	59.567	58.929	58.180	62.020	63,396	64.736	66.931	280.968	596.231
Discretionary	BA	22.512	26.150	25.165	25.842	26.518	27.259	27.952	28.637	29.324	29.660	30.935	130.934	277.442
	Ь	22.062	25.688	25.120	25,655	26.297	27.015	27.693	28.360	29.042	29.408	30.590	129.775	274.868
Mandatory	æ	24,163	27.639	28.923	30.182	33,489	32,136	30.685	33.781	34.443	35.415	36.431	152.369	323.124
	ь	23.864	27.372	28.651	29.986	33.270	31.914	30,487	33,660	34,354	35.328	36.341	151.193	321.363
750 - Administration of Justice	8 W	30.577	32,370	31.899	33.592	34.629	35.651	36.609	37.563	38.539	39.189	40.767	168,141	360.808
	5	30.003	31.828	32,116	34.056	34,688	35.279	36.119	37.116	38.090	38.842	40.204	167.967	358.338
Discretionary	8 B	29,987	31,226	31,563	31,442	32,340	33,315	34,225	35.129	36.051	36,645	38.163	159.886	340,099
	6	29,335	31,030	31.478	31,780	32,386	33.077	33.864	34.808	35.732	36.424	37.725	159,751	338,304
Mandatory	BA BA	0.590	1,144	0.336	2.150	2.289	2.336	2.384	2.434	2,488	2.544	2.604	8.255	20.709
	5	0.668	0.798	0.638	2.276	2.302	2.202	2,255	2.308	2.358	2.418	2.479	8.216	20.034

FUNCTION SUMMARY -- SENATE PASSED RESOLUTION (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
800 - General Government Discretionary	\$5 8 5	16.307 16.065 14.028	16.671 16.326 14.797	16.313 16.263 14.753	16.680 16.627 15.197	17.035 16.726 15.559	17.492 17.100 16.014	17.921 17.504 16.438	17.981 17.691 16.866	18.426 17.995 17.298	18.706 18.285 17.574	19.430 18.911 18.290	84.191 83.042 76.320	176.655 173.428 162.786
Mandatory	6 ₩5	2279	1.863	1.560	1.483	1,476	1,478	1.483	1.115 1.244	1.128	1.132	2.1. 2.1. 2.1.1.	7.871 7.871 7.950	13.869 14.003
900 - Net Interest Discretionary	8 6 8 6	206.999	187.261 187.261 0.000	176.213 176.213 0.000	162.276 162.276 0.000	144.815 144.815 0.000	128.456 128.456 0.000	111.705	92.939 92.939 0.000	72.136	49.184 49.184 0.000	24.834 24.834 0.000	799.022 799.022 0.000	1149.819
Mandatory 900 cm-hindret	8 0 €	206.999 206.999	187.261 187.261	176.213 176.213	162.276 162.276 162.276	144.815 144.815	128.456	111.705	92.939 92.939	72.136	49.184 49.184	24.834 24.834	799,022	0.000 1149.819 1149.819
Discretionary	545	0.000	0.000	259.569	255.407	0.000	245.457	242.709	239.097	234.530	228.860	222.839	1272.265	2440.299
Mandatory	8 5	275.474	262.661 262.661	259.569 259.569	255.407 255.407	249.170	245.457 245.457	242.709	239.097 239.097	234.530	228.860 228.860	222.839 222.839 222.839	0.000 1272.265 1272.265	2440.299 2440.299
920 - Allowances Discretionary	₩ or	80.528 80.697 -0.472	-6.056 -8.600 -5.376	0.399 -0.821 0.399	0.180 -0.972 0.180	-0.176 -0.624 -0.176	-0.561 -0.814 -0.561	-0.945 -1.221 -0.945	-1.438 -1.673 -1.438	-1.875 -2.193 -1.875	-2.472 -2.808 -2.472	-2.965 -3.388 -2.965	-6.214 -11.831 -5.534	-15.909 -23.114 -15.229
Mandatory	ರಹಿತ	81,000 81,000	-7.920 -0.680 -0.680	0.000	-0.972 0.000 0.000	0.000 0.000 0.000	0.000 0.000 0.000	0.000	-1.673 0.000 0.000	-2.193 0.000 0.000	-2.808 0.000 0.000	-3.388 0.000 0.000	-11.151 -0.680 -0.680	-22.434 -0.680 -0.680
950 - Undistributed Offsetting Receipts Discretionary	B O B	46.173 -46.173 0.000	47.308	-58.875 -58.875 0.000	-66.389 -66.389 0.000	-57,370 -57,370 0,000	-62.101 -62.101 0.000	-60.536 -60.536 0.000	-62.422 -62.422 0.000	-64.370 -64.370 0.000	-66.897 -66.897 0,000	-69.569 -69.569 0.000	-292.043 -292.043 0.000	-615.837 -615.837 0.000
Mandatory	5 % 5	0.000 46.173 46.173	47.308	0.000 -58.875 -58.875	0.000 -66.389 -66.389	0.000 -57.370 -57.370	62.101 62.101	0.000 -60.536 -60.536	0.000 -62.422 -62.422	64.370 64.370	0.000 -66.897 -68.897	0.000 -69.569 -69.569	0.000 -292.043 -292.043	0,000 -615,837 -615,837
950 on-budget	o B	-38.265	-38.803	49.708	-56.515 -56.515	46.663	-50.661	48.369	49.321	-50.363	-51.918	-53.397	-242,350	495.718
Discretionary Mandatory	9 8 9 8 9 8 9 8	0.000 0.000 38.265 38.265	0.000 0.000 -38.803 -38.803	0.000 0.000 49.708	0.000 0.000 56.515 56.515	0.000 0.000 46.663 46.663	0.000 0.000 50.661 50.861	0.000 0.000 48.369	0.000 0.000 49.321	0.000 0.000 50.363 -50.363	0.000 0.000 -51.918 -51.918	0.000 0.000 53.397 53.397	0.000 0.000 -242.350 -242.350	0.000 0.000 -495.718 -495.718

FUNCTION SUMMARY -- SENATE PASSED RESOLUTION (\$ billions)

Total Discretionary al	Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
December 2017 1948-1524 1949-154 194	Total	BA	1999.071	2051.127	2083.837	2160.372	2245.076	2309.659	2397.848	2494.731	2595.204	2699.859	2815.397	10850.072	23853.110
BA 1883.637 1382.73 1402.518 1450.79 1582.72 170.58 172.88 172.88 172.88 172.89	Discretionary a/	5 & 5	1948.629 635.434 645.308	688.397	2045.077 681.319 710.759	699.582	718.949	739.098	760.320 786.934	781.843 811.650	2555.608 803.543 834.470	2661.707 825.797 857.984	2776.016 849.094 880.469	10628.709 3527.345 3655.308	23431.880 7547.942 7826.905
BA 1949.078 1687.369 1708.118 1770.170 1643.32 1995.312 1970.680 2054.006 2136.019 2225.603 2222.897 8904.303 17 1500.028 157.620 1858.78 1930.40 2054.006 2136.019 2225.603 2222.897 8904.303 17 1500.02 164.389 176.20 186.02 176.20 176.20 176.20 186.02 176.20 17	Mandatory	₩.	1363.637	1362.730	1402.518	1460.790	1526.127	1570.561	1637.528	1712.888	1791.661	1874.062	1966.303	7322.727	16305.168
BA 632,003 694,896 677,820 695,963 715,256 758,241 777,832 799,430 821,619 844,745 3509,239 715,000 February 2016,000 February 2017,000 Fe	Total on-budget	8 6	1649.078	1687.350	1708.118	1770.170	1843.352	1895.312	1970.680	2054.006	2138.019	2225.603	2322.897	8904.303	19615.507
BA 1017.075 1002.454 1030.228 1074.187 1128.102 116.022 1214.289 1276.174 1336.89 1403.984 1478.152 5389.064 1 OT 986.759 922.495 965.479 1011.262 1083.322 1094.440 1147.698 1209.061 1271.266 1336.389 1403.984 1478.152 5389.064 1 (4) 2134.399 2177.131 2283.552 2380.422 2473.997 2564.678 2675.782 2607.658 2863.339 3102.648 3729.146 11879.750 1 (5) 15 15 15 15 15 15 15 15 15 15 15 15 15	Discretionary	B E	632.003	684.896	677.820	695.983	715.250	735.290	756.411	777.832	799.430	821.619	844.745	3509.239	7509.276
2134.399 2177.131 2283.552 2380.422 2473.967 2564.678 2675.782 2807.558 2953.339 3102.646 3279.146 11879.750 2 1630.290 1644.823 1772.614 1791.748 1853.907 1915.457 1995.847 2095.204 2206.900 2320.619 2499.961 8928.549 2 185.770 197.921 237.455 257.155 284.553 283.968 320.456 353.45 397.73 440.941 503.130 1251.041 28.594 27.155 49.894 56.438 43.905 56.899 65.069 78.448 105.221 130.405 173.781 234.040 Off-budget 156.176 170.766 187.621 200.687 220.648 237.279 255.367 274.715 292.510 310.536 329.349 1017.001	Mandatory	ĕ 5	1017.075 958.759	1002.454 922.495	1030.298	1074.187	1128.102	1160.022	1214.269	1276.174 1209.061	1338.589 1271.266	1403.984 1336.355	1478.152 1409.996	5395.064 5056.999	12106.231 11431.374
168,770 197,921 237,475 257,125 264,553 293,968 320,436 353,163 397,731 440,941 503,130 1251,041 3 On-budget 29,594 27,155 49,854 56,438 43,905 56,689 65,069 78,448 105,221 130,405 173,781 224,040 Off-budget 156,176 170,766 187,621 200,687 220,648 237,279 255,387 274,715 292,510 310,536 329,349 1017,001 3	Revenues Revenues on-budget		2134.399 1 630.290	2177.131 1644.823	2283.552 1 722.614	2380.422 1 791.748	2473.967 1853.907	2564.678 1915.457	2675.782 1995.847	2807.658 2095.204	2953.339 2206.900	3102.648 2320.619	3279.146 2459.961	11879.750 8928.549	26698.323 20007.080
	Surplus	On-budget Off-budget	185.770 29.594 156.176	197.921 27.155 170.766	237.475 49.854 187.621	257.125 56.438 200.687	264.553 43.905 220.648	293.968 56.689 237.279	320.436 65.069 255.367	353.163 78.448 274.715	397.731 105.221 292.510	440.941 130,405 310.536	503.130 173.781 329.349	1251.041 234.040 1017.001	3266.443 786.965 2479.478

a/ Discretionary spending in this summary reflects the levels that will apply once new discretionary limits are enacted.

FUNCTION SUMMARY -- CONFERENCE REPORT (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
050 - National Defense Discretionary Mandatory	454545 54545	316.873 302.371 317.596 303.098 -0.723	324.832 319.137 325.070 319.398 -0.238	333.646 326.643 333.707 326.712 -0.061 -0.069	342.294 335.184 342.418 335.314 -0.124	350.876 347.073 351.006 347.208 -0.130	359.807 353.482 359.950 353.630 -0.143	369.023 359.774 369.231 359.987 -0.208	378.505 372.416 378.695 372.612 -0.190	388.323 382.242 388.520 382.446 -0.197	398.338 392.227 398.516 392.412 -0.178	408.821 402.579 409.005 402.770 -0.184	1711.455 1681.519 1712.151 1682.262 -0.696	3654,465 3590,758 3656,118 3592,490 -1,653
150 - International Affairs Discretionary Mandatory	B O B O B O B O B O B O B O B O B O B O	22.424 19.670 22.641 23.259 -0.217	23.214 19.082 23.206 22.727 0.008	23.750 19.554 23.712 23.226 0.038	24.214 20.164 24.223 23.722 -0.009	24,911 20,431 24,730 23,916 0,181	25.504 20.900 25.264 24.384 0.240	26.107 21.494 25.797 24.915 0.310	26.482 22.031 26.330 25.415 0.152	26.937 22.650 26.892 25.958 0.045	27.458 23.235 27.463 26.490 -0.005	28.065 23.766 28.070 27.057 -0.005	121.593 100.131 121.135 117.975 0.458	256.642 213.307 255.687 247.810 0.955 -34.503
250 - General Science, Space and Technology Discretionary Mandatory	BA OTA P	21.043 19.612 20.901 19.562 0.142 0.050	21.583 20.725 21.420 20.650 0.163 0.075	22.055 21.361 21.876 21.248 0.179 0.113	22.379 21.945 22.342 21.801 0.037	22.839 22.429 22.801 22.268 0.038	23.323 22.847 23.284 22.740 0.039 0.107	23.812 23.280 23.772 23.221 0.040	24.303 23.743 24.263 23.704 0.040	24.816 24.239 24.775 24.199 0.041	25.335 24.749 25.293 24.708 0.042	25.879 25.274 25.836 25.233 0.043	112.179 109.307 111.723 108.707 0.456 0.600	236.324 230.592 235.662 229.772 0.662 0.820
270 - Energy Discretionary Mandatory	98 98 01 04 04	3.132 3.132 3.104 -1.907	1.360 -0.019 3.308 3.141 -1.948 -3.160	1.328 -0.072 3.298 3.225 -1.970	1.309 -0.120 3.370 3.343 -2.061	1.254 -0.091 3.439 3.421 -2.185 -3.512	1.336 -0.003 3.516 3.479 -2.180	1.411 0.071 3.592 3.554 -2.181	1.882 0.440 3.671 3.631 -1.789	1.998 0.579 3.753 3.711 -1.755	2.021 0.703 3.835 3.794 -1.814	1.990 0.691 3.919 3.872 -1.929	6.587 -0.305 16.931 16.609 -10.344	15.889 2.179 35.701 35.171 -19.812
300 - Natural Resources and Environment Discretionary Mandatory	P O B O B O B	28.833 26.361 26.358 0.093 0.003	30.381 28.652 29.735 28.060 0.646 0.592	31.263 30.368 30.536 29.676 0.727	32.249 31.506 31.372 30.714 0.877	33.091 32.365 32.188 31.559 0.903 0.806	33.965 33.281 33.044 32.445 0.921 0.836	34.767 34.126 33.923 33.217 0.844 0.909	35.691 34.903 34.834 34.051 0.857	37.064 36.194 35.777 34.974 1.287	38.111 37.190 36.742 35.918 1.369	39.137 38.190 37.757 36.907 1.380	160.949 156.172 156.875 152.454 4.074 3.718	345.719 336.775 335.908 327.521 9.811 9.254
350 - Agriculture Discretionary Mandatory	9 6 8 9 8 9 8 9 8 9 8 9 8 9 9 9 9 9 9 9	31.790 29.154 4.791 4.669 26.999 24.485	26.265 24.593 4.955 4.858 21.310	26.507 24.924 5.090 5.013 21.417 19.911	26.562 25.120 5.234 5.161 21.328 19.959	26.406 24.915 5.367 5.295 21.039 19.620	25.452 23.853 5.515 5.440 19.937 18.413	24.083 22.509 5.660 5.584 18.423 16.925	22.723 21.134 5.817 5.735 16.906 15.399	21.921 20.441 5.975 5.895 15.946 14.546	21.553 20.174 6.141 6.055 15.412 14,119	21.703 20.319 6.310 6.221 15.393 14.098	131.192 123.405 26.161 25.767 105.031 97.638	243.175 227.982 56.064 55.257 187.111
370 - Commerce and Housing Credit Discretionary Mandatory	B O B O B O B O B O B O B O B O B O B O	3.516 0.229 1.363 2.008 2.153 -1.779	11.474 7.887 2.525 2.357 8.949 5.530	11.294 5.852 2.610 2.500 8.684 3.352	17.342 13.033 2.702 2.526 14.640	16.163 12.387 2.791 2.559 13.372 9.828	16.138 11.790 2.885 2.620 13.253 9.170	16.245 12.061 2.981 3.032 13.264 9.029	16.404 11.894 3.083 2.878 13.321 9.016	16.479 11.934 3.188 2.938 13.291 8.996	16.597 11.889 3,294 3.027 13.303 8.862	16.714 11.915 3.412 3.125 13.302 8.790	72.411 50.949 13.513 12.562 58.898 38.387	154.850 110.642 29.471 27.562 125.379 83.080

FUNCTION SUMMARY -- CONFERENCE REPORT (\$ billions)

Function	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
370 on-budget BA OT Discretionary BA Mandatory BA	2.516 -0.771 1.363 2.008 1.153 -2.779	10.174 6.587 2.525 2.357 7.649 4.230	11.394 5.952 2.610 2.500 8.784 3.452	16.042 11.733 2.702 2.526 13.340 9.207	16.163 12.387 2.791 2.559 13.372 9.828	16,138 11,790 2,885 2,620 13,253 9,170	16.245 12.061 2.981 3.032 13.264 9.029	16.404 11.894 3.083 2.878 13.321 9.016	16.479 11.934 3.188 2.938 13.291 8.996	16.597 11.889 3.294 3.027 13.303 8.862	16.714 11.915 3.412 3.125 13.302 8.790	69.911 48.449 13.513 12.562 56.398 35.887	152.350 108.142 29.471 27.562 122.879 80.580
400 - Transportation BA OT Discretionary BA Mandatory OT	62.130 51.681 18.964 49.680 43.166 2.001	64.965 56.167 19.652 54.423 45.313	62.392 60.521 20.215 58.437 42.177 2.084	64.154 62.662 20.797 60.606 43.357 2.056	65.907 64.225 21.364 62.207 44.543 2.018	67.794 65.702 21.961 63.740 45.833	69.637 66.577 22.577 64.636 47.060	71.490 67.775 23.217 65.767 48.273 2.008	73.377 69.221 23.874 67.186 49.503 2.035	76.412 70.588 24.551 68.606 51.861 1.982	78.652 72.183 25.257 70.144 53.395 2.039	325.212 309.277 103.989 299.413 221.223 9.864	694.780 655.621 223.465 635.752 471.315
450 - Community and Regional BA Development OT Discretionary OT Mandatory OT Mandatory BA BA OT	11.225 11.366 11.577 12.048 -0.352	11.892 11.730 11.861 12.048 0.031	12.067 11.731 12.109 12.230 -0.042	12.350 11.967 12.370 12.380 -0.020	12.664 11.913 12.626 12.400 0.038	12.933 11.936 12.892 12.451 0.041	13.198 12.181 13.157 12.707 0.041	13.476 12.444 13.433 12.979 0.043 -0.535	13.759 12.696 13.714 13.243 0.045	14.048 12.962 14.002 13.522 0.046	14.340 13.233 14.292 13.808 0.048	61.906 59.277 61.858 61.509 0.048	130.727 122.793 130.456 127.768 0.271
500 - Education, Training, Employment, BA and Social Services OT Discretionary BA Mandatory OT Mandatory OT OT	76.951 69.850 61.189 54.012 15.838	81.234 76.742 64.377 60.140 16.857	82.805 81.479 65.734 64.780 17.071	84.386 83.574 67.063 66.472 17.323	87.122 85.819 68.375 67.774 18.747	89.233 87.924 69.747 69.067 19.486 18.857	91.327 89.955 71.133 70.458 20.194 19.497	93.501 92.115 72.537 71.865 20.964 20.250	95.780 94.341 73.979 73.277 21.801 21.064	98.113 96.654 75.442 74.734 22.671 21.920	100.517 99.017 76.963 76.227 23.554 22.790	424,780 415,538 335,296 328,233 89,484 87,305	904.018 887.620 705.350 694.794 198.668
550 - Health BA Discretionary BA Mandatory CT BA OT	180.104 173.012 38.771 33.770 141.333	198.775 196.668 39.827 37.688 158.948	221.150 219.770 40.725 39.238 180.425	235.474 234.672 41.634 40.409 193.840	242.661 241.084 42.536 41.345 200.125 199.739	259.125 257.594 43.479 42.229 215.646 215.655	278.882 276.575 44.439 43.167 234.443 233.408	299.116 297.091 45.412 44.119 253.704 252.972	320.791 319.017 46.426 45.098 274.365 273.919	345.380 343.729 47.449 46.098 297.931 297.631	372.407 370.945 48.523 47.128 323.884 323.817	1157.185 1149.788 208.201 200.909 948.984	2773.761 2757.145 440.450 426.519 2333.311 2330.626

