

SUMMARY AND RECORDS
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RECORD OF DECISION SUMMARY

**SACO MUNICIPAL LANDFILL
SACO, MAINE**

September 2000

8538

TABLE OF CONTENTS

SECTION/TITLE	PAGE NO.
PART ONE: THE DECLARATION	
Statement Of Basis And Purpose	1
Assessment Of The Site	1
Description Of The Selected Remedy	1
Statutory Determinations	2
Special Findings	3
ROD Data Certification Checklist	3
Authorizing Signatures	3
PART TWO: THE DECISION SUMMARY	
A. SITE NAME, LOCATION, AND BRIEF DESCRIPTION	4
B. SITE HISTORY AND ENFORCEMENT ACTIVITIES	4
1. History of Site Activities	4
2. History of Federal and State Investigations and Removal and Remedial Actions	6
3. History of CERCLA Enforcement Activities	7
C. COMMUNITY PARTICIPATION	7
D. SCOPE AND ROLE OF OPERABLE UNIT OR RESPONSE ACTION	9
E. SITE CHARACTERISTICS	9
1. Site Geology and Hydrology	10
2. Nature and Distribution of Contamination	10
3. Conceptual Site Model	14
F. CURRENT AND POTENTIAL FUTURE SITE AND RESOURCE USES	16
G. SUMMARY OF SITE RISKS	17
1. Human Health Risk Assessment	17
2. Ecological Risk Assessment	20
3. Basis for Response Action	20
H. REMEDIATION OBJECTIVES	23
I. DEVELOPMENT AND SCREENING OF ALTERNATIVES	24
1. Statutory Requirements/Response Objectives	24
2. Technology and Alternative Development and Screening	24
J. DESCRIPTION OF ALTERNATIVES	25
1. Source Control Alternatives Analyzed	25
2. Management of Migration Alternatives Analyzed	25
K. SUMMARY OF THE COMPARATIVE ANALYSIS OF ALTERNATIVES	27
1. Comparative analysis criteria	28
2. Compliance With comparative analysis Criteria	28
L. THE SELECTED REMEDY	31
1. Summary of the Rationale for the Selected Remedy	31
2. Description of Remedial Components	32
3. Summary of the Estimated Remedy Costs	33
4. Expected Outcomes of the Selected Remedy	33

M.	STATUTORY DETERMINATIONS	36
N.	DOCUMENTATION OF NO SIGNIFICANT CHANGES	40
O.	STATE ROLE	40

PART THREE: THE RESPONSIVENESS SUMMARY

A.	PUBLIC COMMENTS AND EPA RESPONSES	41
B.	THE SELECTED REMEDY'S CHANGES TO THE PROPOSED REMEDY MADE BASED UPON PUBLIC COMMENTS	45

APPENDICES

Appendix A: List of Figures

1	Site Location Map
2	Location of Key Site Features
3	Non-Time Critical Removal Action
4	Site Conceptual Model
5	Monitoring Well Locations
6	Surface Water Sampling Locations
7	Sediment Sampling Locations
8	Interpretive Plume Map for June 1998, Overburden Groundwater
9	Interpretive Total Arsenic Isopleth Map for June 1998, Bedrock Groundwater
10	Arsenic Distribution Downgradient of Landfill in Cross Section
11	Arsenic Concentrations in Sandy Brook at Annual Harmonic Mean Flow
12	Institutional Controls

Appendix B: List of Tables

1	Environmental Investigations
2	Comparison of Groundwater Concentrations to Drinking Water Standards
3	Surface Water Analytical Data for Total Arsenic, iron, and Manganese
4	Sediment Analytical Data for Total Arsenic, iron, and Manganese
5	Estimated Arsenic Concentrations in Sandy Brook
6	Summary of Chemicals of Concern and Groundwater Specific Exposure Point Concentrations
7	Potential Exposure Pathways
8	Cancer Toxicity Data Summary
9	Non-Cancer Toxicity Data Summary
10	Groundwater Risk Characterization Summary – Carcinogens
11	Groundwater Risk Characterization Summary – Non-Carcinogens
12	Comparison of Surface Water Data to Benchmark Concentrations
13	Comparison of Sediment Data to Benchmark Concentrations
14	Ecological Exposure Pathways of Concern (page 22 of the ROD)
15	Comparative Analysis of Alternatives
16	Detailed Analysis: Alternative SML-3 Monitored Natural Attenuation

- 18 Preliminary Remediation Goals for Groundwater (page 35 of the ROD)
- 19 Comparison of Cleanup Alternatives

Appendix C MEDEP Letter of Concurrence

Appendix D References

Appendix E Glossary of Acronyms

Appendix F ARARs Table

Appendix G Administrative Record Index and Guidance Documents.

**Record of Decision
Part 1: The Declaration**

DECLARATION FOR THE RECORD OF DECISION

A. SITE NAME AND LOCATION

**Saco Municipal Landfill Superfund Site
Saco, York County, Maine
CERCLIS Identification Number: MED9800504393
PRP Lead
Entire Site, No Operable Units**

B. STATEMENT OF BASIS AND PURPOSE

This decision document presents the selected remedial action for the Saco Municipal Landfill Superfund (Site), in Saco, Maine, which was chosen in accordance with the Comprehensive Environmental Response, Compensation and Liability Act of 1980, as amended (CERCLA), 42 USC § 9601 et seq., and, to the extent practicable, the National Oil and Hazardous Substances Pollution Contingency Plan (NCP), 40 CFR Part 300 et seq., as amended. The Director of the Office of Site Remediation and Restoration (OSRR) has been delegated the authority to approve this Record of Decision.

This decision was based on the Administrative Record, which has been developed in accordance with Section 113 (k) of CERCLA, and which is available for review at the Dyer Memorial Library in Saco, Maine and at the United States Environmental Protection Agency (EPA) Region 1 OSRR Records Center in Boston, Massachusetts. The Administrative Record Index (Appendix G of this Record of Decision (ROD)) identifies each of the items comprising the Administrative Record upon which the selection of the remedial action is based.

The State of Maine concurs with the Selected Remedy.

C. ASSESSMENT OF THE SITE

The response action selected in this ROD is necessary to protect the public health or welfare or the environment from actual or threatened releases of hazardous substances into the environment.

D. DESCRIPTION OF THE SELECTED REMEDY

This ROD sets forth the final remedy at the Saco Municipal Landfill (SML) Site, which involves monitored natural attenuation of the groundwater contamination down-gradient of Landfill Areas 3 and 4; institutional controls, and long-term groundwater, surface water, and sediment monitoring and evaluation. Based on site evaluations and information collected to date, it is anticipated that monitored natural attenuation will reduce concentrations of arsenic, manganese, and benzene in groundwater down-gradient of Landfill Areas 3 and 4 to their respective remediation goals within 60 to 100 years. The selected remedy is a comprehensive approach for the Site that addresses all current and potential future risks caused by groundwater contamination. Measures to address the source of contamination were implemented as part of a NTCRA.

**Record of Decision
Part 1: The Declaration**

The major components of this remedy are:

- Monitoring of groundwater, surface water, and sediments to demonstrate that natural attenuation is protective;
- Establishment of an evaluation program to measure the progress of natural attenuation toward achieving the cleanup goals; and
- Institutional Controls

The selected response action addresses principal and low-level threat wastes at the site by:

- Stabilizing arsenic, manganese, and benzene concentrations in groundwater at or below acceptable levels over a 60 to 100 year period via natural attenuation processes;
- Reducing concentrations of arsenic and manganese in surface water and sediment through reduction of arsenic and manganese concentrations in groundwater; and
- Restricting current and future land and groundwater uses.

E. STATUTORY DETERMINATIONS

The selected remedy is protective of human health and the environment, complies with Federal and State requirements that are applicable or relevant and appropriate to the remedial action (unless justified by a waiver), is cost-effective, and utilizes permanent solutions and alternative treatment (or resource recovery) technologies to the maximum extent practicable.

The remedy does not satisfy the statutory preference for treatment as a principal element because the selected remedy was considered to have comparable protection of human health and the environment while being more cost effective.

Because this remedy will result in hazardous substances remaining on-site above levels that allow for unlimited use and unrestricted exposure (and groundwater and/or land use restrictions are necessary), a review will be conducted every five years after initiation of remedial action to ensure that the remedy continues to provide adequate protection of human health and the environment.

F. SPECIAL FINDINGS

Issuance of this ROD embodies specific determinations made by the Regional Administrator or her designee pursuant to CERCLA. No special findings (i.e. ARAR waivers) under section 121(d)(4) of CERCLA are included in this ROD.

**Record of Decision
Part 1: The Declaration**

G. ROD DATA CERTIFICATION CHECKLIST

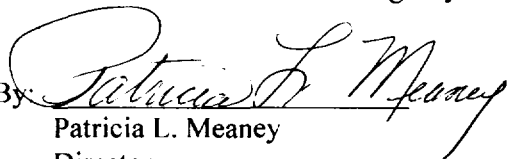
The following information is included in the Decision Summary section of this Record of Decision. Additional information can be found in the Administrative Record file for this site.

1. Chemicals of concern (COCs) and their respective concentrations.
2. Baseline risk represented by the COCs.
3. Cleanup levels established for COCs and the basis for the levels.
4. How source materials constituting principal threats are addressed.
5. Current and reasonably anticipated future land assumptions and current and potential future beneficial uses of groundwater used in the baseline risk assessment and ROD.
6. Potential land and groundwater use that will be available at the Site as a result of the selected remedy.
7. Estimated capital, operation and maintenance (O&M), and total present worth costs; discount rate; and the number of years over which the remedy cost estimates are projected.
8. Key factor(s) that led to selecting the remedy (i.e. describe how the Selected Remedy provides the best balance of tradeoffs with respect to the balancing and modifying criteria; highlighting criteria key to the decision).

H. AUTHORIZING SIGNATURES

This ROD documents the selected remedy for the SML Site. This remedy was selected by USEPA with concurrence of the Maine Department of Environmental Protection (MEDEP).

U.S. Environmental Protection Agency

By: 

Patricia L. Meaney
Director
Office of Site Remediation and Restoration
Region 1

Date: 9/29/00

**Record of Decision
Part 2: The Decision Summary**

PART 2: THE DECISION SUMMARY

A. SITE NAME, LOCATION, AND BRIEF DESCRIPTION

Saco Municipal Landfill Superfund Site
Saco, York County, Maine
CERCLIS Identification Number: MED9800504393
PRP Lead
Entire Site, No Operable Units

The Saco Municipal Landfill (SML) Superfund Site is located on Foss Road, York County, Maine (see Figure 1). The Site occupies 90 acres, of which four separate landfill areas (Areas 1, 2, 3, and 4) comprise approximately 30 acres. The Site is owned by the City of Saco (the City) and the four landfill areas were operated by the City from 1963 until 1988. In 1990, the United States Environmental Protection Agency (EPA) placed the SML on the National Priorities List (NPL).

The Site consists of four distinct waste disposal areas (Areas 1, 2, 3 and 4) and is bordered by wooded areas in all directions except for an open sand and gravel pit to the southwest of Area 4. The four landfill areas (Areas 1, 2, 3, and 4) comprise approximately 30 acres. Private residences are located to the north and east of the Site. Sandy Brook flows through the Site with Landfill Areas 1 and 2 on the east and Areas 3 and 4 on the west side of the brook. The City currently operates a transfer station and compost area in the portion of the site located north of Area 1 and Foss Road. The location of the site and key site features are shown on Figures 1 and 2.

