

United States General Accounting Office

Report to the Assistant Secretary of the Army (Financial Management and Comptroller)

February 1998

FINANCIAL MANAGEMENT

Profile of Army Financial Managers



GAO

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Accounting and Information Management Division

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The Honorable Helen T. McCoy Assistant Secretary of the Army (Financial Management and Comptroller)

Dear Ms. McCoy:

As highlighted in our February 1997 high-risk series report,¹ one of the greatest challenges to improving financial management throughout the Department of Defense (DOD) is establishing a well-qualified, professional financial management workforce. Our objective in a series of assignments is to provide information on qualifications, such as formal education, professional work experience, training, and professional certifications of personnel serving in key financial management positions in DOD. Due to concerns on the part of DOD officials regarding the completeness of personnel databases and personnel files, we are obtaining this information from biographies and/or profile instruments provided by each manager.

This is the third of our planned reports on the qualifications and experience of DOD's financial management workforce. It contains information we obtained on key financial managers in the Department of the Army. We have already issued our reports on key financial managers within the Office of the Under Secretary of Defense $(Comptroller)^2$ and the Air Force³ and we plan to issue reports on the Department of the Navy and the Defense Finance and Accounting Service. As agreed with DOD officials, our reviews are confined to key financial management positions. These positions most often include comptrollers, deputy comptrollers, and budget officers at major commands and installations.⁴ These reports can help Defense agencies in shaping their plans to enhance the qualifications, such as formal education and training, of their financial management workforce, as necessary. In addition, the reports provide baseline information that can be helpful in monitoring progress. Our final report in this series will discuss the qualifications and professional work experience of personnel serving in key financial management positions across DOD

¹High-Risk Series: Defense Financial Management (GAO/HR-97-3, February 1997).

²Financial Management: Profile of DOD Comptroller/CFO Financial Managers (GAO/AIMD-97-97, June 27, 1997).

³Financial Management: Profile of Air Force Financial Managers (GAO/AIMD-98-4, November 28, 1997).

⁴The Army's comparable positions to Air Force and Navy comptrollers and deputy comptrollers are resource managers and deputy resource managers, respectively.

	relative to those in private sector companies and large state governments. We will also identify those steps DOD has taken and others it should consider implementing to enhance its financial management workforce to fully meet the objectives of the Chief Financial Officers (CFO) Act. This report provides qualification and professional work experience information on 4 Army financial management executives and 233 of 301 key financial managers representing 145 of the 187 Army organizations included in our review.
Results in Brief	 The four Army financial management executives included in our review are the Assistant Secretary of the Army (Financial Management and Comptroller), the Principal Deputy Assistant Secretary of the Army (Financial Management and Comptroller), the Deputy Assistant Secretary of the Army for Financial Operations, and the Deputy Assistant Secretary of the Army for Budget. Each of the executives had attained master's degrees. The Assistant Secretary had spent 30 years at DOD. The Deputy Assistant Secretaries had DOD careers ranging from 29 to 38 years, with one of the three also spending part of his career in the private sector. Two of the executives held certifications in government financial management. Of the 233 other key Army financial managers responding to our review: About 27 percent (63) were military officers, serving mainly as resource
	 managers and budget officers at major commands and installations; and 73 percent (170) were civilian personnel serving mainly in resource manager and budget officer positions at installations. All 63 officers and 148 of the 170 civilians reported holding bachelor's degrees, with 17 of these respondents reporting more than one major. About one-third of these 211 managers majored in accounting, while approximately 40 percent reported degrees in business-related majors other than accounting. One hundred thirty-two respondents (53 officers and 79 civilians) also reported holding advanced degrees, with 17 of these respondents reported master's degrees in accounting, while about 75 percent reported degrees in business-related master's degrees in accounting, while about 75 percent reported degrees in business-related majors other than accounting. The officers' careers ranged from 10 to 31 years, averaging 23 years, while the civilians' careers ranged from 15 to 42 years, averaging 27 years. About 42 percent of all respondents, officers and civilians, reported performing

several financial management-related functions included in our review
during their careers.

	 One hundred sixty-three respondents (35 officers and 128 civilians) reported completing training (referred to as continuing professional education in the profile instrument) in one or more of the categories included in our review during 1995 and 1996. Of these 163 managers, (1) about 90 percent listed general topics, such as computers, supervision, strategic planning, and communication skills, as examples of the training completed, (2) about 50 percent reported completing financial-related training, and (3) about 25 percent reported completing accounting-related training, such as accounting standards and financial reporting. About 20 percent of the 233 respondents reported holding one or more professional certifications. Of the 46 managers in this group, 44 reported holding accounting and other financial management-related certifications, as follows: 11 were Certified Public Accountants (CPA),⁵ 37 were Certified Government Financial Managers (CGFM),⁶ and 2 held other certifications, including the Certified Cost Estimator/Analyst and Certified Internal Auditor.
Requirements for Financial Managers	 The CFO Act of 1990 was enacted to address longstanding problems in financial management in the federal government. The act established CFO positions throughout the federal government and mandated that, within each of the largest federal departments and agencies, the CFO oversee all financial management activities relating to the programs and operations of the agency. Among the key responsibilities of CFOs are overseeing the recruitment, selection, and training of personnel to carry out agency financial management functions. Recognizing that a qualified workforce was fundamental to achieving the objectives of the CFO Act and other related management reform legislation aimed at improving federal financial management, the Human Resources Committee of the Chief Financial Officers Council and the Joint Financial
	⁵ The CPA certification program has existed since 1917. State organizations administer this program, awarding the certificate based on the applicant's formal education, professional work experience, and successful completion of a comprehensive examination developed by the American Institute of

awarding the certificate based on the applicant's formal education, professional work experience, and successful completion of a comprehensive examination developed by the American Institute of Certified Public Accountants.

⁶The CGFM program was initiated by the Association of Government Accountants in July 1994. Until June 30, 1996, the certificate was awarded based on an evaluation of an applicant's formal education and professional work experience in government financial management. Since then, certifications have also required the successful completion of three comprehensive examinations covering (1) the governmental environment, (2) governmental accounting, financial reporting, and budgeting, and (3) governmental financial management and control.

	Management Improvement Program (JFMIP) ⁷ have made proposals addressing the recruitment, training, retention, and performance of federal financial management personnel. In November 1995, JFMIP published the
	Framework for Core Competencies for Financial Management Personnel in the Federal Government, ⁸ designed to highlight the knowledge, skills, and abilities that accountants, budget analysts, and other financial managers in the federal government should possess or develop to perform their functions effectively in accordance with the CFO Act. JFMIP stressed the need for federal government financial managers to be well-equipped to contribute to financial management activities, such as the execution of budgets, under increasingly constrained resource caps, and the preparation, analysis, and interpretation of consolidated financial statements.
	A primary goal in this body of work is to obtain and share with DOD information on the formal education, professional work experience, training, and professional certifications of key financial managers in the department, including the Office of the Under Secretary of Defense (Comptroller), each of the military services, and the Defense Finance and Accounting Service.
Objective, Scope, and Methodology	The objective of this assignment is to provide information on the formal education, professional work experience, training, and professional certifications of personnel serving in key financial management positions in the Army. We obtained this information from biographies and profile instruments due to the concerns of Army officials regarding the completeness of personnel databases and personnel files. We worked with Army officials to determine the key financial management positions to be included in this review. These positions typically included resource managers, deputy resource managers, and budget officers serving at Army major commands and installations. As agreed with the Army, we did not verify the information contained in the profiles provided by the respondents. A more detailed discussion of our scope and methodology, including a description of how we obtained qualifications and work experience data, is in appendix I.

⁷JFMIP is a joint and cooperative undertaking of the Office of Management and Budget, General Accounting Office, Department of the Treasury, and Office of Personnel Management to improve and coordinate financial management policies and practices throughout the government.

⁸Framework for Core Competencies for Financial Management Personnel in the Federal Government, a joint project of the Human Resources Committee of the Chief Financial Officers Council and the Joint Financial Management Improvement Program, November 1995.

	We performed our audit work from March through December 1997 in accordance with generally accepted government auditing standards. The Assistant Secretary of the Army (Financial Management and Comptroller) provided comments on a draft of this report. These comments are discussed in the "Agency Comments and Our Evaluation" section of this report and are reprinted in appendix IX.
Profile of Army Financial Management Executives	Table 1 provides information on the formal education, careers, and professional certifications of the Department of the Army's four executives included in our review. All four held both bachelor's and master's degrees. Bachelor's degree majors included mathematics, education, accounting, and engineering, while those associated with master's degrees included public administration, business administration, and civil engineering. The Assistant Secretary had spent 30 years at DOD. The three Deputy Assistant Secretaries' DOD careers ranged from 29 to 38 years. In addition to his 38-year career at DOD, one of the Deputy Assistant Secretaries also spent 4 years in the private sector. A review of biographical information provided to us showed that three executives had served in financial management-related positions during most of their DOD careers. These positions involved the functional areas of accounting, auditing, budgeting, programming, costing, and manpower requirements at all levels of DOD, including another military department and various Defense agencies. While the fourth executive had served mainly in engineering-related positions during his 33-year DOD career, he had also recently served as Director of Resource Management at the U.S. Army Forces Command. Two executives were Certified Government Financial Managers.

Table 1: Profile of Army Financial Management Executives

Management Executives		
		the Army (Financial Management and Comptroller)
	Formal Education	Bachelor's Degree in Mathematics Master's Degree in Public Administration
	Career	DOD - 30 years
	Certifications	Certified Government Financial Manager (CGFM)
	Principal Deputy Assis Comptroller)	tant Secretary of the Army (Financial Management and
	Formal Education	Bachelor's Degree in Education Master's Degree in Business Administration
	Career	DOD - 38 years; private sector - 4 years
	Certifications	None
	Deputy Assistant Secre	etary of the Army for Financial Operations
	Formal Education	Bachelor's Degree in Accounting Master's Degree in Business Administration
	Career	DOD - 29 years
	Certifications	CGFM
	Deputy Assistant Secre	etary of the Army for Budget
	Formal Education	Bachelor's Degree in Engineering Master's Degree in Civil Engineering
	Career	DOD - 33 years
	Certifications	None
Profile of Army Key Financial Managers	across the departme	n Army officials, we identified 301 financial managers nt for this review, of which 233 (or 77 percent)
r manetar managers	experience. Respond	ling information on their qualifications and lents included
	(Financial Managem	m the Office of the Assistant Secretary of the Army ent and Comptroller)—ASA(FM&C); from eight operational commands and their
	 43 of 46 managers fr (TRADOC) and its inst 30 of 43 managers fr (1) Industrial Operat 	om the U.S. Army Training and Doctrine Command allations; om the U.S. Army Materiel Command and its tions Command and the Army arsenals and depots attenance and manufacturing support and (2) seven

•	32 of 59 managers from the U.S. Army Corps of Engineers and its
	installations; and

• 29 of 31 managers from other Army commands, including the Criminal Investigation Command, Military Entrance Processing Command, Medical Command, and Military District of Washington and their installations.

The 14 ASA(FM&C) respondents performed roles involving financial operations, financial management/accounting policy, and/or budget execution. The 219 respondents from major commands and installations included 132 resource managers, 26 deputy resource managers, 60 budget officers, and 1 working capital fund⁹ manager—the last being from the Industrial Operations Command.

Of the 233 respondents, 27 percent were military officers. The 63 officers served mainly as resource managers at major commands and installations, and the 170 civilians served most often in resource manager and budget officer positions at installations. Table 2 provides a breakout of the officers and civilians by rank and grade, respectively.

Table 2: Number of Officer and Civilian					
Respondents	Officers	Officers		Civilians	
	Rank	Number	Grade	Number	
	Brigadier General (O-7)	3	Senior Executive	6	
	Colonel (O-6)	23	15	37	
	Lieutenant Colonel (O-5)	29	14	47	
	Major (O-4)	4	13	64	
	Captain (O-3)	4	12	15	
	First Lieutenant (O-2)	0	11	1	
	Total	63	Total	170	

Formal Education Attained

Of the 233 respondents, over 90 percent (including the 63 officers and 148 of 170 civilians) reported holding bachelor's degrees, and about 57 percent (53 officers and 79 civilians) reported holding master's degrees. One of the respondents also reported holding a doctoral degree.

Of the 211 respondents holding bachelor's degrees, 17 reported more than one major. A review of the profiles showed that 69 managers, or about one-third of the 211 respondents, reported accounting majors, 85

⁹Working capital fund activities sell goods and services to the military services and defense agencies with a goal of operating on a break-even basis. Customers generally reimburse these activities from their operation and maintenance funds appropriated by the Congress.

managers reported one or more other business-related majors, and 68 managers reported that one or more of their majors were not business related. Table 3 shows the bachelor's degree majors reported by the 211 Army financial managers.

Table 3: Bachelor's Degree MajorsReported by Army Financial Managers

	Number of bachelor's degree majors			
Majors	Officers	Civilians	Total degrees by major	
Accounting	10	59	69	
Other business	27	60	87	
Nonbusiness	26	46	72	
Total degrees	63	165	228	

Of the 132 respondents holding master's degrees, 17 reported more than one major. A review of the profiles showed that, of these 132 managers, 5 reported accounting majors, 99 reported one or more other business-related majors, and 41 reported one or more nonbusiness-related majors. Table 4 shows the master's degree majors reported by the 132 respondents.