FUNCTION SUMMARY -- CONFERENCE REPORT (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
570 - Medicare Discretionary	BA OT BA	217.531 217.708 3.357	229.179 229.121 3.500	244.838 244.596 3.640	271.378 271.579 3.783	306.158 306.079 3.933	326.564 326.298 4.095	363.686 363.901 4.275	393.686 393.578 4.476	424.278 423.993 4.688	458.957 459.194 4.908	497.379 497.366 5.149	1378.117 1377.673 18.951	3516.103 3515.705 42.447
Mandatory	0 8 0	3.269 214.174 214.439	3.462 225.679 225.659	3.629 241.198 240.967	3.745 267.595 267.834	3.892 302.225 302.187	4.052 322.469 322.246	4.228 359.411 359.673	4.424 389.210 389.154	4.632 419.590 419.361	4.852 454.049 454.342	5.089 492.230 492.277	1359.166 1358.893	42.005 3473.656 3473.700
600 - Income Security Discretionary	BA OT	255.942 256.932 39.454 43.974	273.840 272.122 44.845 45.828	283.864 282.611 46.511 47.485	295.030 293.420 47.886 48.480	309.192 307.667 49.081	316.761 315.312 50.281 50.573	324.056 322.627 51.474 51.713	338.278 336.950 52.667 52 907	349.561 347.987 54.026	360.308 358.600 55.506	371.593 369.419 57.163	1478.687 1471.132 238.604 241.850	3222.483 3206.715 509.440 512.329
Mandatory	o B	216.488 212.958	228.995 226.294	237.353 235.126	247.144 244.940	260.111 258.183	266.480 264.739	272.582 270.914	285.611 284.043	295.535 293.903	304.802 303.317	314.430 312.927	1229.282	2713.043 2694.386
650 - Social Security Discretionary	8 0 4 9 4	435.181 433.121 3.448	457.324 455.079 3.597	479.853 477.432 3.714	503.978 501.752 3.838	529.413 527.095 3.959	556.082 553.672 4.085	584.363 581.756 4.215	615.054 612.060 4.353	649.872 646.606 4.494	686.642 683.864 4.643	725.901 723.230 4.798	2526.650 2515.030 19.193	5788.482 5762.546 41.696
Mandatory	5 & 5	3.388	3.542	3.674	3.782	3.901 525.454	4.025 551.997	4.153 580.148	610.701	4.428 645.378	4.575 681.999	4.727 721.103	18.924 2507.457	41.096 5746.786
650 on-budget Discretionary	868	9.805 9.805 0.017	11.004 11.003 0.018	11.733	12.496 12.496 0.019	13.308 13.308 0.020	14.207 14.207 0.021	15.168 15.168 15.168 0.021	16.241 16.241 0.022	17.483 17.483 0.023	18.878 18.878 0.024	20.388 20.388 20.388 0.025	62.748 62.747 62.747 0.097	150.906 150.906 150.905 0.212
Mandatory	6 8 6	9.788 9.788 9.788	0.017 10.986 10.986	0.019 11.714 11.714	0.019 12.477 12.477	0.020 13.288 13.288	0.021 14.186 14.186	0.021 15.147 15.147	0.022 16.219 16.219	0.023 17.460 17.460	0.024 18.854 18.854	0.025 20.363 20.363	0.096 62.651 62.651	0.211 150.694 150.694
700 - Veterans Benefits and Services Discretionary	8 ⊊ 8	46.675 45.926 22.512	51.512 50.921 23.466	53.801 53.408 24.215	56.161 55.744 25.015	60.317 59.847 25.788	59.863 59.368 26.597	59.345 58.853 27.441	63.407 62.971 28.328	64.981 64.570 29.233	66.973 66.555 30.175	69.063 68.632 31.166	281.654 279.288 125.081	605.423 600.869 271.424
Mandatory	O B O	22.062 24.163 23.864	23.176 28.046 27.745	24.123 29.586 29.285	24.818 31.146 30.926	25.557 34.529 34.290	26.340 33.266 33.028	27.160 31.904 31.693	28.023 35.079 34.948	28.919 35.748 35.651	29.851 36.798 36.704	30.830 37.897 37.802	124.014 156.573 155.274	268.797 333.999 332.072
750 - Administration of Justice	BA OT	30.003	32.431	32.545 32.809	35.330 35.543	36.420	37.466 37.036 35.130	38.543 38.013 36.159	39.665 39.152 37.231	40.822	42.021	43.284 42.728	174.192 173.171 165.937	378.527 374.839
Discretorially Mandatory	4 6 48	29.335 0.590 0.668	30.638 1.144 0.798	32.171 0.336 0.638	33.267 2.150 2.276	34.045 2.289 2.302	34.834 2.336 2.202	35.758 2.384 2.255	36.844 2.434 2.308	37.934 2.488 2.358	39.065 2.544 2.418	2.604 2.604 2.479	164.955 8.255 8.216	354.805 20.709 20.034
800 - General Government Discretionary Mandatory	98 O B O T O O O O O O O O O O O O O O O O	16.307 16.065 14.028 13.796 2.279 2.270	16.496 16.193 14.622 14.330 1.874 1.863	16.651 16.493 15.091 14.939 1.560	17.082 16.978 15.599 15.320 1.483	17.560 17.201 16.084 15.761 1.476 1.440	18.068 17.641 16.590 16.206 1.478 1.435	18.144 17.126 16.686 1.483	18.791 18.445 17.676 17.201 1.115	19.377 18.882 18.249 17.758 1.128	19.968 19.437 18.836 18.327 1.132	20,599 20,048 19,459 18,931 1,140	85.857 84.506 77.986 76.556 7.871 7.950	183.201 179.462 169.332 165.459 13.869 14.003

FUNCTION SUMMARY -- CONFERENCE REPORT (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
900 - Net Interest Discretionary	8 Q 8	206.992 206.992 0.000	186.707 186.707 0.000	174.930 174.930 0.000	160.500 160.500 0.000	142.479 142.479 0.000	125.747 125.747 0.000	108.714 108.714 0.000	89.384 89.384 0.000	68.051 68.051 0.000	44.200 44.200 0.000	18.798 18.798 0.000	790.362 790.362 0.000	1119.509 1119.509 0.000
Mandatory	5 & 5	0.000 206.992 206.992	0.000 186.707 186.707	0.000 174.930 174.930	0.000 160.500 160.500	0.000 142.479 142.479	0.000 125.747 125.747	0.000 108.714 108.714	0.000 89.384 89.384	0.000 68.051 68.051	0.000	0.000 18.798 18.798	0.000 790.362 790.363	0.000 1119.509
900 on-budget Discretionary	B O B	275.467 275.467 0.000	262.107 262.107 0.000	258.286 258.286 0.000	253.631 253.631 0.000	246.834 0.000	242.748 242.748 0.000	239.718 239.718 0.000	235.542 235.542 0.000	230.445 230.445 0.000	223.876 223.876 0.000	216.803 216.803 0.000	1263.605 1263.605 0.000	2409.989 2409.989 0.000
Mandatory	o ∦ o	0.000 275.467 275.467	262.107 262.107 262.107	0.000 258.286 258.286	253.631 253.631	0.000 246.834 246.834	0.000 242.748 242.748	0.000 239.718 239.718	235.542 235.542	0.000 230.445 230.445	0.000 223.876 223.876	0.000 216.803 216.803	0.000 1263.605 1263.605	0.000 2409.989 2409.989
920 - Allowances	8¥ to	84.528	9.047	6.115	6.268	6.423	-6.580 A F03	-6.744	6.908	-7.079	-7.251	-7.429	-16.340	-51.750
Discretionary	3 % 5	-0.472	5.953	6.115	6.268	6,423	6.580 6.580 6.580	-6.744	6.908 6.908	-7.079	7.251	-7.429	-31.340	-66.750
Mandatory	O B O	85.000	15.000	0.000	0.000	0.000	0.000	00000	0,000	0.000	0.000	0000	15.000 15.000	15,000 15,000
950 - Undistributed Offsetting Receipts Discretionary	A D A	46.173	47.308	-58.675 -58.675 0.000	-66.189 -66.189 0.000	-57.170 -57.170 0.000	-61.901 -61.901	-60.346 -60.346 0.000	-62.242 -62.242 0.000	-64.210 -64.210 0.000	-66.757 -66.757 0.000	-69.459 -69.459 0.000	-291.243 -291.243 0.000	-614.257 -614.257 0.000
Mandatory	5 % 5	46.173	47.308	-58.675	-66.189	-57.170	61.901 -61.901	-60.346 -60.346	62.242	64.210	-66.757 -66.757	69.459	-291.243	614.257
950 on-budget	a b	-38.265 -38.265	-38.803	49.508	-56.315	46.463	-50.461	48.179	49.141	50.203	51.778	53.287	-241.550	494.138
Discretionary Mandatory	8 6 8 6	0.000 0.000 -38.265 -38.265	0.000 0.000 -38.803 -38.803	0.000 0.000 49.508	0.000 0.000 -56.315 -56.315	0.000 0.000 46.463 46.463	0.000 0.000 -50.461 -50.461	0.000 0.000 48.179	0.000 0.000 49.141 49.141	0.000 0.000 -50.203 -50.203	0.000 0.000 -51.778 -51.778	0,000 0,000 53,287 -53,287	0,000 0,000 -241,550 -241,550	0.000 0.000 494.138 494.138

FUNCTION SUMMARY - CONFERENCE REPORT (\$ billions)

Function		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2002-06	2002-11
Total	BA F	2003.674	2005.203	2049.949	2129.714	2221.841	2286.679	2378.718	2472.687	2566.898		2777.954	10693.386	23558.071
Discretionary a/	5 8 5	641.979	661.300	678.877	696.558	713.777	731.734	750.208	769.114 700.616	788.819	809.022	830.330	3482.246	7429.739
Mandatory	₩	1361.695	1343.903	1371.072	1433.157	1508.064	1554.945	1628.510	1703.573	1778.080		1947.624	7211.140	16128.332
Total on-budget	¥ to	1653.681	1641.488	1674.452	1739.937	1820.798	1873.245	1952.694	2033.133	2110.910		2286.618	8749.920	19328.594
Discretionary	¥ t	638.548	657.721	675.182	692.739	709.838	727.670	746.014	764.783	784.348		825.557	3463.150	7388.255
Mandatory	ĕ ₽	1015.133 956.812	983.767 926.223	999.270	1047.199 993.386	1110.960	1145.575 1087.204	1206.680 1146.804	1268.350 1207.547	1326.563 1264.728		1461.061 1396.101	5286.770 5005.479	11940.339 11348.238
Revenues Revenues on-budget		2134.571 1630.462	2185.510 1 653.202	2266.982 1706.044	2368,984 1780.310	2472.706 1852.646	2550,525 1901,304	2674.609 1994.674	2802.180 2089.726	2940.393 2193.954	3100.084 2318.055	3255.735 2436.550	11844.707 8893.506	26617.708 1 9926.465
Surplus	On-budget Off-budget	186.109 29.933 156.176	218.565 47.728 170.837	246.469 58.607 187.862	265.862 64.739 201.123	276.874 55.539 221.335	294.549 56.352 238.197	331.008 74.490 256.518	362.724 86.830 275.894	407.662 113.945 293.717	466.573 154.875 311.698	514.201 183.681 330.520	1302.319 282.965 1019.354	3384.487 896.786 2487.701
Debt Held by the Public		3243.211	3037.867	2810.731	2563.647	2303.144	2022.464	1702.918	1349.973	947.307	878.000	818.000		
Accumulated Excess Cash		0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	392.678	843.560		

a/ Discretionary spending in this summary reflects the levels that will apply once new discretionary limits are enacted.

ECONOMIC ASSUMPTIONS

Section 301(g)(2) of the Congressional Budget Act requires that the joint explanatory statement accompanying a conference report on a budget resolution set forth the common economic assumptions upon which the joint statement and conference report are based. The Conference Agreement is built upon the economic forecasts developed by the Congressional Budget Office and presented in CBO's "The Economic and Budget Outlook: Fiscal Years 2002–2011" (January 2001).

House Resolution.—CBO's economic assumptions were used.
Senate Amendment.—CBO's economic assumptions were used.
Conference Agreement.—CBO's economic assumptions were used.

			<u>.</u>	(a) concluded (a)	()							
	2001	2002	2003	2004	2005	2006	2007	2008	5000	2010	2011	2011 2002-2011
Percent change, year over year:												
Real GDP Growth	2.4	3.4	3.3	3.0	3.0	3.0	3.0	3.0	3.0	3.1	3.1	3.1
Consumer Price Index	2.8	2.8	2.7	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.6
GDP Price Index	2.3	2.1	2.0	1.9	1.9	1.9	1.9	9.1	9.	1.9	1.9	1.9
Percent, annual average:												
Unemployment Rate	4.4	4.5	4.5	4.7	4.8	4 .9	5.0	5.1	5.2	5.2	5.2	6.4
Three-Month Treasury Bill Rate	4.8	6.4	5.0	4.9	4.9	6.4	4.9	6.4	4. Q	4.9	4.9	4.9
Ten-Year Treasury Note Rate	4.9	5.3	5.5	5.6	5.7	5.8	5.8	5.8	5.08	85	5.8	5.7

ECONOMIC ASSUMPTIONS

FUNCTIONS AND REVENUES

Pursuant to section 301(a)(3) of the Budget Act, the budget resolution must set appropriate levels for each major functional category based on the 302(a) allocations and the budgetary totals.

The respective levels of the House resolution, the Senate amendment, and the Conference Agreement for each major budget function are discussed in the following section. The Conference Agreement provides aggregate discretionary spending in 2002 of \$661.3 billion in budget authority (BA) and \$682.8 billion in out-

These two aggregate numbers are allocated to the Appropriations Committees to be suballocated to their 13 individual appropriation subcommittees. For the purposes of presentation in this Conference Agreement, functional discretionary numbers are set at fiscal year 2002 Congressional Budget Office baseline estimates, and do not reflect any specific policy orientation except for the defense function, which assumes President Bush's budget authority request for fiscal year 2002. For years beyond 2002 this report assumes that the 2002 discretionary function levels grow by inflation.

The only specific discretionary policy decision inherent in this resolution is a \$661.3 billion discretionary budget authority allocation. The Appropriations Committees are responsible for allocating this budget authority to their subcommittees to address specific policy priorities.

FUNCTION 050: NATIONAL DEFENSE

Major Programs in Function.—Under current law, spending for Function 050, National Defense, will total \$310.3 billion in BA and \$300.6 billion in outlays for 2001. This function includes funding for the Department of Defense (about 95% of the function), the defense activities of the Department of Energy (about 5% of the function), and other defense activities in other departments and agencies, including the Department of Transportation, the Department of Justice, the General Services Administration, and the Selective Service (less than 1% of the function).

House Resolution.—The resolution establishes levels of \$324.6 billion in budget authority [BA] and \$319.3 billion in outlays in fiscal year 2002, an increase of 4.5 percent in BA compared with fiscal year 2001. The function totals are \$1.71 trillion in BA and \$1.68 trillion in outlays over 5 years, and \$3.68 trillion in BA and \$3.61 trillion in outlays over 10 years. Funding in the resolution accommodates the President's proposal to increase military pay and other compensation by \$1.4 billion in 2002. The resolution also assumes an additional \$400 million to improve the quality of housing for military personnel and their families, and \$3.9 billion for the first year of expanded health benefits for over-65 military retirees (Tricare for Life). In addition, the resolution accommodates the President's proposed \$2.6-billion initiative (\$20 billion over 5 years) to fund research and development of new technologies. The Department of Defense intends to apply this funding to create new capabilities to defend against projected future threats, following a comprehensive review by the Secretary of Defense to assess national security needs. To potentially augment the levels in this function,

the resolution creates two reserve funds that could accommodate additional defense spending: one, in fiscal year 2001, to eliminate Department of Defense shortfalls; and a second, in fiscal year 2002, for possible legislation pursuant to the President's defense review. See also section 1218A.

Senate Amendment.—The Senate amendment provides \$334.5 billion in BA and \$326.8 billion in outlays in 2002, and \$3.69 trillion in BA and \$3.62 trillion in outlays over 2002–2011. These amounts include full funding for the President's request, which for 2002 constitutes a \$14.3. billion increase in BA over 2001—a 4.6 percent nominal increase—and which in 2002 accommodates increases of \$1.4 billion in BA for military personnel pay and retention, \$0.4 billion for military housing, \$2.6 billion for research and development for missile defense and "transformation," and \$3.9 billion for the Tricare for Life program enacted in the 106th Congress. The President's request also incorporated reductions below inflated baseline levels for the Department of Energy defense activities (subfunction 053) and other defense-related activities in subfunction 054, amounting to approximately \$1 billion per year over 2002–2011.

The Senate amendment includes the President's proposal to make the Radiation Exposure Compensation Trust Fund a mandatory program and to delay payments to certain beneficiaries pending the scientific findings of a study by the National Institute of

Occupational Safety and Health.

The Senate amendment also encompasses increases directed by certain amendments adopted by the Senate for 2002. These include an amendment adding \$8.5 billion in BA and \$6.5 billion in outlays to redress serious and pressing Defense Health Program shortfalls (\$3.1 billion), unfunded Department of Energy non-proliferation and "Stockpile Stewardship" activities (\$900 million), and readiness shortages (\$4.5 billion). Another floor amendment added \$1.0 billion in additional BA and \$0.7 billion in outlays for the Department of Energy's Environmental Management program.

Conference Agreement.—For 2001, the Conferees adopted \$316.9 billion in BA and \$302.4 billion in outlays. This is an increase of \$6.5 billion in BA over previously enacted—appropriations for 2001. For 2002, the Conferees adopted. \$324.8 billion in BA and \$319.1 billion in outlays. This is an increase of \$14.5 billion above levels enacted to date for 2001. For 2002–2011, the Conference Agreement totals \$3.65 trillion in BA and \$3.59 trillion in outlays.

Regarding discretionary spending, the Conferees adopted the House amendment with certain understandings and alterations. Among the understandings, the primary ones are to redress shortfalls in the National Defense budget function for 2001 and 2002 regarding the Defense Health Program, readiness, and certain Department of Energy defense activities. The key alteration is a revised mechanism to accommodate the as yet unspecified additional funding needed for the results of the President's Defense Review to adjust U.S. national security strategy and defense programs to the requirements twenty-first century.

To redress shortfalls in 2001, the Conferees have revised the Section 302(a) allocation up to the level of the statutory cap for 2001 to accommodate a 2001 supplemental for the Department of

Defense totaling \$6.5 billion in BA and \$1.8 billion in outlays. The Conferees assume and urge in the strongest possible terms that this budget authority be used, in the amounts specified, exclusively for urgent shortfalls in the Defense Health Program (\$1.4 billion) and immediate readiness needs, including spare parts, training, depot and other maintenance, fuel and energy costs, and base operations (\$5.1 billion).

For discretionary spending in 2002, the Conferees adopted \$325.1 billion in BA and \$319.4 billion in outlays. These totals match the President's request as scored by CBO, together with the outlays estimated by CBO from the 2001 supplemental allocation described above. In addition, the Conferees adopted reserve funds, described more fully in the discussion of Title II, to accommodate a Presidential budget amendment in response to the President's Defense Review.

The Conferees assume that, taken together, the National Defense budget as originally submitted by the President and the subsequent budget amendment will fully fund the "transformation" initiatives recommended by the President and the Secretary of Defense and all pre-existing priority national security programs in the Department of Defense and the Department of Energy. The Conferees are particularly concerned that the amended budget request fully address all shortfalls that have heretofore been identified for 2002, including those in the Defense Health Program (up to \$3.1 billion), activities where readiness has in recent years fallen below optimal levels (totaling several billions of dollars), and essential national security programs in the Department of Energy, including Stockpile Stewardship (\$800 million), non-proliferation activities (\$100 million), and Environmental Management programs (up to \$1 billion, which could occur in the fiscal year deemed most appropriate, 2001 or 2002). The Conferees agree that it is essential for the National Defense budget as amended, to fully fund each of these concerns respecting both shortfalls and "transformation."