A more complete description of the Site can be found in Section 3 of the RI Report (Woodard & Curran, October 1998).

B. SITE HISTORY AND ENFORCEMENT ACTIVITIES

1. History of Site Activities

Numerous investigations have been conducted at the Site; these are summarized in Table 1. Environmental investigations were initiated in 1973 by the City of Saco to evaluate their waste disposal practices and options that would minimize/prevent leachate generation and improve operating efficiency. In the mid-1970s, the investigations were primarily focused on operational issues. In the later part of the 1970s into the 1980s, the focus of the investigations shifted from operational issues to potential environmental concerns.

The early environmental investigations identified groundwater and surface water quality problems thought to be caused by leachate outbreaks at the landfill. In response to suspected contamination in nearby shallow wells, the municipal water supply was extended to residents along Buxton Road (Route 112) in 1975.

Record of Decision
Part 2: The Decision Summary

At the start of the remedial investigation and feasibility study (RI/FS), there were four distinct landfills at the Site. Each landfill has a unique operating history:

- **Area 1** is approximately 10 acres in size and was the original municipal landfill operating as an open dump beginning in the early 1960s. Material reportedly disposed of in this landfill includes municipal waste and sludge from the Factory Island treatment facility. This area was closed in 1974 and regraded and covered with a clay cap in 1976. The integrity of the clay cover became questionable and an additional 18 inches of compacted clay with six inches of seeded topsoil was placed on the landfill in 1985.
- **Area 2** is approximately 6 acres in size. This landfill area began operation in 1974 accepting industrial waste, brush, and construction demolition debris. During this time, municipal waste was disposed of in Landfill Area 4. In 1981, MEDEP issued an Administrative Consent Agreement and Enforcement Order to the City for the closure of the entire SML. This closure was to be conducted in conformance with the Maine Solid Waste Management Regulations. Design for the closure of Area 2 was initiated in March 1984 and included the construction of an 18- to 20- inch clay cover with four inches of topsoil, a clay slurry wall along the northern edge of the landfill, and a leachate collection and recirculation system. The design was approved by the MEDEP on May 22, 1985 and the closure was completed before the end of 1985. Problems with the leachate recirculation system were encountered within the first year of operation. In the winter of 1986, the leachate system failed resulting in leachate reaching Sandy Brook. Currently the recirculation system is not operating and the City, with the approval of EPA and MEDEP, is pumping leachate from the collection system wet well located west of Area 2 and discharging it to the on-site infiltration basin.
- **Area 3** is approximately 1 acre in size and is located adjacent to the northwestern edge of Area 4. Area 3 was developed around 1985 as an industrial waste area for several local industries. Material was temporarily stored in this area until it could be incinerated at the Maine Energy Recovery Company in Biddeford, Maine. Removal and off-site disposal of a majority of this material was completed in December 1992 with the approval of MEDEP. This landfill was the subject of an early cleanup action implemented as a non-time-critical removal action (NTCRA); currently this area is capped with a low permeability cover system.

Area 4 comprises approximately 13 acres, including the solid waste boundaries as identified through closure activities. This area operated between 1974 and 1989, accepting primarily municipal waste. Sludge from the tannery wastewater treatment system was reportedly disposed of in this area. This landfill was the subject of an early cleanup action implemented as a non-time-critical removal action (NTCRA) and is currently this area is capped with a low permeability cover system.

A more detailed description of the Site History can be found in Section 1.3 of the RI Report.

Record of Decision
Part 2: The Decision Summary

2. History of Federal and State Investigations and Removal and Remedial Actions

In 1980, allegations of illegal dumping of hazardous waste at the SML prompted both the MEDEP and EPA to initiate a Preliminary Site Assessment and Site Inspection that included environmental sampling programs at the landfill. These investigations included sample collection and analysis and confirmed the presence of leachate contamination in groundwater and surface water. In 1981, the MEDEP issued an Administrative Consent Agreement and Enforcement Order that initiated closure and closure related studies at the Site. A Draft Hazard Ranking System (HRS) package for the Site was prepared and submitted to USEPA in 1987. The Site was officially listed on the NPL on February 21, 1990.

From 1992 - 1994 EPA performed a study of the groundwater at the SML. This study resulted in a United States Geological Survey (USGS) Publication entitled: Geohydrology, Water Quality, and Conceptual Model of the Hydrological System, Saco Landfill Area, Saco, Maine (USGS 1995). EPA also prepared a report summarizing Site conditions entitled: Site Summary Report for the START Initiative (HNUS 1994).

In 1995, the City of Saco entered into an Administrative Order with the EPA to conduct an RI/FS at the Site. To comply with the Order, and to address data gaps identified during previous investigations, the City developed a Phase 1A field program. The Phase 1A investigation was initiated in November 1995, and included groundwater, surface water, sediment, surface soil, and air sampling; test pit investigations, installation of monitoring wells, residential well sampling and a geotechnical investigation of the existing covers at Landfill Areas 1 and 2. Additional fieldwork was conducted in May 1996, Summer 1996, and Fall 1996 to supplement the November 1995 sampling program and support the RI and NTCRA for the Site.

The Phase 1A RI determined that Landfill Areas 3 and 4 were leaching pollutants into the groundwater beneath the Site, resulting in the discharge of contamination to a wetland seep area, and into nearby Sandy Brook surface waters and sediments. To address the source of contamination for the contaminated groundwater, EPA signed an Action Memorandum in 1996 to initiate a non-time-critical removal action (NTCRA) at the Site. The purpose of the NTCRA was to consolidate and cap contaminated soils and wastes within Landfill Areas 3 and 4. Figure 3 presents an overview of the NTCRA actions. The NTCRA, which was completed at the Site in 1999, consisted of the excavation of soils/sediments of several groundwater seeps that contained elevated levels of arsenic and placement of these materials beneath the cap for Landfill Areas 3 and 4; excavation of several pockets of solid waste (approximately 5,000 cubic yards) outside the footprint of the existing landfills and consolidation of this solid waste into Landfill Areas 3 and 4; design and construction of a multi-barrier landfill cap over Landfill Areas 3 and 4; development of land use restrictions that will restrict future use of the Site; and creation of a new on-site wetlands area southeast of Landfill Area 4 to compensate for the wetlands impacted by the cap construction.

The Final Phase 1A RI report for the Site was completed in October 1998 and included a Human Health Risk Assessment (HHRA). An Ecological Risk Assessment (ERA) for the site was conducted over a two-year period beginning in November 1997 and the ERA Report was completed in February 2000. A Supplemental RI and United States Geologic Survey (USGS) geologic and hydrologic survey were conducted at the Site between July 1997 and October 1998 as part of the FS to supplement data collected

Record of Decision
Part 2: The Decision Summary

in the Phase 1A RI and further characterize the nature and extent of contamination at the Site. The Final FS Report, which included a Supplemental RI Report for the Site, was completed in July 2000.

A summary of the CERCLA investigations at the Site is included in Table 1.

3. History of CERCLA Enforcement Activities

The CERCLA enforcement activities at the Site are summarized below:

- In February 1995, EPA issued special notice to the City of Saco as the owner/operator of the landfill and to 14 industrial generators seeking their participation in a remedial investigation/feasibility (RI/FS) for the Site. The generators refused to participate in the RI/FS. The City, however, agreed to conduct the RI/FS on its own pursuant to a September 1995 Administrative Order by Consent (AOC).
- In September 1996, EPA again issued special notice to the potentially responsible parties (PRPs), this time seeking their performance of a Non-Time Critical Removal Action (NTCRA). As part of a May 1997 Administrative Order by Consent, the City of Saco agreed to perform the work and to pay for EPA's oversights cost in excess of \$ 400,000. The remaining settling parties agreed to pay the City of Saco approximately \$1 million to help the City pay for the work. An accompanying May 1997 administrative cost agreement released all of the Settling Parties from their liability for past costs of roughly \$1.5 million. One of the two non-de minimis, Non-Settling Parties has filed for bankruptcy protection. The other, Garland Manufacturing Company, has to date refused to negotiate a settlement acceptable to the EPA.
- After issuance of the RI/FS AOC, EPA determined that Joseph Herman Shoe Corporation, one of the industrial generators who refused to participate in the initial AOC and the Order for the NTCRA, was entitled to a de minimis settlement. In September 1999, EPA entered into a de minimis settlement with this Corporation. Through this settlement this Corporation resolved its alleged liability under Sections 106 and 107 of CERCLA for activities conducted with regard to this Site.

The City of Saco has been actively involved with the remedy selection process for this Site. As the primary PRP associated with this site, the City performed the RI/FS and provided comments on EPA's proposed remedy for the Site.

C. COMMUNITY PARTICIPATION

Throughout the Site's history, community concern and involvement has been high. The EPA, MEDEP, and the City have kept the community and other interested parties apprized of Site activities through informational meetings, fact sheets, press releases and public meetings. Below is a brief chronology of public outreach efforts.

Record of Decision
Part 2: The Decision Summary

- On December 6, 1995 EPA, MEDEP, and the City held an informational public meeting in Saco, Maine to describe field activities planned at the Site.
- In January 1996, EPA released a Community Relations Plan that outlined a program to address community concerns and keep citizens informed about and involved in remedial activities.
- On July 26, 1996, EPA published a notice and brief analysis of a proposed early cleanup action or NTCRA in the Portland Press Herald and made the plan available to the public at the Dyer Memorial Library in Saco, Maine.
- On July 31, 1996, EPA, MEDEP, and the City held an informational public meeting in Saco, Maine to address the proposed NTCRA for the Site, which included the cover system for Landfill Areas 3 and 4, and the excavation of sediments from the seep and Sandy Brook as part of the NTCRA. A formal public comment period on the Proposed Plan was held between August 1 and August 31, 1996, and a formal public hearing was held on August 21, 1996 to discuss the proposed NTCRA and accept formal public comment. A transcript of this meeting, the comments received, and the Agency's response to comments are included in the Responsiveness Summary, which was part of the September 1996 Action Memorandum.
- On May 29, 1997, EPA, MEDEP, and the City held an informational public meeting in Saco, Maine to discuss the landfill cap construction activities and the address the status of the RI/FS. Follow up meetings to address the status of the construction activities and RI/FS were held in November 1997, and on May 27, 1998.
- On August 1, 2000, EPA held an informational meeting to discuss the results of the Remedial Investigation and the cleanup alternatives presented in the Feasibility Study and to present the Agency's Proposed Plan to a broader community audience than had already been involved at the Site. At this meeting, representatives from EPA, MEDEP, and the City answered questions from the public.
- On August 1, 2000, EPA made the administrative record available for public review at EPA's offices in Boston and at the Dyer Memorial Library in Saco, Maine. This will be the primary information repository for local residents and will be kept up to date by the EPA.
- From August 2, 2000 to September 2, 2000, the Agency held a 30-day public comment period to accept public comment on the alternatives presented in the Feasibility Study and the Proposed Plan and on any other documents previously released to the public.
- On August 16, 2000 EPA, MEDEP, and the City held a formal public hearing in Saco, Maine to discuss the Proposed Plan for the remedial action at the Site and accept formal public comment. A transcript of this meeting, the comments received, and the Agency's response to comments are included in the Responsiveness Summary, which is part of this ROD.