Table 4: Master's Degree Majors Reported by Army Financial Managers		Number c	of master's degree	e majors
	Majors	Officers	Civilians	Total degrees by major
	Accounting	1	4	5
	Other business	46	55	101
	Nonbusiness	13	30	43
	Total degrees	60	89	149

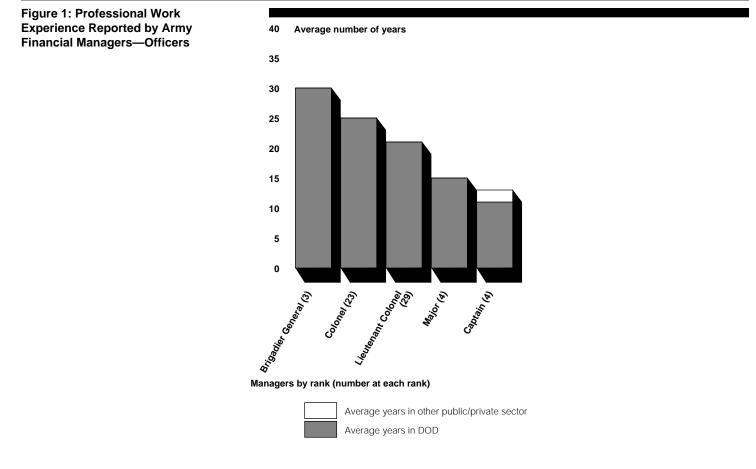
One civilian also reported holding a doctoral degree in public administration.

The key financial managers were also requested to provide information on the number of accounting-related subjects completed as part of their formal education. Of the 233 respondents, 207 reported completing one or more of these subjects, as follows:

- 1-2 subjects: 32 (6 officers and 26 civilians),
- 3-5 subjects: 51 (19 officers and 32 civilians), and
- 6 or more subjects: 124 (28 officers and 96 civilians).

	Included in this latter group were 119 managers (or 51 percent of the respondents) who reported completing both principles of accounting and intermediate accounting along with at least four other subjects. Based solely on a review of their formal education, these 119 managers appear to have met the requirements to serve in federal GS-510 accountant ¹⁰ positions.		
Professional Work Experience Acquired	A review of the profiles showed that the 63 officers' careers ranged from 10 to 31 years, averaging 23 years, while the 170 civilians' careers ranged from 15 to 42 years, averaging 27 years. Both officer and civilian respondents, with few exceptions, had spent most of their careers in DOD. Also, about 42 percent of all respondents, officers and civilians, reported performing several financial management-related functions during their careers.		
	Figures 1 and 2 show the average number of years of work experience by rank for the officers and by grade for the civilians, respectively.		

 $^{^{10}\}text{The typical educational requirement for Gs-510 accountants is 24 credit hours in accounting-related subjects. A person completing principles of accounting and intermediate accounting subjects (typically two courses of each) and four other subjects would generally meet this hour requirement. A civilian employee could also be classified as a GS-510 with fewer than 24 hours of accounting-related courses if a review of his or her formal education, training, and experience so warrants.$



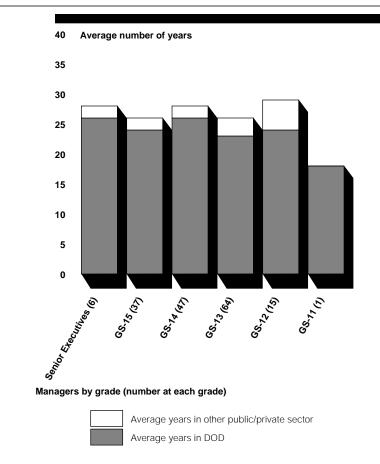


Figure 2: Professional Work Experience Reported by Army Financial Managers—Civilians

> In collaboration with Army officials, we identified four functions and associated tasks which are often performed by personnel serving in key financial management positions, including

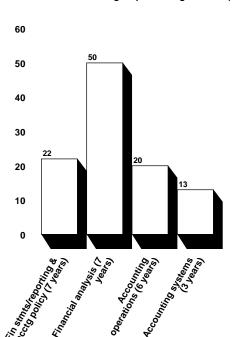
- financial statement preparation/financial reporting/accounting policy—preparing annual financial statements and footnotes and any interim financial reports, as well as those advising the preparers in their application of accounting policies;
- financial analysis—performing tasks associated with cost accounting, business process improvements, budgeting, cash flow analysis, cost analysis, revenue and expenditure forecasting, and other analysis of financial position and operations;

Figure 3: Experience in Financial Management Functions Reported by

Army Financial Managers—Officers

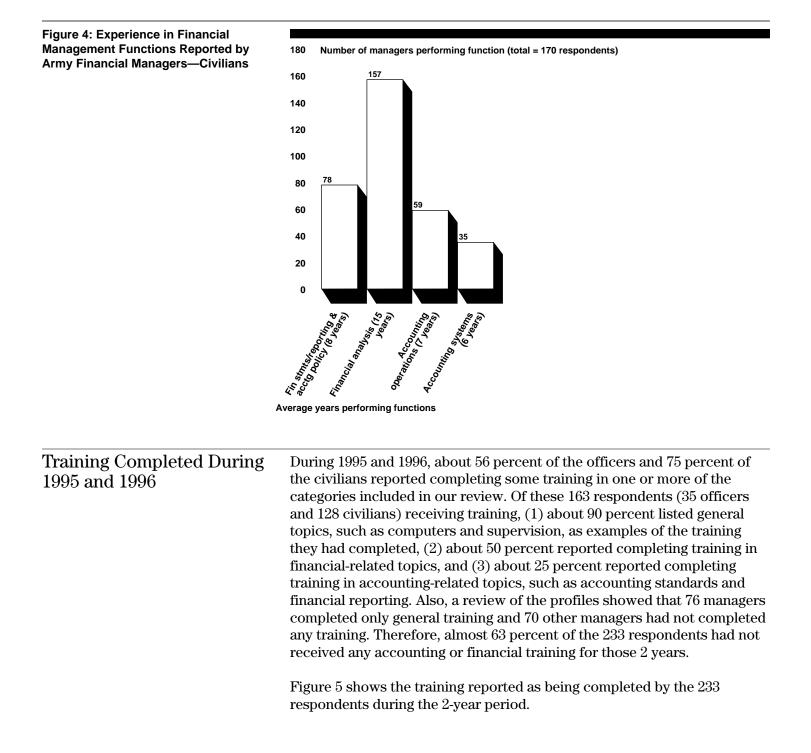
- accounting operations—recording and reporting accounting transactions; and
- accounting systems development and maintenance—performing tasks associated with functional design and maintenance of accounting and finance systems.

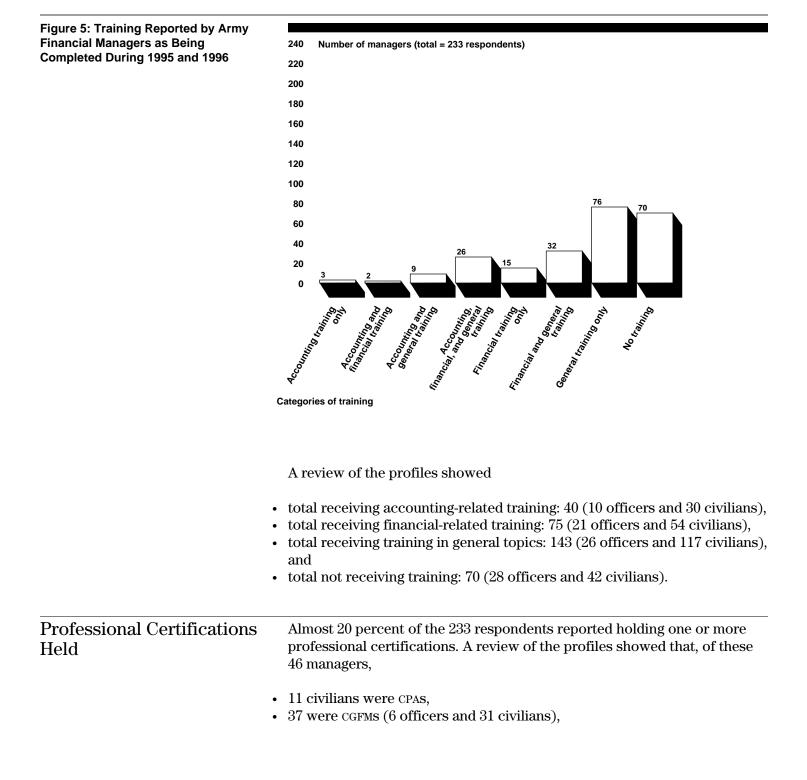
Seventeen officers and 49 civilians (or about 30 percent of each group) reported that they had performed three or more of these functions during their careers. Figures 3 and 4 show, for the officers and civilians responding to this survey, which of these functions they had performed at sometime during their careers, and the average number of years of experience in each function. For example, as shown in figure 3, 50 of the 63 officers had performed financial analysis-related tasks for an average of 7 years.





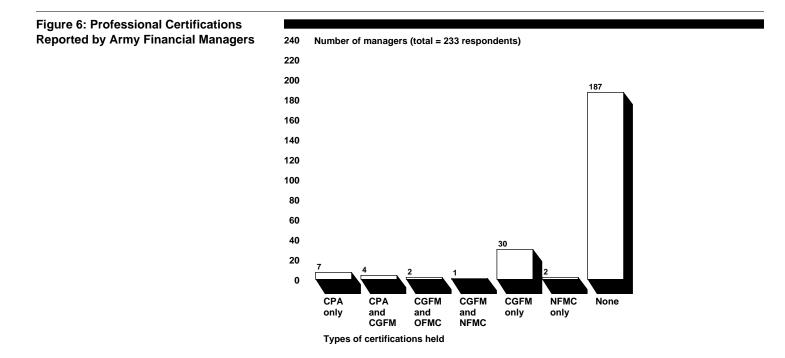
Average years performing functions





- 2 civilians held other financial management-related certifications, including the Certified Cost Estimator/Analyst and Certified Internal Auditor, and
- 3 civilians reported nonfinancial management-related certifications.

Of the 187 managers that did not hold any professional certifications, 57 were officers and 130 were civilians. Figure 6 shows the types of certifications reported by the 233 Army financial managers.



CPA: Certified Public Accountant

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CGFM: Certified Government Financial Manager

- OFMC: Other financial management certifications
- NFMC: Nonfinancial management certifications

Appendixes II through VIII provide the formal education, professional work experience, training, and professional certification data for the 63 officers and 170 civilians by their respective organizations, including:

	 ASA(FM&C) in appendix II; 8 operational commands and 50 of their 57 installations in appendix III; the U.S. Army Training and Doctrine Command and its 19 installations in appendix IV; the U.S. Army Materiel Command (AMC) and its Industrial Operations Command, and 8 of the 14 arsenals and depots in appendix V; AMC and 6 of the 7 systems commands in appendix VI; the U.S. Army Corps of Engineers and 29 of its 55 installations in appendix VII; and 4 other Army commands and 16 of their 18 installations in appendix VIII.
Agency Comments and Our Evaluation	In commenting on a draft of this report, the Army generally concurred with the contents and stated that it believed the information will be beneficial in its Army-wide Financial Management Redesign implementation. The Army's comments are reprinted in appendix IX. Also, the Army provided a number of technical comments, which were fully addressed in finalizing our report.
	We are sending copies of this report to the Chairmen and Ranking Minority Members of the Senate Committee on Governmental Affairs; the House Committee on Government Reform and Oversight; and the Subcommittee on Government Management, Information, and Technology of the House Committee on Government Reform and Oversight; the Secretary of Defense; and the Director of the Office of Management and Budget. Copies will also be made available to others upon request.
	If you have any questions about this report, please contact me at (202) 512-9095. Major contributors to this report are listed in appendix X.
	Sincerely yours,
	Jui & Jacolina

Lisa G. Jacobson Director, Defense Audits

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Abbreviations

AMC	Army Materiel Command
ASA(FM&C)	Assistant Secretary of the Army (Financial Management
	and Comptroller)
CFO	chief financial officer
CGFM	Certified Government Financial Manager
CPA	Certified Public Accountant
DFAS	Defense Finance and Accounting Service
DOD	Department of Defense
FMFIA	Federal Managers' Financial Integrity Act
IOC	Industrial Operations Command
JFMIP	Joint Financial Management Improvement Program
GMRA	Government Management Reform Act
GPRA	Government Performance and Results Act
GS	general schedule
NFMC	nonfinancial management certifications
O&M	operation and maintenance
OFMC	other financial management certifications
RDT&E	research, development, test, and evaluation
TRADOC	U.S. Army Training and Doctrine Command

Appendix I Scope and Methodology

In collaboration with Army officials, we identified Army senior executives and financial managers to be included in this review as those serving in key positions throughout the department. The four senior executives in the Office of the Assistant Secretary of the Army (Financial Management and Comptroller) ASA(FM&C) included the Assistant Secretary of the Army (Financial Management and Comptroller), the Principal Deputy Assistant Secretary of the Army (Financial Management and Comptroller), the Deputy Assistant Secretary of the Army for Financial Operations, and the Deputy Assistant Secretary of the Army for Budget. The 301 key financial management positions selected for this review included:

- 14 from ASA(FM&C) involved in financial operations, financial management/accounting policy, and/or budget execution-related functions and
- 287 (including resource managers, deputy resource managers, budget officers, and working capital fund managers) from 186 major commands and installations involved in (1) operations, (2) training, (3) maintenance and manufacturing, (4) research, development, test, evaluation, and procurement of Army systems, such as aviation, missiles, communications, and electronics, (5) engineering services for DOD and other entities, and (6) criminal investigation, processing of new enlisted personnel, medical services, and support functions for the Washington, D.C., area military organizations.