Regarding mandatory spending, the Conferees adopted the Senate amendment concerning the Radiation Exposure Compensation Trust Fund, revised to reflect more recent CBO scoring. This updated scoring amounts to \$172 million in 2002 and \$655 million for 2002–2011 with an offsetting reduction of expenses in the Energy Occupation Illness Compensation fund that brings net costs to \$146 million in 2002 and \$440 million for 2002–2011.

FUNCTION 150: INTERNATIONAL AFFAIRS

Major Programs in Function.—Under current law, spending for Function 150, International Affairs, will total \$22.4 billion in BA and \$19.7 billion in outlays for 2001. This function includes funding for the operation of the foreign affairs establishment including embassies and other diplomatic missions abroad, foreign aid loan and technical assistance activities in developing countries, security assistance to foreign governments, activities of the Foreign Military Sales Trust Fund, U.S. contributions to international financial institutions and the United Nations, the Export-Import Bank and other trade promotion activities, and refugee assistance.

House Resolution.—The resolution fully funds the President's requested levels of \$23.9 billion in budget authority [BA] and \$19.6

billion in outlays in fiscal year 2002, an increase of 6.4 percent in BA compared with fiscal year 2001. The function totals are \$123.8 billion in BA and \$102.0 billion in outlays over 5 years, and \$264.2 billion in BA and \$219.7 billion in outlays over 10 years. The levels fully fund the President's request and accommodate his proposal to increase the Administration of Foreign Affairs funding by \$888 million above the 2001 level, to a total of \$5.7 billion for fiscal year 2002, and his request to increase military assistance to Israel by \$60 million. In addition, to maintain and expand programs to stem the flow of cocaine and heroin from Colombia and its Andean neighbors, the budget assumes the President's \$624-million increase for international narcotics control and law enforcement. The resolution also assumes sufficient resources for the Tropical Forest Conservation Act [TFCA].

Senate Amendment.—The Senate amendment provides \$24.1 billion in BA and \$19.8 billion in outlays in 2002, and \$265.4 billion in BA and \$220.9 billion in outlays over 2002–2011. These amounts include full funding for the President's request, which for 2002 constitutes a \$1.5 billion increase in BA over 2001—a 6.7 percent nominal increase. The Senate amendment also reflects the Senate's adoption of a floor amendment to increase the President's request by \$200 million in BA in 2002 and by \$500 million in BA in 2003—with commensurate outlays—for the purpose of assisting the response of needy counties to the international HIV/AIDS pandemic. The Senate also adopted an amendment regarding conservation that affected several budget functions, including the addition of \$50 million in BA in every year over the 2002–2011 period in Function 150.

Conference Agreement.—The Conference Agreement totals \$23.2 billion in BA and \$19.1 billion in outlays for 2002. For 2002–2011, the Conference Agreement totals \$256.6 billion in BA and \$213.3 billion in outlays, a reduction of \$7.6 billion in BA below the request and the House Amendment. The BA and outlays for International Affairs equal the amounts of CBO's inflated baseline for 2002–2011, plus the outlays needed in 2002 to address the payment of arrearages to the UN discussed below.

Regarding discretionary spending, the Conferees strongly support Secretary of State Powell's proposals to reinvigorate the US foreign policy establishment and to expand some international programs. The Senate expressed this support in the form of expanding even further proposed programs to address the HIV/AIDS epidemic

in regions, such as Africa.

Regarding the payment of arrearages to the United Nations, the conferees recognize that Congress has appropriated funds for the payment of arrears to the UN and related agencies in 1999 and 2000. Those funds have not been obligated because not all of the reforms required by authorizing statute have been met, in particular the requirement that the United States' assessment for contributions to international peacekeeping activities be reduced to no more than 25 percent of the total. Recognizing the substantial reforms that have been negotiated, the President has proposed legislation, not subject to PAYGO, that would release the funds for obligation. The legislative proposal would increase outlays by \$582 million in 2001 and \$244 million in 2002. This resolution accommo-

dates the increased spending in its estimates of outlays from prior year's appropriations. The conferees direct that if the legislative proposal is included in authorizing legislation, the cost of such legislation up to the amounts included in the fiscal year 2001 and 2002 allocations of the appropriations committee shall not be charged against the allocation of the authorizing committee for purposes of enforcing this resolution.

FUNCTION 250: GENERAL SCIENCE, SPACE AND TECHNOLOGY

Major Programs in Function.—Under current law, spending for Function 250, General Science, Space and Technology, will total \$21.0 billion in BA and \$19.7 billion in outlays for 2001. The General Science, Space and Technology function consists of funds in two major categories: general science and basic research, and space flight, research, and supporting activities. The general science component includes the budgets for the National Science Foundation [NSF], and the fundamental science programs of the Department of Energy [DOE]. The largest component of the function, nearly two thirds of the total, is for space flight, research, and supporting activities of the National Aeronautics and Space Administration [NASA] (except for NASA's air transportation programs, which are included in Function 400).

House Resolution.—The resolution establishes levels of \$22.2 billion in budget authority [BA] and \$21.0 billion in outlays in fiscal year 2002, an increase of 5.7 percent in BA compared with fiscal year 2001. The function totals are \$115.9 billion in BA and \$112.4 billion in outlays over 5 years, and \$247.1 billion in BA and \$240.2 billion in outlays over 10 years. The resolution assumes \$4.5 billion for the National Science Foundation [NSF], a \$56-million increase from 2001. It assumes \$14.5 billion for the National Aeronautics and Space Administration [NASA], a 2-percent increase over 2001. This total allows for the President's recommendations, including increased funds for International Space Station development and operations; a 64-percent increase over 2001 for NASA's Space Launch Initiative; six space shuttle flights a year; and continued funding for safety improvements in NASA.

Senate Amendment.—The Senate amendment sets forth \$22.8 billion in BA and \$21.2 billion in outlays in 2002, and \$240.1 billion in BA and \$232.9 billion in outlays over 2002–2011. The total spending within Function 250 was amended by the following two amendments:

The Senate adopted an amendment that added \$1.441 billion in BA and \$530 million in outlays in 2002 to the function total proposed by President Bush. The amendment assumed an increase of \$674 million for NSF in 2002. The increase is intended to provide additional funding for NSF along a doubling path similar to that of the National Institutes of Health. NASA would also receive an increase of \$518 million, and DOE science would increase by \$469 million in 2002. The amendment would allow funding for all of the President's initiatives in Function 250, as well as address other needs within scientific community. The total assumed increase above the 2001 appropriated level is \$1.661 billion.

The Senate also adopted an amendment related to global climate changes that affected several functional categories, including

Function 150, 250, 270, 300, and 350. In this function, the amendment reflected an increase in BA of \$50 million each year for 10 years, for a total increase of \$500 million in BA from FY2002–2011.

Conference Agreement.—The Conference Agreement assumes \$21.6 billion in BA and \$20.7 billion in outlays in 2002, and \$236.3 billion in BA and \$230.6 billion in outlays over the 2002–2011 period.

FUNCTION 270: ENERGY

Major Programs in Function.—Under current law, spending for Function 270 Energy, will total \$1.2 billion in BA and -\$0.1 billion in outlays for 2001. This Function includes civilian activities of the Department of Energy, the Rural Utilities Service, the power programs of the Tennessee Valley Authority (TVA), and the Nuclear Regulatory Commission (NRC). Mandatory spending in this function contains large levels of offsetting receipts, resulting in net mandatory spending of -\$1.9 billion in BA and -\$3.2 billion in outlays for 2001. Congress provided \$3.1 billion in discretionary BA for 2001.

House Resolution.—The resolution establishes levels of \$835, million in budget authority [BA] and \$-\$234 million in outlays in fiscal year 2002, a decrease of 33 percent in BA compared with fiscal year 2001. The 5-year function totals are \$4.4 billion in BA and \$-\$2.2 billion in outlays; and the 10-year totals are \$14.5 billion in BA and \$598 million in outlays. The resolution assumes the President's proposed \$1.4 billion over 10 years (a \$120-million increase) for the Department of Energy's Weatherization Assistance Program to help low-income families who live in poorly insulated housing or have insufficient heating or cooling systems. It also assumes a total of \$8 million to support the Northeast Heating Oil Reserve that was established because of low heating oil stocks. Finally, in light of past management and security problems, the resolution accommodates the President's efforts to reform the Department of Energy.

Senate Amendment.—The Senate amendment sets forth \$1.676 billion in BA and \$.018 billion in outlays in 2002, and \$17.162 billion in BA and \$2.785 billion in outlays over the 2002–2011 period. The Senate amendment assumes the President's budget with the following Senate adopted amendments to discretionary spending: \$205 million in BA each year over the 2002–2011 period to reduce greenhouse gas emissions, \$450 million in BA in 2002 for Renewable Energy R&D, and \$150 million in BA in 2002 for Fossil Energy R&D. The Senate amendment does not assume the President's proposal for the Arctic National Wildlife Refuge (ANWR).

Conference Agreement.—The Conference Agreement assumes \$1.36 billion in BA and -\$0.02 in outlays in 2002 and \$15.9 billion in BA and \$2.2 billion in outlays over the 2002–2011 period.

FUNCTION 300: NATURAL RESOURCES AND THE ENVIRONMENT

Major Programs in Function.—Under current law, spending for Function 300 Natural Resources and the Environment, will total \$28.8 billion in BA and \$26.4 billion in outlays for 2001. This Function includes funding for water resources, conservation and land management, recreation resources, and pollution control and abate-

ment. Agencies with major program activities within the Function include the Environmental Protection Agency (EPA), the Army Corps of Engineers, the National Oceanic and Atmospheric Administration (NOAA), the Forest Service (within the Department of Agriculture), and the Department of the Interior, including the National Park Service, the Fish and Wildlife Service, the U.S. Geological Survey, the Bureau of Land Management and the Bureau of

Reclamation, among others.

House Resolution.—The resolution establishes levels of \$26.7 billion in budget authority [BA] and \$26.4 billion in outlays in fiscal year 2002, a decrease of 7.3 percent in BA compared with fiscal year 2001. The 5-year function totals are \$137.1 billion in BA and \$136.3 billion in outlays; and the 10-year totals are \$289.3 billion in BA and \$285.3 billion in outlays. The resolution accommodates the President's recommendation to fully fund the Land and Water Conservation [LWC] Fund at \$900 million starting in 2002, an increase of \$356 million over 2001. It also provides for an addition of \$440 million in 2002 as a down payment on eliminating the National Park Service's deferred maintenance backlog, currently pegged at \$4.9 billion. In addition, it assumes more than \$1 billion in EPA grants for States and tribes to administer environmental programs, and a total of \$3.7 billion in funding for the EPA's Operating Program, which comprises the agency's core regulatory, research, and enforcement activities. The resolution would support substantially reducing the backlog of school repairs and maintenance in the Bureau of Indian Affairs, with the goal of eliminating the backlog within 5 years, and assumes increased funding for the Army Corps of Engineers program evaluating proposed development in wetlands. The resolutions also accepts administration's proposed extension of user fee pilot programs in the Forest Service and the National Park Service, but does not include increase in Corps of Engineers recreation fees.

Senate Amendment.—The Senate amendment sets forth \$29.6 billion in BA and \$29.3 billion in outlays in 2002, and \$296.4 billion in BA and \$292.3 billion in outlays over 2002–2011. The Senate amendment assumes the President's budget with the following Senate adopted amendments to discretionary spending: \$250 million in BA and \$199 million in outlays in 2002 to fully fund the Conservation Spending Cap, \$44 million in BA in 2002 for water system improvements, \$1.3 billion in BA and outlays in 2002 for agriculture conservation programs, \$100 million in BA in 2002 to reduce greenhouse gases, \$800 million in BA in 2002 for wastewater infrastructure improvements, and \$100 million in BA in 2002 for the Bureau of Belometrian construction greeners.

2002 for the Bureau of Reclamation construction account.

The Senate amendment assumes mandatory spending of \$350 million in BA and outlays each year over the 2002–2011 period to

address agricultural conservation needs.

Conference Agreement.—The Conference Agreement assumes \$30.4 billion in BA and \$28.7 billion in outlays in 2002, and \$345.7 billion in BA and \$336.8 billion in outlays over the 2002–2011 period. The Conference Agreement accepts the Senate position on the extension of the recreational fee demonstration program. The Conference Agreement assumes mandatory agriculture spending of \$350 million in BA and outlays in 2002. It also assumes a reserve

fund of \$350 million per year in BA and outlays over the 2003-2011 period to be allocated to the Agriculture Committee for conservation programs.

FUNCTION 350: AGRICULTURE

Major Programs in Function.—Under current law, spending for Function 350 Agriculture, is estimated to total \$26.3 billion in budget authority (BA) and \$23.7 billion in outlays for FY 2001. This Function includes funding for federal programs intended to promote the economic stability of agriculture through direct assistance and loans to food and fiber producers; provide regulatory, inspection and reporting services for agricultural markets; and promote research as well as education in agriculture and nutrition.

House Resolution.—The resolution establishes levels of \$19.1 billion in budget authority [BA] in fiscal year 2002, and \$17.5 billion in outlays. The 5-year function totals are \$92.5 billion in BA and \$84.7 billion in outlays; and the 10-year totals are \$172.5 billion in BA and \$157.3 billion in outlays. The resolution accommodates the President's recommendations, including: support of United States Department of Agriculture [USDA] food safety activities, including providing 7,600 meat and poultry inspectors; allocation of conservation assistance to 650,000 landowners, farmers, and ranchers; maintaining funding for priority activities in the Forest Service's wildland fire management plan, including hazardous fuels reduction; redirecting USDA research to provide new emphasis in key areas such as biotechnology, the development of new agricultural products, and improved protection against emerging exotic plant and animal diseases as well as crop and animal pests; and expanding overseas markets for American agricultural products by strengthening USDA's market intelligence capabilities and the Department's expertise for resolving technical trade issues with for-eign trading partners. The resolution contains two reserve funds that would accommodate additional agricultural needs: a fiscal year 2001 reserve fund that could be used for emergency Agricultural Market Transition payments; and a fiscal year 2002 reserve fund that could accommodate a reauthorization of the Federal Agricultural Improvement and Reform Act or additional emergency relief.

Senate Amendment.—The Senate amendment revises the 2001 spending levels. It increases BA and outlays by \$9 billion to \$35.3 and \$32.7 respectively. For 2002, the Senate assumes \$26.2 billion in BA and \$24.5 billion in outlays. Over the ten-year period 2002– 2011, the Senate assumes a total of \$227.9 billion in BA and \$212.8 billion in outlays. The Senate adopted mandatory amendments which increased CCC spending by \$9 billion in BA and outlays in 2001 and a total of \$55 billion in BA and outlays over the 2002-2011 period. The Senate adopted a discretionary amendment which added \$0.045 billion in BA and \$0.041 billion in outlays in 2002 and \$0.45 billion in BA and \$0.446 billion in outlays over the ten-

year period 2002–2011. Conference Agreement.—The Conference Agreement revises the 2001 spending levels. It increases both BA and outlays by \$5.5 billion to \$31.8 billion and \$29.2 billion respectively. For 2002, the Conference Agreement assumes \$26.3 billion in BA and \$24.6 billion in outlays. Over the ten-year period 2002–2011, the agreement assumes a total of \$243.2 billion in BA and \$228.0 billion in outlays. The 2001 and 2002 levels assume \$12.5 billion of new mandatory BA and outlays. This money would be allocated to the Senate and House agriculture authorizing committees. It is assumed that the additional funds for 2001 and 2002 will address low income concerns in the agriculture sector today. For 2003 to 2011, the Conference Agreement assumes increased mandatory BA and outlays totaling \$63 billion to be made available for the extension and revision of the Federal Agriculture Improvement and Reform Act of 1996, which expires in 2002. Fiscal Year 2003 monies may be made available for 2002 crop year support. The money would be placed in a reserve fund for the authorizing committees. This function assumes the necessary funding for the modernization plan of USDA's National Animal Disease Center and National Veterinary Services Laboratory in Ames, IA.

FUNCTION 370: COMMERCE AND HOUSING CREDIT

Major Programs in Function.—Under current law, spending for Function 370, Commerce and Housing Credit, will total about \$3.5 billion in BA and \$0.2 billion in outlays for 2001. Function 370 includes both on-budget and an off-budget (Postal Service) components, but the budget resolution text includes only the on-budget portion. Both on-budget and total spending are shown, however, in the summary tables contained in this Conference Agreement. This budget function includes funding for discretionary housing programs, such as subsidies for single and multifamily housing in rural areas and mortgage insurance provided by the Federal Housing Administration; off-budget net spending by the Postal Service; discretionary funding for commerce programs, such as international trade and exports, science and technology, the census, and small business; and mandatory spending for deposit insurance activities related to banks, savings and loans, and credit unions.

House Resolution.—For on-budget spending in this function, the resolution establishes levels of \$7.4 billion in budget authority [BA] and \$4.4 billion in outlays in fiscal year 2002, an increase of 195 percent in BA compared with fiscal year 2001. The on-budget function totals are \$54.2 billion in BA and \$33.5 billion in outlays over 5 years, and \$128.1 billion in BA and \$84.3 billion in outlays over 10 years. The resolution assumes the President's recommendation that premiums for specified Federal Housing Administration [FHA] programs, such as condominiums, rehabilitation loans, and multifamily loans, are to be increased so that all single-family FHA borrowers pay the same premiums, and that the programs operate without the need for a subsidy.

Senate Amendment.—The Senate amendment does not revise the levels for 2001. For 2002, the resolution provides \$7.7 billion in BA and \$4.5 billion in outlays. Over 10 years, the resolution provides \$128.9 billion in BA and \$85.0 billion in outlays. The Senate amendment does not include the House's assumption of a reduction in fees charged by the Securities and Exchange Commission. Because of an amendment adopted by the Senate that dropped the President's proposal to charge exam fees for state-chartered banks, the Senate amendment is now comparable to the House resolution in this regard. Further, the Senate amendment reflects the Senate

ate's adoption of an amendment to increase spending on the International Trade Administration by \$655 million over 2002–2011 and of another amendment to restore \$264 million in funding in 2002 for programs of the Small Business Administration to offset cuts that had been proposed in the President's budget.

Conference Agreement.—The Conference Agreement does not revise the fiscal year 2001 levels. For 2002, the resolution provides \$10.2 billion in BA and \$6.6 billion in outlays. Over 10 years, it provides \$152.4 billion in BA and \$108.1 billion in outlays.

FUNCTION 400: TRANSPORTATION

Major Programs in Function.—Under current law, spending for Function 400, Transportation, will total \$62.1 billion in BA and \$51.7 billion in outlays for 2001. The function primarily comprises funding for the Department of Transportation, including ground transportation programs, such as the federal-aid highway program, mass transit, motor carrier safety, and the National Rail Passenger Corporation (Amtrak); air transportation through the Federal Aviation Administration (FAA) airport improvement program, facilities and equipment program, research, and operation of the air traffic control system; water transportation through the Coast Guard and Maritime Administration; the Surface Transportation Board; the National Transportation Safety Board; and related transportation safety and support activities within the Department of Transportation. In addition, funds for air transportation programs under the auspices of NASA are included within this function.

House Resolution.—The resolution establishes levels of \$61.0 billion in BA and \$55.6 in outlays in fiscal year 2002; \$298.9 billion in BA and \$299.8 billion in outlays over 5 years; and \$608.1 billion in BA and \$639.6 billion in outlays over 10 years. The resolution accommodates the President's proposal to fully fund the authorized levels provided for highways (\$32.3 billion) and transit (\$6.7 billion) under the Transportation Equity Act for the 21st Century and for the Federal Aviation Administration's operating (\$6.9 billion), capital (\$2.9 billion), and airport grants (\$3.3 billion) programs under the Aviation Investment and Reform Act for the 21st Century. To assist Americans with disabilities in overcoming transportation barriers to work, the resolution assumes the President's \$145-million proposal to fund two new programs under his New Freedom Initiative to increase the ability of individuals with disabilities to integrate into the workforce. The resolution also assumes an increase in Coast Guard operating expenses of \$250 million above the fiscal year 2002 level recommended by the President for fiscal year 2002 and subsequent years. This increase is provided to eliminate Coast Guard vessel and aircraft spare parts problems, to improve personnel training, to fund new Department of Defense entitlements, and to operate drug interdiction assets at optimal levels. (The resolution acknowledged that the Office of Management and Budget's budget submission contained recently identified errors, and indicated conferees would seek to address them.)