**Record of Decision
Part 2: The Decision Summary**

D. SCOPE AND ROLE OF OPERABLE UNIT OR RESPONSE ACTION

The selected remedy for the Site was developed by combining components of source control and management of migration alternatives to obtain a comprehensive approach for site remediation. This remedy will address the groundwater and surface water impacted by the Landfills 3 and 4. The RI and Risk Assessments concluded that the groundwater impacted by Landfill Areas 3 and 4 was the only pathway that required remedial action after completion of the NTCRA.

The NTCRA and previous State of Maine Solid Waste Program Solid Waste Closure activities were the primary source control actions at the Site. The NTCRA comprised of the removal of contaminated sediments and capping of Landfill Areas 3 and 4. The State of Maine Solid Waste Closures comprised the placement of clay caps over Landfill Areas 1 and 2 along with a slurry wall and leachate collection system around Landfill Area 2. These actions have addressed principal threats at the Site posed by these sources.

In summary, the response action contained in this ROD addresses the remaining threats to human health and the environment posed by the Site. This remedy represents the first and only operable unit anticipated for the SML Site.

E. SITE CHARACTERISTICS

The sources of contamination, release mechanisms, exposure pathways to receptors for contaminated groundwater as well as other site specific factors, are diagrammed in a Conceptual Site Model (CSM). See Figure 4 for detail. The CSM is a three-dimensional "picture" of migration routes and potential receptors. It documents current and future site conditions and shows what is known about human and environmental exposure through contaminant release and migration to potential receptors. The risk assessment and potential response actions for contaminated groundwater, surface water and sediments are based on this CSM.

The CSM for the SML is based on the Final Phase 1A Report (Woodard & Curran 1998a). This report concluded that Landfill Areas 3 and 4 were causing reducing conditions that mobilized the naturally occurring arsenic and manganese into the groundwater beneath the Site, resulting in the discharge of contaminants to a wetland seep area and into the surface water and sediments of Sandy Brook. Based on these findings, the City of Saco, under the supervision of EPA and MEDEP, implemented an early cleanup action which consisted of consolidating and covering the contaminated soil, sediments and landfill waste with an impermeable cap. The purpose of this early cleanup action was to remove the source component of contamination and prevent direct exposure to contaminated soils. With the successful completion of the NTCRA in 1998, the CSM was refined to focus on residual groundwater, surface water and sediment contamination.

Section 2 of the FS Report (Woodard & Curran, July 2000) contains an overview of the Supplemental RI performed at the Site between July 1997 and October 1998 and supplements information presented in the Final Phase 1A RI Report (Woodard & Curran, 1998a). The Supplemental RI included additional sampling to further define the nature and distribution of contamination and to refine the site conceptual model. The significant findings of the RI and the Supplemental RI are summarized below.

Record of Decision
Part 2: The Decision Summary

1. Site Setting, Geology and Hydrogeology

The SML lies in the coastal lowlands of southern Maine. Topography is low and undulating, shaped by long periods of glacial erosion and deposition. The Saco River is 2.3 miles west and south of the study area. Sandy Brook, a small perennial tributary to the Saco River flows through the study area with Landfill Areas 1 and 2 to the east and Areas 3 and 4 to the west and has deeply incised the coastal unconsolidated sediments. The Site is bordered by wooded areas in all directions with the exception of a sand and gravel quarry southeast and adjacent to Area 4. A small unnamed tributary to Deep Brook flows to the south of Area 1 off-site; private residences are located to the north and east of the Site.

The geology of the SML includes a discontinuous sequence of unconsolidated glacial deposits overlying bedrock. Specifically, the RI identified that the overburden soils at the SML are comprised of four unconsolidated deposits. These include from bottom to top, a glacial till, a coarse-grained glaciomarine (sand and gravel) deposit, a thick fine-grained glaciomarine silt and clay, and a fine sand unit (see figure 4). In general, each of these units is saturated and, based on their location and characteristics, plays an important part in the functioning of the hydrogeologic system at the site.

The bedrock geology of the Saco Landfill consists of a single rock type with the majority of fractures occurring in the top 20 ft. Observations made during drilling indicate that the bedrock becomes more competent with depth and groundwater flow between the bedrock fractures moves upward towards the overburden.

A total of 27 monitoring wells were installed as part of the RI. The data collected from these monitoring wells identified that Landfill Areas 3 and 4 contribute to the greatest volume of contaminants to groundwater on-site. The absence of a subsurface clay layer, which is found beneath Landfills Areas 1 and 2, allows contaminated leachate to migrate from the Landfill Areas 3 and 4 into the deeper bedrock areas underlying the site. To address this principal source of contamination, EPA initiated a NTCRA that included the consolidation and capping of contaminated soils and wastes in Areas 3 and 4.

To further assess the distribution of contaminants southeast of Landfill Areas 3 and 4, the USGS performed additional field studies that included the installation of additional monitoring wells in this portion of the Site and detailed analyses of whole-rock samples to assess the primary chemical and physical processes influencing the distribution of contamination within the aquifer. An additional goal of the USGS study was to characterize the flow path from the landfill to the stream to enable geochemical modeling of the contaminant distribution in this system.

The USGS wells were sampled in December 1997 and June 1998 along with selected existing wells. The samples were analyzed for inorganic parameters as part of the Pre-ROD groundwater sampling program. Appendix F of the FS includes results of the December 1998, June 1999, and November 1999 sampling programs.

Fourteen soil and rock cores from the contaminated portion of the aquifer downgradient of Landfill Areas 3 and 4 were collected by the USGS and subjected to laboratory tests to mimic the leaching of inorganics from the native rock. The USGS studies characterized the chemical mechanisms occurring in the aquifer by which contaminants are leached from the rock to provide a basis for estimating the time that may be required to improve groundwater quality beneath and downgradient of the Landfill.

Record of Decision
Part 2: The Decision Summary

The hydrogeological investigation and modeling efforts at the Site indicate that groundwater flow is controlled by the bedrock and surface topography of the Site. Groundwater flow is directed radially away from a bedrock high located just to the west of Landfill Areas 3 and 4. The groundwater flowing from the northern boundary of the landfill gradually turns to the east and then turns again to the south-southwest, paralleling the flow of Sandy Brook. The groundwater at the southeast toe of the landfill flows generally southeast toward, and discharges to, Sandy Brook.

Groundwater and surface water interactions at the Site are governed by the discontinuous nature of the silt and clay deposits of the Presumpscot Formation (Fm.) and their relationship to the sand and gravel deposits of the lower aquifer (Woodard & Curran, 1998a). The Presumpscot Fm. is present below the portion of the stream between Areas 3 and 4 and Areas 1 and 2. The presence of this clay and silt layer limits the discharge of groundwater to the stream between Areas 1 and 2 and Areas 3 and 4. The Presumpscot Fm. is absent beneath the stream directly downgradient of Areas 3 and 4 allowing for greater discharge to the stream via the higher conductivity sand and gravel deposits.

2. Nature and Distribution of Contamination

This section describes the nature and distribution of contaminants in groundwater, surface water, soil, air, and sediments at the Site, as determined by sampling events conducted bi-annually (Spring and Fall) from 1995 to the present. Comprehensive groundwater, surface water, and sediment sampling data collected through June, 2000 are included in this ROD as Tables 2, 3, and 4, respectively. Groundwater sampling locations are indicated in Figure 5, surface water locations are indicated on Figure 6, and sediment locations are indicated in Figure 7.

Soil:

Surface soils were sampled throughout the Site. Each of the four landfills was treated as a separate area with respect to soil sampling.

Landfill 1: Seven soil samples were obtained to characterize the soils adjacent to Landfill 1. The surface soil of landfill 1 was not sampled due to the presence of a clay cap installed as part of the State of Maine Solid Waste Closure. Obvious drainage areas that may have been subject to erosion and contaminant transport prior to the installation of the cap were targeted for soil sampling. Very low levels alpha-chlordane, dieldrin, heptachlor epoxide, benzo(a)pyrene, benzo(b)fluoranthene, benzo(k)fluoranthene, fluoranthene, phenanthrene, pyrene, indeno(1,2,3-cd)pyrene, along with trace levels of various VOCs were detected. Beryllium, arsenic, and manganese were also detected at low concentrations in the soils.

Landfill 2: Fourteen surface soil samples were obtained to characterize the soils on and adjacent to Landfill 2. Surface soils on the cap were sampled because leachate had spilled onto the surface of the cap installed as part of the State of Maine Solid Waste Closure when the leachate collection system failed. Stained areas near several stand pipes were targeted for sampling. A similar pattern of contamination with low levels 4,4 DDT, 4,4 DDD, 4,4 DDE, alpha-chlordane, dieldrin, endosulfan II, endrin ketone, gamma chlordane, heptachlor epoxide, benzo(a)anthracene, benzo(a)pyrene, benzo(b)fluoranthene, benzo(k)fluoranthene, benzo(g,h,i)perylene, bis(2ethyl-hexyl phthalate), chrysene, di-n-octylphthalate, fluoranthene, phenanthrene, pyrene, indeno(1,2,3-cd)pyrene, along with trace levels of various VOCs

Record of Decision
Part 2: The Decision Summary

were detected. Beryllium, iron, arsenic, and manganese were also detected at low concentrations in most of the soil samples. Several samples in the area stained by leachate contained higher levels of arsenic (up to 84 mg/kg), iron (up to 610,000 mg/kg), and manganese (up to 10,000 mg/kg).

Landfills 3 and 4: The soil sampling strategy for Landfill Areas 3 and 4 was different due to the fact that these landfills were not capped prior to the start of the RI/FS. Therefore, soils within the landfills as well as adjacent were sampled during the RI. Fifteen soil samples were collected for landfills 3 & 4. Trace levels of VOCs and low levels of the pesticides 4,4 DDT, 4,4 DDD, 4,4 DDE, alpha-chlordane, dieldrin, endosulfan II, gamma chlordane, heptachlor epoxide were detected in the soil. Numerous SVOCs were detected, including: 2-methylnaphthalene, acenaphthene, anthracene, benzo(a)anthracene, benzo(a)pyrene, benzo(b)fluoranthene, benzo(k)fluoranthene, benzo(g,h,i)perylene, bis (2ethyl hexyl phthalate), chrysene, di-n-octylphthalate, fluoranthene, phenanthrene, pyrene, indeno(1,2,3-cd)pyrene, Arsenic, beryllium, antimony, iron, and manganese were also detected at low concentration. Chromium, however, was detected in landfill 3 at concentrations up to 110,000 mg/kg. This was an area where chromium containing sludge from the Saco Tannery has been disposed.

Overall, the soils at the site did not contain significant levels of VOCs, SVOCs, pesticides, or PCBs when compared to preliminary remediation goals or background. While several inorganic constituents were also detected, only chromium in Landfill 3 and arsenic in the leachate stained areas of Landfill 2 were significant.

Surface Water:

The surface waters of Sandy Brook, Big Ledge Brook, Deep Brook, an unnamed tributary to Deep Brook, Dubois Pond, and a small stream north of Landfill Area 3 were all sampled as part of the RI.

Landfill 1: An unnamed tributary to Deep Brook and Dubois receive surface water from Landfill 1. The unnamed tributary begins at a leachate seep adjacent to Landfill 1. Two SVOCs and 12 VOCs were detected in the unnamed tributary in the area adjacent to Landfill 1. These levels did not exceed the federal water quality criteria for environmental protection. Iron was detected above AWQC. Low levels of lead were also detected. Only iron was detected above reference criteria in Dubois Pond.