In addition to the 4 senior executives, 233 financial managers located at 145 of the 187 organizations responded to this review. The 233 respondents included the 14 ASA(FM&C) managers and 219 managers from major commands and installations comprised of 132 resource managers, 26 deputy resource managers, 60 budget officers, and 1 working capital fund manager.

Table I.1 identifies the Army major commands, the number of their installations, and information on the key financial managers included in this review.

Table I.1: Army Major Command andInstallation Key Financial ManagersIncluded in This Review

Operational Organizations

U.S. Army Forces Command and 12 of its 16 installations (27 of the 35 managers responding included 13 resource managers, 3 deputy resource managers, and 11 budget officers)

U.S. Army Europe and its eight installations (11 of the 11 managers responding included 9 resource managers and 2 deputy resource managers)

Eighth U.S. Army and 9 of its 10 installations (15 of the 16 managers responding included 9 resource managers, 1 deputy resource manager, and 5 budget officers)

U.S. Army Pacific and its five installations (8 of the 13 managers responding included 6 resource managers and 2 deputy resource managers)

U.S. Army South (one of the three managers responding included one resource manager)

U.S. Army Military Traffic Management Command and two of its four installations (3 of the 10 managers responding included 1 resource manager, 1 deputy resource manager, and 1 budget officer)

U.S. Army Space and Strategic Defense Command and its two installations (six of the six managers responding included three resource managers, one deputy resource manager, and two budget officers)

Note: The U.S. Army Space and Strategic Defense Command was renamed the U.S. Army Space and Missile Defense Command during this review.

U.S. Army Intelligence and Security Command and its 12 installations (14 of the 14 managers responding included 10 resource managers, 1 deputy resource manager, and 3 budget officers)

Training Organizations

U.S. Army Training and Doctrine Command and its 19 installations (43 of the 46 managers responding included 18 resource managers, 7 deputy resource managers, and 18 budget officers)

Working Capital Fund Organizations

U.S. Army Materiel Command and its Industrial Operations Command and 8 of 14 arsenals and depots (16 of the 26 managers responding included 9 resource managers, 1 deputy resource manager, 5 budget officers, and 1 working capital fund manager)

(continued)

Systems Organizations

U.S. Army Materiel Command and six of its seven systems commands shown below (16 of the 20 managers responding included 5 resource managers, 5 deputy resource managers, and 6 budget officers)

- U.S. Army Test and Evaluation Command
- U.S. Army Simulation Training and Instrumentation Command
- U.S. Army Chemical and Biological Defense Command
- U.S. Army Aviation and Troop Command
- U.S. Army Missile Command
- U.S. Army Soldier Systems Command
- U.S. Army Communications and Electronics Command

Notes: (1) The U.S. Army Aviation and Troop Command and U.S. Army Missile Command are now the U.S. Army Aviation and Missile Command.

(2) The deputy resource manager and budget officer from the U.S. Army Materiel Command were included in our review of both working capital fund and systems command organizations.

Corps of Engineers

U.S. Army Corps of Engineers and 29 of its 55 installations (32 of the 59 managers responding included 30 resource managers, 1 deputy resource manager, and 1 budget officer)

Other Army Organizations

U.S. Army Criminal Investigation Command and its three installations (five of the five managers included two resource managers and three budget officers)

Military Entrance Processing Command (three of the three managers responding included one resource manager, one deputy resource manager, and one budget officer)

U.S. Army Medical Command and 9 of its 10 installations (11 of the 12 managers responding included 10 resource managers and 1 budget officer)

U.S. Army Military District of Washington and four of its five installations (10 of the 11 managers responding included 5 resource managers, 1 deputy resource manager, and 4 budget officers)

We obtained fiscal year 1997 Army budget data, including operation and maintenance (O&M); research, development, test, evaluation (RDT&E); and procurement funding from the ASA(FM&C) budget office. Those major commands and installations identified for this review managed \$24 billion of the \$64 billion Army budget during fiscal year 1997.

In an August 1988 report,¹ GAO proposed a framework for evaluating the quality of the federal workforce over time. Quantifiable measures identified in that report include specific knowledge, skills, and abilities. Using this report and the JFMIP study on core competencies, and in

¹Federal Workforce: A Framework for Studying Its Quality Over Time (GAO/PEMD-88-27, Aug. 4, 1988).

collaboration with DOD representatives, we identified four indicators to measure the attributes that key financial managers can bring to their positions. These indicators included formal education, professional work experience, training, and professional certifications. These attributes are being used to measure the qualifications and experience of key financial managers in the five DOD organizations included in our reviews.

We then worked with Army officials in developing a data collection instrument to gather the following types of information under each indicator:

- Formal education: degrees attained, academic majors, and specific accounting and financial-related courses completed.
- Professional work experience: (1) number of years working in current position, years at DOD, years in other government agencies, and years in the private sector and (2) experience in four specific financial management-related functions.
- Training (referred to as continuing professional education in the profile instrument): for the period of 1995-1996,² specific subjects completed related to accounting, other financial-related topics, and general topics.
- Professional certifications: CPA, CGFM, other financial certifications, and other nonfinancial management certifications held.

For the four Army executives, we obtained information on their formal education, careers, and professional certifications from biographies and profile instruments provided by these officials. For all other individuals, due to Army officials' concerns over the completeness of personnel files and databases, we also agreed to collect information on the four indicators using profile instruments. This procedure is being used for collecting qualification and experience information from all DOD organizations included in this series of assignments.

Since the Army chose to maintain the anonymity of its respondents, our Army liaisons sent profile instruments to the four Army executives and other key financial managers in the Office of the Assistant Secretary of the Army (Financial Management and Comptroller). The liaisons also sent profile instruments to points of contact at each major command, who, in turn, distributed the profile instruments to those key financial managers identified for this review at their respective commands and installations. The liaisons conducted additional follow-up efforts to contact those

 $^{^2 \}rm For$ the Army's own analysis, the profile instrument requested training for an additional 8 years—1987 through 1994.

financial managers who did not initially respond as well as those respondents whose profile instruments were returned with incomplete information. Through these efforts, we received complete profile information from the four Army executives and 77 percent of the key financial managers identified for this review. Figure I.1 contains the profile instrument we used to obtain personnel qualification and experience information from the key financial managers.

As agreed with the Army, we did not attempt to verify the information contained in the profiles we received. However, as noted above, for incomplete profile instruments, the Army liaisons conducted follow-up efforts and obtained the missing information.

We conducted our work from March through December 1997 in accordance with generally accepted government auditing standards.

Figure I.1: Profile Instrument Used to Collect Qualification and Experience Information on Army Financial Managers	PROFILE OF DOD FINANCIAL PERSONNEL
	Component: Army Navy Marine Corps Air Force
	Name: Grade/Series or Rank:
	Position Title:
	Command/Installation:
	Location: Phone: ()
	Primary Function Performed in Current Position (SELECT ONE):
	Finance Operations Accounting Functions Budget Execution/Analysis Cost/Financial Analysis Comptroller/Financial Mgmt.
	PROFESSIONAL CERTIFICATIONS
	Please complete the information requested for any of the following professional certifications that you hold. Also, identify any other certifications you hold and the date attained.
	Certified Public Accountant: Year State Certified Management Accountant: Year

Plea	EDUCATION use provide information regarding your formal education, including
degr mana comp Alsc	see (s) attained, major(s), and accounting-related and other financial agement-related courses completed. Place an "X" by the courses you hav pleted below as part of your undergraduate (U) or graduate (G) studies. b, include other related courses not listed below. You may copy and ad as if more space is needed.
A.	Degree Major Field of Study Year
	Associate
в.	Accounting-related courses (place an "X" by those courses you have completed and add any related courses):
	Principles of Accounting U G Intermediate Accounting U G Advanced Accounting U G Cost Accounting U G Managerial Accounting U G Governmental Accounting U G Auditing U G Taxes U G Business Law U G U G G Please estimate the total number of hours completed for the above courses. U G (Formula: Quarter hours times 2/3 equals Semester Hours) G
c.	Other financial management-related courses (place an "X" by those courses you have completed and add any related courses):
	Finance U G Economics U G Statistics U G U U G U U G U U G U U G U U G U U G U U G

Thi	CONTINUING PROFESSIONAL EDUCATION s section requests information concerning the continuing professional
edu Dec org For com cou may	ication you have received from January 1, 1987 and scheduled through ember 31, 1996. It asks several questions regarding your current ianization's education program, followed by a table of course offerings the table on page 4, please indicate the number of hours you have pleted for each subject during the ten-year period. Please add other irses you have taken and the number of hours completed. If needed, you attach another page for other courses you have completed during the in-year period.
	Current Organization's Education Program
1.	Does your organization have an established continuing professional education program for personnel in the accounting, finance, budget, an financial management job series?
	Yes No
2.	If so, how many hours are required annually? (Not Applicable)
	Number of Hours None specified (Place an "X" if applicable)
3.	If hours are prescribed, how many must be completed in technical subjects related to these job series? (Not Applicable)
	Number of Hours None specified (Place an "X" if applicable)
4.	Does your organization prescribe specific training courses to be completed by personnel in these job series based on grade or rank, job description, etc?
	Yes No

Subjects and Hours Completed in:	96	95	94	93	92	91	90	89	88	87
General:										
Supervision										
Computer-Related										
Diversity-Related										
Personnel/Team Management										
Communication Skills										
Strategic Planning/Project Management										
Accounting Focus:										
CFO Act/GMRA							_			
Accounting Standards and Procedures										
Accounting Policy										
Standard General Ledger	_									
Federal Financial Reports/Statements										
Plant, Property, and Equipment										
Liabilities	1001000 (100000) (100									
Financial/Budget/Financial Management Focus:										
GPRA										
Budget Policy/Formulation										
Budget Execution										
Appropriations Law										
Federal Managers Financial Integrity Act (FMFIA)										
Civilian/Military Pay										
Travel Pay										
Vendor Pay										
Cost Estimate Analysis	HILLING REAL PROPERTY OF				NEATO DITAK	a da anta ta marriero				
Others (Please list):										
	_									
							<u> </u>			

		PROFESSIONAL WORK EXPERIENCE
1.	fol	ase indicate the number of years that you have worked in the lowing sectors since beginning your professional career, either er high school or college.
	DOD	e: years Other Government: years Private Sector: year
2.		vide the number of years you have been working in your current ition: years
3.		ase provide the number of years during your career that you have ked in the following functions:
	a.	Financial Statement Preparation/Financial Reporting/Accounting Policy: years
		(Included are those personnel who work primarily in preparing annual financial statements and footnotes (including adjusting entries, closing entries, and trial balances) and any interim financial reports, as well as those advising the preparers in thei application of accounting policies.)
	b.	Financial Analysis: years
		(Included are those personnel who work primarily in cost accounting, business process improvements, budgeting, cash flow analysis, cost analysis, revenue and expenditure forecasting, and other analysis of the financial position and operations.)
	c.	Accounting Operations: years
		(Included are those personnel who work primarily in recording and reporting receivables, receipts, disbursements, payroll, payables (civilian and military/vendor/travel pay), inventory, liabilities, and property, plant, and equipment.)
	d.	Accounting Systems Development and Maintenance: years
		(Included are those personnel who work primarily in the functional design and maintenance of accounting and finance systems.)

Profiles of Office of the Assistant Secretary of the Army (Financial Management and Comptroller) Respondents

We included 14 key financial managers from the Office of the Assistant Secretary of the Army (Financial Management and Comptroller) (ASA(FM&C)), all of whom provided information on their qualifications and experience. This population included four managers involved in financial operations, one staff in financial management/accounting policy, and nine staff in budget execution functions. Table II.1 shows the officer and civilian composition of these managers, by rank and grade, respectively.

