

AMENDING THE ACT ENTITLED “AN ACT TO AUTHORIZE THE ESTABLISHMENT OF THE ANDERSONVILLE NATIONAL HISTORIC SITE IN THE STATE OF GEORGIA, AND FOR OTHER PURPOSES”, TO PROVIDE FOR THE ADDITION OF CERTAIN DONATED LANDS TO THE ANDERSONVILLE NATIONAL HISTORIC SITE

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OCTOBER 1, 2002.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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Mr. HANSEN, from the Committee on Resources,  
submitted the following

## R E P O R T

[To accompany H.R. 4692]

[Including cost estimate of the Congressional Budget Office]

The Committee on Resources, to whom was referred the bill (H.R. 4692) to amend the Act entitled “An Act to authorize the Establishment of the Andersonville National Historic Site in the State of Georgia, and for other purposes”, to provide for the addition of certain donated lands to the Andersonville National Historic Site, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

### PURPOSE OF THE BILL

The purpose of H.R. 4692 is to amend the Act entitled “An Act to Authorize the Establishment of Andersonville National Historic Site in the State of Georgia, and for other purposes”, and to provide for the addition of certain donated lands to the Andersonville National Historic Site.

### BACKGROUND AND NEED FOR LEGISLATION

Known as Camp Sumter during the American Civil War, Andersonville was the site of the largest of several Confederate military prisons. It was built early in 1864 and during the 14 months of its existence held more than 45,000 Union soldiers. Of these prisoners, nearly 13,000 died from starvation, malnutrition, and exposure to the elements. The prison was closed in May of 1865.

The enabling legislation designated the Andersonville National Historic Site as a memorial to all American prisoners of war throughout the nation's history stating that the site "to provide an understanding of the overall prisoner of war story of the Civil War, to interpret the role of prisoner of war camps in history, to commemorate the sacrifice of Americans who lost their lives in such camps, and to preserve the monuments located within the site." In 1998, the National Prisoner of War Museum was dedicated at Andersonville.

Prior to the opening of the Museum, three families living near the site on Country Road 49 used an intersecting road known as 191 to access their homes. The road was unpaved and very dangerous due to blind curves. Following the authorization of the Museum, these residents, for safety reasons, were allowed by the park to use the new park entrance road as a courtesy. As a result of this use, NPS decided to leave this road open at night. Since that time, it has been determined that leaving the entrance open during the night creates a security risk for the park. The legislation amends the enabling legislation to increase the acreage ceiling allowing the park to accept the land needed to reroute the road. The land has been purchased and will be donated upon authorization by the non-profit group, the Friends of Andersonville.

#### COMMITTEE ACTION

H.R. 4692 was introduced on May 9, 2002 by Congressman Sanford Bishop (D-GA). The bill was referred to the Committee on Resources, and within the Committee to the Subcommittee on National Parks, Recreation, and Public Lands. On September 5, 2002, the Subcommittee held a hearing on the bill. On September 12, 2002, the Full Resources Committee met to consider the bill and the Subcommittee on National Parks, Recreation, and Public Lands was discharged from further consideration. No amendments were offered and the bill was then ordered favorably reported to the House of Representatives by unanimous consent.

#### COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Resources' oversight findings and recommendations are reflected in the body of this report.

#### CONSTITUTIONAL AUTHORITY STATEMENT

Article I, section 8 of the Constitution of the United States grants Congress the authority to enact this bill.

#### COMPLIANCE WITH HOUSE RULE XIII

1. Cost of Legislation. Clause 3(d)(2) of rule XIII of the Rules of the House of Representatives requires an estimate and a comparison by the Committee of the costs which would be incurred in carrying out this bill. However, clause 3(d)(3)(B) of that rule provides that this requirement does not apply when the Committee has included in its report a timely submitted cost estimate of the bill pre-

pared by the Director of the Congressional Budget Office under section 402 of the Congressional Budget Act of 1974.

2. Congressional Budget Act. As required by clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a) of the Congressional Budget Act of 1974, this bill does not contain any new budget authority, spending authority, credit authority, or an increase or decrease in revenues or tax expenditures.

3. General Performance Goals and Objectives. This bill does not authorize funding and therefore, clause 3(c)(4) of rule XIII of the Rules of the House of Representatives does not apply.

4. Congressional Budget Office Cost Estimate. Under clause 3(c)(3) of rule XIII of the Rules of the House of Representatives and section 403 of the Congressional Budget Act of 1974, the Committee has received the following cost estimate for this bill from the Director of the Congressional Budget Office:

U.S. CONGRESS,  
CONGRESSIONAL BUDGET OFFICE,  
*Washington, DC, September 30, 2002.*

Hon. JAMES V. HANSEN,  
*Chairman, Committee on Resources,  
House of Representatives, Washington, DC.*

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for H.R. 4692, a bill to amend the act entitled "An act to authorize the establishment of the Andersonville National Historic Site in the state of Georgia, and for other purposes," to provide for the addition of certain donated lands to the Andersonville National Historic Site.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Deborah Reis.

Sincerely,

BARRY B. ANDERSON  
(For Dan L. Crippen, Director).

Enclosure.

*H.R. 4692—A bill to amend the act entitled "An act to authorize the establishment of the Andersonville National Historic Site in the state of Georgia, and for other purposes," to provide for the addition of certain donated lands to the Andersonville National Historic Site*

H.R. 4692 would expand the boundary of the Andersonville National Historic Site in Georgia from 500 acres to 520 acres. The bill would enable the National Park Service (NPS) to accept the donation of 20 acres from the Friends of Andersonville, a local nonprofit organization.

CBO estimates that implementing H.R. 4692 would result in no significant cost to the federal government because the donated land, which is contiguous to the existing park entrance, would not be developed. Enacting the bill would not affect direct spending or revenues.

H.R. 4692 contains no intergovernmental or private-sector mandates as defined in the Unfunded mandates Reform Act and would have no significant impact on the budgets of state, local, or tribal governments.

The CBO staff contact for this estimate is Deborah Reis. This estimate was approved by Peter H. Fontaine, Deputy Assistant Director for Budget Analysis.

#### COMPLIANCE WITH PUBLIC LAW 104-4

This bill contains no unfunded mandates.

#### PREEMPTION OF STATE, LOCAL OR TRIBAL LAW

This bill is not intended to preempt any State, local or tribal law.

#### CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

#### SECTION 1 OF THE ACT OF OCTOBER 16, 1970

AN ACT To authorize the establishment of the Andersonville National Historic Site in the State of Georgia, and for other purposes

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled*, That, in order to provide an understanding of the overall prisoner-of-war story of the Civil War, to interpret the role of prisoner-of-war camps in history, to commemorate the sacrifice of Americans who lost their lives in such camps, and to preserve the monuments located therein, the Secretary is hereby authorized to designate not more than [five hundred acres] 520 acres in Macon and Sumter Counties, Georgia, for establishment as the Andersonville National Historic Site.