Landfill 2: Five samples within Sandy Brook were collected to characterize the potential surface water impacts from landfill 2: Two pesticides, one SVOC, and two VOCs were detected at concentrations well below the respective AWQC protective of aquatic life. Iron has been sporadically detected above the AWQC in this area.

Landfills 3 and 4: North of Landfills 3 and 4 is a small unnamed stream. No constituents were detected above reference criteria in this surface water. Numerous locations with Sandy Brook from the landfill road extending downstream past the confluence with Big Ledge Brook have been sampled to characterize the impact of Landfill Areas 3 and 4. Trace levels of a few SVOCs and VOCs were detected in the surface water. Iron, arsenic, and manganese were all detected at concentrations above reference criteria in the section of Sandy Brook between the landfill access road and the confluence with Big Ledge Brook. Concentrations rapidly approach reference criteria past the confluence of Sandy Brook and Big Ledge Brook.

Record of Decision
Part 2: The Decision Summary

Air:

Ambient air was sampled during the RI. Low levels of several VOCs were detected in the air sample.

Sediments:

Landfill 1: The sediments of the unnamed tributary to Deep Brook were sampled as part of the RI. VOCs, SVOCs, pesticides, and PCBs were not detected above reference criteria. Arsenic (up to 105 mg/kg), iron (up to 31,600 mg/kg), and manganese (1,020 mg/kg) were above background levels.

Landfill 2: Low levels of pesticides, PCBs, SVOCs, and VOCs were detected. All were below reference criteria. Arsenic up to 20 mg/kg, chromium (up to 85 mg/kg), iron (up to 31,000 mg/kg), manganese (up to 605 mg/kg), and nickel (up to 34 mg/kg) were detected above reference criteria.

Landfills 3 and 4: Big Ledge Brook and the unnamed stream north of 3 and 4 did not contain constituents above reference criteria. Low levels of VOCs, pesticides, and SVOCs were detected in the sediments. The sediments of Sandy Brook contained substantial areas with iron, manganese, and arsenic above background levels and reference criteria. Concentrations of arsenic above 1,000 mg/kg were detected in the sediments of a groundwater seep adjacent to Sandy Brook. These sediments were excavated and removed as part of the NTCRA. Arsenic concentrations within Sandy Brook ranged up to 200 mg/kg.

Groundwater:

Approximately 10 groundwater sampling events have been performed as part of the RI/FS. Groundwater from 41 monitoring wells and several nearby residential wells was analyzed for a full range of contaminants (VOCs, SVOCs, PCBs, and TAL metals). The results of this sampling are summarized below.

Landfills 1 and 2: The clay layer beneath this area provides a natural barrier that prevents leachate from impacting the groundwater in the deeper aquifer. However, leachate from Landfill 1 has contaminated a small area of shallow groundwater adjacent to the landfill. Groundwater impacted by Landfill 2 is contaminated with iron and manganese at concentrations above the reference criteria. Low levels of organics were also found during groundwater sampling; however, only benzene exceeded the reference criteria.

Landfills 3 and 4: Arsenic, benzene, iron and manganese have been consistently detected at concentrations above their reference criteria during groundwater sampling events. Whereas benzene contamination is limited to the bedrock aquifer, arsenic, iron, and manganese contamination are found in both the overburden and bedrock aquifer. The absence of a clay layer underneath Landfill Areas 3 and 4 has allowed these contaminants to migrate from the shallow to deep aquifer.

Residential wells: Residential drinking water wells in the vicinity of the site have not been impacted by groundwater contamination beneath the site. No VOCs, SVOCs were found in any of the wells while detected inorganic parameters were all well below reference criteria.

Record of Decision
Part 2: The Decision Summary

Chemical Plume Maps presented as Figure 8 illustrates the distribution of arsenic, iron, and manganese in the overburden aquifer based on the June 1998 data. Figure 9 shows the isopleths for arsenic in the bedrock aquifer based on the June 1998 data.

3. Fate and Transport of Contamination

Based on work completed during the RI and subsequent investigations completed by the USGS, a conceptual model for the occurrence of contamination in groundwater has been developed for the Site. Note that this discussion focuses on arsenic as it was identified to be the primary risk driver for the site. However, the discussion and conclusions can be applied to the other contaminants of concern as they will have fate and transport characteristics similar to arsenic.

Figure 10 shows a cross-section of the gravel pit, from the toe of the landfill to Sandy Brook. This figure shows the distribution of arsenic in both the overburden and bedrock aquifers based on June 1998 data from both RI/FS and USGS monitoring wells. Arsenic concentrations in the overburden aquifer are greatest in the MW-97-13 series wells and decreased by almost an order of magnitude to the MW-97-14 series wells located approximately 400 feet downgradient of the landfill. The observed decrease in concentration is attributed primarily to dilution through precipitation recharge to the aquifer. Groundwater bedrock contamination appears limited to the upper fractured portion of the rock. The strong upward gradients observed in these wells indicate groundwater flows from the rock to the overburden aquifer, with ultimate discharge to Sandy Brook.

Occurrence of Arsenic in Groundwater

Two distinct, yet dependent, processes govern the occurrence of arsenic in groundwater at the Site; the first is a biological process, and the second is a physical process (Colman and Lyford, 1999, Stollenwerk and Colman, 1998; Stollenwerk and Colman, 1999). The biological process is the consumption of oxygen by microbial organisms as they feed on the dissolved organic carbon (DOC) present in the system. The physical process is the reductive dissolution of arsenic and iron contained both within the aquifer materials and in the bedrock caused by the reducing conditions created by depletion of oxygen below the landfill. The USGS studies indicate that mobile arsenic (i.e., As (III)) is present in groundwater only when oxygen is absent.

The USGS studies further indicate that large quantities of DOC may be adsorbed to the grains of the aquifer materials downgradient of the landfill between Area 4 and Sandy Brook. Adsorption of DOC onto aquifer materials in significant quantities suggests that DOC may provide a long-term source of nutrients for the microbial population within this area. The long-term source of nutrients means that the microbial population will consume oxygen until the DOC or oxygen supply is exhausted. Once the DOC in the system has been consumed, the demand for oxygen by the microbes will begin to decrease. The purpose of the landfill cap is to cut-off infiltration of rainfall thereby preventing the formation of DOC-rich leachate. As the availability of DOC decreases, the ability of reducing conditions to be sustained will become less pronounced causing a corresponding decrease in the reductive dissolution of arsenic and iron from the coatings of the overburden aquifer materials and from the bedrock. Significant amounts of recharge to the groundwater system now occur only in areas not covered by the cap. The recharge entering the flow system above the landfill outside of the capped area will eventually introduce more oxygen-rich waters to the area beneath the landfill. Concentrations of iron, manganese, and arsenic

Record of Decision
Part 2: The Decision Summary

in groundwater will decrease over time as fresh oxygenated water flushes through the system diluting the existing groundwater and pushing the equilibrium of the reductive dissolution/precipitation reaction toward the precipitation side of the equation. Eventually, oxygen-rich waters will serve to immobilize the arsenic by precipitating first iron, then manganese, and finally arsenic beneath the landfill.

The time frame for the stabilization of arsenic is uncertain and governed to a large extent by the DOC available to microorganisms. Laboratory core leaching studies and modeling projections by the USGS indicate that arsenic concentrations in groundwater will stabilize at or below concentrations of 50 µg/L after 30 to 50 pore volumes ("flushings") have been flushed through the system. Based on modeled travel time of approximately two years for groundwater flushings from the toe of Landfill Area 4 to reach the stream, arsenic concentrations will stabilize after approximately 60 to 100 years.

Mixing of Groundwater with Surface Water

Mixing of groundwater discharging from Landfill Area 4 with streamflow in Sandy Brook will result in lower chemical concentrations in surface water than in the discharging groundwater. The resulting concentrations will be a function of the concentrations in influent groundwater, the quantity of influent groundwater, the concentrations in influent surface water, and the quantity of surface water at the point of groundwater discharge. Calculations using stream discharges measured by the USGS indicate that groundwater discharge from the plume represents about five percent of total streamflow at high flow and about 39 percent of total streamflow at low flow (see Appendix B-3 of the FS). Consequently, at high flow, concentrations of inorganic chemicals in surface water downstream of the plume discharge should represent about five percent of the concentrations in the discharging groundwater. Details regarding the low-flow and high-flow scenarios and sensitivity of the scenarios is included in Appendix B of the FS.

When arsenic concentrations at the core of the plume have been reduced to 50 µg/L and the weighted-average groundwater concentration reduced to about 15 µg/L, arsenic concentrations in the stream are estimated to be at or below the practical quantitation limit (PQL) for arsenic of 3 µg/L at harmonic mean flow. Table 5 presents a summary of predicted arsenic concentrations in surface water 0 to 200 years after the landfill cap has been in place. Figure 11 presents the predicted arsenic concentrations in Sandy Brook at Annual Harmonic Mean Flow.

Uncertainty Assessment

The uncertainty associated with this model is based on the uncertainties associated with each component of the model. However, the conservative nature of many of the assumptions used in the developing the groundwater flux and surface water transport model, ensure that the arsenic concentrations predicted for Sandy Brook are conservative. Additionally, because the arsenic concentrations in Sandy Brook are most sensitive to the volume of flow within the brook, actual arsenic concentrations measured at any given time may vary depending on the actual flow volume. Based on USGS flow information, the harmonic mean of 0.35 cubic feet per second (i.e., approximately 1% of high flow conditions) is an appropriate estimate for predicting the average exposure point concentrations for arsenic in surface water. It is expected that this model will continue to be updated and evaluated during each 5-year site review conducted by USEPA. Until these future evaluations can be completed, the model is provided as a reasonable estimate of arsenic concentrations in Sandy Brook surface water over time (see Table 5 and Figure 11).

Record of Decision
Part 2: The Decision Summary

F. CURRENT AND POTENTIAL FUTURE LAND AND RESOURCE USES

The Site is bordered by wooded areas in all directions with the exception of a sand and gravel quarry southeast and adjacent to Area 4. The surrounding area is semi-rural, with residences located along Route 112 (northeast of the Site), along Loudon Road (north of the Site), and along Route 5 (south and west of the Site). Land use is mixed, and includes primarily low-density residential, agricultural, light commercial, and forested areas.

Prior to 1975, all residences in the area were serviced by private wells. In 1975, the Biddeford and Saco Water Company extended water lines along Route 112 just south of Loudon Road, and along a portion of Jenkins Road, south and east of the Site. Residences located west of Deep Brook along Route 5 and south of the Site are currently serviced by private wells. A preliminary residential well survey was conducted as part of the Fall 1995 Phase 1A RI and identified the nearest drinking water well downgradient of the Site on Fire Lane 10, within approximately one-half mile of the Site.

The Site is currently closed as a landfill facility. Landfill cover systems were placed over Landfill Areas 1 and 2 in 1976 and 1985, respectively. As part of the NTCRA, a RCRA Subtitle C cover system has been placed over Landfill Areas 3 and 4 as a source control measure, and institutional controls, including restrictions on future land and groundwater use have been implemented at the Site. Land and groundwater use has been restricted by the "Grant of Environmental Restrictions and Right of Access" (Environmental Restrictions) agreed to by the City, the EPA, and the MEDEP. These Environmental Restrictions are considered necessary to ensure long-term protection of public health. The Environmental Restrictions include:

- No use that disturbs the integrity of any layers of the cap, or any other structures for maintaining the effectiveness of the Removal Action, whether in place now or put in place in the future;
- No groundwater and surface water use, including, but not limited to, use as a drinking water supply. No groundwater wells shall be installed within the Groundwater Restriction Parcel except for purposes of groundwater monitoring pursuant to a plan approved by the City, EPA and MEDEP;
- No residential development and no activity or use at the Site which adversely impacts the Removal Action (NTCRA), whether now or in the future, including, without limitation: (1) systems and areas to collect and/or contain groundwater, surface water runoff, or leachate; (2) systems or containment areas to excavate, dewater, store, treat, and/or dispose of soils and sediments; and (3) systems and studies to provide long-term environmental monitoring of groundwater, surface waters, and to ensure the long-term effectiveness of the Removal Action and its protectiveness of human health and the environment.