Table II.1: Number of Officer and Civilian Respondents

Officers		Civilians			
Rank	Number	Grade	Number		
Brigadier General (O-7)	1	Senior Executive	3		
Colonel (O-6)	3	15	6		
Lieutenant Colonel (O-5)	0	14	1		
Major (O-4)	0	13	0		
Captain (O-3)	0	12	0		
First Lieutenant (O-2)	0	11	0		
Total	4	Total	10		

Formal Education Attained

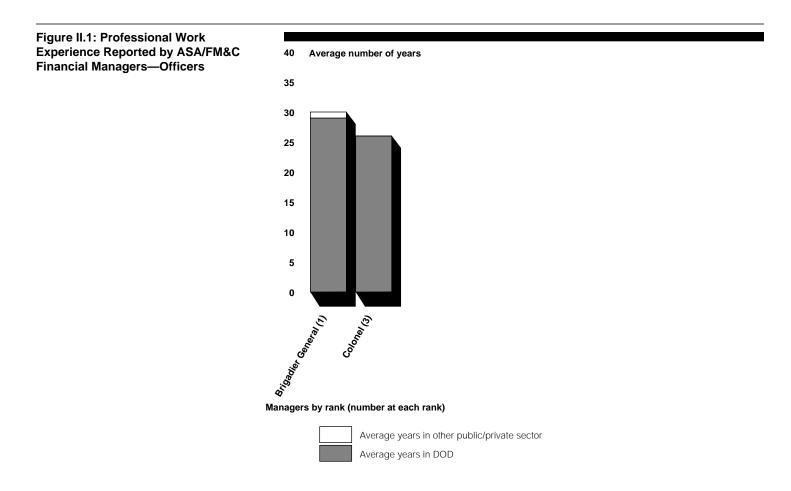
Managers

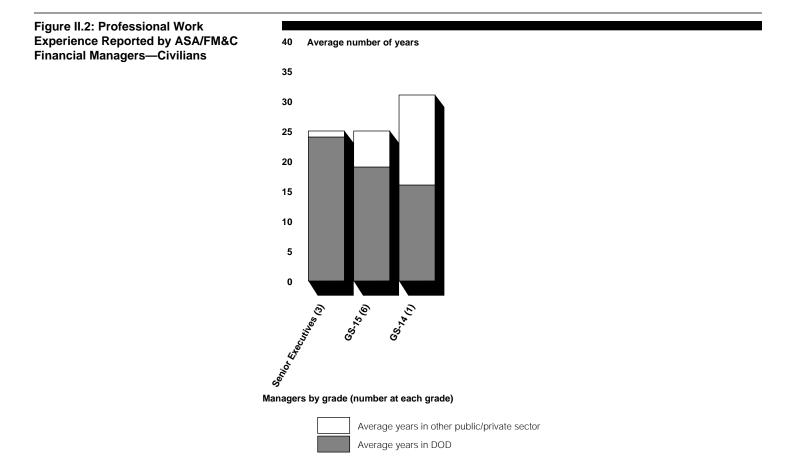
Table II.2: Bachelor's Degree Majors Reported by ASA(FM&C) Financial As shown in table II.2, all 14 respondents held bachelor's degrees. Two of the 14 managers majored in accounting, while 4 managers reported other business-related majors.

	Number of bachelor's degree majors		
Majors	Officers	Civilians	Total degrees by major
Accounting	0	2	2
Other business	1	3	4
Nonbusiness	3	5	8
Total degrees	4	10	14

As shown in table II.3, 13 respondents also held master's degrees, with 1 reporting more than one major. One manager held a master's degree in accounting and seven managers listed other business-related majors.

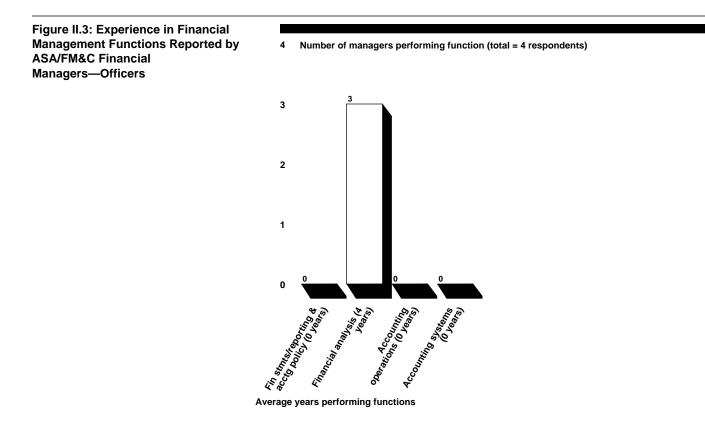
Table II.3: Master's Degree Majors Reported by ASA(FM&C) Financial		Number o	of master's degree i	najors
Managers	Majors	Officers	Civilians	Total degrees by major
	Accounting	1	0	1
	Other business	2	5	7
	Nonbusiness	1	5	6
	Total degrees	4	10	14
	 3-5 subjects: 3 (2 office 6 or more subjects: 5 (Based solely on a revie the latter group appear accountant positions. 	1 officer and 4 civilia ew of their formal edu r to have met the requ	ns). acation, all five re airements to serv	e in GS-510
Professional Work Experience Acquired	A review of the profile professional work exp of 25 to 30 years, and 2 years. With one except in DOD. Figures II.1 and officers and by grade f	erience was 27 years 25 years for the 10 civ cion, the respondents 1 II.2 show the work o	for the 4 officers ilians, with a ran had spent most o experience by ran	, with a range ge of 18 to 35 of their careers



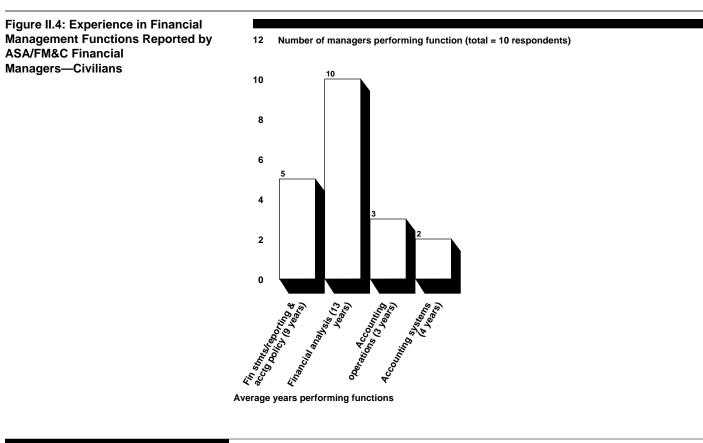


Figures II.3 and II.4 show the number of officers and civilians who indicated that they had performed each financial management function previously outlined at sometime during their careers, and the average number of years of experience in each function. Financial analysis was the function performed most frequently, and as noted in figure II.3, was the only function performed by officers. A review of the 10 civilians' profiles also showed that 4 had performed three or more of these functions.

Appendix II Profiles of Office of the Assistant Secretary of the Army (Financial Management and Comptroller) Respondents

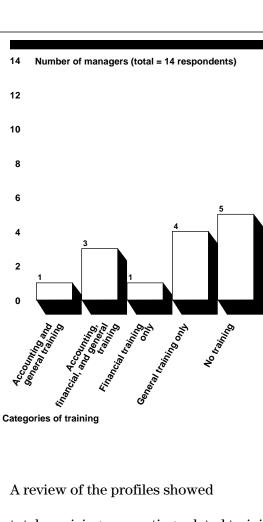


Appendix II Profiles of Office of the Assistant Secretary of the Army (Financial Management and Comptroller) Respondents



Training Completed During 1995 and 1996 Figure II.5 shows the training reported by the 14 respondents as being completed during 1995 and 1996.





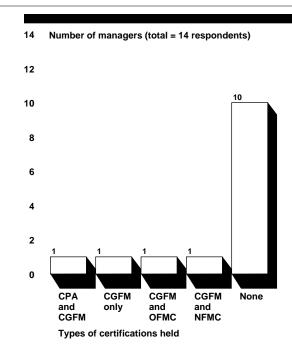
- total receiving accounting-related training: 4 (1 officer and 3 civilians),
- total receiving financial-related training: 4 civilians,
- total receiving training in general topics: 8 (1 officer and 7 civilians), and
- total not receiving training: 5 (3 officers and 2 civilians).

Professional Certifications Held	A review of the profiles showed that, of the four civilians reporting one or more professional certifications,
	 one was a CPA, four were CGFMS,
	one held an other financial management certification, and

• one held a nonfinancial management certification.

Appendix II Profiles of Office of the Assistant Secretary of the Army (Financial Management and Comptroller) Respondents

Of the 10 managers that did not hold any professional certifications, 4 were officers and 6 were civilians. Figure II.6 shows the types of professional certifications reported by the ASA(FM&C) financial managers.



CPA: Certified Public Accountant

CGFM: Certified Government Financial Manager

OFMC: Other financial management certifications

NFMC: Nonfinancial management certifications

Figure II.6: Professional Certifications Reported by ASA/FM&C Financial Managers

Profiles of Operational Command and Installation Respondents

The eight Army operational commands included in this review, shown below, managed O&M budgets totaling \$8.98 billion during fiscal year 1997:

- U.S. Army Forces Command,
- U.S. Army Europe,
- Eighth U.S. Army,
- U.S. Army Pacific,
- U.S. Army South,
- U.S. Army Military Traffic Management Command,
- U.S. Army Space and Strategic Defense Command (renamed U.S. Army Space and Missile Defense Command during this review), and
- U.S. Army Intelligence and Security Command.

Surveys were distributed to 108 financial managers; 85 responded, representing all eight operational commands and 50 of their 57 installations. Table III.1 shows the number of installations responding by major command, the number of key financial managers surveyed within each command, and the number responding to this review. The table also shows the O&M funding budgeted for fiscal year 1997 for each major command.

Table III.1: Operational Commands'Key Financial Manager Population andRespondents and Operation andMaintenance (O&M) Budgets for Fiscal	Commands (and number of installations) responding	Financial managers surveyed	Financial manager respondents	O&M budgets (in billions)
Year 1997	U.S. Army Forces Command (12)	35	27	\$3.56
	U.S. Army Europe (8)	11	11	\$3.34
	Eighth U.S. Army (9)	16	15	\$0.68
	U.S. Army Pacific (5)	13	8	\$0.60
	U.S. Army South	3	1	\$0.28
	U.S. Army Military Traffic Management Command (2)	10	3	\$0.05
	U.S. Army Space and Strategic Defense Command (2)	6	6	\$0.11
	U.S. Army Intelligence and Security Command (12)	14	14	\$0.36
	Total (50)	108	85	\$8.98

The 85 respondents included 52 resource managers, 11 deputy resource managers, and 22 budget officers. Table III.2 shows the officer and civilian composition of the respondents, by rank and grade, respectively.

Table III.2: Number of Officer and Civilian Respondents

Officers	Civilians		
Rank	Number	Grade	Number
Brigadier General (O-7)	1	Senior Executive	2
Colonel (O-6)	6	15	7
Lieutenant Colonel (O-5)	13	14	18
Major (O-4)	4	13	24
Captain (O-3)	3	12	6
First Lieutenant (O-2)	0	11	1
Total	27	Total	58

Formal Education Attained

Table III.3: Bachelor's Degree Majors

Reported by Operational Command and Installation Financial Managers As shown in table III.3, 73 of the 85 respondents held bachelor's degrees, with 8 reporting more than one major. The major for 21 of these managers was accounting, while 33 managers reported 34 other business-related majors.

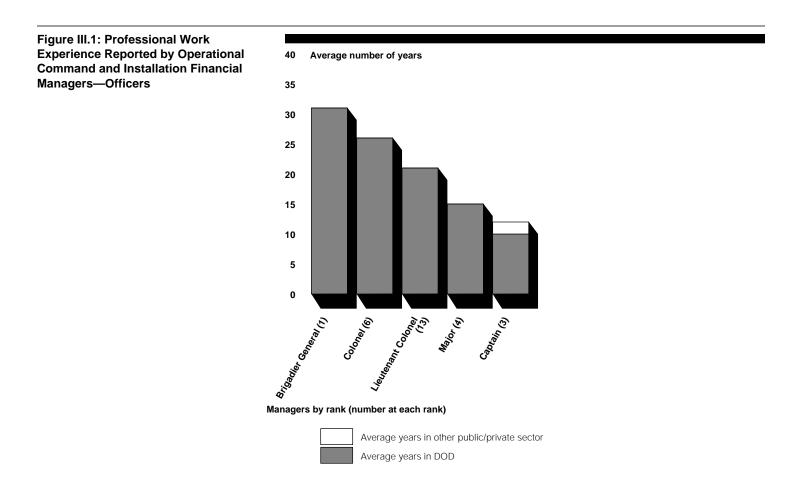
Number of bachelor's degree majors **Total degrees** Majors Officers Civilians by major 5 Accounting 16 21 13 21 34 Other business Nonbusiness 9 17 26 **Total degrees** 27 54 81

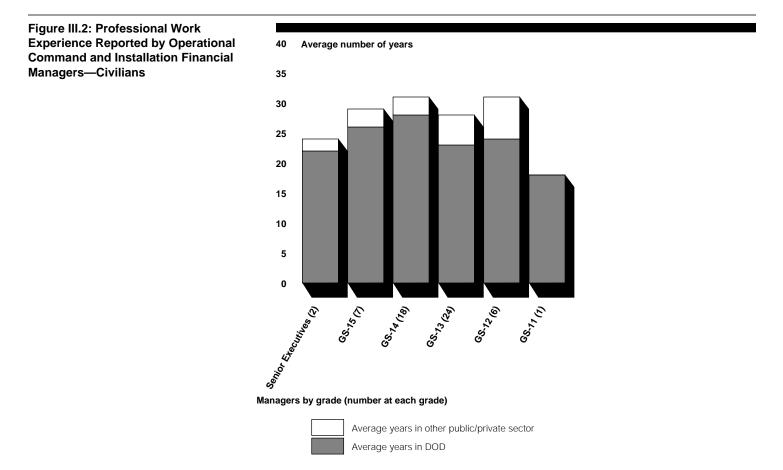
As shown in table III.4, 41 respondents also held master's degrees, with 3 reporting more than one major. One manager held a master's degree in accounting, while 32 managers reported 33 other business-related majors.