Senate Amendment.—The Senate amendment does not revise the 2001 levels. For 2002, the resolution provides \$62.2 billion in BA and \$56.1 billion in outlays. Over 10 years, the resolution provides \$701.6 billion in BA and \$645.8 billion in outlays. The Senate amendment assumes the President's budget plus a Senate adopted amendment to add \$250 million in BA and outlays for the Coast Guard in 2002.

Conference Agreement.—The Conference Agreement does not revise the 2001 levels. For 2002, the resolution provides \$65.0 billion in BA and \$56.2 billion in outlays. Over 10 years, it provides \$694.8 billion in BA and \$655.6 billion in outlays.

FUNCTION 450: COMMUNITY AND REGIONAL DEVELOPMENT

Major Programs in Function.—Under current law, spending for Function 450, Community and Regional Development, will total \$11.2 billion in BA and \$11.4 billion in outlays for 2001. This function reflects programs that provide Federal funding for economic and community development in both urban and rural areas. Funding for disaster relief and insurance—including activities of the Federal Emergency Management Agency—also is provided in this function.

House Resolution.—The resolution establishes levels of \$10.1 billion in budget authority [BA] and \$11.4 billion in outlays in fiscal year 2002, a decrease of 9.8 percent in BA compared with fiscal year 2001. The 5-year totals are \$53.2 billion in BA and \$53.7 billion in outlays; and the 10-year totals are \$113.9 billion in BA and \$108.8 billion in outlays. Consistent with the President's recommendations, the budget assumes continuation of Community Development Block Grant [CDBG] formula funding at the 2001 level. It also assumes that the Rural Housing and Economic Development Program, begun in 1999, will be terminated due to its duplication of other programs, such as CDBGs.

of other programs, such as CDBGs.

Senate Amendment.—For 2002, the Senate amendment sets forth \$11.2 billion in BA and \$11.6 billion in outlays. Over the 2002–2011 ten year period, it assumes \$115.0 billion in BA and \$108.0 billion in outlays. The Senate adopted an amendment to increase by \$108 million Federal Emergency Management Agency (FEMA) funds in 2002. Also adopted was an amendment to increase clean water greats by \$10 billion in 2002.

crease clean water grants by \$1.0 billion in 2002.

Conference Agreement.—The Conference Agreement does not revise the fiscal year 2001 levels. For 2002, it sets forth \$11.9 billion in BA and \$11.7 billion in outlays. Over the 2002–2011 ten year period, it sets forth \$130.7 billion in BA and \$122.8 billion in outlays.

FUNCTION 500: EDUCATION, TRAINING, EMPLOYMENT AND SOCIAL SERVICES

Major Programs in Function.—Under current law, spending for Function 500, Education, Training, Employment and Social Services, will total \$76.9 billion in BA and \$69.8. billion in outlays for 2001. This function includes funding for elementary and secondary, vocational, and higher education; education research and other education activities; job training and employment services; aging services; children and families services; adoption and foster care assistance; and funding for the arts and humanities.

House Resolution.—The resolution establishes levels of \$82.1 billion in budget authority [BA] and \$76.2 billion in outlays in fiscal year 2002, an increase of 6.8 percent in BA compared with fis-

cal year 2001. The 5-year function totals are \$425.6 billion in BA and \$412.7 billion in outlays; and the 10-year totals are \$917.7 bil-

lion in BA and \$891.7 billion in outlays.

The resolution assumes the President's proposal to redirect the \$1.2 billion provided for school renovation, first funded in 2001, allowing States to reallocate the 2001 funds among school renovation, technology, or special education. For 2002, the budget assumes States can use this funding stream for priorities such as special education, help for low-perfoming schools, or accountability reforms.

The resolution also accommodates the President's proposed increase in program spending of the Department of Education by \$4.6 billion, or 11.5 percent, in fiscal year 2002. It provides sufficient funding in elementary and secondary education for the President's "No Child Left Behind" education reform plan. Key initiatives include the following:

—A tripling of reading education funds, to \$900 million in 2002, and a total increase in reading education spending of \$5 bil-

lion over 5 years.

—The provision of \$2.6 billion for States to improve teacher quality through high-quality professional development, recruitment and retention activities.

—A total of \$320 million to help States to develop annual assessments of students, and to establish strong accountability systems; and \$69 million to expand State participation in the National Assessment of Education Progress, so that parents, teachers and policymakers can ensure that students are improving.

-Consolidation and streamlining of existing Federal elemen-

tary and secondary education programs.

The resolution also assumes the following recommendations by the President: an increase of \$137 million for the Impact Aid construction program, which currently receives only \$12.8 million; consolidation and increased funding for teacher training and recruiting; a sum of \$175 million to help charter schools acquire, construct, or renovate facilities; an increase for "character education" from \$9.3 million to \$25 million; an increase for the Troops to Teachers program to \$30 million; an expansion of the teacher student loan forgiveness program by increasing the loan forgiveness limit from \$5,000 to \$17,500 for math and science majors who teach those subjects in high-need schools for 5 years.

To provide fiscal assistance to low-income college students, the budget accommodates the President's proposal to increase the Pell Grant program by \$1 billion. This will increase the maximum

award for all qualifying students to \$3,850.

The budget also assumes an increase of 6.4 percent in funding for historically black colleges and graduate institutions, and Hispanic serving institutions, with a goal of increasing these programs 30 percent by 2005. The resolution also accommodates the President's proposed expansion of programs to protect abused and neglected children under the Safe and Stable Families Act, and provision of education or training vouchers to children aging out of foster care.

The resolution creates a \$1.25-billion reserve fund for the Individuals with Disabilities Education Act [IDEA] Part B grants to

Senate Amendment.—The Senate Amendment does not revise the 2001 levels. For 2002, the Senate provides \$111.9 billion in BA and \$79.4 billion in outlays. Over the ten-year period 2002–2011, the Senate provides a total of \$1,265.4 billion in BA, and \$1,194.1 billion in outlays.

The Senate adopted the following amendments to the Presi-

dent's budget:

—For unspecified education funding, an amendment adding \$8.3 billion in discretionary BA and \$1.0 billion in outlays in 2002, and adding \$242.0 billion in mandatory BA and \$223.6 billion in outlays over the period 2003–2011.

-For IDEA (special education), an amendment adding \$70.0 billion in mandatory BA and \$70.0 billion in outlays over the ten-

year period 2002–2011.

-For the Social Services Block Grant, an amendment adding

\$680 million in mandatory BA and outlays in 2002.

-For education technology, an amendment adding \$628 million in discretionary BA and \$35 million in outlays in 2002.

-For Impact Aid, an amendment adding \$300 million in dis-

cretionary BA and \$150 million in outlays in 2002.

-For children's services, an amendment adding \$271 million in discretionary BA and \$243 million in outlays in 2002.

—For American history education, an amendment adding \$100 million in discretionary BA and \$25 million in outlays in 2002.

Conference Agreement.—The Conference Agreement revises 2001 levels to \$77.0 billion in BA and \$69.9 billion in outlays. For 2002, the Conference Agreement provides \$81.2 billion in BA and \$76.7 billion in outlays. Over the ten-year period 2002–2011, the Conference Agreement provides a total of \$904.0 billion in BA and \$887.6 billion in outlays. The Conferees assume that within these aggregate numbers, the Grants to States program under the Individuals with Disabilities Education Act (IDEA) will receive funds of at least \$7.59 billion in 2002, and that further additional resources for education should be focused on this program.

FUNCTION 550: HEALTH

Major Programs in Function.—Under current law, spending for Function 550, Health, will total \$180.1 billion in BA and \$173.0 billion in outlays for 2001. The major programs in this function include Medicaid, the State Children's Health Insurance Program, health benefits for federal workers and retirees, the National Institutes of Health, the Food and Drug Administration, the Health Resources Services Administration, Indian Health Services, the Centers for Disease Control and Prevention, and the Substance Abuse and Mental Health Services Administration.

House Resolution.—The resolution establishes levels of \$204.0 billion in BA and \$201.1 billion in outlays in fiscal year 2002, an increase of 11.7 percent in BA compared with fiscal year 2001.

The function totals are \$1.20 trillion in BA and \$1.19 trillion in outlays over 5 years, and \$2.86 trillion in BA and \$2.84 trillion in outlays over 10 years. Funding in the resolution accommodates the President's proposal to double the National Institutes of Health [NIH] 1998 funding level of \$13.6 billion by 2003. To accomplish this, the 2002 budget assumes \$23.1 billion for NIH, a \$2.8 billion increase above the 2001 level. To strengthen the health care safety net, the budget assumes the President's \$124-million increase for community health centers. The budget also assumes \$8.3 billion over 10 years for the enactment of H.R. 600, the Family Opportunity Act of 2001. Under the Act, States would have the option to expand Medicaid coverage for children with special needs, allowing families of disabled children with the opportunity to purchase coverage under the Medicaid program for such children.

Finally, Function 550 assumes \$43.1 billion (fiscal years 2002–2005) of the President's proposed Medicare reform, including the Immediate Helping Hand Prescription Drug Plan. (The costs for fiscal years 2006 through 2011 are reflected in Function 570.) The resolution also assumes the outlay effect of the President's proposed refundable health care tax credits, and the impact of the extension of an OBRA 1990 provision limiting Department of Veterans Affairs [VA] pensions for Medicaid recipients in nursing

homes.

Senate Amendment.—The Senate amendment revises 2001 BA and outlays by \$2.5 billion for the President's Immediate Helping Hand prescription drug program for seniors. The amendment sets forth \$216.1 billion in BA and \$213.2 billion in outlays in 2002, and \$2,938.3 billion in BA and \$2,914.4 billion in outlays over 2002–2011.

The Senate amendment as introduced assumed the President's budget for both mandatory and discretionary spending. The following provisions were added through floor amendments. For mandatory spending, an additional \$28 billion was added over 2002–2004 for health spending for the uninsured. A reserve fund of \$200 million in 2002 and \$7.9 billion over 10 years was included for the Family Opportunity Act. In discretionary spending, an additional \$700 million was assumed for NIH spending in 2002. The Indian Health Service was increased by \$67.3 billion over 10 years. Budget authority for the FDA was increased by \$40 million in 2002 and \$400 million over 10 years. Amendments were adopted to increase funding for graduate medical education at children's hospitals by \$50 million in 2002 and to provide an additional \$136 million in 2002 for both graduate medical education and consolidated health centers

Conference Agreement.—The Conference Agreement does not revise the 2001 levels. For 2002, the resolution provides \$198.8 billion in BA and \$196.7 billion in outlays. Over 10 years, it provides

\$2,773.8 billion in BA and \$2,757.1 billion in outlays.

Under the Conference Agreement, funding for the President's Immediate Helping Hand prescription drug proposal (\$43.1 billion over 2002–2005 plus an additional \$2.5 billion in 2001) was moved to Function 570 (Medicare). The Conference Agreement includes a reserve fund for the Family Opportunity Act of \$227 million in 2002 and \$8.3 billion over 10 years. The function totals also include a reserve fund of \$28 billion over 10 years for additional health spending for the uninsured; the budget levels and aggregates in this function assume that these funds will be spent over the 2002–

2004 period. This reserve fund can be used for either direct spending or revenue changes associated with legislation to improve health insurance coverage. The Conference Agreement also assumes Medicaid Upper Payment Limit savings of \$11.7 billion over 10 years.

FUNCTION 570: MEDICARE

Major Programs in Function.—Under current law, spending for Function 570, Medicare, will total \$217.5 billion in BA and \$217.7 billion in outlays for 2001. Medicare provides health insurance coverage for persons over age 65 and qualified disabled workers.

erage for persons over age 65 and qualified disabled workers.

House Resolution.—The resolution establishes levels of \$229.1 billion in budget authority [BA] and outlays in fiscal year 2002, an increase of 5.3 percent in BA compared with fiscal year 2001. The function totals are \$1.34 trillion in BA and \$1.33 trillion in outlays over 5 years, and \$3.31 trillion in BA and outlays over 10 years. As proposed in the President's budget, the budget resolution assumes \$153 billion over 10 years for Medicare Reform, including the Immediate Helping Hand Prescription Drug Plan. This total is shared by Function 550 and Function 570; Function 570 incorporates \$109.9 billion of the total over 10 years. The budget is consistent with the provisions of the Social Security and Medicare Lock-Box Act of 2001, which stipulates that the Medicare Hospital Insurance [HI] surplus can be used only for debt reduction or Medicare reform. The resolution establishes a reserve fund that could be used to accommodate a more expanded Medicare reform/prescription drug proposal. It also establishes a general purpose reserve fund that could address Medicare initiatives.

Senate Amendment.—The Senate amendment does not revise 2001 levels. For 2002, the amendment provides \$229.1 billion in BA and outlays. Over 10 years, the amendment provides \$3,308.0 billion in BA and \$3,307.6 billion in outlays for this function, the same as the House resolution.

The Senate amendment as introduced assumed the President's budget for both mandatory and discretionary spending. The following provisions were added through floor amendments. A reserve fund was adopted that allows for additional spending for Medicare reform and prescription drugs that goes beyond the \$153 billion over 10 years already included in the functional totals and budget aggregates. (This amount includes \$43.1 billion in Function 550 and \$109.9 billion in Function 570.) The amount allocated from the reserve fund will be determined by the Chairman of the Senate Budget Committee using a Congressional Budget Office cost estimate of the President's Medicare reform proposal or a comparable proposal submitted by the Committee on Finance. In no case will the amount exceed \$300 billion over 10 years (including the \$153 already reflected in the budget totals). The Senate amendment also includes a reserve fund of \$13.7 billion over 10 years for additional Medicare home health spending.

Medicare home health spending.

Conference Agreement.—The Conference Agreement does not revise 2001 levels. For 2002, the resolution provides \$229.2 billion in BA and \$229.1 billion in outlays. Over 10 years, the resolution provides \$3,516.1 billion in BA and \$3,515.7 billion in outlays for this function.

The Conference Agreement includes a reserve fund of up to \$300 billion for Medicare reform and a prescription drug benefit. The amount allocated from the reserve fund will be determined by the Chairmen of the Budget Committees of the House and Senate. The resolution also includes a reserve fund of \$13.7 billion over 10 years for additional Medicare home health spending. This reserve fund is to be used to finance the repeal of the 15% reduction in Medicare home health payments, currently scheduled to take effect on October 1, 2002.

FUNCTION 600: INCOME SECURITY

Major Programs in Function.—Under current law, spending for Function 600, Income Security, will total \$255.9 billion in BA and \$256.9 billion in outlays for 2001. This function contains: (1) major cash and in-kind means-tested entitlements; (2) general retirement, disability, and pension programs excluding Social Security and Veterans' compensation programs; (3) federal and military retirement programs; (4) unemployment compensation; (5) low-income housing programs; and (6) other low-income support programs. This last category includes Temporary Assistance to Needy Families (TANF), Supplemental Security Income (SSI), and spending for the refundable portion of the Earned Income Credit (EIC).

House Resolution.—The resolution establishes levels of \$271.5 billion in budget authority [BA] and \$272.1 billion in outlays in fiscal year 2002, an increase of 6 percent in BA compared with fiscal year 2001. The function totals are \$1.47 trillion in BA and outlays over 5 years, and \$3.21 trillion in BA and \$3.20 trillion in outlays over 10 years. Consistent with the President's budget, the resolution accommodates continued State innovation, and the mobilization of private-sector, corporate, and faith-based sources, for addressing the needs of low-income Americans—a process that began with the historic 1996 welfare reform law. In particular, the budget proposes a number of initiatives to encourage more charitable giving to community organizations that are effectively helping disadvantaged Americans to improve their lives and increase their families' well-being. Other initiatives are intended to strengthen low-income families and to address the needs of children caught in the Nation's foster care system. The budget provides sufficient funding to renew all expiring public housing contracts, and adds funding for 34,000 new section 8 vouchers. Additionally, the budget provides new funding to increase home-ownership among low-income families. Beyond these priorities, the focus in fiscal year 2002 will be to improve management of HUD's programs, several of which have been designated among the General Accounting Office's "High Risk" programs, vulnerable to substantial amounts of fraud and mismanagement.

Other assumptions of the resolution are the following:

—Providing \$1.4 billion for Low-Income Home Energy Assistance Program [LIHEAP] funding to help low-income families heat their homes.

—Funding the Special Supplemental Nutrition Program for Women, Infants and Children [WIC] at 7.25 million individuals per month, maintaining current program level.

—Maintaining current law policies for the Food Stamp Program, which will result in \$20 billion in outlays for benefits and program administration in fiscal year 2002.

The resolution also accommodates the outlay effects related to

the President's refundable tax proposals.

Senate Amendment.—The Senate amendment does not revise 2001 levels. For 2002, the resolution provides \$278.8 billion in BA and \$274.9 billion in outlays. Over 10 years, the resolution provides \$3,210.0 billion in BA and \$3,194.5 billion in outlays. The Senate adopted three amendments to the President's budget. In mandatory funds for 2002, the Senate amendment includes \$319 million to extend TANF supplemental grants. In discretionary funds for 2002, the Senate amendment includes an additional \$2.6 billion for Low Income Home Energy Assistance and \$870 million for child care. The remaining difference between the House resolution and the Senate amendment is due to the Senate's treatment of advance appropriations and the greater amount of BA and outlays provided in the House resolution for the refundable portion of tax credits.

Conference Agreement.—The Conference Agreement does not revise 2001 levels. For 2002, the resolution provides \$273.8 billion in BA and \$272.1 billion in outlays. Over 10 years, it provides \$3,222.5 billion in BA and \$3,206.7 billion in outlays. The Conference Agreement adopts the Senate amendment regarding TANF

supplemental grants.

FUNCTION 650: SOCIAL SECURITY

Major Programs in Function.—Under current law, spending for Function 650, Social Security, will total \$435.2 billion in BA and \$433.1 billion in outlays for 2001. This function includes Social Security benefits and administrative expenses. Under provisions of the Budget Enforcement Act, Social Security tust funds are off-budget. The figures below reflect the on-budget portions of this function, primarily payments from the general fund to the trust funds to credit the trust funds for income taxes collected on Social Security benefits. Both on-budget and off-budget spending are shown, however, in the summary tables contained in the statement of managers accompanying the Conference Agreement.

House Resolution.—For on-budget spending in this function, the resolution establishes levels of \$11.0 billion in budget authority [BA] and outlays in fiscal year 2002, an increase of 12.2 percent in BA compared with fiscal year 2001. The on-budget function totals are \$62.8 billion in BA and \$62.7 billion in outlays over 5 years, and \$150.9 billion in BA and outlays over 10 years. The resolution supports the President's approach to Social Security reform

through the following specific measures:

—It assumes provisions of the Social Security and Medicare Lock-Box Act of 2001 (H.R. 2), recently passed by the House, which prohibits using Social Security surpluses for any purpose other than debt reduction or Social Security reform.

—It assumes the President's proposal to provide \$7.7 billion for the SSA, an increase of \$456 million, or 6.3 percent, above fiscal year 2001. The increase will allow SSA to process 100,000 more initial disability claims in 2002 than in 2001.

—It makes no changes in current Social Security benefits or taxes.

Senate Amendment.—The Senate amendment does not revise 2001 on-budget totals of \$9.8 billion in BA and outlays. For 2002, the resolution assumes \$10.9 billion in both BA and outlays. Over 10 years, the resolution provides \$140.0 billion in both BA and outlays.