These restrictions were developed as part of the NTCRA and can only be modified by written approval from the Maine Commissioner of Environmental Protection and the Director of EPA's Office of Site Remediation and Restoration.

Community and stakeholder input was sought and incorporated throughout the course of EPA-lead

Record of Decision
Part 2: The Decision Summary

activities at the Site. Attempts to solicit views on the reasonably anticipated future land uses and potential future groundwater uses at the Site and adjacent areas were made through joint efforts between EPA, MEDEP, and the City by holding several public hearings with opportunities for formal public input on proposed Site activities. In addition, the City of Saco has developed an environmental restoration and recreational re-use plan for the Site area. This plan was developed by the City planning office and was developed with public input. The plan describes the restoration of the former borrow pit downgradient of Landfill Areas 3 and 4 into a wetland habitat and the possible use of land adjacent to landfill I for recreational fields.

G. SUMMARY OF SITE RISKS

A baseline human health and ecological risk assessment was performed to estimate the probability and magnitude of potential adverse human health and environmental effects from exposure to contaminants associated with the Site assuming no remedial action was taken. It provides the basis for taking action and identifies the contaminants and exposure pathways that need to be addressed by the remedial action. The human health risk assessment (HHRA) followed a four step process: 1) hazard identification, which identified those hazardous substances which, given the specifics of the site were of significant concern; 2) exposure assessment, which identified actual or potential exposure pathways, characterized the potentially exposed populations, and determined the extent of possible exposure; 3) toxicity assessment, which considered the types and magnitude of adverse health effects associated with exposure to hazardous substances, and 4) risk characterization and uncertainty analysis, which integrated the three earlier steps to summarize the potential and actual risks posed by hazardous substances at the site, including carcinogenic and non-carcinogenic risks and a discussion of the uncertainty in the risk estimates. A summary of those aspects of the HHRA (Appendix F of the RI Report, Woodard & Curran, March 1998) that support the need for remedial action is discussed below followed by a summary of the ERA.

1. Human Health Risk Assessment

The HHRA performed an assessment of exposure to surface water, sediment, soil, and groundwater. Since only the groundwater had a risk outside of the acceptable risk range, it will be discussed. Fifty-two of the 69 chemicals detected in groundwater downgradient of Landfill Areas 3 and 4 were selected for evaluation in the HHRA as chemicals of potential concern (COPCs). The COPCs were selected to represent potential site-related hazards based on toxicity, concentration, frequency of detection, and mobility and persistence in the environment and can be found in Table 4 and Table 9 of the HHRA Report. From the selection of groundwater COPCs, a subset of the chemicals were identified in the FS as presenting a significant current or future risk and are referred to as the chemicals of concern (COCs) in this ROD. The groundwater COCs are summarized in Table 6, which includes the detection frequency, range of detections, the exposure point, and exposure point concentrations (maximum detected concentrations) used to evaluate the reasonable maximum exposure (RME) scenario in the baseline risk assessment for the COCs. Estimates of average or central tendency exposure concentrations for the COCs and COPCs can be found in the 1998 RI and 2000 FS.

Record of Decision
Part 2: The Decision Summary

Exposure Assessment

Potential human health effects associated with exposure to the COPCs were estimated quantitatively or qualitatively through several hypothetical exposure pathways that were developed to reflect the potential for exposure to hazardous substances based on the present uses, potential future uses, and location of the Site. Trespassers and persons accessing the Site for recreational activities were considered to represent the maximum potentially exposed population. Although there is some maintenance activity at the Site, these types of exposures were considered significantly less than possible trespasser exposure. In addition, the presence of wetlands and landfill wastes precludes residential development for the foreseeable future. The City has also placed institutional controls on the property to prohibit the future use of groundwater as a drinking water source.

Exposure by a trespasser to residual contamination at the Site is possible through several pathways. The exposure pathways that were evaluated under current and assumed future land uses are presented in Table 7. The exposure pathways that were selected for evaluation in the HHRA were direct contact with and incidental ingestion of chemicals in surface soil by a recreational user/trespasser; direct contact with and incidental ingestion of chemicals in sediment by a recreational user/trespasser; and ingestion of groundwater as residential drinking water.

A conservative estimate for exposure to surface water and sediments at the Site was assumed to occur via child trespassers/recreational users (ages 6-18, with an average weight of 42 kg) exposed to surface water and sediments through direct contact or incidental ingestion. The frequency of contact was assumed to be 20 days per year (twice per week for the 10 weeks of summer, best professional judgment) for 12-year exposure duration. It was assumed that the child ingests 50 milliliters (mL) of surface water and 100 milligrams (mg) sediment per exposure (MEDEP, 1994; EPA, 1991). It was further assumed that the child is in contact with 1,000 mg sediment per event (MEDEP, 1994; EPA, 1989), and that the surface area exposed to the water is one-half the total body surface area, or 5,240 cm² (MEDEP, 1994). Each exposure was assumed to be the maximum detected concentration of each COC.

Exposure to groundwater at Landfill Areas 3 and 4 were assumed to occur via residents (adults weighing 70 kg) exposed to groundwater through ingestion, dermal contact, and inhalation of volatiles. Residents were assumed to ingest 2 liters of water per day, 350 days per year, for a 30-year exposure duration (EPA, 1991). For volatile organic compounds (VOCs), inhalation and dermal exposures were evaluated by doubling the risk attributed to the ingestion pathway (EPA, 1991). Exposure via dermal contact (19,400 cm² skin surface area) to non-VOCs was assumed to occur 2.9 days per year, for a 30-year exposure duration (EPA, 1991, 1992). Each exposure was assumed to be to the maximum detected concentration of each COC.

A more thorough description of exposure pathways evaluated in the HHRA, including estimates for an average exposure scenario, can be found Section 4 of the HHRA (Woodard & Curran, March 1998).

Risk Characterization

Excess lifetime cancer risks were determined for each exposure pathway by multiplying a daily intake level with the chemical specific cancer potency factor. Cancer potency factors have been developed by EPA from epidemiological or animal studies to reflect a conservative "upper bound" of the risk posed by

Record of Decision
Part 2: The Decision Summary

potentially carcinogenic compounds. That is, the true risk is unlikely to be greater than the risk predicted. The resulting risk estimates are expressed in scientific notation as a probability (e.g., 1×10^{-6} for 1/1,000,000) and indicate (using this example) that an average individual is not likely to have greater than a one in a million chance of developing cancer over 70 years as a result of site-related exposure (as defined) to the compound at the stated concentration. All risks estimated represent an "excess lifetime cancer risk" - or the additional cancer risk on top of that which we all face from other causes such as cigarette smoke or exposure to ultraviolet radiation from the sun. The chance of an individual developing cancer from all other (non-site related) causes has been estimated to be as high as one in three. EPA's generally acceptable risk range for site related exposure is 10^{-4} to 10^{-6} . Current EPA practice considers carcinogenic risks to be additive when assessing exposure to a mixture of hazardous substances. A summary of the cancer toxicity data relevant to the groundwater COCs is presented in Table 8.

In assessing the potential for adverse effects other than cancer, a hazard quotient (HQ) is calculated by dividing the daily intake level by the reference dose (RfD) or other suitable benchmark. Reference doses have been developed by EPA and they represent a level to which an individual may be exposed that is not expected to result in any deleterious effect. RfDs are derived from epidemiological or animal studies and incorporate uncertainty factors to help ensure that adverse health effects will not occur. A $HQ \leq 1$ indicates that a receptor's dose of a single contaminant is less than the RfD, and that toxic noncarcinogenic effects from that chemical are unlikely. The Hazard Index (HI) is generated by adding the HQs for all chemical(s) of concern that affect the same target organ (e.g. liver) within or across those media to which the same individual may reasonably be exposed. A $HI \leq 1$ indicates that toxic noncarcinogenic effects are unlikely. A summary of the noncarcinogenic toxicity data relevant to the groundwater COCs is presented in Table 9.

Table 10 and Table 11 depict the carcinogenic and non-carcinogenic risk summaries for the COCs in Landfill Areas 3 and 4 groundwater that were evaluated to reflect present and potential future exposure from incidental ingestion and direct contact to trespassers/recreational users from corresponding to the reasonable maximum exposure (RME) scenario. Only those exposure pathways deemed relevant to the remedy being proposed are presented in this ROD. Readers are referred to Section 6 of the HHRA for a more comprehensive risk summary of exposure pathways evaluated for the COPCs and for estimates of the central tendency risk.

Uncertainty

Important sources of uncertainty in the hazard identification and exposure assessment of the HHRA included:

- Location and adequacy of the sampling plan;
- Selection of COCs;
- Assumptions regarding current and future land use (e.g., frequency, duration, and intensity);
- Assumptions regarding physiological factors (e.g., dermal absorption rates, inhalation rates); and
- Monitoring data to be used to estimate the EPC.

Record of Decision
Part 2: The Decision Summary

Important sources of uncertainty in the toxicity assessment included:

- Carcinogenic toxicity expressed in cancer slope factor, which reflect uncertainties in the extrapolation from high to low doses and extrapolating from animals to humans;
- Noncarcinogenic toxicity as expressed in Reference Doses, which reflect uncertainties in extrapolating to sensitive human populations, from animals to humans, and from shorter-term to longer-term studies;
- Limited toxicity information for site chemicals; and
- Unavailable toxicity values for site chemicals.

Summary of Human Health Risks

As a result of the low permeability cover system designed and constructed for Landfill Areas 3 and 4 between 1997 and 1998 as part of the NTCRA, contaminated surface soils and landfill waste material were covered by the landfill cap and are no longer considered a medium of concern. Exposure to sediments and surface water associated with a stream and a pool to the north of Landfill Areas 3 and 4, a pool south of Areas 3 and 4, Sandy Brook to the southeast of Areas 3 and 4, and Big Ledge Brook to the southwest of Areas 3 and 4 was quantitatively evaluated. The estimated carcinogenic risks and non-carcinogenic HIs were below EPA and MEDEP upperbound limits of acceptable risk for each sub-area of concern for a child trespasser scenario. The child trespasser scenario was used as a conservative estimate of potential risk. Therefore, potential exposure to these media does not pose an unacceptable risk.

For groundwater to the south-southeast of Landfill Areas 3 and 4, the estimated potential carcinogenic risk and non-carcinogenic HI based on exposure to groundwater exceeded the EPA and MEDEP upperbound limits of acceptable risk. The compound contributing most significantly to carcinogenic risk was arsenic (detected at a maximum of 566 $\mu\text{g/L}$ and contributing 99.8% of the risk). The compounds contributing most significantly to the non-carcinogenic HI were also arsenic (contributing 50.8% of the HI risk) and manganese (detected at 43,200 $\mu\text{g/L}$ and contributing to 48.5% of the HI risk). The maximum concentrations of eight chemicals (benzene, trichloroethene, aluminum, arsenic, lead, manganese, nickel, and thallium) detected in wells southeast of Landfill Areas 3 and 4 met or exceeded the MCLs or MEGs for drinking water. Based on this assessment, groundwater in the area is not suitable as a drinking water source.