Table III.4: Master's Degree Majors Reported by Operational Command and Installation Financial Managers

	Number of master's degree majors		
Majors	Officers	Civilians	Total degrees by major
Accounting	0	1	1
Other business	18	15	33
Nonbusiness	2	8	10
Total degrees	20	24	44

	Appendix III Profiles of Operational Command and Installation Respondents
	Seventy-three of the 85 respondents reported completing one or more courses in accounting-related subjects, as follows:
	• 1-2 subjects: 13 (3 officers and 10 civilians),
	• 3-5 subjects: 16 (7 officers and 9 civilians), and
	• 6 or more subjects: 44 (13 officers and 31 civilians).
	Based solely on a review of their formal education, the 13 officers and 30
	of the 31 civilians in the latter group appear to have met the requirements to serve in GS-510 accountant positions.
Professional Work	A review of the profiles showed that the average number of years of professional work experience was 21 years for the 27 officers, with a range
Experience Acquired	of 10 to 31 years, and 28 years for the 58 civilians, with a range of 18 to 42 years. With few exceptions, the respondents had spent most of their
	careers in DOD. Figures III.1 and III.2 show the work experience by rank for the officers and by grade for the civilians, respectively.

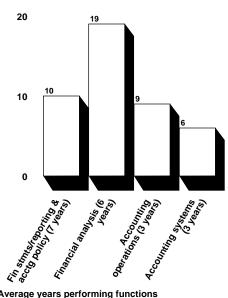




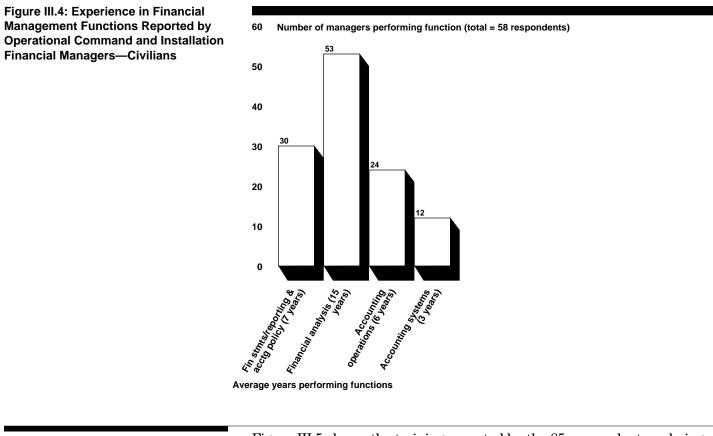
Figures III.3 and III.4 show the number of officers and civilians who indicated that they had performed each financial management function previously outlined at sometime during their careers, and the average number of years of experience in each function. Financial analysis was the function performed most frequently. A review of the profiles also showed that 8 officers and 18 civilians had performed three or more of these functions.

Figure III.3: Experience in Financial Management Functions Reported by **Operational Command and Installation** Financial Managers—Officers

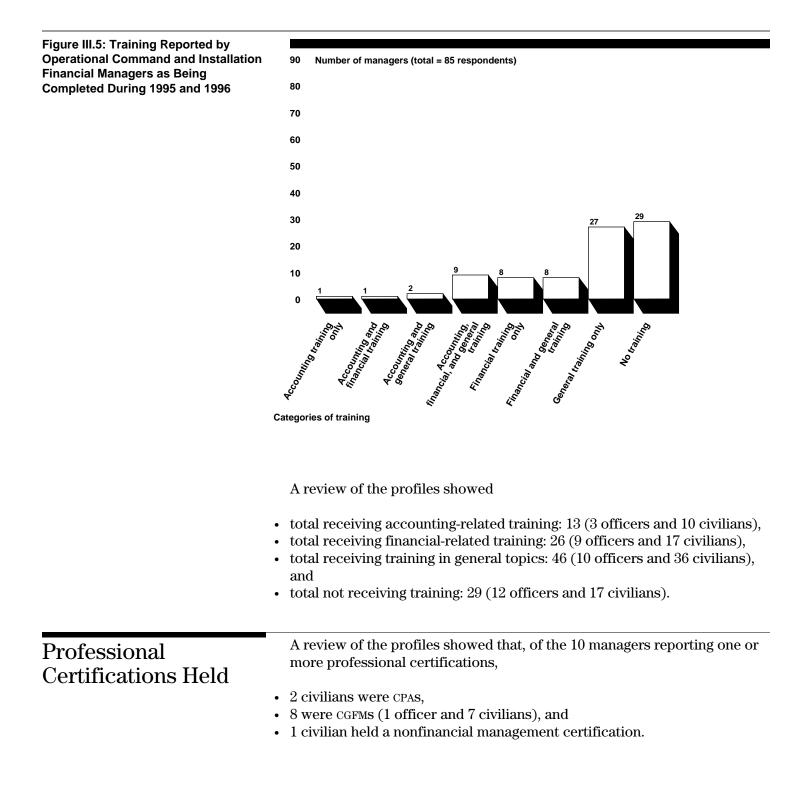
30 Number of managers performing function (total = 27 respondents)



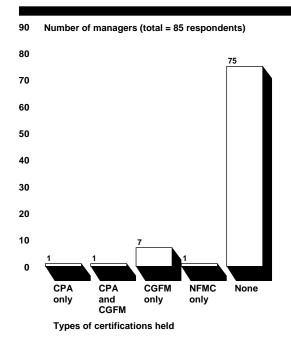
Average years performing functions



Training Completed During 1995 and 1996 Figure III.5 shows the training reported by the 85 respondents as being completed during 1995 and 1996.



Of the 75 managers that did not hold any professional certifications, 26 were officers and 49 were civilians. Figure III.6 shows the types of professional certifications reported by the operational command and installation financial managers.



CPA: Certified Public Accountant

CGFM: Certified Government Financial Manager

NFMC: Nonfinancial management certifications

Figure III.6: Professional Certifications Reported by Operational Command and Installation Financial Managers

Profiles of U.S. Army Training and Doctrine Command (TRADOC) and Installation Respondents

TRADOC managed an 0&M budget of \$2.3 billion for fiscal year 1997. Forty-three of the 46 key financial managers from TRADOC (representing its 19 installations) provided information on their qualifications and experience, including 18 resource managers, 7 deputy resource managers, and 18 budget officers. Table IV.1 shows the officer and civilian composition of the respondents by rank and grade, respectively.

Table IV.1: Number of Officer andCivilian Respondents

Officers	Civilians			
Rank	Number	Grade	Number	
Brigadier General (O-7)	1	Senior Executive	0	
Colonel (O-6)	6	15	3	
Lieutenant Colonel (O-5)	5	14	8	
Major (O-4)	0	13	14	
Captain (O-3)	1	12	5	
First Lieutenant (O-2)	0	11	0	
Total	13	Total	30	

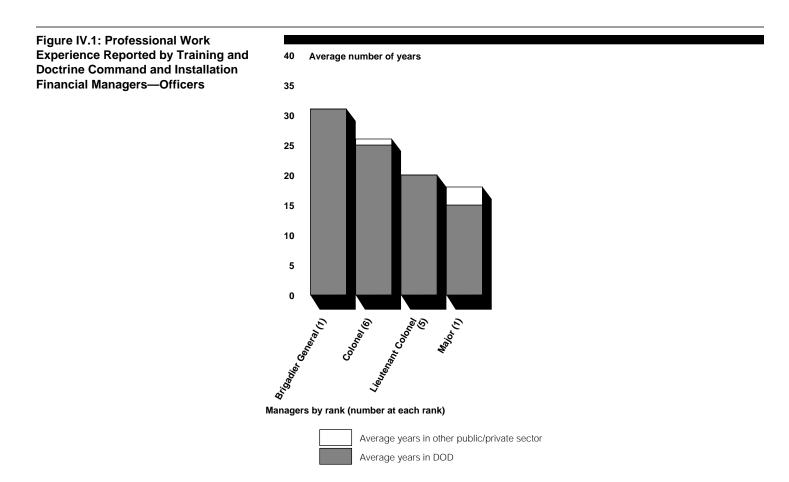
Formal Education Attained

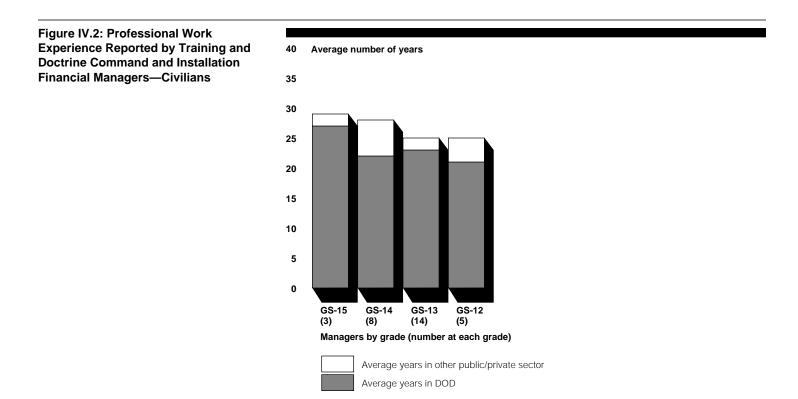
Table IV.2: Bachelor's Degree Majors Reported by Training and Doctrine Command and Installation Financial Managers As shown in table IV.2, 36 respondents held bachelor's degrees, with 1 reporting more than one major. The major for 13 of these managers was accounting, while 17 managers reported other business-related majors.

	Number of bachelor's degree majors		
Majors	Officers	Civilians	Total degrees by major
Accounting	4	9	13
Other business	5	12	17
Nonbusiness	4	3	7
Total degrees	13	24	37

As shown in table IV.3, 28 respondents also held master's degrees, with 2 reporting more than one major. The major for 2 of these managers was accounting, while 20 managers reported other business-related majors.

Table IV.3: Master's Degree Majors Reported by Training and Doctrine		Number o	of master's degree i	maiors
Command and Installation Financial Managers	Majors	Officers	Civilians	Total degrees by major
	Accounting	0	2	2
	Other business	12	8	20
	Nonbusiness	2	6	8
	Total degrees	14	16	30
	 6 or more subjects: 22 Based solely on a revie the 16 civilians in the l serve in GS-510 account 	ew of their formal edu latter group appear to	ucation, 5 of the 6	
Professional Work Experience Acquired	A review of the profile professional work exp of 16 to 31 years, and 2 years. With one except in DOD. Figures IV.1 an experience by rank for respectively.	perience was 23 years 26 years for the 30 civ tion, the respondents 1d IV.2 show the avera	for the 13 officer vilians, with a ran had spent most of age number of year	rs, with a range ge of 15 to 38 of their careers ars of work



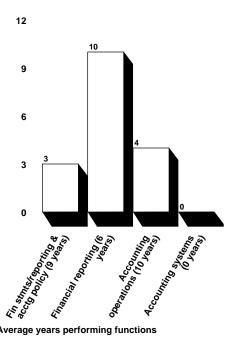


Figures IV.3 and IV.4 show the number of officers and civilians who indicated that they had performed each financial management function previously outlined at sometime during their careers, and the average number of years of experience in each function. The financial management function performed most frequently was financial analysis. A review of the profiles also showed that two officers and six civilians had performed three or more of these functions.

Appendix IV Profiles of U.S. Army Training and Doctrine Command (TRADOC) and Installation Respondents

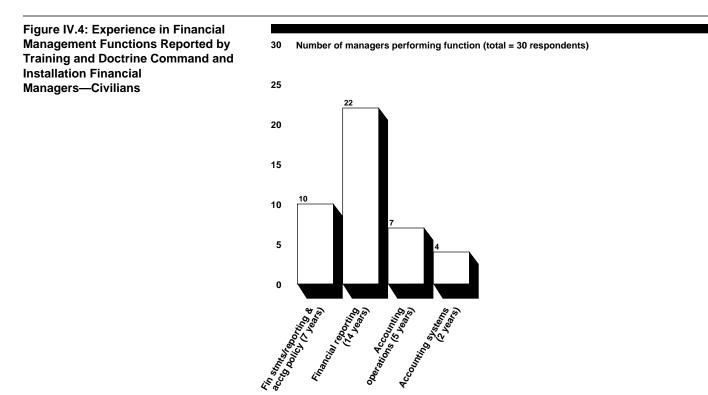
Figure IV.3: Experience in Financial Management Functions Reported by Training and Doctrine Command and **Installation Financial** Managers—Officers

15 Number of managers performing function (total = 13 respondents)



Average years performing functions

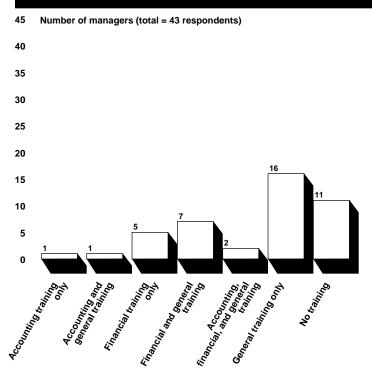
Appendix IV Profiles of U.S. Army Training and Doctrine Command (TRADOC) and Installation Respondents



Average years performing functions

Training Completed During 1995 and 1996 Figure IV.5 shows the training reported by the 43 respondents as being completed during 1995 and 1996.