The President's budget assumes no changes to Social Security benefits. Indirectly, however, the tax cut proposal would decrease both on-budget spending and the trust fund surplus. The President's tax proposal would reduce marginal income rates, thereby decreasing the amount of income taxes paid on Social Security benefits. This reduces on-budget payments from the general fund to the trust funds to credit the trust funds for income taxes paid on Social Security benefits by \$11 billion over 10 years. The difference between the House resolution and the Senate amendment is that the House holds the Social Security trust funds harmless for the impact of the tax cut.

Conference Agreement.—The Conference Agreement does not revise 2001 on-budget totals. The Senate recedes to the House and agrees to hold the trust funds harmless for the impact of any tax cuts resulting from this agreement. For 2002, the Conference Agreement assumes \$11.0 billion in both BA and outlays. Over 10 years, it provides \$150.9 billion in BA and \$150.9 billion in outlays.

FUNCTION 700: VETERANS BENEFITS AND SERVICES

Major Programs in Function.—Under current law, spending for Function 700 Veterans Benefits and Services, will total \$46.7 billion in BA and \$45.9 billion in outlays for 2001. This budget function includes income security needs of disabled veterans, indigent veterans, and survivors of deceased veterans through compensation benefits, pensions, and life insurance programs. Major education, training, and rehabilitation and readjustment programs include the Montgomery GI Bill, the Veterans Educational Assistance program, and the Vocational Rehabilitation and Counseling program. Veterans can also receive guarantees on home loans. Roughly half of all spending in this function is for the Veterans Health Administration, which is comprised of hospitals, nursing homes, domiciliaries, and outpatient clinics.

House Resolution.—The resolution establishes levels of \$52.3 billion in BA and \$51.6 billion in outlays in fiscal year 2002, an increase of 12 percent in BA compared with fiscal year 2001. The function totals are \$278.7 billion in BA and \$276.5 in outlays over 5 years, and \$594.0 billion in BA and \$589.8 billion in outlays over 10 years.

The budget assumes the enactment of veterans' burial benefits enhancements in H.R. 801, the Veterans' Opportunity Act of 2001. It also assumes increases in mandatory spending for Montgomery GI Bill education benefits improvements. The budget assumes the permanent extension of several expiring provisions of existing law pertaining to veterans benefits. These include IRS income verification for means-tested veterans and survivor benefits; limiting VA pension to Medicaid recipients in nursing homes; and continuing current housing loan fees.

Senate Amendment.—The Senate amendment assumes \$53.8 billion in BA and \$53.1 billion in outlays in 2002, and \$600.6 billion in BA and \$596.2 billion in outlays over 2002–2011. The Senate adopted two amendments to increase funding for Veterans Medical Care. The first amendment added \$1.718 billion in BA each year from 2002 to 2011 and the second amendment added, \$967 million in BA for 2002.

Conference Agreement.—For 2002, it sets forth \$51.5 billion in BA and \$50.9 billion in outlays. Over 10 years, it provides \$605.4

billion in BA and \$600.9 billion in outlays.

The agreement also assumes an increase in funding in mandatory spending for improvements to the Montgomery GI Bill and veterans burial benefits. The agreement also assumes an extension of several expiring provisions of the Omnibus Budget Reconciliation Act of 1990.

FUNCTION 750: ADMINISTRATION OF JUSTICE

Major Programs in Function.—Under current law, spending for Function 750, Administration of Justice, will total \$30.6 billion in BA and \$30.0 billion in outlays for 2001. This function provides funding for federal law enforcement activities. These activities include criminal investigations by the Federal Bureau of Investigation and the Drug Enforcement Administration, and border enforcement and the control of illegal immigration by the Customs Service and the Immigration and Naturalization Service. Also funded through this function are the federal courts, federal prison operation and construction, and criminal justice assistance.

House Resolution.—The resolution establishes levels of \$30.9 billion in budget authority [BA] and \$30.3 billion in outlays in 2002, an increase of 1.0 percent in BA compared with fiscal year 2001. The function totals are \$166.6 billion in BA and \$166.5 billion in outlays over 5 years, and \$359.3 billion in BA and \$356.8 billion in outlays over 10 years. The resolution accommodates the President's proposals to increase funding for the Drug Enforcement Agency by 9 percent; the Federal Bureau of Investigation by 8 percent; the Federal Bureau of Prisons by 8 percent; the U.S. Attorneys by 7 percent; and to hire and train 550 new Border Control

agents.
Senate Amendment.—For 2002, the resolution sets forth \$32.4 billion in BA and \$31.8 billion in outlays. Over the 2002–2011 ten year period, it sets forth \$360.8 billion in BA and \$358.3 billion in outlays. These levels reflect adoption of an amendment to increase Department of Justice state and local law enforcement assistance grant programs by \$1.5 billion in 2002.

Conference Agreement.—The Conference Agreement sets forth \$32.4 billion in BA and \$31.4 billion in outlays for 2002. Over the 2002–2011 ten year period, the agreement sets forth \$378.5 billion in BA and \$374.8 billion in outlays.

FUNCTION 800: GENERAL GOVERNMENT

Major Programs in Function.—Under current law, spending for Function 800 General Government, will total \$16.3 billion in BA and \$16.1 billion in outlays for 2001. This function consists of the activities of the Legislative Branch, the Executive Office of the

President, U.S. Treasury fiscal operations (including the Internal Revenue Service), personnel and property management, and general purpose fiscal assistance to states, localities, and U.S. territories.

House Resolution.—The resolution establishes levels of \$16.7 billion in budget authority [BA] and \$16.3 billion in outlays in fiscal year 2002, an increase of 2.2 percent in BA compared with fiscal year 2001. The function totals are \$84.2 billion in BA and \$83.0 billion in outlays over 5 years, and \$176.7 billion in BA and \$173.4 billion in outlays over 10 years.

Senate Amendment.—The Senate amendment does not revise the 2001 levels. For 2002, the resolution assumes \$16.6 billion in BA and \$16.3 outlays. Over 10 years, the resolution provides \$176.7 billion in BA and \$173.4 billion in outlays.

Conference Agreement.—The Conference Agreement does not revise the 2001 levels. For 2002, the Conference Agreement assumes \$16.5 billion in both BA and \$16.2 billion outlays. Over 10 years, it provides \$183.2 billion in BA and \$179.5 billion in outlays.

FUNCTION 900: NET INTEREST

Major Programs in Function.—Under current law, on-budget spending for Function 900, Net Interest, will total \$254.8 billion in BA and outlays for 2002. Net interest is the interest paid for the federal government's borrowing minus the interest income received by the federal government. Net interest includes both on-budget and off-budget components, but the budget resolution text includes only the on-budget portion. Both on-budget and total interest spending are shown, however, in the summary tables contained in the statement of managers accompanying the Conference Agreement. Interest is a mandatory payment, with no discretionary component.

House Resolution.—The accounting of net interest in the budget includes only the on-budget component of interest spending. This spending declines at a relatively steady but moderate pace from \$274 billion in 2001 to \$219 billion in 2011. But even this decline understates—by significant amounts—the benefits to taxpayers of the debt reduction incorporated in this budget. When off-budget interest is taken into account (the increasing Federal credit accruing to the Social Security Trust Fund surplus in the form of government IOUs, and entered as negative spending), the overall net interest spending of the Federal Government is being virtually eliminated. It declines from \$205 billion in 2001 to just \$21 billion. in 2011.

Senate Amendment.—The Senate amendment revises the 2001 on-budget levels to \$275.5 billion in BA and outlays. For 2002, it sets forth on-budget levels of \$262.7 billion in BA and outlays. Over ten years, it provides on-budget amounts of \$2,440.3 billion in BA and outlays.

Conference Agreement.—The Conference Agreement revises the 2001 on-budget levels to \$275.5 billion in BA and outlays. For 2002, it sets forth on-budget levels of \$262.2 billion in BA and outlays. Over ten years, it provides on-budget amounts of \$2,425.7 billion in BA and outlays.

FUNCTION 920: ALLOWANCES

Major Programs in Function.—Under current law, spending for Function 920, Allowances, will total -\$0.5 billion in BA and -\$0.3 billion in outlays for 2001. This function usually displays the budgetary effects of proposals that cannot be easily distributed across other budget functions. In the case of 2001, it reflects the 0.22% across-the-board cut that was enacted in the Omnibus Consolidated and Emergency Supplemental Appropriations for Fiscal Year 2001. But CBO could not display those cuts by account and by function until the Administration could display how the cuts would be implemented in the release of the full President's budget request.

In past years, Function 920 has also included total savings or costs from proposals associated with emergency spending or proposals contingent on possible future events that have uncertain chances of occurring. Most recently, in the Senate amendment and Conference Agreement on budget resolutions for both 2001 and 2002, the figures expressed in the budget resolution text (as well as the summary tables) for all other budget functions reflect the total level of discretionary spending contemplated by the budget resolution (e.g., as described in section 203 of the Conference Agreement on the 2002 budget). These levels are higher than the statutory cap on discretionary spending in place for those years. But because a budget resolution would be out of order in the Senate if it contains a level of discretionary spending higher than the statutory cap, the figures in the budget resolution text in Function 920 have had to reflect a negative entry that reduces the net level of discretionary spending from the contemplated level (as aggregated across all other budget functions) to the statutory level. The summary tables, however, omit this negative entry for Function 920 so that their aggregates reflect the levels ultimately intended by the resolution.

House Resolution.—For discretionary spending, the budget resolution calls for \$5.0 billion in budget authority [BA] and \$1.8 billion in outlays in fiscal year 2002. The 5-year spending totals are \$29.1 billion in BA and \$22.4 billion in outlays; and the 10-year totals are \$64.0 billion in BA and \$55.5 billion in outlays. There is no mandatory spending in this function.

The funds identified constitute primarily a set-aside fund for unanticipated emergency needs during the fiscal year.

Senate Amendment.—The Senate amendment revises the 2001 levels to \$80.5 billion in BA and \$80.7 billion in outlays in 2001, reflecting the Senate's adoption of an amendment to further increase a tax refund for that year. For 2002, the resolution sets forth -\$6.1 billion in BA and -\$8.6 billion in outlays. The resolution provides -\$15.9 billion in BA and -\$23.1 billion in outlays over 2002–2010. These figures (as shown in the summary tables) reflect the effect of 13 amendments adopted by the Senate that sought to suggest an increase in spending in other functions and that appeared to "offset" such increased spending by bookkeeping the same amount with a negative value in Function 920. These figures do not include the entry necessary to reduce the overall discretionary level to the statutory cap.

Conference Agreement.—The Conference Agreement revises the 2001 levels to \$84.5 billion in BA and \$84.7 billion in outlays. For 2002, the resolution provides -\$0.7 billion in BA and -\$0.6 billion in outlays. Over 10 years, it provides -\$7.2 billion in BA and -\$7.7 billion in 23 outlays. Regarding the language adopted by the Senate amendment (included in the resolution text setting forth levels for this function) that directed how the tax rebate for 2001 was to be provided, the Senate receded to the House.

FUNCTION 950: UNDISTRIBUTED OFFSETTING RECEIPTS

Major Programs in Function.—Under current law, receipts in Function 950, Undistributed Offsetting Receipts, will total about \$46.2 billion (negative BA and outlays) for 2001. Function 950 includes both on-budget and off-budget components, but the budget resolution text includes only the on-budget portion. Both on-budget and total receipts are shown, however, in the summary tables contained in this Conference Agreement. This function records offsetting receipts (receipts, not federal revenues or taxes, that the budget shows as offsets to spending programs) that are too large to record in other budget functions. Such receipts are either intrabudgetary (a payment from one federal agency to another, such as agency payments to the retirement trust funds) or proprietary (a payment from the public for some type of business transaction with the government). The main types of receipts recorded as "undistributed" in this function are: the payments federal agencies make to retirement trust funds for their employees, payments made by companies for the right to explore and produce oil and gas on the Outer Continental Shelf, and payments by those who bid for the right to buy or use the public property or resources, such as the electromagnetic spectrum.

House Resolution.—The resolution calls for -\$42.3 billion in budget authority [BA] and outlays in fiscal year 2002, a decrease of 10.6 percent in BA compared with fiscal year 2001, (or an increase of 10.6 percent in receipts compared with fiscal year 2001). The 5-year function totals are -\$239.8 billion in BA and outlays; and the 10-year totals are -\$492.3 billion in BA and outlays.

These totals comprise entirely of mandatory spending. There is

no discretionary spending in this function.

The resolution does not assume lease bonuses from the Arctic National Wildlife Refuge or an analog spectrum license fee or other spectrum offsets. It also assumes permanent extension of the Balanced Budget Act [BBA] provision that increased, by 1.51 percentage points, Federal agency contributions to the Civil Service Retirement and Disability Trust Fund [CSRDF] on behalf of their CSRS-participant employees. That provision had been scheduled to sunset after fiscal year 2002.

Senate Amendment.—The Senate amendment does not revise the 2001 levels. For 2002, the resolution provides -\$38.8 billion in BA and outlays. Over 10 years, the resolution provides -\$495.7 billion in BA and outlays. The Senate amendment is the same as the House resolution, except that it reflects both the President's proposals to delay certain spectrum auctions and to impose a fee on broadcasters using spectrum channels for analog broadcasts to encourage the transition to digital television.

Conference Agreement.—The Conference Agreement does not revise the 2001 levels. For 2002, the resolution provides —\$38.8 billion in BA and outlays. Over 10 years, it provides —\$494.1 billion in BA and outlays. The conferees agree to the President's proposal to delay certain spectrum auctions that was assumed in the Senate amendment, but do not agree to the President's proposal for an analog lease fee.

REVENUES

Federal revenues are taxes and other collections from the public that result from the government's sovereign or governmental powers. Federal revenues include individual income taxes, corporate income taxes, social insurance taxes, excise taxes, estate and gift taxes, customs duties and miscellaneous receipts (which include deposits of earnings by the Federal Reserve System, fines, penalties, fees for regulatory services, and others).

Under current law, federal tax collections are projected to total

Under current law, federal tax collections are projected to total \$28 trillion over the next ten years. This year, total revenues are projected to equal 20.7 percent of GDP, slightly below the World War II record level of 20.9 percent. Over the projection period 2002–2011, under current law, total revenues are projected to average 20.3 percent of GDP, far above historical averages for any time

period, including times of war.

House Resolution.—The House resolution provides for \$1.62 trillion in tax reduction over the next 10 years. This level would accommodate the President's priority tax cut proposals: reducing marginal tax rates, doubling the per-child tax credit; providing relief from the marriage penalty, and providing death tax relief. It also provides for additional tax reduction, subject to the discretion of the Committee on Ways and Means. Such measures might include charitable deduction expansion; refundable tax credits for private health insurance; Education Savings Account expansion and other education provisions; Individual Retirement Account [IRA] increases and other pension reform; and permanent extension of the research and development [R&D] tax credit. (The refundable elements of the President's tax proposals, which are treated as spending, appear in the functional areas to which they apply.) It also assumes, but does not reconcile, the revenue effect of a proposed reduction in fees levied by the Securities and Exchange Commission, and a requirement that the Federal Reserve pay interest on deposits at the Reserve. The resolution also establishes a reserve fund for further tax reduction should the Congressional Budget Office's summer update indicate additional non-Social Security surpluses. The reserve fund could allow for measures such as extension of Medical Savings Accounts, repeal of transportation deficit reduction fuel taxes, and reduction of the capital gains rate. Senate Amendment.—The Senate amendment revises the 2001

on-budget revenue level to \$1,630.3 billion. It sets forth on-budget revenues of \$1,644.8 billion in 2002, and \$20,007.1 billion over the ten years 2002–2011. The Senate amendment assumes a tax reduction, relative to the CBO baseline, of \$1,188.1 billion over the period 2002–2011, about \$450 billion less than the tax relief assumed in the House resolution. The Senate amendment includes an allowance (in Function 920) for a surplus refund of up to \$85 billion in

2001. The refund represents about 88 percent of the \$96 billion non-Social Security, non-Hospital Insurance surplus projected under current law for 2001. The tax relief assumed in the Senate amendment represents just four percent of all projected revenues over the next ten years, and less than one percent of GDP over the

next ten years.

Conference Agreement.—The Conference Agreement includes language for reconciliation of tax relief including a surplus refund of \$1,350 billion over the period 2001–2011. In addition, the Conference Agreement accepts the House position to assume a one-year extension of tax provisions expiring in 2001, legislation to reduce SEC fees, and legislation to permit the Federal Reserve System to pay interest on reserve balances. These three provisions would not be reconciled, and are assumed to reduce revenues by \$19 billion over ten years. The total amount of tax relief, surplus refund, and other revenue changes assumed in the Conference Agreement, both reconciled and non-reconciled, is \$1,369 billion over the 2001–2011 period.

Debt Levels

Debt held by the public peaked at \$3.773 trillion in 1997. At the end of 2001, debt held by the public is projected to be \$3.243 trillion, \$530 billion lower than just four years ago. This is a reduc-

tion of 14 percent from peak levels.

The table on the following page shows the levels of debt held by the public resulting from the policies assumed in the Conference Agreement. The policies assumed in the Conference Agreement result in a reduction in debt in every year through 2011 and total debt reduction of \$2.425 trillion from the end of 2001 through the end of 2011. Debt held by the public falls to 4.8 percent of GDP, its lowest level since 1916, prior to World War I.

The Conference Agreement proposals result in retiring the maximum amount of public debt that can reasonably be retired. Under the budget resolution, the debt remaining in 2010 and 2011 is considered (by CBO's estimates) to be the minimum debt level. It consists mostly of marketable bonds that will not have matured and that will be too expensive to buy back, savings bonds, and special bonds for State and local governments.

2002 Budget Resolution

[\$ billions]

Debt Held by the Public: 2001—3,243.2; 2002—3,037.9; 2003—2,810.7; 2004—2,563.6; 2005—2,303.1; 2006—2,022.5; 2007—1,702.9; 2008—1,350.0; 2009—947.3; 2010—878.0; 2011—818.0.

RECONCILIATION INSTRUCTIONS

Under section 310(a) of the Budget Act, the budget resolution may include directives to the committees of jurisdiction to make revisions in law necessary to accomplish a specified change in spending or revenues. If the resolution includes directives to only one committee of the House or Senate, then that committee is required to directly report to its House legislative language of its design that would implement the spending or revenue changes provided for in the resolution. Any bill considered pursuant to a reconciliation instruction is subject to special procedures set forth in sections 310 and 313 of the Budget Act.

House resolution

Section 4 provides for five different reconciliation bills. It contains directives to the Ways and Means Committee to report three tax-only bills to the floor by May 2nd, May 23rd, and June 20th of fiscal year 2001. Additional directives to the Ways and Means and the Energy and Commerce Committees are designed to allow those committees to reform the Medicare program and provide a prescription drug benefit. The Medicare-related legislation must be submitted to the House Budget Committee no later than July 24, 2001. An additional omnibus bill will be composed of submissions from six different committees that will contain both spending and revenue changes. These Committees are required to submit their recommendations to the Budget Committee by September 11, 2001.

Senate amendment

The Senate amendment provides a reconciliation instruction to the Senate Committee on Finance to reduce revenues for the period of fiscal years 2001 through 2011 by not more than the amount of revenue reductions set out in the revenue aggregates in the resolution. It also instructs the Committee on Finance to increase outlays by not more than \$60 billion for the period of fiscal years 2001 through 2011. This reconciliation instruction was added by an amendment offered by Senator Domenici. The reduction in the revenue aggregates plus the \$60 billion in outlays would permit up to \$1.248 trillion in "tax relief" over this 11-year period.

Conference agreement

The Conference Agreement provides a reconciliation instruction to the House Committee on Ways and Means and to the Senate Committee on Finance to report, by May 18, 2001, legislation to reduce revenues by not more than \$1,250 billion for the period of fiscal years 2001 through 2011. It also instructs the House Committee on Ways and Means and the Senate Committee on Finance to report, by May 18, 2001, legislation to increase outlays by not more than \$100 billion for the period of fiscal years 2001 through 2011. The total reconciliation instruction to both the House Committee on Ways and Means and the Senate Committee on Finance is for \$1,350 billion including a \$100 billion economic stimulus package to be distributed over the next two years.