2. Ecological Risk Assessment

An Ecological Risk Assessment (ERA) was completed for the Site to evaluate the likelihood and magnitude of potential ecological effects associated with the discharge of Site groundwater to Sandy Brook. During the RI, comprehensive, site-wide sampling was conducted of site soils, groundwater, surface water, and sediment. Partly in response to this sampling, Landfill Areas 3 and 4 were capped in 1997, and contaminated sediments associated with a groundwater seep to Sandy Brook were removed and the seep filled in. As the result of these two actions, the only exposure pathway for ecological receptors that was identified was the discharge of groundwater from Area 4 of the landfill to the surface waters of Sandy Brook south of Area 4 and the resulting sediment contamination. This potential exposure pathway area was focus of the ERA.

Record of Decision
Part 2: The Decision Summary

The final version of the ERA was a summary and compilation of over two years of ecological investigations. The ERA incorporated results of several investigations, initiated through discussions with EPA, MEDEP, the U.S. Fish and Wildlife Service, and the City, which reflected a phased approach to identifying and quantifying potential ecological effects at the Site. Contaminated sediment was remediated (by removal) twice during the course of the ERA investigations. Conclusions of the ERA were based on data collected after the first, and largest, sediment remediation in December 1996-January 1997.

Identification of Chemicals of Potential Concern (COPCs)

For the ecological screening, maximum concentrations of contaminants detected in surface water and sediments during the RI were compared to established numerical benchmarks to identify contaminants that exceeded these benchmarks and warranted further evaluation. As described in detail in Section 2 of the ERA (Woodard & Curran, February 2000), arsenic and site-related iron and manganese all exceeded a benchmark standard in sediment to provide a conservative estimate of potential risk. Arsenic is the most toxic of these three and was selected as the primary COPC. Compounds with maximum concentrations that fell below relevant benchmark concentrations were assumed not to present a significant ecological risk and were not evaluated further. Only surface water and sediment data were evaluated in this manner, because these are the only media affected by recharge of Sandy Brook from Area 4 groundwater. Installation of a cap on Area 4 prevents direct contact with potentially contaminated material within the landfill areas, and eliminated the need to address exposure from on-site soils to terrestrial biota.

A review of arsenic toxicology showed that arsenic does not biomagnify in aquatic or terrestrial food chains since organisms at higher trophic levels that are exposed to this metal rapidly detoxify it and eliminate it from their system. While arsenic can occur in relatively high levels in the tissues of aquatic biota, most of it (approximately 70%) is in organic forms. This suggests that species at higher trophic levels in the aquatic food chain, as well as terrestrial organisms that might be exposed through incidental or accidental ingestion of arsenic are unlikely to experience adverse effects. However, arsenic does bioaccumulate in aquatic organisms. In the aquatic environment, if factors that reduce arsenic bioavailability are low (e.g., low concentration of sulfides, organic carbon, and iron oxides), then effects on aquatic organisms may occur and changes in population or community structure of aquatic organisms are possible and measurable.

The range of detected arsenic concentrations in surface waters and sediments, the frequency of detection, mean concentrations, upper confidence limits, and benchmark standards for arsenic in surface water and sediments are indicated in Table 12 and Table 13.

Exposure Assessment

In order to understand potential exposure pathways and receptors associated with the recharge of Sandy Brook by Area 4 groundwater, the habitat in and around Sandy Brook was evaluated by a site walkover conducted by a field biologist with Exponent, Inc. in February 1998. The purpose of the site walkover was to describe the type and extent of habitat that exist on and adjacent to the Site. Although site-related contaminants are primarily transported through groundwater to Sandy Brook south of Area 4, the habitat characterization focuses on the majority of the length of Sandy Brook in order to identify potential off-

Record of Decision
Part 2: The Decision Summary

site exposure pathways and sensitive habitats where the potential exposure to chemicals may be of concern. Rare, threatened, or endangered species were not observed during the habitat assessment, and have not been recorded in the area. Overall, the quality of the freshwater systems and associated forests in and around Sandy Brook is good. The presence of habitat that is unimpacted by off-site sources and is suitable for typical riverine species ensures that an accurate and realistic exposure assessment can be conducted for biological populations at the Site.

Concentrations of dissolved arsenic in Sandy Brook, while biologically available, were shown to be below EPA Ambient Water Quality Criteria (AWQCs), a conservative estimate of the potential risk to aquatic biota. Surface water was not considered an exposure medium of concern since surface water concentrations were below the AWQC ecological benchmark value (Table 12).

Potential receptors identified in the ERA were those organisms exposed to sediments through either dermal contact or ingestion, and included benthic macroinvertebrates, fish, and herptiles. Benthic macroinvertebrates, which spend all or nearly all of their lifespans in or near the sediment, were identified as the primary receptors at the Site and assessment endpoints since they are immobile, abundant, in direct contact with, and ingesting sediment at the Site (Table 14).

Ecological Exposure Pathways of Concern Table 14						
Exposure Medium	Sensitive Environment Flag Y or N	Receptor	Endangered /Threatened Species Flag Y or N	Exposure Routes	Assessment Endpoints	Measurement Endpoints
Sediment	Y	Benthic organisms	N	Ingestion, respiration, and direct contact with chemicals in sediment	Benthic invertebrate community species diversity and abundance	Toxicity of soil to <i>Hyalella azteca</i> Species diversity index

Ecological Effects Assessment and Risk Characterization

In the ERA, risks to benthic invertebrates were evaluated qualitatively by benthic surveys and quantitatively by acute and chronic toxicity tests. To identify the community-level effects of sediment arsenic on benthic populations, a macroinvertebrate survey was conducted. This survey found slight to moderate impairment of the benthic community south of the remediated seep area in Sandy Brook. To determine the toxicity effects of stream sediments, and to evaluate whether community-level effects observed in the risk-based population resulted specifically from arsenic, acute and chronic toxicity tests were conducted using whole sediments collected from Sandy Brook. Separate line-of-evidence tests were conducted to determine sediment effects on survival, growth, and reproduction of the sensitive amphipod *Hyalella azteca* under

Record of Decision
Part 2: The Decision Summary

conditions of acute and chronic exposure. These toxicity tests showed that stream sediments had little effect on survival, but reduced levels of organism growth and reproduction. The line-of-evidence evaluation of toxicity data suggests that moderate reduction in growth and reproduction may occur with sediment arsenic concentrations greater than 106 mg/kg. Subsequent to toxicity testing, comprehensive sediment sampling of 2,200 feet of Sandy Brook at and downstream of the area potentially affected by Area 4 groundwater to quantify the actual range of exposure currently occurring at Sandy Brook. This sampling reflected sediment conditions after the first and largest, removal of sediment in December 1996 through January 1997. This evaluation showed that only a small percentage of the stream had arsenic concentrations sufficient to adversely affect reproduction of a sensitive benthic species. Discharge of groundwater from Area 4 has had a measurable impact on the benthic macroinvertebrate community of Sandy Brook. Although post-remediation concentrations of site-related contaminants are lower than they were before remedial activities, they may still present risks of minor adverse effects among sensitive members of the benthic community. The potential for impacts from current levels of site-related contaminants are limited to a small portion of the brook downstream of the remediated seep. Observed effects do not constitute a significant impact on the ecology of Sandy Brook and do not warrant additional remediation of Area 4 sediments of Sandy Brook. A full description of the ecological risk characterization for the Site is available in Section 4 of the ERA (Woodard & Curran and Exponent, 2000).

Uncertainty

The major sources of uncertainty related to the Saco Landfill ERA are:

- Representativeness of sampling locations;
- Representativeness of sampling frequency;
- Selection of arsenic, iron, and manganese as substances of concern;
- Selection of benthic macroinvertebrates as key ecological receptors;
- Representativeness of toxicity test of one species;
- Representativeness of benthic community assessment;
- Accuracy of the weight-of-evidence approach;
- Protectiveness of sediment quality values;
- Population level of uncertainty; and uncertainty in risk characterization.

Conservative assumptions were made throughout the risk assessment to ensure that the ecological receptors are sufficiently protected. Therefore, when all of the assumptions are combined, it is much more likely that risks are overestimated rather than underestimated. A complete discussion of the evaluation of uncertainty for the Site is available in Section 5 of the ERA.

3. Basis for Response Action

Because the baseline HHRA revealed that, if future residents were to use the groundwater as a long-term water supply it would present an unacceptable human health risk (e.g., groundwater concentrations of COCs exceed EPA and MEDEP drinking water standards), actual or threatened releases of hazardous substances from the Site, if not addressed by implementing the response action selected in this ROD, may present an imminent and substantial endangerment to public health, welfare, or the environment. Additionally, the Ecological Risk Assessment identified a minimal ecological risk to benthic organisms which will be addressed through alternatives addressing groundwater.

Record of Decision
Part 2: The Decision Summary

H. REMEDIATION OBJECTIVES

Based on preliminary information relating to types of contaminants, environmental media of concern, and potential exposure pathways, response action objectives (RAOs) were developed to aid in the development and screening of alternatives. These RAOs were developed to mitigate, restore and/or prevent existing and future potential threats to human health and the environment. The RAOs for the selected remedy for OU1 are:

- Prevent the ingestion of groundwater containing contaminants that exceed Federal or State maximum contaminant levels (MCLs), non-zero maximum contaminant level goals (MCLGs), maximum exposure guidelines (MEGs), or in their absence, an excess cancer risk of 1×10^{-6} (one in a million) or a hazard quotient of 1;
- Restore groundwater to meet Federal or State MCLs, MCLGs, MEGs, or in their absence, an excess cancer risk of 1×10^{-6} (one in a million) or a hazard quotient of 1; and
- Perform long-term monitoring of surface water, sediments, and groundwater to verify that the cleanup programs at the Site are protective to human health and the environment.

A complete description of the RAOs is presented in Section 3 of the FS.

I. DEVELOPMENT AND SCREENING OF ALTERNATIVES

1. Statutory Requirements/ Response Objectives

Under its legal authorities, EPA's primary responsibility at Superfund sites is to undertake remedial actions that are protective of human health and the environment. In addition, Section 121 of CERCLA establishes several other statutory requirements and preferences, including: a requirement that EPA's remedial action, when complete, must comply with all Federal and more stringent State environmental and facility siting standards, requirements, criteria or limitations, unless a waiver is invoked; a requirement that EPA select a remedial action that is cost-effective and that utilizes permanent solutions and alternative treatment technologies or resource recovery technologies to the maximum extent practicable; and a preference for remedies in which treatment which permanently and significantly reduces the volume, toxicity or mobility of the hazardous substances is a principal element over remedies not involving such treatment. Response alternatives were developed to be consistent with these Congressional mandates.

2. Technology and Alternative Development and Screening

CERCLA and the National Contingency Plan (NCP) set forth the process by which remedial actions are evaluated and selected. In accordance with these requirements, a range of alternatives was developed for the Site.