Figure IV.5: Training Reported by Training and Doctrine Command and Installation Financial Managers as Being Completed During 1995 and 1996



Categories of training

A review of the profiles showed

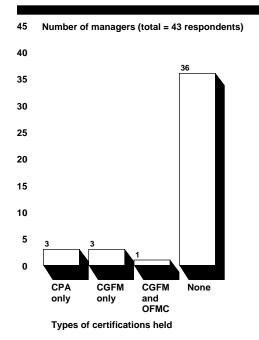
- total receiving accounting-related training: 4 (1 officer and 3 civilians),
- total receiving financial-related training: 14 (4 officers and 10 civilians),
- total receiving training in general topics: 26 (5 officers and 21 civilians), and
- total not receiving training: 11 (5 officers and 6 civilians).

Professional Certifications Held	A review of the profiles showed that, of the seven managers reporting one or more professional certifications,
	three civilians were CPAS,four were CGFMS (one officer and three civilians), and

• one civilian held another financial management certification.

Appendix IV Profiles of U.S. Army Training and Doctrine Command (TRADOC) and Installation Respondents

Of the 36 managers that did not hold professional certifications, 12 were officers and 24 were civilians. Figure IV.6 shows the types of professional certifications reported by the Training and Doctrine Command and installation financial managers.



CPA: Certified Public Accountant

CGFM: Certified Government Financial Manager

OFMC: Other financial management certifications

Figure IV.6: Professional Certifications Reported by Training and Doctrine Command and Installation Financial Managers

Profiles of Working Capital Fund Respondents

The 14 arsenals and depots within the U.S. Army Materiel Command's (AMC) Industrial Operations Command (IOC) managed a fiscal year 1997 budget of \$7.4 billion, derived in part from their customers' O&M accounts. Sixteen of 26 key financial managers at AMC, IOC, and the arsenals and depots provided information on their qualifications and experience. The 16 respondents¹ included 9 resource managers, 1 deputy resource manager, 5 budget officers, and 1 working capital fund manager. Table V.1 provides the rank of the officer and grades of the 15 civilians.

Table V.1: Number of Officer and Civilian Respondents

Officers		Civilians		
Rank	Number	Grade	Number	
Brigadier General (O-7)	0	Senior Executive	0	
Colonel (O-6)	1	15	3	
Lieutenant Colonel (O-5)	0	14	5	
Major (O-4)	0	13	7	
Captain (O-3)	0	12	0	
First Lieutenant (O-2)	0	11	0	
Total	1	Total	15	

Formal Education Attained

Table V.2: Bachelor's Degree MajorsReported by Working Capital FundFinancial Managers

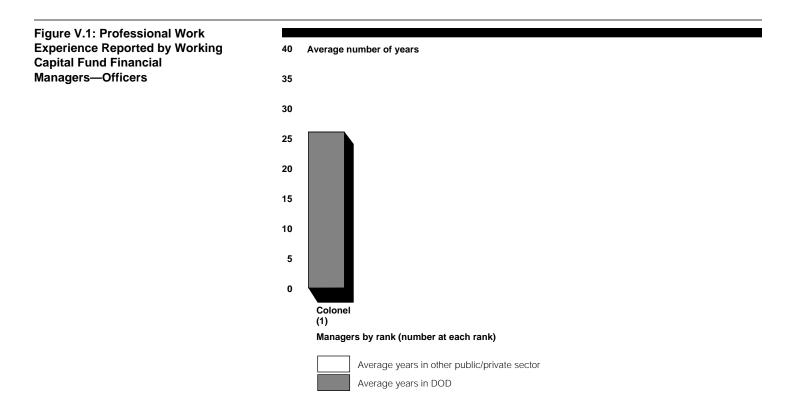
As shown in table V.2, all of the 16 respondents held bachelor's degrees, with 3 reporting more than one major. Eight managers majored in accounting, while two managers reported other business-related majors.

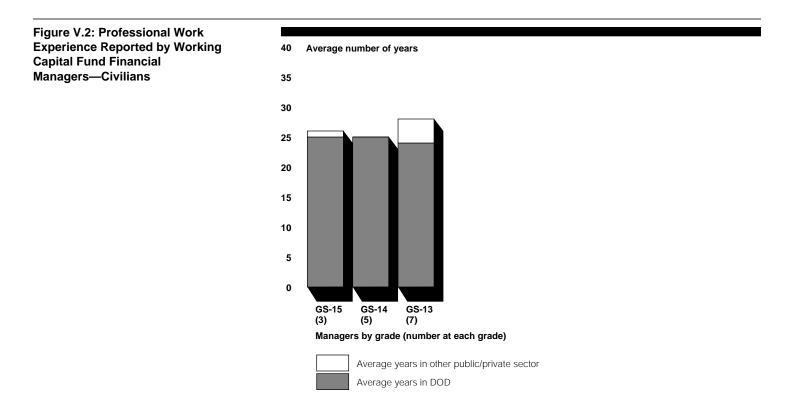
Majors	Number of bachelor's degree majors			
	Officers	Civilians	Total degrees by major	
Accounting	0	8	8	
Other business	0	2	2	
Nonbusiness	1	8	9	
Total degrees	1	18	19	

As shown in table V.3, eight respondents also held master's degrees, with five reporting more than one major. All of the eight managers reported other business-related majors.

¹The deputy resource manager and budget officer at AMC were included in our review of working capital fund and systems command financial managers because these officials have oversight responsibilities in both organizations.

Table V.3: Master's Degree Majors Reported by Working Capital Fund	Number of master's degree majors		maiors	
Financial Managers	Majors	Officers	Civilians	Total degrees by major
	Accounting	0	0	0
	Other business	1	7	8
	Nonbusiness	1	4	5
	Total degrees	2	11	13
	 3-5 subjects: 4 (1 office 6 or more subjects: 10 Based solely on a revie latter group appear to accountant positions. 	civilians. ew of their formal edu have met the requirer	acation, the respo ments to serve in	GS-510
Professional Work Experience Acquired	professional work exp 26 years, with a range respondents had spent show the average num	s showed that the officer had 26 years of erience, while the 15 civilians' experience averaged of from 17 to 37 years. With one exception, the most of their careers in DOD. Figures V.1 and V.2 ber of years of work experience by rank for the r the civilians, respectively.		

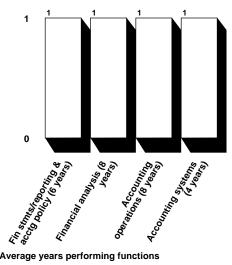




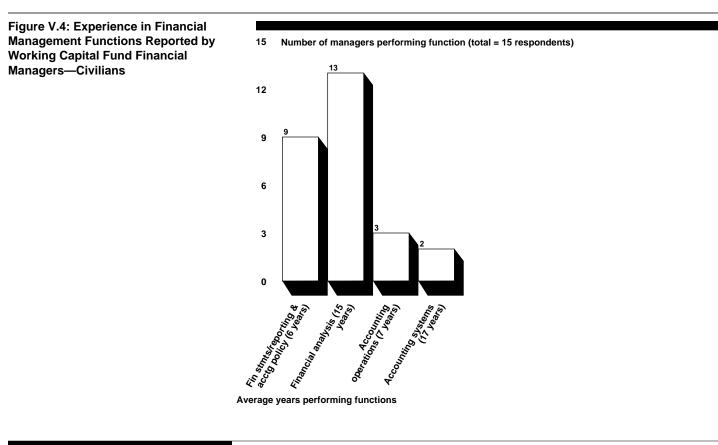
Figures V.3 and V.4 show the number of officers and civilians who indicated that they had performed each financial management function previously outlined at sometime during their careers, and the average number of years of experience in each function. The financial management function performed most frequently was financial analysis. A review of the profiles also showed that the officer and three civilians had performed three or more of these functions.

Figure V.3: Experience in Financial Management Functions Reported by Working Capital Fund Financial Managers—Officers

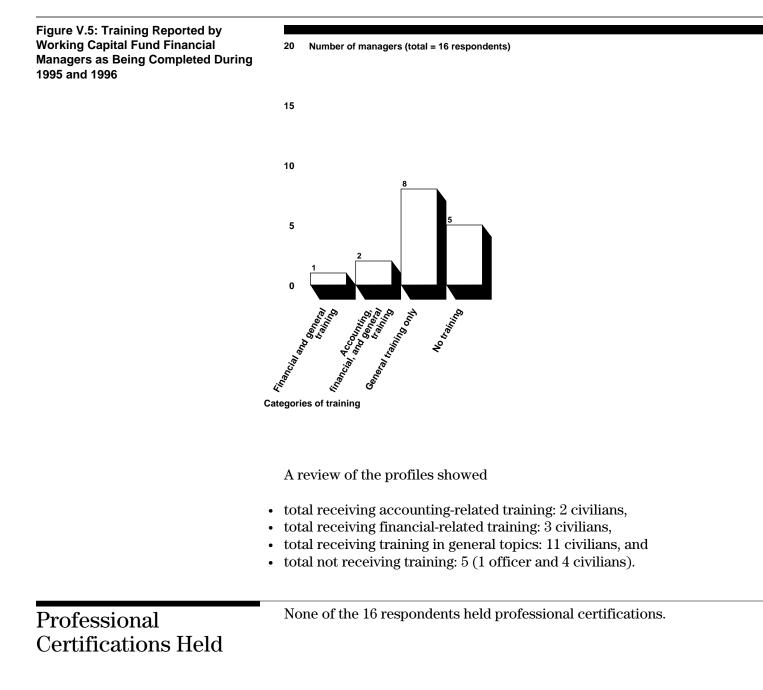
2 Number of managers performing function (total = 1 respondent)



Average years performing functions



Training Completed During 1995 and 1996 Figure V.5 shows the training reported by the 16 respondents as being completed during 1995 and 1996.



Profiles of Systems Command Respondents

In addition to the arsenals and depots, the U.S. Army Materiel Command (AMC) also has oversight of systems commands. The seven systems commands, shown below, managed O&M, RDT&E, and procurement budgets totaling \$3.88 billion during fiscal year 1997:

- U.S. Army Test and Evaluation Command,
- U.S. Army Simulation Training and Instrumentation Command,
- U.S. Army Chemical and Biological Defense Command,
- U.S. Army Aviation and Troop Command,
- U.S. Army Missile Command,
- U.S. Army Soldier Systems Command, and
- U.S. Army Communications and Electronics Command.

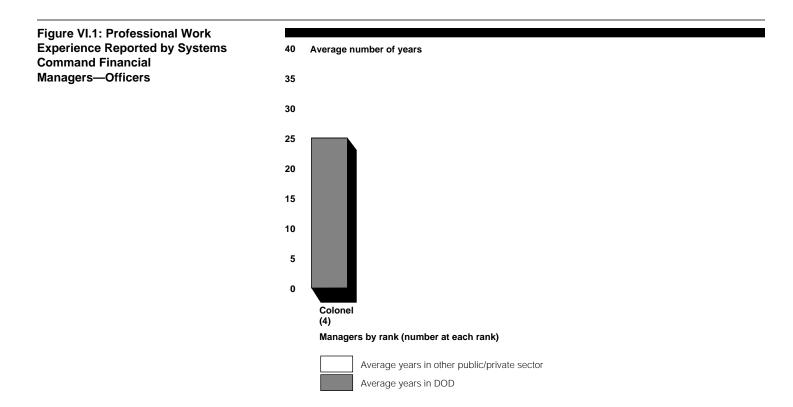
Note: The U.S. Army Aviation and Troop Command and U.S. Army Missile Command are now the U.S. Army Aviation and Missile Command.

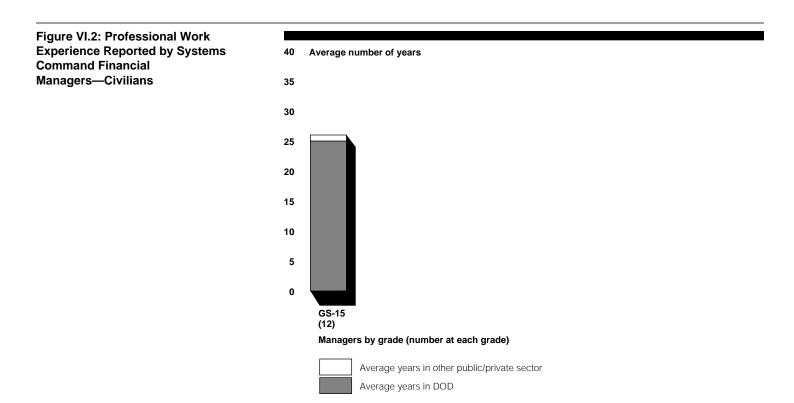
The 16 key financial managers at AMC¹ and these commands provided information on their qualifications and experience, including five resource managers, five deputy resource managers, and six budget officers. Table VI.1 shows the officer and civilian composition of the respondents by rank and grade, respectively.