ALLOCATIONS

As required in section 302 of the Budget Act, the joint statement of the managers includes an allocation, based on the Conference Agreement, of total budget authority and total budget outlays among each of the appropriate House and Senate committees.

The allocations are as follows:

ALLOCATIONS OF SPENDING AUTHORITY TO HOUSE COMMITTEES

Appropriations Committee

(In millions of dollars)

		2001	2002
0 10 1	D.4	044.070	050 540
General Purpose *	BA	641,979	659,540
	OT	615,529	647,780
Highways *	BA		
	OT	26,920	28,489
Mass Transit *	BA		
	OT	4,639	5,275
Conservation *	BA		1,760
	OT		1,232
Total Discretionary Action	BA	641,979	661,300
	OT	647,088	682,776
Current Law Mandatory	BA	332,768	357,786
	OT	316,432	350,418

^{* -} Shown for display purposes only.

ALLOCATIONS OF SPENDING AUTHORITY TO HOUSE COMMITTEES COMMITTEES COMMITTEES

		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011 2	Total 2002-2006 20	al 2002-2011
Agriculture Committee														
Current Law	BA	21,035	14,020	3,570	3,436	3,486	3,537	3,580	3,362	3,855	3,997	4,062	28,049	46,905
	М	17,238	10,701	19	÷	ထု	33	38	-284	361	720	830	10,782	12,447
Discretionary Action	BA	5,500	7,350	0	0	0	0	0	0	0	0	0	7,350	7,350
	Ы	5,500	7,350	0	0	0	0	0	0	0	0	0	7,350	7,350
Reauthorizations	BA	0	0	30,479	31,321	31,777	31,732	30,897	30,574	31,331	31,972	32,579	125,309	282,662
	Ы	0	0	29,137	31,222	31,690	31,654	30,825	30,507	31,268	31,918	32,533	123,703	280,754
Total	ΒĄ	26,535	21,370	34,049	34,757	35,263	35,269	34,477	33,936	35,186	35,969	36,641	160,708	336,917
	М	22,738	18,051	29,204	31,211	31,682	31,687	30,863	30,223	31,629	32,638	33,363	141,835	300,551
Armed Services Committee														
Current Law	BA	50,884	52,630	59,578	61,763	63,987	66,156	68,382	70,624	72,894	75,262	77,684	304,114	668,960
	Ы	50,761	52,536	59,494	61,675	63,905	96,070	68,293	70,535	72,806	75,177	77,599	303,680	968,090
Discretionary Action	BA	0	146	106	74	43	53	=	-	2	တ	9	398	440
	М	0	146	106	74	43	53	Ξ	F	S	တ	9	398	440
Total	BA	50,884	52,776	59,684	61,837	64,030	66,185	68,393	70,635	72,899	75,271	77,690	304,512	669,400
	10	50,761	52,682	29,600	61,749	63,948	66'099	68,304	70,546	72,811	75,186	77,605	304,078	668,530
Financial Services Committee														
Current Law	æ	9,629	6,697	6,978	6,404	6,189	5,904	5,833	5,668	5,637	5,737	5,865	32,172	60,912
	Ы	4,149	1,366	1,228	763	187	-710	-886	-1,092	-1,147	-1,196	-1,245	2,834	-2,732
Committee on Education and the	ne Workfo	ice												
Current Law	₩	5,408	5,698	4,774	4,123	5,099	5,302	5,396	5,498	5,624	5,752	5,867	24,996	53,133
	Ь	4,544	5,049	4,627	4,137	4,519	4,844	4,901	4,997	5,116	5,236	5,342	23,176	48,768
Discretionary Action	8 8	S	S	2	5	7	10	9	9	9	9	9	32	82
	T0	S	S	5	2	7	10	10	10	9	9	9	32	82
Reauthorizations	BA	0	305	302	757	774	793	3,640	3,731	3,820	3,914	4,012	2,934	22,051
	Ы	0	28	244	699	772	790	2,789	3,622	3,794	3,887	3,984	2,533	20,609
Total	BA	5,413	6,008	5,084	4,885	5,880	6,105	9,046	9,239	9,454	9'676	9,889	27,962	75,266
OT 4,	Ю	4,549	5,112	4,876	4,811	5,298	5,644	7,700	8,629	8,920	9,133	9,336	25,741	69,459
Energy and Commerce Commi	ittee.													
Current Law	8A BA	1,852	9,774	11,636	16,674	17,773	17,853	18,852	13,903	13,891	13,928	13,967	73,710	148,251
	Ю	eo	9,660	10,240	16,538	17,592	17,687	17,867	17,189	17,594	14,925	13,919	71,717	153,211
Discretionary Action	BA	0	2,687	1,925	4,042	-2,013	-5,094	-1,180	-1,275	-1,377	-1,490	-1,615	-6,537	-13,474
	Ь	0	2,687	1,925	4,042	-2,013	-5,094	-1,180	-1,275	-1,377	-1,490	-1,615	-6,537	-13,474
Reauthorizations	BA	0	0	0	0	0	0	0	5,000	2,000	5,000	2,000	0	20,000
	Ы	0	0	0	0	0	0	0	893	833	3,721	4,993	0	10,440
Total	BA	1,852	12,461	13,561	12,632	15,760	12,759	17,672	17,628	17,514	17,438	17,352	67,173	154,777
	TO	33	12,347	12,165	12,496	15,579	12,593	16,687	16,807	17,050	17,156	17,297	65,180	150,177

ALLOCATIONS OF SPENDING AUTHORITY TO HOUSE COMMITTEES
Committees Other than Appropriations

		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	Total 7002-2011	002-2011
		1007	7007	2007	2007	2007	2007	2003	2007	2007	2127	1	2007-7000	107.700
Government Reform Committee	iee													
. Current Law	BA	699'09	62,982	65,455	68,016	70,498	73,038	75,736	78,477	81,347	84,403	87,520	339,989	747,472
	10	59,270	61,610	64,142	908'99	69,358	71,963	74,709	77,574	80,423	83,676	86,797	333,881	737,060
Discretionary Action	8	0	0	496	-523	-50	-475	446	413	-378	340	-299	-1,995	-3,871
	О	0	0	496	-523	-501	475	-446	413	-378	-340	-299	-1,995	-3,871
Total	BA	69.09	62.982	64,959	67,493	69,997	72,563	75,290	78,064	80,969	84,063	87,221	337,994	743,601
	ь	59,270	61,610	63,646	66,285	68,857	71,488	74,263	77,161	80,045	83,336	86,498	331,886	733,189
Committee on House Administration	stration													
Current Law	B	112	87	88	98	87	87	87	88	88	88	88	436	875
	Ы	89	83	8	252	42	27	26	221	88	70	94	414	916
International Relations Committee	nittee													
Current Law	B	11,390	11,727	11,813	11,829	12,114	12,369	12,694	12,661	12,607	12,586	12,629	59,852	123,029
	Ю	10,463	10,482	10,599	10,838	11,039	11,281	11,607	11,817	11,935	12,005	12,078	54,239	113,681
Resources Committee														
Current Law	BA	2,682	2,742	2,552	2,291	2,324	2,363	2,507	2,512	2,624	2,728	2,691	12,272	25,334
	ō	2,551	2,636	2,662	2,354	2,312	2,330	2,455	2,443	2,550	2,656	2,614	12,294	25,012
Discretionary Action	BA	0	0	87	88	93	96	0	0	0	0	0	365	365
	5	0	ကု	89	4	29	8	149	88	ઝ	0	Ψ.	88	355
Total	BA	2,682	2,742	2,639	2,380	2,417	2,459	2,507	2,512	2,624	2,728	2,691	12,637	25,699
	Ы	2,551	2,633	2,604	2,358	2,368	2,419	2,604	2,531	2,581	2,656	2,613	12,382	25,367
Judiciary Committee														
Current Law	B	5,064	5,221	4,346	4,410	4,410	4,416	4,475	4,543	4,630	4,706	4,782	22,803	45,939
	Ы	4,847	4,695	4,541	4,469	4,444	4,392	4,415	4,425	4,494	4,556	4,632	22,541	45,063
Total	BA	5,064	5,221	4,346	4,410	4,410	4,416	4,475	4,543	4,630	4,706	4,782	22,803	45,939
	Б	4,847	4,695	4,541	4,469	4,444	4,392	4,415	4,425	4,494	4,556	4,632	22,541	45,063
Transportation and Infrastructi	Je (ittee												
Current Law	BA	52,510	54,581	51,787	10,815	10,930	11,154	11,273	11,890	12,198	12,437	12,798	139,267	199,863
	Ы	9,662	9,781	9,901	898'6	9,643	9,545	9,487	6,967	10,194	10,378	10,690	48,738	99,454
Reauthorizations	BA	0	0	0	42,665	43,420	44,663	45,843	47,007	48,188	50,491	51,970	130,748	374,247
	Ы	0	0	0	86	307	495	269	601	620	633	638	888	3,950
Total	ВА	52,510	54,581	51,787	53,480	54,350	55,817	57,116	58,897	986,09	62,928	64,768	270,015	574,110
	ō	9,662	9,781	9,901	9,954	9,950	10,040	10,056	10,568	10,814	11,011	11,329	49,626	103,404
Science Committee														
Current Law	BA	158	192	213	72	74	22	78	8	₩	84	82	628	1,036
	Ы	99	104	147	179	197	145	26	79	8	83	83	772	1,194
Small Business Committee														
Current Law	BA	-375	0	0	0	0	0	0	0	0	0	0	0	0
	Б	-475	-100	-19	0	0	0	0	0	0	0	0	-500	-500

ALLOCATIONS OF SPENDING AUTHORITY TO HOUSE COMMITTEES COMMITTEES COMMITTEES

													Total	В
		2001	2002	2003	2004	2005	2006	2007	2008	5006	2010	2011	2002-2006	2002-2011
Veterans' Affairs Committee														
Current Law	Æ	1,249	1,356	1,358	1,365	1,356	1,349	1,344	1,335	1,301	1,271	1,243	6,784	13,278
	Ы	1,041	1,195	1,220	1,259	1,262	1,274	1,300	1,303	1,277	1,261	1,240	6,210	12,591
Discretionary Action	BA	0	564	479	761	816	885	953	1,008	294	640	687	3,205	7,087
•	Ы	0	264	479	761	816	882	953	1,008	294	640	687	3,205	7,087
Reauthorizations	ВА	0	445	1,035	1,641	2,431	2,888	3,211	4,012	4,644	5,294	5,963	8,440	31,564
	Б	0	407	382	1,590	2,355	2,798	3,111	3,960	4,591	5,240	5,907	8,135	30,944
Total	BA	1,249	2,065	2,872	3,767	4,603	5,122	5,508	6,355	6,539	7,205	7,893	18,429	51,929
	Ю	1,041	1,866	2,684	3,610	4,433	4,957	5,364	6,271	6,462	7,141	7,834	17,550	50,622
Ways and Means Committee														
Current Law	ВА	697,787	684,366	680,440	697,193	718,687	729,999	752,688	771,900	791,581	810,744	831,149	3,510,685	7,468,747
	Б	988'969	684,537	679,418	695,843	716,988	728,179	751,350	770,209	789,680	809,335	829,471	3,504,965	7,455,010
Reauthorizations	BA	0	285	19,793	19,994	20,001	20,007	20,014	20,022	20,036	20,045	20,053	80,080	180,250
	Б	0	208	20,036	20,913	21,121	21,227	21,284	21,342	21,356	21,365	21,373	83,505	190,225
Discretionary Action	BA	85,000	16,360	3,089	2,834	3,879	4,247	4,984	4,983	4,945	4,902	4,862	30,409	55,085
	Б	85,000	15,900	3,060	2,867	3,950	4,292	5,019	4,998	4,960	4,907	4,867	30,069	54,820
Total	B	782,787	701,011	703,322	720,021	742,567	754,253	777,686	796,905	816,562	835,691	856,064	3,621,174	7,704,082
	IO	781 886	700 645	702 514	719 623	742 059	753 698	777 653	796 549	815 996	835 607	855 711	3 618 539	7,700,055

SENATE COMMITTEE BUDGET AUTHORITY AND OUTLAY ALLOCATIONS PURSUANT TO SECTION 302 OF THE CONGRESSIONAL BUDGET ACT BUDGET YEAR TOTAL 2001 (in millions of dollars)

Committee		Direct spending jurisdiction	urisdiction	Entitlements funded in annual appropriations acts	ded in ons acts
		Budget Authority	Outlays	Budget authority	Outlays
Appropriations					
General Purpose Discretionary		640,803	617,507	0	0
Memo:	on-budget	637,372	614,136		
	off-budget	3,431	3,371		
Highways		0	26,920	0	0
Mass Transit		0	4,639	0	0
Mandatory		332,768	316,432	0	0
Total		973,571	965,498	0	0
Agriculture. Nutrition, and Forestry		26.339	22.544	29.963	12.133
Armed Services		50,881	50,764	54	54
Banking, Housing and Urban Affairs		11,512	4,075	0	0
Commerce, Science, and Transportation		394	-3,472	751	749
Energy and Natural Resources		2,691	2,609	40	51
Environment and Public Works		39,185	1,838	0	0
Finance		793,558	790,942	169,158	169,328
Foreign Relations		11,369	10,433	0	0
Governmental Affairs		699'09	59,270	0	0
Judiciary		5,064	4,847	264	264
Health, Education, Labor, and Pensions		9,726	8,740	1,852	1,851
Rules and Administration		112	68	0	0
Veterans' Affairs		1,249	1,245	23,556	23,465
Indian Affairs		267	233	0	0
Small Business		-375	-475	0	0
Unassigned to Committee		-330,341	-313,341	0	0
TOTAL		1,655,871	1,655,871 1,605,818	225,638	207,895

SENATE COMMITTEE BUDGET AUTHORITY AND OUTLAY ALLOCATIONS PURSUANT TO SECTION 302 OF THE CONGRESSIONAL BUDGET ACT BUDGET YEAR TOTAL 2002 (in millions of dollars)

;	1	Direct spending jurisdiction	urisdiction	Entitlements funded in	ded in
Committee				annual appropriations acts	ons acts
	_	Budget Authority	Outlays	Budget authority	Outlays
	-		A CHARLES OF CARDON SECTION AND SECTION OF		-
Appropriations General Purpose Discretionary		546.945	537.091	C	0
	on-budget	543,366	533,566	•	•
	off-budget	3,579	3,525		
Highways		0	28,489	0	0
Mass Transit		0	5,275	0	0
Conservation		1,760	1,232		
Mandatory		358,567	350,837	0	0
Total		907,272	922,924	0	0
Agriculture, Nutrition, and Forestry		21,175	17,856	22,293	13,209
Armed Services		53,053	52,964	54	54
Banking, Housing and Urban Affairs		8,417	1,273	0	0
Commerce, Science, and Transportation		13,452	9,630	805	801
Energy and Natural Resources		2,543	2,435	40	56
Environment and Public Works		41,494	1,799	0	0
Finance		714,700	714,169	185,672	185,713
Foreign Relations		11,706	10,454	0	0
Governmental Affairs		62,982	61,610	0	0
Judiciary		5,195	4,669	264	264
Health, Education, Labor, and Pensions		10,179	9,419	1,804	1,822
Rules and Administration		87	33	0	0
Veterans' Affairs		1,620	1,622	26,902	26,762
Indian Affairs		272	280	0	0
Small Business		0	-100	0	0
Unassigned to Committee		-329,947	-320,947	0	0
TOTAL		1,524,200	1,524,200 1,490,090	237,834	228,681

SENATE COMMITTEE BUDGET AUTHORITY AND OUTLAY ALLOCATIONS PURSUANT TO SECTION 302 OF THE CONGRESSIONAL BUDGET ACT 5-YEAR TOTAL: 2002-2006 (in millions of dollars)

Committee	Direct spending jurisdiction	isdiction	Entitlements funded in annual appropriations acts	əd in s acts
	Budget Authority	Outlays	Budget authority	Outlays
Agriculture, Nutrition, and Forestry	69,640	52,349	106,745	71,186
Armed Services	305,980	305,551	274	274
Banking, Housing and Urban Affairs	59,463	2,355	0	0
Commerce, Science, and Transportation	72,789	50,419	4,493	4,468
Energy and Natural Resources	11,145	10,947	200	230
Environment and Public Works	181,030	8,380	0	0
Finance	3,755,350	3,752,604	1,086,697	1,086,656
Foreign Relations	59,747	54,108	0	0
Governmental Affairs	337,994	331,886	0	0
Judiciary	22,667	22,405	1,320	1,320
Health, Education, Labor, and Pensions	48,155	46,411	8,972	8,995
Rules and Administration	436	414	0	0
Veterans' Affairs	6,989	9,964	148,529	147,804
Indian Affairs	1,103	1,116	0	0
Small Business	0	-200	0	0

SENATE COMMITTEE BUDGET AUTHORITY AND OUTLAY ALLOCATIONS PURSUANT TO SECTION 302 OF THE CONGRESSIONAL BUDGET ACT 10-YEAR TOTAL: 2002-2011 (in millions of dollars)

Committee	Direct spending jurisdiction	isdiction	Entitlements funded in annual appropriations acts	ed in
	Budget Authority	Outlays	Budget authority	Outlays
Agriculture, Nutrition, and Forestry	114,692	80,210	225,304	156,220
Armed Services	671,521	670,656	549	549
Banking, Housing and Urban Affairs	132,028	-3,390	0	0
Commerce, Science, and Transportation	164,611	118,775	10,178	10,292
Energy and Natural Resources	22,064	21,882	400	430
Environment and Public Works	371,833	15,995	0	0
Finance	8,276,320	8,269,702	2,663,216	2,662,654
Foreign Relations	122,819	113,442	0	0
Governmental Affairs	743,601	733,189	0	0
Judiciary	45,724	44,848	2,640	2,640
Health, Education, Labor, and Pensions	102,173	97,860	17,950	17,973
Rules and Administration	875	916	0	0
Veterans' Affairs	19,277	19,318	317,909	316,669
Indian Affairs	2,112	2,108	0	0
Small Business	0	-200	0	0

The Conferees agree that it would be ideal to enforce this resolution using CBO's best cost estimates based on its most recent baseline. Typically, CBO prepares a preliminary baseline published in January and then a revised baseline in March that incorporates information CBO learns in reestimating the President's budget, which is usually released in early February. Almost always, the budget resolution is based on CBO's revised baseline. This year, however, the President's budget was not released until April 9, so CBO will not release its full analysis of the President's budget and accompanying revised baseline until May 18. Thus, this budget resolution is still based on CBO's preliminary baseline. Therefore the Conferees intend that the Chairmen of the Committees on the Budget may make necessary adjustments only after CBO publishes its analysis of the President's budgetary proposals for fiscal year 2002 including its revised baseline and only to reflect the revised baseline, and may use CBO's estimates (that are consistent with the revised baseline) for purposes of enforcing the budget resolution

The Conferees also agree that transfers from non-budgetary governmental entities such as the Federal Reserve Banks shall not be used to offset increased on-budget spending when such transfers produce no real budgetary effects. It has long been the view of both Committees on the Budget that transfers of Federal Reserve surpluses to the Treasury are not valid offsets for increased spending. Nonetheless, such transfers have been legislated in the past—as recently as the fall of 1999. The Conferees agree to a scoring rule to make clear that such transfers will not be taken into account when determining compliance with the various Budget Act and Senate paygo points of order.

RULEMAKING AND BUDGETARY PROCEDURES

ENFORCEMENT PROCEDURES

The Budget Act contains procedures for the enforcement of the levels contained therein. In addition, many budget resolutions have contained additional enforcement procedures. In general enforcement is accomplished by setting forth new scoring rules or new points of order which can be raised by any member of either House. Subtitle A of title II of the Conference Agreement contains 4 such provisions.

House resolution

Section 5: Reserve Fund for Emergencies

Section 5 modifies Congressional procedures related to emergency spending in fiscal year 2001. It establishes a separate allocation to the Appropriations Committee for emergencies of \$5.6 billion. In lieu of the current practice of automatically increasing the appropriate levels in the budget resolution for designated emergencies, it permits the Appropriations Committee to make such adjustments only if emergency-designated appropriations meet a statutory definition of an emergency and key disaster accounts have been fully funded.