Record of Decision
Part 2: The Decision Summary

With respect to source control, the RI/FS developed a range of alternatives in which treatment that reduces the toxicity, mobility, or volume of the hazardous substances is a principal element. This range included an alternative that removes or destroys hazardous substances to the maximum extent feasible, eliminating or minimizing to the degree possible the need for long-term management. This range also included alternatives that treat the principal threats posed by the site but vary in the degree of treatment employed and the quantities and characteristics of the treatment residuals and untreated waste that must be managed; alternative(s) that involve little or no treatment but provide protection through engineering or institutional controls; and a no action alternative. The source control component for the Site, removal of contaminated sediments from Sandy Brook and capping of surface soils in Landfill Areas 3 and 4 was addressed as part of the NTCRA conducted between 1997 and 1998 and therefore is not included explicitly as part of remedial alternative evaluation for this ROD.

With respect to groundwater response action, the RI/FS developed a limited number of remedial alternatives that attain site-specific remediation levels within different time frames using different technologies; and a no action alternative. As discussed in Section 5 of the FS, groundwater treatment technology options were identified, assessed, and screened based on implementability, effectiveness, and cost. Section 6 of the FS presented the remedial alternatives developed by combining the technologies identified in the previous screening process in the categories identified in Section 300.430(e)(3) of the NCP. The purpose of the initial screening was to narrow the number of potential remedial actions for further detailed analysis while preserving a range of options. Each alternative was then evaluated in detail in Section 7 of the FS.

In summary, of the five remedial alternatives screened in Section 5, four were retained as possible options for the cleanup of the Site. From this initial screening, four alternatives were selected for detailed analysis.

J. DESCRIPTION OF ALTERNATIVES

This Section provides a narrative summary of each remediation alternative evaluated.

1. Source Control Alternatives Analyzed

Source control measures were previously addressed at Landfill Areas 3 and 4 as part of the NTCRA.

2. Management of Migration Alternatives Analyzed

Management of migration (MM) alternatives addresses contaminants that have migrated into and with the groundwater from the original source of contamination. At the Site, contaminants have migrated into groundwater beneath and down-gradient of Landfill Areas 3 and 4 and into down-gradient surface waters and sediments of Sandy Brook. The four MM alternatives proposed for the Site include:

SML-1, No Further Action: This alternative would not include additional work or costs beyond the early cleanup. EPA would leave the site as it is, and no efforts would be made to control the migration of the contaminants in groundwater or to restore the aquifer.

Record of Decision
Part 2: The Decision Summary

Capital Costs: none

Present Worth of Long-Term Monitoring: 0

SML-3, Monitored Natural Attenuation: This alternative would rely upon natural degradation and dilution processes to cause the levels of contamination to drop below the cleanup levels specified in this ROD. No active control over the migration of groundwater would occur during the 60-100 years needed for the groundwater to reach cleanup levels. Contaminated groundwater would continue to discharge into Sandy Brook during this time period. However, contaminant concentrations are expected to decrease with time.

Long-term monitoring would be performed to detect any change in concentrations of contaminants in the groundwater and surface water. Sediment monitoring would also be performed to ensure that contaminant levels are not adversely impacting aquatic and/or terrestrial organisms.

Five-year reviews would be performed by EPA to assess Site conditions and determine if the cleanup approach is protective of public health and the environment. If the substantial progress in reducing concentrations is not demonstrated within 10 years, a re-evaluation of the clean-up action will be performed.

Capital Costs: none (some costs may be incurred if additional monitoring wells are necessary)

Present Worth of Long-Term Monitoring: \$1.7 million

SML-4, In-situ Chemical Oxidation with Groundwater Extraction with On-site Treatment: This alternative would actively treat the chemical source of groundwater contamination by using chemical reagents to destroy the reservoir of organic carbon present in the subsurface soil and bedrock fractures. This innovative technology, if effective, would dramatically reduce the time period required for the groundwater and surface water to reach the cleanup goals. As part of this cleanup option, a groundwater extraction and treatment system would be installed to control the migration of contaminated groundwater and to prevent the migration of the chemical reagents into the surface water. The extracted groundwater would be treated and then discharged to either the City of Saco sewer system or into the on-site infiltration gallery. This discharge location will determine the treatment standards. It is anticipated that federal drinking water standards and state Maximum Exposure Guidelines would be the treatment standards if re-infiltration is the discharge option.

This alternative would:(1) install a long-term groundwater extraction and treatment system to reduce the contaminant contribution to Sandy Brook and provide control over the release of the chemical reagents; (2) inject chemical reagents to reduce the available organic carbon in the aquifer and to immobilize the metals contaminants; and (3) perform long-term monitoring of surface water groundwater and sediments.

If the chemical reagents are successful, then compliance with the cleanup levels could be met in 5-10 years. If the chemical reagents are unsuccessful, then the cleanup should be met in 40-75 years.

One serious concern is that any extraction system that is installed to intercept the contaminated groundwater will draw groundwater from Sandy Brook, reducing its flow, thereby, resulting in negative impacts on the environment.

Five year reviews would be performed to assess the Site conditions and determine if the cleanup approach

Record of Decision
Part 2: The Decision Summary

is protective of public health and the environment.

Capital Costs: \$1.4 million

Present Worth (includes maintenance, monitoring, periodic reviews): \$5.7 million

SML-5, Groundwater Extraction with On-site Treatment: This alternative would actively control the migration of contaminated groundwater by extracting the groundwater before it moves off-site. The extracted groundwater would be treated, as necessary prior to discharge to either the City of Saco sewer system or into an on-site infiltration gallery. It is anticipated that federal drinking water standards and state Maximum Exposure Guidelines would be the treatment standards if re-infiltration is the discharge option. This approach is expected to result in groundwater restoration in 40-75 years. There should be some significant improvement in water quality given the reduction in contaminant flow. However, it is unlikely that an extraction system can be designed that will intercept 100% of the contaminated water discharging into Sandy Brook. Therefore, it is possible that the State Water Quality Criteria will be exceeded until groundwater cleanup levels are met. Also, one serious concern is that any extraction system that is installed to intercept the contaminated groundwater reducing its flow to Sandy Brook, thereby, resulting in negative impacts on the environment.

This alternative would: (1) install a long-term groundwater extraction and treatment system to reduce the contaminant contribution to Sandy Brook. The extraction system would be operated at an extraction rate that is designed to reduce the time period required to achieve cleanup levels and; (2) perform long-term monitoring of surface water groundwater and sediments.

Five year reviews would be performed to assess the Site conditions and determine if the cleanup approach is protective of public health and the environment.

Capital Costs: \$1.1 million

Present Worth (includes maintenance, monitoring, periodic reviews): \$3.3 million

Each of these MM alternatives is further detailed in Section 7 of the FS Report.

K. SUMMARY OF THE COMPARATIVE ANALYSIS OF ALTERNATIVES

Section 121(b)(1) of CERCLA presents several factors that at a minimum EPA is required to consider in its assessment of alternatives. Building upon these specific statutory mandates, the NCP articulates nine evaluation criteria to be used in assessing the individual remedial alternatives.

A detailed analysis was performed on the alternatives using the nine evaluation criteria in order to select a Site remedy. The following is a summary of the comparison of each alternative's strength and weakness with respect to the nine evaluation criteria. These criteria are summarized as follows:

Threshold Criteria

The two threshold criteria described below must be met in order for the alternatives to be eligible for

Record of Decision
Part 2: The Decision Summary

selection in accordance with the NCP:

1. **Overall protection of human health and the environment addresses** whether or not a remedy provides adequate protection and describes how risks posed through each pathway are eliminated, reduced or controlled through treatment, engineering controls, or institutional controls.
2. **Compliance with applicable or relevant and appropriate requirements (ARARs)** addresses whether or not a remedy will meet all Federal environmental and more stringent State environmental and facility siting standards, requirements, criteria or limitations, unless a waiver is invoked.

Primary Balancing Criteria

The following five criteria are utilized to compare and evaluate the elements of one alternative to another that meet the threshold criteria:

3. **Long-term effectiveness and permanence** addresses the criteria that are utilized to assess alternatives for the long-term effectiveness and permanence they afford, along with the degree of certainty that they will prove successful.
4. **Reduction of toxicity, mobility, or volume through treatment** addresses the degree to which alternatives employ recycling or treatment that reduces toxicity, mobility, or volume, including how treatment is used to address the principal threats posed by the site.
5. **Short-term effectiveness** addresses the period of time needed to achieve protection and any adverse impacts on human health and the environment that may be posed during the construction and implementation period, until cleanup goals are achieved.
6. **Implementability** addresses the technical and administrative feasibility of a remedy, including the availability of materials and services needed to implement a particular option.
7. **Cost** includes estimated capital and Operation Maintenance (O&M) costs, as well a present-worth costs.

Modifying Criteria

The modifying criteria are used as the final evaluation of remedial alternatives, generally after USEPA has received public comment on the RI/FS and Proposed Plan:

8. **State acceptance** addresses the State's position and key concerns related to the preferred alternative and other alternatives, and the State's comments on ARARs or the proposed use of waivers.
9. **Community acceptance** addresses the public's general response to the alternatives described in the Proposed Plan and RI/FS report.

Record of Decision
Part 2: The Decision Summary

Following the detailed analysis of each individual alternative, a comparative analysis, focusing on the relative performance of each alternative against the nine criteria, was conducted. A comparative analysis of the threshold criteria and balancing criteria can be found in Table 8-1 of the FS, and included in this ROD as Table 15.

The sections below present the nine criteria and a brief narrative summary of the alternatives and the strengths and weaknesses according to the detailed and comparative analysis. Only those alternatives that satisfied the first two threshold criteria were balanced and modified using the remaining seven criteria.

Overall Protection of Human Health and the Environment

Overall protection of human health and the environment addresses whether each alternative provides adequate protection of human health and the environment and describes how risks posed through each exposure pathway are eliminated, reduced, or controlled, through treatment, engineering controls, and/or institutional controls.

SML-1 is not protective as it does not identify the groundwater as being unacceptable for consumption and does not include cleanup levels as a benchmark for the evaluation of the success of the cleanup. Additionally, unlike the other alternatives, SML-1 does not include 5-year reviews. Alternatives SML-4 and SML-5 could potentially be more protective than SML-3 as both alternatives would contain a majority of the contaminant plume, thereby reducing the contaminant load to aquatic receptors in Sandy Brook more quickly than SML-3. However, it must be recognized that there is extremely low potential for exposure to contaminated groundwater and surface water due to the presence of institutional controls that will prohibit use of both water sources. Therefore, Alternatives SML-3, SML-4, and SML-5 are all considered to be equally protective of human health and the environment because clean-up goals will be met.

Compliance with Applicable or Relevant and Appropriate Requirements

Section 121 (d) of CERCLA requires that remedial actions at CERCLA sites at least attain legally applicable or relevant and appropriate Federal and State requirements, standards, criteria and limitations which are collectively referred to as ARARs, unless such ARARs are waived under CERCLA 121 (d)(4).

Applicable requirements are those substantive environmental protection requirements, criteria, or limitations promulgated under Federal or State law that specifically address hazardous substances, the remedial action to be implemented at the site, the location of the site or other circumstances present at the site. Relevant and appropriate requirements are those substantive environmental protection requirements, criteria, or limitations promulgated under Federal or State law which, while not applicable to the hazardous materials found at the site, the remedial action itself, the site location or other circumstances at the site, nevertheless address problems or situations sufficiently similar to those encountered at the site that their use is well-suited to the site.

Currently, arsenic and benzene exceed chemical-specific ARARS (i.e., MCLs) in groundwater. Arsenic and manganese exceed the State SWQC. Concentrations of arsenic, manganese, and benzene in groundwater are expected to be reduced to their respective PRGs within the same time frame for SML-1, SML-3, and SML-5. If proven effective, SML-4 (chemical oxidation with hydraulic containment) may reach PRGs in groundwater faster than the other alternatives.