Table VI.1: Number of Officer and Civilian Respondents	Officers		Civilians	
	Rank	Number	Grade	Number
	Brigadier General (O-7)	0	Senior Executive	0
	Colonel (O-6)	4	15	12
	Lieutenant Colonel (O-5)	0	14	0
	Major (O-4)	0	13	0
	Captain (O-3)	0	12	0
	First Lieutenant (O-2)	0	11	0
	Total	4	Total	12
Formal Education Attained	As shown in table VI.2, all reporting more than one m accounting, while five man majors.	ajor. Four of the	ese managers majored	d in

¹The deputy resource manager and budget officer at AMC were included in our review of working capital fund and systems commands financial managers because these officials have oversight responsibilities in both organizations.

Table VI.2: Bachelor's Degree Majors **Reported by Systems Command** Number of bachelor's degree majors **Financial Managers Total degrees** Majors Officers Civilians by major Accounting 0 4 4 1 5 Other business 6 7 3 4 Nonbusiness 4 **Total degrees** 13 17 As shown in table VI.3, 11 respondents also held master's degrees, with 2 reporting more than one major. The majors for six of these managers were business related. Table VI.3: Master's Degree Majors **Reported by Systems Command** Number of master's degree majors **Financial Managers Total degrees** Officers Majors Civilians by major Accounting 0 0 0 Other business 2 4 6 7 3 4 Nonbusiness 5 8 Total degrees 13 Fourteen of the 16 respondents reported completing one or more courses in accounting-related subjects, as follows: • 1-2 subjects: 2 civilians, • 3-5 subjects: 7 (1 officer and 6 civilians), and • 6 or more subjects: 5 (1 officer and 4 civilians). Based solely on a review of their formal education, the respondents in the latter group appear to have met the requirements to serve in GS-510 accountant positions. A review of the profiles showed that the average years of professional **Professional Work** work experience was 25 years for the 4 officers, with a range of 24 to 26 **Experience** Acquired years, and 26 years for the 12 civilians, with a range of 16 to 38 years. The respondents had spent most of their careers in DOD. Figures VI.1 and VI.2 show the average number of years of work experience by rank for the officers and by grade for the civilians, respectively.

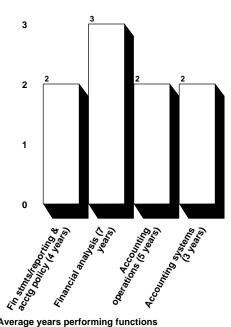




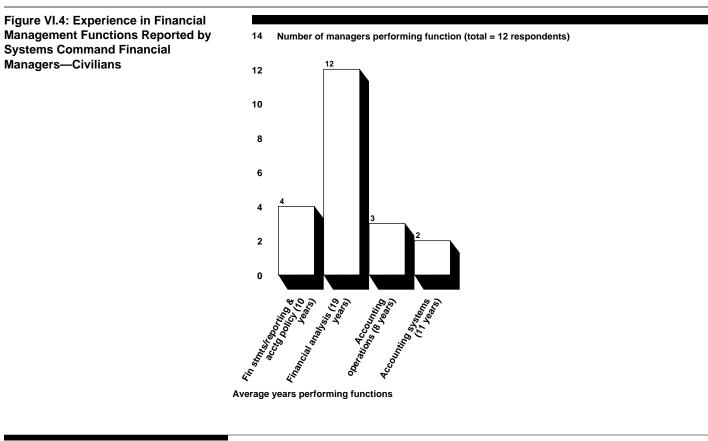
Figures VI.3 and VI.4 show the number of officers and civilians who indicated that they had performed each financial management function previously outlined at sometime during their careers, and the average number of years of experience in each function. The financial management function performed most frequently was financial analysis. A review of the profiles also showed that two officers and three civilians had performed three or more of these functions.



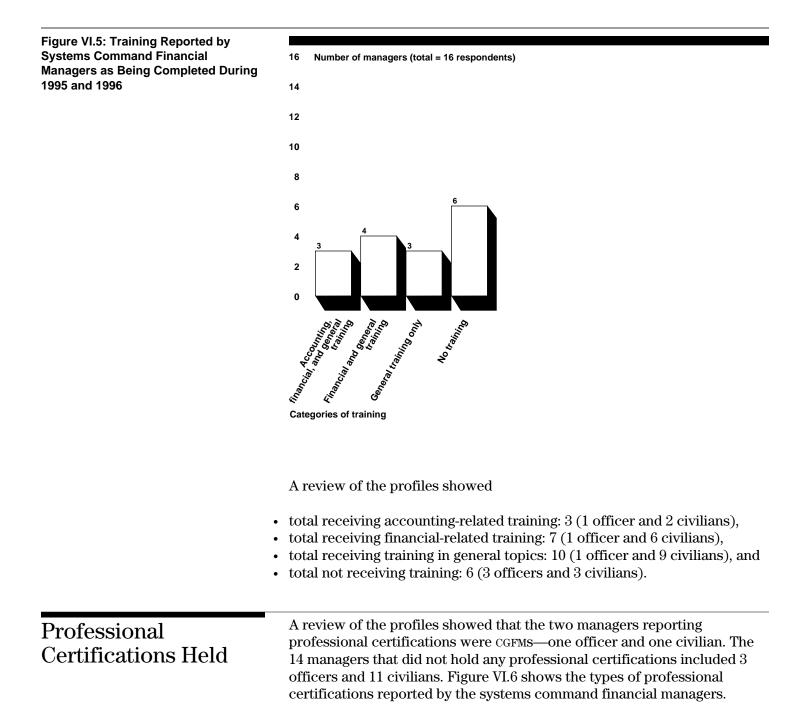
4 Number of managers performing function (total = 4 respondents)

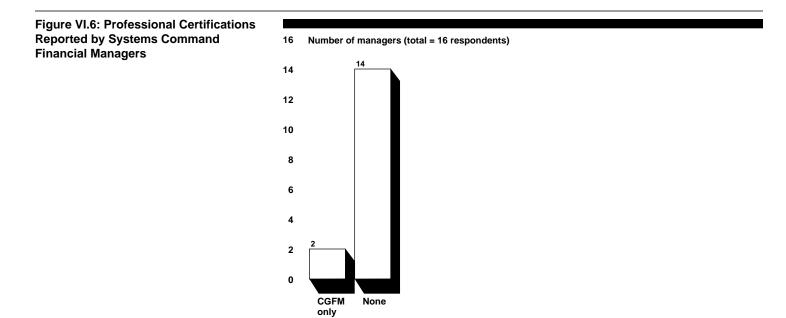


Average years performing functions



Training Completed During 1995 and 1996 Figure VI.5 shows the training reported by the 16 respondents as being completed during 1995 and 1996.





CGFM: Certified Government Financial Manager

Types of certifications held

Profiles of Corps of Engineers Respondents

The U.S. Army Corps of Engineers managed 0&M, RDT&E, and procurement budgets totaling \$715 million during fiscal year 1997. Thirty-two of the 59 key financial managers (representing headquarters and 29 of its 55 offices) provided information on their qualifications and experience, including 30 resource managers, 1 deputy resource manager, and 1 budget officer. Table VII.1 shows the officer and civilian composition of the respondents by rank and grade, respectively.

Table VII.1: Number of Officer and Civilian Respondents

Officers		Civilians		
Number	Grade	Number		
0	Senior Executive	1		
1	15	7		
0	14	9		
0	13	14		
0	12	0		
0	11	0		
1	Total	31		
	Number 0 1 0	Number Grade 0 Senior Executive 1 15 0 14 0 13 0 12 0 11		

Formal Education Attained

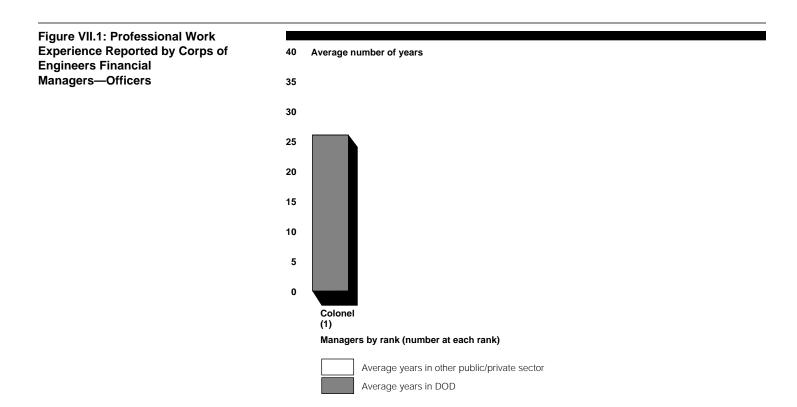
As shown in table VII.2, all 32 respondents held bachelor's degrees, with 2 reporting more than one major. Nineteen managers majored in accounting, while 9 managers reported other business-related majors.

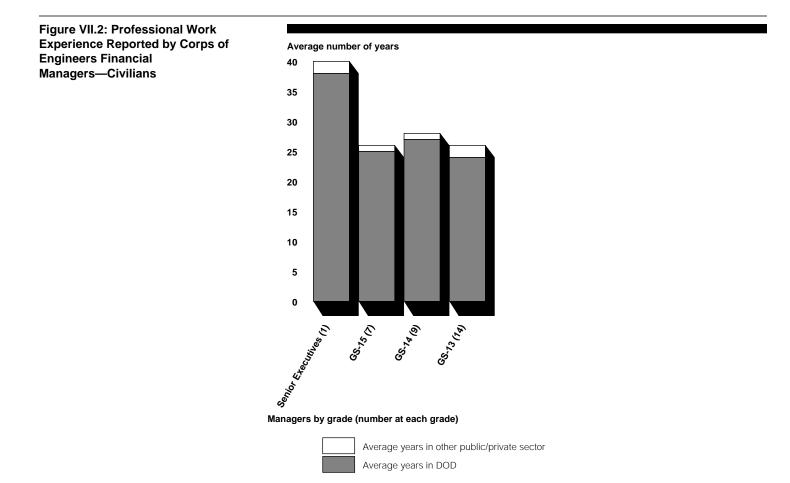
Table VII.2: Bachelor's Degree Majors Reported by Corps of Engineers Financial Managers

Majors	Number of bachelor's degree majors			
	Officers	Civilians	Total degrees by major	
Accounting	0	19	19	
Other business	1	8	9	
Nonbusiness	0	6	6	
Total degrees	1	33	34	

As shown in table VII.3, 14 respondents also held master's degrees, with 2 reporting more than one major. Of the 14 managers, 1 majored in accounting and 11 reported other business-related majors.

Table VII.3: Master's Degree Majors Reported by Corps of Engineers Financial Managers	Number of master's degree majors			
	Majors	Officers	Civilians	Total degrees by major
	Accounting	0	1	1
	Other business	1	10	11
	Nonbusiness	0	4	4
	Total degrees	1	15	16
	 6 or more subjects: 26 (1 officer and 25 civilians). Based solely on a review of their formal education, the officer and 22 of the 25 civilians in the latter group appear to have met the requirements to serve in GS-510 accountant positions. A review of the profiles showed that the officer had 26 years of 			
Professional Work Experience Acquired	professional work experience, while the average was 27 years for the 31 civilians, with a range of 16 to 40 years. The respondents had spent most of their careers in DOD. Figures VII.1 and VII.2 show the work experience by rank for the officer and by grade for the civilians, respectively.			ars for the 31 ad spent most of experience by

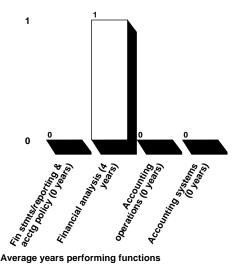




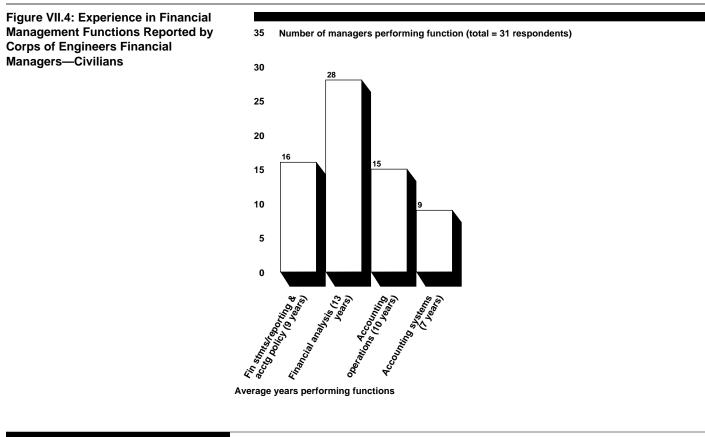
Figures VII.3 and VII.4 show the number of officers and civilians who indicated that they had performed each financial management function previously outlined at sometime during their careers, and the average number of years of experience in each function. The financial management function performed most frequently was financial analysis. A review of the profiles also showed that 11 civilians had performed three or more of these functions.