Section 13: Restrictions on Advance Appropriations

Section 13 establishes a scoring rule and budgetary control designed to limit advance appropriations. It provides that for purposes of enforcing the budget resolution, advance appropriations are to be scored in the year in which they are enacted. Under current scorekeeping conventions, appropriations are scored in the year in which they are available for obligation. An exception is provided for programs for which advance appropriations do not exceed a specified level that will be identified in the joint statement of managers.

Section 12: Compliance with Section 13301

Section 12 provides the House the authority to include the administrative expenses related to Social Security in the 302(a) allocation to the Appropriations Committee. As part of an agreement between the House and Senate Budget Committees in 2000, the administrative expenses of the Social Security trust funds are no longer included in the budget resolution. The Budget Committees, however, continue to include these expenses in the 302(a) allocations of the Appropriations Committee because they are controlled through the annual appropriations process. Absent the authority provided under section 12, these expenses could not be included in the 302(a) allocations because the allocations must be consistent with the amounts set forth in the budget resolution.

Senate amendment

Section 201: Restrictions on Advance Appropriations

The Senate amendment contains a new scoring rule with respect to advance appropriations. The new rule provides that both the BA and the outlays for an advance appropriation will be scored for the budget year regardless of the fiscal year in which the funds actually become available for obligation. An exception is provided for advance appropriations which provide full funding for a capital project. The exception is intended to apply to the federal buildings fund within the General Services Administration and not as a means of providing incremental funding to other federal acquisitions.

Section 202: Mechanism for implementing increase of fiscal year 2002 discretionary spending limits

The Senate amendment contains a mechanism virtually identical to that which was included in section 206 of the fiscal year 2001 budget resolution. The Senate amendment provides the Chairman of the Senate Committee on the Budget the authority to increase the section 302(a) allocation to the Committee on Appropriations after the statutory discretionary spending limit for fiscal year 2002 (set forth in section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985) has been amended. Such adjustment is limited to the levels set forth in the mechanism. As passed the Senate, the allocation may be adjusted up to \$689.2 billion in BA and \$666.5 in outlays for the general discretionary category, \$28.5 billion in outlays for the highway category, \$5.3 billion in outlays for the mass transit category, and \$1.76 billion in BA

and \$1.38 in outlays for the conservation category. Note that with an exception for a necessary adjustment within Function 920 (to bring the Senate-passed resolution in compliance with section 312(b) of the Budget Act) these numbers are intended to reflect the sum of the functional totals. However due to mathematical inconsistency within some of the amendments adopted during the Senate debate of the resolution, this may not be the case.

Section 207: Limitation on consideration of amendments under reconciliation and a budget resolution

The Senate amendment contains language which modifies the time for debate on budget resolutions, reconciliation bills, and amendments thereto. The language was added by an amendment offered by Senator Byrd. The Senate amendment modifies the procedural rules as follows: (1) limits overall debate time (including the offering of amendments) for both budget resolutions and reconciliation bills to 50 hours (current rules permit 50 hours for budget resolutions and 20 for reconciliation bills); (2) eliminates the non-debatable motion to reduce the time, so that time may only be reduced by unanimous consent; (3) reduces time on 1st degree amendments from 2 hours to 1 hour, and reduce time on amendments to amendments (and debatable motions and appeals) from 1 hour to 30 minutes; (4) requires that 1st degree amendments be offered or filed with the Clerk prior to the end of the 10th hour of consideration and that 2nd degree amendments be offered or filed with the Clerk prior to the end of the 20th hour of consideration; (5) requires that after 40 hours of consideration, the resolution be set aside for 1 calendar day; (6) provides that waiver or appeal from these new rules requires 60 votes in the Senate.

Conference Agreement

Section 201: Restrictions on Advance Appropriations—House

Section 201 of the Conference Agreement adopts a limitation on advance appropriations similar to the approach taken in last year's budget resolution. Unlike last year's resolution, the same rule will govern in the House of Representatives. The Conference Agreement prohibits any advance appropriation for 2003 and any year thereafter with two exceptions: (1) advance appropriations may be provided for the accounts in the appropriations bills listed below, provided that their sum does not exceed \$23.159 billion in budget authority for 2003 and (2) advance appropriations may be provided for the Corporation for Public Broadcasting.

Accounts Identified for Advance Appropriations:

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Commerce, Justice, State
Patent and Trademark Office (13 1006 01 376)
Legal Activities and U.S. Marshals, Antitrust Division (15 0319 01 752)
U.S. Trustee System (15 5073 02 752)
Federal Trade Commission (29 0100 01 376)
Interior
Elk Hills (89 5428 02 271)
Labor, Health and Human Services, Education
Employment and Training Administration (16 0174 01 504)
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Health Resources (75 0350 01 551)

Low Income Home Energy Assistance Program (75 1502 01 609)

Child Care Development Block Grant (75 1515 01 609)

Elementary and Secondary Education [reading excellence] (91 0011 01 501)

Education for the Disadvantaged (91 0900 01 501)

School Improvement (91 1000 01 501)

Children and Family Services [head start] (75 1536 01 506)

Special Education (91 0300 01 501)

Vocational and Adult Education (91 0400 01 501)

Treasury, General Government

Payment to Postal Service (18 1001 01 372)

Federal Building Fund (47 4542 04 804)

Veterans, Housing and Urban Development

Section 8 Renewals (86 0319 01 604)

The Conference Agreement adopts the definition of "advance appropriation" that was used in section 203(b)(2) of last year's budget resolution (which was the provision applicable in the House of Representatives). Both the overall cap for fiscal year 2002 (with the specified accounts) and the prohibition (and single exception) for subsequent fiscal years will be enforced in the House by points of order. This limitation is enforced by points of order, which may be raised against advance appropriations not falling within the exception. The effect of a point of order under this section, if sustained by the Chair, is to cause the appropriation(s) to be stricken from the bill or joint resolution. The bill itself, however, continues to be considered.

Section 202: Restrictions on Advance Appropriations—Senate

Section 201(a) of the Conference Agreement adopts a limitation on advance appropriations similar to the approach taken in last year's budget resolution. The Conference Agreement prohibits any advance appropriation for 2003 and any year thereafter with two exceptions: (1) advance appropriations may be provided for the accounts in the appropriation bills listed below, provided that their sum does not exceed \$23.159 billion in budget authority for 2003 and (2) advance appropriations may be provided for the Corporation for Public Broadcasting.

Accounts Identified for Advance Appropriations:

Commerce, Justice, State

Patent and Trademark Office (13 1006 01 376)

Legal Activities and U.S. Marshals, Antitrust Division (15 0319 01 752)

U.S. Trustee System (15 5073 02 752)

Federal Trade Commission (29 0100 01 376)

Interior

Elk Hills (89 5428 02 271)

Labor, Health and Human Services, Education

Employment and Training Administration (16 0174 01 504)

Health Resources (75 0350 01 551)

Low Income Home Energy Assistance Program (75 1502 01 609)

Child Care Development Block Grant (75 1515 01 609)

Elementary and Secondary Education [reading excellence] (91 $0011\ 01\ 501$)

Education for the Disadvantaged (91 0900 01 501)

School Improvement (91 1000 01 501)

Children and Family Services [head start] (75 1536 01 506)

Special Education (91 0300 01 501)

Vocational and Adult Education (91 0400 01 501)

Treasury, General Government

Payment to Postal Service (18 1001 01 372)

Federal Building Fund (47 4542 04 804)

Veterans, Housing and Urban Development

Section 8 Renewals (86 0319 01 604)

The Conference Agreement adopts the definition of "advance appropriation" that was used in section 203(b)(2) of last year's budget resolution (which was the provision applicable in the Senate). Both the overall cap on advanced appropriations for fiscal year 2002 for the specified accounts and the prohibition for subsequent fiscal years will be enforced in the Senate by a 60-vote point of order. The effect of a point of order under this section, if sustained by the Chair, is to cause the appropriation(s) to be stricken from the bill or joint resolution. The bill itself, however, continues to be considered.

Section 203: Mechanism for Implementing Increase of Fiscal Year 2002 Discretionary Spending Limits

Section 203 of the Conference Agreement retains the language from section 202 of the Senate amendment. Virtually identical language was included in section 206 of last year's budget resolution. It provides the Chairman of the Senate Committee on the Budget the authority to increase the section 302(a) allocation to the Committee on Appropriations after the statutory discretionary spending limit for fiscal year 2002 (set forth in section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985) has been amended. The Conference Agreement permits the allocation to be adjusted up to \$659.850 billion in BA and \$647.780 in outlays for the general discretionary category, \$28.489 billion in outlays for the highway category, \$5,275 billion in outlays for the mass transit category, and \$1.760 billion in BA and \$1.232 in outlays for the conservation category. Note that with an exception for a necessary adjustment within Function 920 (to bring the Conference Agreement in to compliance with section 312(b) of the Budget Act), the functional totals of this Conference Agreement reflect a level of discretionary spending equal to the levels provided in this section.

Section 203 of the Conference Agreement also includes a mechanism for establishing a budget authority firewall in the Senate with respect to defense and nondefense discretionary spending. This firewall would be enforced by a 60-vote point of order only after the section 251 discretionary spending limit for 2002 has been amended. Similar language was included in section 207 of last year's budget resolution. The Conferees feel that a firewall is necessary to add credibility to the total level of discretionary spending provided for in this resolution given the additional authority set out in section 218 of the resolution to increase the section 302(a) allocation to the Committee on Appropriations for additional de-

fense spending. The Conferees stress the need for the President to transmit to Congress a amendment requesting additional resources for defense after the completion of the President's National Defense Review prior to the Chairman of the Budget Committee considering any increase in the 302(a) allocation pursuant to section 218.

Section 204: Compliance with Section 13301 of the Budget Enforcement Act of 1990

Section 204 of the Conference Agreement retains the language of section 12 of the House Resolution regarding the budgetary treatment in the House of discretionary spending for the Social Security Administration. Similar language was included in section 231 of last year's resolution.

Other issues

The Conference Agreement does not include any language reflecting section 206 of the Senate amendment which provided limitations on consideration of amendments to budget resolutions and reconciliation bills in the Senate.

Senate Pay-as-you-go Point of Order

For convenience, and in keeping with previous years, the text of the Senate's current Pay-go point of order (see Section 207 of H. Con. Res. 68 (106th Cong. 1st Sess.) and the starting balances for the Senate pay-go scorecard are set out below. The starting balance represents the Congressional Budget Office's baseline estimate of the on-budget surpluses over the ten-year period. The Conferees note that the levels of spending and revenue reductions set out in the Conference Agreement, if enacted, would not result in a violation of the Senate pay-as-you-go point of order.

SEC. . PAY-AS-YOU-GO POINT OF ORDER IN THE SENATE.

- (a) PURPOSES.—The Senate declares that it is essential to—
- (1) ensure continued compliance with the balanced budget plan set forth in this resolution; and
 - (2) continue the pay-as-you-go enforcement system.
- (b) Point of Order.—
- (1) IN GENERAL.—It shall not be in order in the Senate to consider any direct spending or revenue legislation that would increase the on-budget deficit or cause an on-budget deficit for any one of the three applicable time periods as measured in paragraphs (5) and (6).
- (2) APPLICABLE TIME PERIODS.—For the purposes of this subsection the term "applicable time period" means any one of

the three following time periods:

(A) The first year covered by the most recently adopted concurrent resolution on the budget.

(B) The period of the first 5 fiscal years covered by the most recently adopted concurrent resolution on the budget.

- (C) The period of the 5 fiscal years following the first 5 fiscal years covered by the most recently adopted concurrent resolution on the budget.
- (3) DIRECT-SPENDING LEGISLATION.—For purposes of this subsection and except as provided in paragraph (4), the term "direct-spending legislation" means any bill, joint resolution,

amendment, motion, or conference report that affects direct spending as that term is defined by and interpreted for purposes of the Balanced Budget and Emergency Deficit Control Act of 1985.

(4) Exclusion.—For purposes of this subsection the terms "direct-spending legislation" and "revenue legislation" do not include—

(A) any concurrent resolution on the budget; or

(B) any provision of legislation that affect the full funding of, and continuation of, the deposit insurance guarantee commitment in effect on the date of enactment of the Budget Enforcement Act of 1990.

(5) BASELINE.—Estimates prepared pursuant to this section shall—

(A) use the baseline used for the most recently adopt-

ed concurrent resolution on the budget, and

(B) be calculated under the requirements of subsection (b) through (d) of section 257 of the Balanced Budget and Emergency Deficit Control Act of 1985 for fiscal years beyond those covered by that concurrent resolution on the budget.

(6) PRIOR SURPLUS.—If direct spending or revenue legislation increases the on-budget deficit or cause an on-budget deficit when taken individually, then it must also increase the on-budget deficit or causes an on-budget deficit when taken together with all direct spending and revenue legislation enacted since the beginning of the calendar year not accounted for in the baseline under paragraph (5)(A), except that the direct spending or revenue effects resulting from legislation enacted pursuant to the reconciliation instruction included in that concurrent resolution on the budget shall not be available.

(c) WAIVER.—This section may be waived or suspended in the Senate only by the affirmative vote of three-fifths of the Members,

duly chosen and sworn.

- (d) APPEALS.—Appeals in the Senate from the decisions of the Chair relating to any provision of this section shall be limited to 1 hour, to be equally divided between, and controlled by, the appellant and the manager of the bill or joint resolution, as the case may be. An affirmative vote of three-fifths of the Members of the Senate, duly chosen and sworn, shall be required in the Senate to sustain an appeal of the ruling of the Chair on a point of order raised under this section.
- (e) DETERMINATION OF BUDGET LEVELS.—For purposes of this section, the levels of new budget authority, outlays, and revenues for a fiscal year shall be determined on the basis of estimates made by the Committee on the Budget of the Senate.

(f) CONFORMING AMENDMENT.—Section 23 of H. Con. Res. 218 (103rd Cong.) is repealed.

(g) SUNSET.—Subsections (a) through (e) of this section shall expire September 30, 2002.

2002 BUDGET RESOLUTION

[\$ billions]

Baseline on-budget surpluses: 2002—142.097; 2003—171.286; 2004—195.686; 2005—211.605; 2006—266.799; 2007—316.203; 2008—359.195; 2009—416.669; 2010—484.265; 2011—558.187.

RESERVE FUNDS

Reserve funds are special procedures which permit the consideration of specified legislation by making available the resources that are assumed within the aggregate levels of the budget resolution, but are not initially allocated to the appropriate committee of jurisdiction. In general, such provisions provide that upon the reporting of the legislation by the appropriate committee, the Chairmen of the Committees on the Budget may adjust the appropriate allocations to accommodate the legislation provided that all the terms of the reserve fund have been satisfied. The Chairmen intend to make reserve fund adjustments only for legislation reported by the appropriate committee. Subtitle B of Title II of the Conference Agreement contains nine reserve funds.

House resolution

Section 6: Strategic Reserve

Section 6 establishes a reserve fund for Department of Defense spending following the President's National Defense Review and a potential reauthorization of the Federal Agriculture Improvement Act of 1996. It could also accommodate other legislation. In order to be eligible for adjustments under this section, the legislation must be reported before July 11, 2001.

Section 7: Supplemental Reserve for Medicare

Section 7 establishes a reserve fund to accommodate a potentially more expensive Medicare bill than was reflected in the budget resolution. The Budget Committee chairman is authorized to make the adjustment for reconciliation legislation that provides for Medicare reform and prescription drug coverage. The Budget Committee chairman may increase the 302(a) allocations to the appropriate committees of jurisdiction by the amount of the Congressional Budget Office [CBO] reestimate of the cost of the President's Medicare plan or an alternative plan submitted by the Ways and Means and Commerce Committees. As a further limit on the cost of the bill, the adjustment under this section may not cause the onbudget surplus in the budget resolution to be less than \$36 billion in fiscal year 2002 and comparable levels in fiscal years 2003 through 2010.

Section 8: Reserve for FY 2001

Section 8 establishes a reserve fund for fiscal year 2001. The Chairman of the Budget Committee is authorized to make adjustments for Department of Defense shortfalls, emergency agricultural assistance, and other measures. It also limits the amount of the adjustments to the amount the bill exceeds the Committee's alloca-

tion. The adjustments may also not cause the on-budget surplus to be less than \$29 billion in fiscal year 2001.

Section 9: Reserve for Education

Section 9 establishes a reserve fund to allow additional spending for programs authorized by the Individuals with Disabilities Education Act (IDEA) in fiscal year 2001. It permits the Budget Committee chairman to increase the allocation when an appropriation increases spending for IDEA above the baseline level of \$6.37 billion. The adjustment may not exceed \$1.25 billion.

Section 10: Reserve for Additional Tax Cuts and Debt Reduction

Section 10 permits the budget resolution to be adjusted to accommodate a larger tax cut or debt reduction if the surplus estimates increase in the Congressional Budget Office update of its budget and economic forecast for any fiscal years 2001 through 2011. If the estimate of the on-budget surplus increases, the chairman of the Budget Committee may increase the tax cut or reduce the debt levels by up to the amount of the increase in the surplus.

Senate amendment

Section 203: Reserve fund for prescription drugs and Medicare reform in the Senate

The Senate amendment contains language creating a reserve fund for Medicare reform and a prescription drug benefit. This reserve fund replaced the language in the initial substitute amendment offered by Senator Domenici and was added by an amendment offered by Senator Grassley. The Senate amendment permits budget resolution levels and committee allocation to be adjusted for legislation reported from Senate Committee on Finance that reforms medicare and improves access to prescription drugs for beneficiaries. The adjustments may not exceed the Congressional Budget Offices's cost estimate of either a plan submitted by the President or a comparable plan submitted by the Chairman of the Committee on Finance and in no case may total spending exceed \$300 billion for the period of fiscal years 2002 through 2011. Note that the aggregates and function levels in the Senate amendment assume only \$153 billion (of the potential \$300 billion) over ten years.

Section 206: Reserve fund for Medicare payments to home health agencies

The Senate amendment contains language creating a reserve fund to restore Medicare payments to home health agencies. This reserve fund was added by an amendment offered by Senator Collins. The Senate amendment permits budget resolution levels and committee allocation to be adjusted for legislation reported from Senate Committee on Finance that repeals the scheduled 15% reduction in home health payments. Adjustments may not exceed \$4 billion for the period of fiscal years 2002 through 2006 and \$13.7 billion for the period of fiscal years 2002 through 2011. In addition, no adjustments may be made if the cost of such legislation, taken together with all previously enacted legislation would reduce the

on-budget surplus before the level of the Medicare HI Trust Fund surplus for any fiscal year covered by this budget resolution. Note that the function levels and aggregates in the Senate amendment assume the reductions would have gone into effect.

Section 208: Reserve fund for the payment of retired pay and compensation to disabled military retirees

The Senate amendment contains language creating a reserve fund to provide for the payment of retired pay and veterans' disability benefits to disabled military retirees. This reserve fund was added by an amendment offered by Senator Reid. The Senate amendment permits budget resolution levels and committee allocation to be adjusted for legislation reported from Senate Committee on Armed Services (and the appropriate committee of the House of Representatives) that funds the payment of full retired pay and veterans' disability benefits to disabled military retirees. The amendment does not, however, make any provision for the additional \$14.4 billion in discretionary spending that the Congressional Budget Office has estimated would also be required to fully fund these benefits. Adjustments may not exceed \$2.9 billion for fiscal year 2002 or \$40 billion for the period of fiscal years 2002 through 2011. In addition, no adjustment may be made if the sum of the cost of this legislation taken together with previously enacted legislation would reduce the level of the Medicare Hospital Insurance trust fund for any fiscal year covered by the budget resolution.

Section 209: Reserve fund for refundable tax credits

The Senate amendment contains language which in effect provides "fungibility" between outlays and revenues in a reconciliation tax legislation. This provision was added by an amendment offered by Senator Bingaman. The Senate amendment permits budget resolution levels, committee allocation, and reconciliation instruction to be adjusted for legislation reported from the Senate Committee on Finance that provides refundable tax credits. Adjustments are limited such that the sum of the spending increase and revenue reductions must not exceed the total amount of the reconciliation instruction. This will have the same effect as the "fungibility" language set out in section 310(c) of the Budget Act—and is superfluous in this case since the reconciliation instruction in the Senate amendment to Senate Finance contains an outlay component.