Figure VII.3: Experience in Financial Management Functions Reported by **Corps of Engineers Financial** Managers—Officers

2 Number of managers performing function (total = 1 respondent)



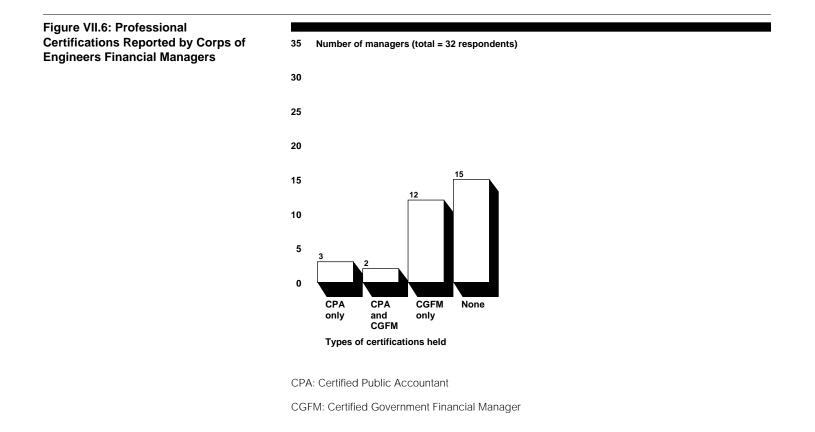
Average years performing functions



Training Completed During 1995 and 1996 Figure VII.5 shows the training reported by the 32 respondents as being completed during 1995 and 1996.

Figure VII.5: Training Reported by	
Corps of Engineers Financial Managers as Being Completed During	35 Number of managers (total = 32 respondents)
1995 and 1996	30
	25
	20
	15
	$\begin{array}{c}10\\5\\0\end{array}$
	A A A A A A A A A A A A A A A A A A A
	A review of the profiles showed
•	total receiving accounting-related training: 11 civilians,
•	total receiving financial-related training: 11 civilians, total receiving training in general topics: 23 civilians, and
•	total not receiving training: 7 (1 officer and 6 civilians).
Professional Certifications Held	A review of the profiles showed that, of the 17 civilians reporting one or more professional certifications,
•	5 were CPAs and 14 were CGFMs.
	Of the 15 managers that did not hold any professional certifications, 1 was an officer and 14 were civilians. Figure VII.6 shows the types of

professional certifications reported by the Corps of Engineers financial managers.



Profiles of Other Army Organizations' Respondents

The other Army organizations included in this review, shown below, managed O&M, RDT&E, and procurement budgets totaling \$945 million during fiscal year 1997:

- U.S. Army Criminal Investigation Command,
- Military Entrance Processing Command,
- U.S. Army Medical Command, and
- U.S. Army Military District of Washington.

The 29 key financial managers at these commands and their installations provided information on their qualifications and experience, including 18 resource managers, 2 deputy resource managers, and 9 budget officers. Table VIII.1 provides the ranks of the 14 officers and grades of the 15 civilians.

Civilian Respondents	Officers		Civilians	
	Rank	Number	Grade	Number
	Brigadier General (O-7)	0	Senior Executive	0
	Colonel (O-6)	3	15	0
	Lieutenant Colonel (O-5)	11	14	6
	Major (O-4)	0	13	5
	Captain (O-3)	0	12	4
	First Lieutenant (O-2)	0	11	0
	Total	14	Total	15

Formal Education Attained

As shown in table VIII.2, 26 respondents held bachelor's degrees, with 2 reporting more than one major. Three of these managers majored in accounting, while 15 managers reported other business-related majors.

Table VIII.2: Bachelor's Degree Majors Reported by Other Army Organizations' Financial Managers

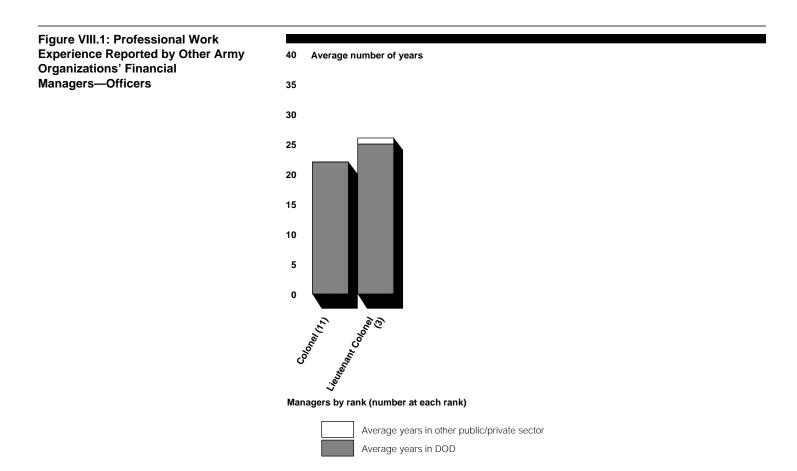
	Number of bachelor's degree majors			
Majors	Officers	Civilians	Total degrees by major	
Accounting	1	2	3	
Other business	6	9	15	
Nonbusiness	7	3	10	
Total degrees	14	14	28	

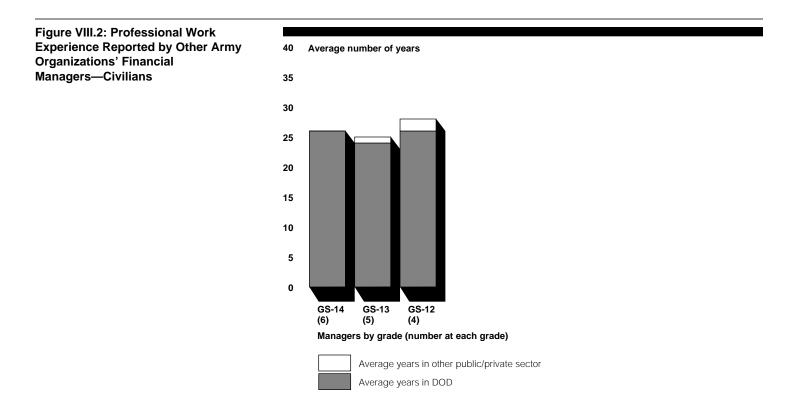
As shown in table VIII.3, 19 respondents also held master's degrees, with 4 reporting more than one major. One or more of the majors reported by 17 of these 19 managers were business related.

Number of master's degree majors

Table VIII.3: Master's Degree Majors Reported by Other Army Organizations' Financial Managers

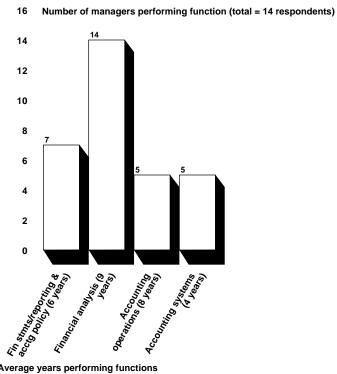
Organizations' Financial Managers	Majors	Officers	Civilians	Total degrees by major
	Accounting Other business Nonbusiness	0	0 7 0	0
		11		18
		5		5
	Total degrees	16	7	23
	 courses in accounting 1-2 subjects: 5 (2 office 3-5 subjects: 9 (5 office 6 or more subjects: 13 Based solely on a revie latter group appear to accountant positions. 	ers and 3 civilians), ers and 4 civilians), an (6 officers and 7 civil ew of their formal edu have met the require	nd ians). acation, the resp ments to serve ir	n GS-510
Professional Work Experience Acquired	A review of the profile professional work exp of 19 to 27 years, and 2 years. The respondent VIII.1 and VIII.2 show grade for the civilians,	perience was 23 years 26 years for the 15 civ as had spent most of t the work experience	for the 14 office ilians, with a rar heir careers in D	rs, with a range age of 19 to 40 od. Figures



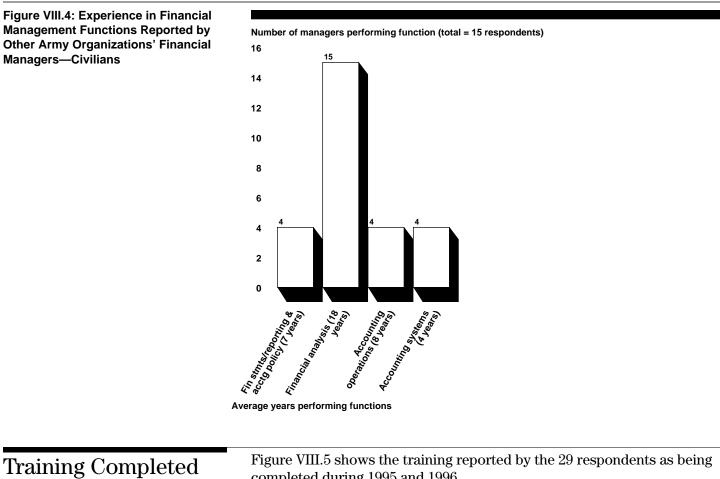


Figures VIII.3 and VIII.4 show the number of officers and civilians who indicated that they had performed each financial management function previously outlined at sometime during their careers, and the average number of years of experience in each function. The financial management function performed most frequently was financial analysis. A review of the profiles also showed that five officers and four civilians had performed three or more of these functions.



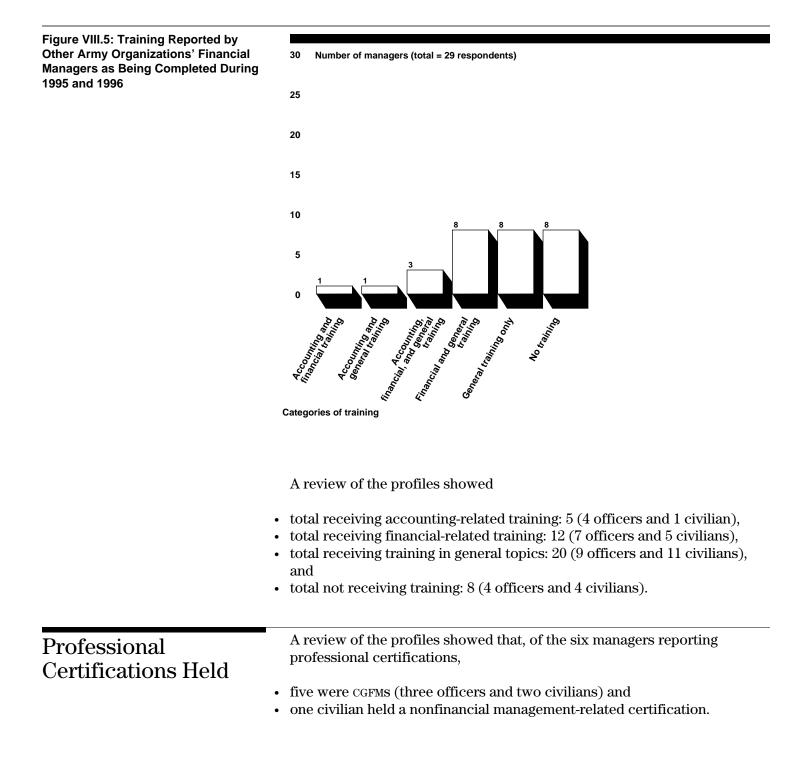


Average years performing functions

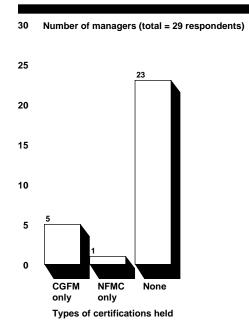


During 1995 and 1996

completed during 1995 and 1996.



Of the 23 managers that did not hold any professional certifications, 11 were officers and 12 were civilians. Figure VIII.6 shows the types of professional certifications reported by the other Army organizations' financial managers.



Organizations' Financial Managers

Certifications Reported by Other Army

Figure VIII.6: Professional

CGFM: Certified Government Financial Manager

NFMC: Nonfinancial management certifications

Comments From the Department of the Army

DEPARTMENT OF THE ARMY OFFICE OF THE ASSISTANT SECRETARY FINANCIAL MANAGEMENT AND COMPTROLLER 109 ARMY PENTAGON WASHINGTON DC 20310-0109 REPLY TO January 22, 1998 Mr. Gene L. Dodaro Assistant Comptroller General Accounting and Information Management Division U.S. General Accounting Office Washington, DC 20548 Dear Mr. Dodaro: This is the Department of Defense (DoD) response to the General Accounting Office (GAO) draft report 'FINANCIAL MANAGEMENT: Profile of Army Financial Managers,' dated January 12, 1998 (GAO Code 918908/OSD Case 1519). The department generally agrees with the content of the draft and appreciates your office sharing the results of its review. The information will be beneficial in our Army-wide Financial Management Redesign implementation. The United States Army also recognizes that a qualified workforce with broad general financial management expertise is fundamental to improving financial management. With this in mind, we offer and provide our workforce professional development opportunities in every facet of financial management through developmental assignments to graduate level education with emphasis in financial management. We encourage and support opportunities and initiatives that improve financial management throughout the Army. Sincerely, Helen T. McCoy Assistant Secretary of the Army (Financial Management and Comptroller) Printed on Recycled Pape

Appendix X Major Contributors to This Report

Accounting and Information Management Division, Washington, D.C. George H. Stalcup, Associate Director Geoffrey B. Frank, Assistant Director Robert L. Self, Project Manager Jan E. Bogus, Auditor-in-Charge Linda J. Brigham, Senior Auditor Patricia A. Summers, Senior Auditor Dennis B. Fauber, Senior Evaluator Francine M. DelVecchio, Communications Analyst Michelle A. Howard, Intern

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