Section 212: Reserve fund for Family Opportunity Act

The Senate amendment contains a reserve fund to facilitate the consideration of the Family Opportunity Act in the Senate. This reserve fund was added by an amendment offered by Senator Grassley. The Senate amendment permits budget resolution levels and committee allocation to be adjusted for legislation reported from Senate Committee on Finance that expands Medicaid coverage for children with special needs to permit their parents to purchase such coverage. Adjustments may not exceed \$200 million for fiscal year 2002 or \$7.9 billion for the period of fiscal years 2002 through 2011. In addition, no adjustment may be made if the sum of the cost of this legislation taken together with previously en-

acted legislation would reduce the level of the Medicare Hospital Insurance trust fund for any fiscal year covered by the budget resolution.

Section 213: Reserve fund for Veterans' education

The Senate amendment contains a reserve fund to provide additional resources for veterans' education benefits. This reserve fund was added by an amendment offered by Senator Collins. The Senate amendment permits budget resolution levels and committee allocation to be adjusted for legislation reported from Senate Committee on Veterans' Affairs (and the appropriate committee of the House of Representatives) that increases the basic monthly benefit under the G.I. bill. Adjustments may not exceed \$775 million for fiscal year 2002 or \$4.3 billion for the period of fiscal years 2002 through 2006 or \$9.9 billion for the period of fiscal years 2002 through 2011. In addition, no adjustment may be made if the sum of the cost of this legislation taken together with previously enacted legislation would reduce the level of the Medicare Hospital Insurance trust fund for any fiscal year covered by the budget resolution.

Section 214: Reserve fund for payments in lieu of taxes

The Senate amendment contains a reserve fund to provide additional resources for payments in lieu of taxes and for refuge revenue sharing. This reserve fund was added by an amendment offered by Senator Bingaman. The Senate amendment permits budget resolution levels and committee allocation to be adjusted for legislation reported from Senate Committee on Energy and Natural Resources that fully funds payments in lieu of taxes for entitlement lands under chapter 69 of title 31 of the U.S. Code. Adjustments may not exceed \$353 million for fiscal year 2002 or \$3.709 billion for the period of fiscal years 2002 through 2011. In addition, no adjustment may be made if the sum of the cost of this legislation taken together with previously enacted legislation would reduce the level of the Medicare Hospital Insurance trust fund for any fiscal year covered by the budget resolution.

Conference agreement

Section 211: Medicare Reserve Fund

Section 211 of the Conference Agreement is in two parts. Section (a) retains the language from the House and Senate resolutions to accommodate Medicare reform and prescription drug legislation. The language is modeled on section 203 of the Senate Amendment. The aggregate level of spending for such legislation has been assumed within the Function 570 levels and the aggregates in the Conference Agreement, but will not be allocated to the committees. The Conference Agreement applies in both the House of Representatives and the Senate and permits the appropriate Budget Committee chairman to adjust committee allocations and other appropriate budgetary aggregates and allocations for legislation which is reported from the Senate Finance Committee and the House Committee on Ways and Means or the Committee on Energy and Commerce if the committee report legislation providing for

Medicare reform and a prescription drug benefit provided that the cost of such legislation does not exceed \$59.1 billion in BA and outlays for the period of fiscal years 2003 through 2006 and \$300 billion in BA and outlays for the period of fiscal years 2003 through 2011. The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amendments offered to unrelated legislation.

The Conferees note that it would be appropriate for the cost of such legislation (but no other legislation) to be funded in whole or in part from the surpluses of the Hospital Insurance Trust Fund.

Section 211(b) of the Conference Agreement retains the language of section 206 of the Senate Amendment which provides a reserve fund for legislation regarding payments under Medicare to home health providers—with a modification. The Conference Agreement applies in both the House of Representatives and the Senate and permits the appropriate Budget Committee chairman to adjust committee allocations and other appropriate budgetary aggregates and allocations for legislation which is reported (or for amendments thereto or conference report thereon) from the Senate Finance Committee and the House Committee on Ways and Means or the Committee on Energy and Commerce if the committees report legislation that repeals the scheduled 15% reduction in home health payments. The aggregate level of spending for such legislation has been assumed within the Function 570 levels and the aggregates in the Conference Agreement, but will not be allocated to the committees. Adjustments may not exceed \$4 billion in BA and outlays for the period of fiscal years 2003 through 2006 and \$13.7 billion in BA and outlays for the period of fiscal years 2003 through 2011. The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amendments offered to unrelated legislation. Subsection (b) provides, however, that no adjustments may be made if the cost of such legislation, taken together with all previously enacted legislation, would reduce the surplus below the level of the Medicare HI Trust Fund surplus for any fiscal year covered by this budget resolution.

Section 212: Reserve Fund for the Family Opportunity Act

Section 212 of the Conference Agreement retains the language of section 212 of the Senate Amendment which provides a reserve fund for legislation to enable the expansion of Medicaid coverage for children with special needs to permit their parents to purchase such coverage—with a modification. The Conference Agreement applies in both the House of Representatives and the Senate and permits the appropriate Budget Committee chairman to adjust committee allocations and other appropriate budgetary aggregates and allocations for legislation which is reported (and amendments thereto, or any conference report thereon) from the Senate Finance Committee and the House Committee on Ways and Means or the Committee on Energy and Commerce if the committees report legislation that expands Medicaid coverage for children with special needs to permit their parents to purchase such coverage. Adjustments may not exceed \$227 million in BA and \$180 million in out-

lays for fiscal year 2002, \$3.035 billion in BA and \$2.724 billion in outlays for the period of fiscal years 2002 through 2006 and \$8.337 billion in BA and \$7.867 billion in outlays for the period of fiscal

years 2002 through 2011.

The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amendments offered to unrelated legislation. Note that the aggregate level of spending for such legislation has been assumed within the Function 550 levels and the aggregates in the Conference Agreement, but will not be allocated to the committees. The Conference Agreement provides, however, that no adjustments may be made if the cost of such legislation, taken together with all previously enacted legislation would reduce the surplus below the level of the Medicare HI Trust Fund surplus for any fiscal year covered by this budget resolution.

Section 213: Reserve Fund for Agriculture

Section 213 of the Conference Agreement includes a new reserve fund for legislation reauthorizing the Federal Agriculture Improvement and Reform (FAIR) Act of 1996, Title I of such act, and other appropriate agriculture production legislation. Funding for agriculture was assumed in the budget totals but not the allocation. The Conference Agreement applies in both the House of Representatives and the Senate and permits the appropriate Budget Committee chairman to adjust committee allocations and other appropriate budgetary aggregates and allocations for legislation which is reported (and amendments thereto, or any conference report thereon) from the Senate Committee on Agriculture, Nutrition and Forestry and the House Committee on Agriculture if the committees report such legislation. Adjustments may not exceed \$66.15 billion in BA and outlays for the period of fiscal years 2003 through 2011.

The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amendments offered to unrelated legislation. Note that the aggregate level of spending for such legislation has been assumed within the levels for Function 300 and 350 and within the aggregates in the Conference Agreement, but will not be allocated to the committees. The Conference Agreement provides however that no adjustments may be made if the cost of such legislation, taken together with all previously enacted legislation would reduce the surplus below the level of the Medicare HI Trust Fund surplus for any fiscal year covered by this budget resolution.

Section 214: Reserve Fund for Additional Tax Cuts and Debt Reduction

Section 214 of the Conference Agreement retains the language of Section 10 of the House Resolution, which provides a mechanism by which the assumed tax cuts or debt levels may be adjusted by an increase in CBO's mid session update of the surplus. Similar language was included in section 213 of last year's budget resolution.

Section 215: Technical Reserve Fund for Student Loans

Section 215 of the Conference Agreement includes a new technical reserve for legislation that permanently retains the interest rate schedule currently in effect for student loans and that repeals the switch to a replacement interest rate structure scheduled to occur under current law on July 1, 2003. This technical reserve would permit extension of the overwhelmingly bipartisan agreement reached in the Higher Education Amendments of 1998 to support the interest rate structure of the student loan programs as it

operates today.

The Conference Agreement permits the appropriate Budget Committee chairman to adjust committee allocations and other appropriate budgetary aggregates and allocations for legislation (reported from the Senate Committee on Health, Education, Labor and Pensions and within the jurisdiction of House Committee on Education and the Workforce) that repeals an provision (from 1993) that, if left in place, would dismantle the existing interest rate structure for student loans starting July 1, 2003. The adjustment may not exceed \$110 million in BA and \$100 million in outlays for the combined period 2001–2002, nor may it exceed \$3.440 billion in BA and \$2.840 billion in outlays for the combined period 2001–2006, nor may it exceed \$7.665 billion in BA and \$6.590 billion in outlays over the 2001–2011 period. The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amendments offered to unrelated legislation.

Section 216: Reserve Fund for the Purchase of Health Insurance by the Uninsured

Section 216 of the Conference Agreement includes a reserve fund for legislation which provides resources to facilitate the purchase of health insurance for the uninsured. The Conference Agreement applies in both the House of Representatives and the Senate and permits the appropriate Budget Committee chairman to adjust committee allocations and other appropriate budgetary aggregates and allocations (including the revenue aggregates) for legislation which is reported (and amendments thereto, or any conference report thereon) from the Senate Finance Committee and the House Committee on Ways and Means or the Committee on Energy and Commerce if the committees report legislation that enables the uninsured to purchase health insurance. The aggregate level of spending for such legislation has been assumed within the Function 550 levels and the spending aggregates in the Conference Agreement, but will not be allocated to the committees. The budget levels and aggregates in Function 550 assume that the \$28 billion is spent over the 2002-2004 period. Adjustments may not exceed \$28 billion in BA and outlays or \$28 billion in revenues or any combination of spending and revenues for the period of fiscal years 2002

The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amendments offered to unrelated legislation. The Conferees intend, however, to provide complete flexibility to the authorizing committees to draft such legislation

providing spending or tax changes. The Conference Agreement provides however that no adjustments may be made if the cost of such legislation, taken together with all previously enacted legislation would reduce the surplus below the level of the Medicare HI Trust Fund surplus for any fiscal year covered by this budget resolution.

Section 217: Reserve Fund for Defense in the Senate

Section 217 of the Conference Agreement includes a mechanism in the Senate to increase the section 302(a) allocation (and other appropriate budgetary aggregates) to the Committee on Appropriations and the Committee on Armed Services of the Senate for 2002 in order to make additional resources available in response to the President's National Defense Review. The Conference Agreement permits the Chairman of the Committee on the Budget to increase the 302(a) allocation only when two requirements are satisfied. First, the President must submit a specific budget amendment to the Congress requesting additional funding for fiscal year 2002 in response to the National Defense Review. Second, the Committee on Appropriations must have reported an appropriations measure which provides funding for such budget amendment.

The Conferees note that the authority granted under this section does not permit the Chairman of the Committee on the Budget to make any adjustments for floor amendments offered to unrelated legislation. Note that neither the Function 050 levels nor the aggregates of the resolution contain any additional resources for this National Defense Review. Therefore, any adjustments made pursuant to the authority in this section will reduce the surplus aggregates contained in the resolution. The Conference Agreement provides, however, that no adjustments may be made if the cost of such legislation, taken together with all previously enacted legislation would reduce the surplus below the level of the Medicare HI Trust Fund surplus for any fiscal year covered by this budget resolution.

Section 218: Strategic Reserve Fund in the House

Section 218 of the Conference Agreement establishes a reserve in the House of Representatives for authorizing or appropriations measures for the Department of Defense, following the President's National Defense Review; it also may be used for legislation that would provide for a prescription drug benefit, or for other appropriate legislation. The adjustment may only be made for the amount that the relevant legislation exceeds the applicable committee's allocation or the aggregate provided for in the budget resolution. The reserve fund is further limited in that the adjustment may not be made if it would cause the on-budget surplus to be less than an amount equal to the Medicare Hospital Insurance Trust Fund.

Additional items

The Conferees note that the Conference Agreement does not include any reserve fund language from section 9 of the House resolution regarding additional discretionary funding for programs authorized in the Individuals with Disabilities Act.

The Conferees note that the Conference Agreement does not include any reserve fund language from section 208 of the Senate Amendment regarding the payment of retired pay and veterans' disability benefits to disabled military retirees. The Conference Agreement does however retain the Sense of the Congress language from section 19 of the House Resolution which is set out in section 314

The conference report includes a sense of the Congress directing the Secretary of Defense to report within 180 days after the adoption of this Conference Agreement to the relevant congressional defense committees and to the House and Senate Budget Committees on the provision of concurrent retirement and disability benefits for retired members of the Armed Forces. The report shall address the number of individuals retired from the Armed Forces who would otherwise be eligible for disability compensation under the proposed legislation (S. 170 in the Senate and H.R. 303 in the House of Representatives); the comparability of the policy to Office of Personnel Management guidelines for civilian Federal retirees; the comparability of this proposed policy to prevailing private sector standards; the numbers of individuals potentially eligible for concurrent benefits who receive other forms of Federal assistance and the cost of that assistance; and alternative initiatives that would accomplish the same result as concurrent receipt of military retired pay and disability compensation at different levels of cost. The Secretary of Defense may submit legislation that he considers appropriate.

Section 314 of the Conference Agreement also includes a Sense of Congress requesting the Congressional Budget Office and the Office of Management and Budget to report to the Budget Committees within 30 days after the adoption of this conference report on the risk that providing full concurrent receipt of military retired pay and disability compensation under the proposed legislation identified above could reduce the on-budget surplus below the level

of the Medicare Hospital Insurance Trust Fund.

The Conferees also note that the Conference Agreement does not include any reserve fund language from section 209 of the Senate Amendment which purported to provide "fungibility" between outlays and revenues in reconciliation tax legislation. Given the language in section 310(c) of the Budget Act which statutorily provides for "fungibility," the language from section 209 was superfluous.

The Conference Agreement does not include the language from section 213 of the Senate Amendment regarding increased funding for veterans' education benefits. Instead the Conferees agreed to include the funding within the Function 700 levels, the resolution aggregates, and the allocation to the appropriate authorizing committees of the House of Representatives and the Senate.

The Conference Agreement does not include the language from section 214 of the Senate Amendment regarding additional resources for payments in lieu of taxes and for refuge revenue sharing.

MISCELLANEOUS PROVISIONS

In addition to enforcement provisions and reserve funds, budget resolutions may contain miscellaneous provisions which may effect the level of spending, provide additional enforcement mechanisms or additional guidance in interpreting the resolution. Subtitle C of Title II of the Conference Agreement contains two of these provisions.

House resolution

Section 11. Application and effect of changes in allocations and aggregates

Section 11 establishes the procedures for making adjustments pursuant to the reserve funds included in this resolution. It provides that the adjustments may only be made during the interval that the legislation is under consideration and do not take effect until the legislation is actually enacted. It also requires the Budget Committee chairman to submit any revisions in the budget resolution pursuant to the reserves for printing in the Congressional Record.

Senate amendment

Section 204: Application and effect of changes in allocations and aggregates

The Senate amendment contains language which is similar to the language found in section 222 of the fiscal year 2001 budget resolution and clarifies the application and effectiveness of the adjustments made by the Chairman of the Committee on the Budget pursuant to the "reserve funds" set out in the resolution.

Section 205: Exercise of rulemaking powers

The Senate amendment contains language identical to section 234 of the fiscal year 2001 budget resolution and states the authority by which Congress adopts the various budgetary enforcement rules and procedures for the consideration of certain legislation set out in the resolution.

Section 210: Additional Revenue reductions

The Senate amendment contains a provision which states that revenue reductions set out in the underlying resolution should be increased by an additional \$69 billion for the period of fiscal years 2002 through 2011—in order to provide marriage penalty relief. The language was added by an amendment offered by Senator Hutchison (TX).

Section 211: Increase funding for IDEA

The Senate amendment contains a provision that states that the revenue reductions set out in the underlying resolution should be reduced by \$70 billion for the period of fiscal years 2002 through 2011 and an additional \$70 billion in BA and outlays should be added to Function 500 (Education) over that same time period—in order to provide additional resources to IDEA. This language was added by an amendment offered by Senator Breaux.

Conference agreement

Section 221: Application and Effect of Changes in Allocations and Aggregates

Section 221 of the Conference Agreement retains the language of section 11 of the House Resolution (which is virtually identical to Section 204 of the Senate Amendment) clarifying the process for implementing any adjustment made pursuant to the reserve funds and the status of these adjusted levels. It further clarifies that the Budget Committee determines scoring for purposes of points of order. This section also makes clear that levels in the joint statement will be used for purposes of budget enforcement rather than the levels in the conference report. Finally the Budget Committee chairmen are given the authority to score legislation for enforcement purposes based on CBO's updated baseline.

Section 222: Exercise of Rulemaking Powers

Section 222 of the Conference Agreement retains the language of section 205 of the Senate Amendment. It states the authority by which Congress adopts the various budgetary enforcement rules and procedures for the consideration of certain legislation set out in the budget resolution. An identical provision was included in section 234 of last year's budget resolution.

The Conference Agreement does not include the language from either section 210 or 211 of the Senate Amendment because all assumptions regarding revenues are taken into account within the actual revenue aggregates set out in the Conference Agreement. In addition, the issue of the level of funding for programs authorized in the Individuals with Disabilities Education Act is taken into account within the levels for Function 500, the spending aggregates and the reserve fund set out in section 216 of the Conference Agreement.

SENSE OF CONGRESS, HOUSE AND SENATE PROVISIONS

House resolution

The House budget resolution contains the following Senses of the House or Congress that have no legal force but reflect the Congress' views on a variety of budget-related issues. The section numbers and section headings of these reserve funds are as follows:

Section 14 states a Sense of the House concerning Federal pay. Section 15 states a Sense of Congress relating to Individual Development Accounts and the working poor.

Section 16 provides a Sense of Congress relating to Federal fire prevention assistance.

Section 17 states a Sense of the House regarding the deduction of state sales tax from Federal income taxes.

Section 18 states a Sense of Congress regarding funding for Graduate Medical Education.

Senate amendment

The Senate amendment contains the following Sense of the Senate provisions:

Section 301 Sense of the Senate on Debt Reduction.

Section 302 Sense of the Senate on AIDS and Other Infectious Diseases.

Section 303 Sense of the Senate on Consolidated Health Centers

Section 304 Sense of the Senate on Funding for Department of Justice Programs for State and Local Law Enforcement Assistance.

Section 305 Sense of the Senate on United States Coast Guard Fiscal Year 2002 Funding.

Section 306 Sense of the Senate on Strengthening our National Food Safety Infrastructure.

Section 307 Sense of the Senate with Respect to Increasing Funds for Renewable Energy Research and Development.

Conference agreement

The Conference Agreement contains the following Sense of the Senate and Sense of Congress provisions:

Section 301 Sense of the Senate on conservation.

Section 302 Sense of the Senate on AIDS and other infectious

Section 303 Sense of the Senate on Consolidated Health Centers.

Section 304 Sense of the Senate on Funding for Department of Justice Programs for State and Local Law Enforcement Assistance.

Section 305 Sense of the Senate on United States Coast Guard Fiscal Year 2002 Funding.

Section 306 Sense of the Senate on Strengthening our National Food Safety Infrastructure.

Section 307 Sense of the Senate with Respect to Increasing Funds for Renewable Energy Research and Development.

Section 311 Asset building for the working poor.

Section 312 Federal Fire prevention assistance.

Section 313 Funding for graduate medical education at children's teaching hospitals.

Section 314 Concurrent retirement and disability benefits to retired members of the armed forces.

Section 315 Federal Employee Pay.

Section 316 Sales tax deduction.

JIM NUSSLE, JOHN E. SUNUNU, Managers on the Part of the House.

PETE DOMENICI, CHUCK GRASSLEY, Don Nickles, PHIL GRAMM, CHRISTOPHER BOND, Managers on the Part of the Senate.

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