Record of Decision
Part 2: The Decision Summary

Alternative SML-1 does not meet chemical specific ARARs. Neither location-specific nor action-specific ARARs apply to Alternative SML-1, because no active remedial activities would be conducted. Alternative SML-3 would meet all chemical specific, location-specific, and action-specific ARARs. Alternatives SML-4 and SML-5 would meet chemical-specific, location-specific and action-specific ARARs.

Alternatives SML-3, SML-4, and SML-5 would comply with ARARs.

Long-Term Effectiveness and Permanence

Long-term effectiveness and permanence refers to expected residual risk and the ability of the remedy to maintain reliable protection of human health and the environment over time, once cleanup levels have been met. This criterion includes the consideration of residual risk and the adequacy and reliability of controls.

For each of the alternatives except Alternative SML-1, remedial action objectives would be met over time. Alternatives SML-4 and SML-5, in regards to surface water quality, would not improve the long-term effectiveness over that provided by SML-3, because extraction of groundwater would not capture the entire plume, thereby allowing some arsenic contaminated groundwater to continue to enter Sandy Brook. SML-3, SML-4, and SML-5 include monitoring and five-year reviews and would be more effective than SML-1 because they provide a mechanism for evaluating future protectiveness of the alternative.

Five-year reviews would be necessary to evaluate the protectiveness of any of these alternatives because hazardous substances would remain on-site in concentrations above health-based levels.

Reduction of Toxicity, Mobility, or Volume Through Treatment

Reduction of toxicity, mobility, or volume through treatment refers to the anticipated performance of the treatment technologies that may be included as part of a remedy.

Alternative SML-4 would involve the use of chemicals that would result in changes to the aquifer that would reduce the mobility of contaminants in the groundwater. Both SML-4 and SML-5 would include groundwater extraction and treatment systems that would reduce the volume of contaminants in the groundwater through capture of the contamination by the treatment system. SML-1 and SML-3 do not include a component which treats the contaminants.

Short-Term Effectiveness

Short-term effectiveness addresses a period of time needed to implement the remedy and any adverse impacts that may be posed to workers and the community during construction and operation of the remedy until cleanup goals are achieved.

Under Alternative SML-1, no remedial actions would be implemented; therefore, there would be no adverse effects on the local community or environments. Impacts to community and site workers and safety during environmental monitoring would be unlikely under Alternative SML-3, and no adverse impacts to the environment would be expected for this alternative. Alternative SML-4, chemical oxidation with hydraulic containment, would have increased short-term effectiveness over other alternatives by permanently reducing the leaching potential of contaminants in the aquifer, and containment of the plume by extraction could

Record of Decision
Part 2: The Decision Summary

accelerate the reduction of surface water concentrations. It is expected that the groundwater PRG could be met in 30 years with Alternative SML-4; as compared to a minimum of 60 years with the other three alternatives. However, treatability studies would be required to determine the effectiveness of chemical oxidants. Furthermore, groundwater extraction required for Alternatives SML-4 and SML-5 could significantly impact surface water flow in Sandy Brook during periods of low flow. Under Alternative SML-5, construction of the groundwater discharge piping system to the Saco Waste Water Treatment Plant would impact the local community, although residents are not expected to be exposed to any site-related contaminants during construction or implementation of this remedy. Construction and operation of an on-site treatment system with Alternative SML-5 is not expected to impact local residents or the environments.

Implementability

Implementability addresses the technical and administrative feasibility of a remedy from design through construction and operation. Factors such as availability of services and materials, administrative feasibility, and coordination with other government entities are also considered.

Alternative SML-1, no further action, would not require any implementation. All other treatment technologies are well developed and readily implemented. Alternative SML-4 would require significant and frequent maintenance of extraction wells due to fouling from the high concentrations of dissolved iron and other metals present in the plume.

Cost

The estimated present worth costs for the alternatives, not including the no action alternative, range from \$1.7 million for Alternative SML-3 to \$5.7 million for SML-4. Costs to implement Alternative SML-4 would be \$5.7M and costs to implement Alternative SML-5 would be \$3.3M compared to \$0 for Alternative SML-1 or \$1.7M for Alternative SML-3. The costs of the alternative vary according the type of treatment technology required to implement the remedy.

State Support/Agency Acceptance

The State expressed its support for Alternative SML-3 at the public hearing held on August 16, 2000, although the State's concurrence with the Proposed Plan included several contingent conditions. A copy of the concurrence letter is included as Appendix A of this ROD.

Community Acceptance

During the public comment period, the community expressed its support for Alternatives. However, one citizen did express a preference for alternative SML-4, chemical oxidation with hydraulic containment, over SML-3.

L. THE SELECTED REMEDY

1. Summary of the Rationale for the Selected Remedy

The selected remedy, Alternative SML-3, utilizes monitored natural attenuation of groundwater; long-term

Record of Decision
Part 2: The Decision Summary

surface water and sediment monitoring and evaluation; and institutional controls to address the principal site risks. The source control component of the remedial alternative has already been addressed at the Site as part of the NTCRA.

The **major** components of the remaining selected remedy include:

- Monitoring of groundwater, surface water, and sediments to demonstrate that natural attenuation is protective;
- Establishment of an evaluation program to measure the progress of natural attenuation toward achieving the cleanup goals; and
- Institutional Controls

A detailed description of the remedial components of the selected remedy is provided in subsequent sections of this ROD and in Table 16.

2. Description of Remedial Components

Specific components of Alternative SML-3 include:

- Implementation of semi-annual monitoring of groundwater, surface water, and sediment. The program will continue at least until the first comprehensive review of the cleanup program (i.e., the 5-year review) to evaluate the effectiveness of the implemented plan, and may be adjusted upon assessment of remediation progress.
- Tracking the progress of natural attenuation by comparing data collected as part of the monitoring program with criteria that will be established to measure the effectiveness of the natural attenuation remedy.
- Monitoring stream sediments to verify that contaminant concentrations do not exceed levels considered to be safe to aquatic organisms. EPA will re-evaluate the potential environmental impacts of Site contamination if individual sample locations reveal arsenic levels above 200 mg/kg in isolated locations, or a more extensive area if arsenic levels are above 100 mg/kg.
- Monitoring surface water to evaluate compliance with surface water quality criteria (SWQC). A background study may also be performed to determine the naturally occurring levels of iron, manganese, and arsenic. Surface water monitoring will also be used to evaluate the trend in surface water quality in the area of Sandy Brook that exceeds SWQC.

Specific components of the natural attenuation evaluation program include:

- Evaluation of Site condition as part of each 5-year review to determine if the remedial action is protective of public health and the environment.
- Re-evaluation of the natural attenuation remediation approach, if, after the second 5-year review (10

Record of Decision
Part 2: The Decision Summary

years after the official start date of the long-term cleanup) an acceptable amount of contamination reduction in groundwater and surface water has not been demonstrated by the monitoring data. This re-evaluation will primarily be based upon the data collected as part of the long-term monitoring program. The re-evaluation will also evaluate the degree of compliance with SWQC over the previous 10 years, as well as any trends in sediment concentrations.

- Preparation of a report to describe the performance of the natural attenuation remedy. If the natural attenuation remedy does not meet the expectations established for the first 10 years of performance, then a subsequent report would be prepared to identify the shortcomings of the long-term cleanup plan to meet the established goals. The report would include, at a minimum, an evaluation of; (1) site conditions since the signing of the ROD, (2) the degree to which natural attenuation is still a viable option to achieve cleanup levels, and (3) other cleanup approaches that would meet the cleanup levels.

Specific components of the institutional controls/land use restrictions to be implemented at the Site include:

- A deed restriction entitled "A Grant of Environmental Restriction and Right of Access" has been implemented by the City and is included in Appendix G of the Final FS Report (Woodard & Curran, 2000b). This land use restriction will prohibit the disturbance of the landfill caps at the Site and prevent future groundwater use within and in proximity to areas of groundwater contamination. The deed restriction will also limit groundwater use in areas where the pumping of groundwater could cause the contamination to migrate. Finally, the deed restriction will prevent any use of the landfills that will degrade the protective cover systems. The areas where no future use of groundwater will be permitted as well as the area of limited groundwater use are shown in Figure 12.

If the selected remedy changes as a result of the remedial design and construction processes, then changes to the remedy described in this ROD will be documented in a technical memorandum in the Administrative Record for the Site, an Explanation of Significant Differences, or a ROD Amendment, as appropriate.

3. Summary of the Estimated Remedy Costs

The information in the cost estimate summary table for SML-3 (see Table 17) is based on the best available information regarding the anticipated scope of the remedial alternative. Changes in the cost elements are likely to occur as a result of new information and data collected during the engineering design of the remedial alternative. Major changes may be documented in the form of a memorandum in the Administrative Record file, an ESD, or a ROD amendment. This is an order-of-magnitude engineering cost estimate that is expected to be within +50 to -30 percent of the actual project cost.

4. Expected Outcomes of the Selected Remedy

The primary expected outcome of the selected remedy is that groundwater will meet the cleanup levels specified in this ROD at and beyond the point of compliance. Risk to human health from potential ingestion of groundwater will be addressed in the short term through institutional controls that prevent the consumption of groundwater during the time period required for natural attenuation processes to cause the level of contamination to drop below the proposed cleanup levels. Approximately 60 to 100 years are

Record of Decision
Part 2: The Decision Summary

estimated as the amount of time necessary to achieve the cleanup goals established in this ROD. The selected remedy will also provide environmental and ecological benefits such as protection of sensitive benthic organisms living in contaminated stream sediments.

a. Cleanup Levels--Interim Groundwater Cleanup Levels

1. Interim cleanup levels have been established in groundwater for all chemicals of concern identified in the Baseline Risk Assessment found to pose an unacceptable risk to either public health or the environment. Interim cleanup levels have been set based on the ARARs (e.g., MCLs and more stringent State groundwater remediation standards) as available, or other suitable criteria described below. Periodic assessments of the protection afforded by remedial actions will be made as the remedy is being implemented and at the completion of the remedial action. At the time that Interim Ground Water Cleanup Levels and ARARs identified in the ROD and newly promulgated ARARs and modified ARARs which call into question the protectiveness of the remedy have been achieved and have not been exceeded for a period of three consecutive years, a risk assessment shall be performed on all residual groundwater contamination to determine whether the remedial action is protective. This risk assessment of the residual ground water contamination shall follow EPA procedures and will assess the cumulative carcinogenic and non-carcinogenic risks posed by all chemicals of concern (including but not limited to the chemicals of concern) via ingestion of groundwater and inhalation of VOCs from domestic water usage. If, after review of the risk assessment, the remedial action is not determined to be protective by EPA, the remedial action shall continue until either protective levels are achieved, and are not exceeded for a period of three consecutive years, or until the remedy is otherwise deemed protective or is modified. These protective residual levels shall constitute the final cleanup levels for this ROD and shall be considered performance standards for this remedial action.

Because the aquifer under the Site is a potential drinking water source, MCLs, non-zero MCLGs established under the Safe Drinking Water Act, and State of Maine maximum exposure guidelines (MEGs) are ARARs.

Interim cleanup levels for known, probable, and possible carcinogenic chemicals of concern (Classes A, B, and C) have been established to protect against potential carcinogenic effects and to conform with ARARs. Since MCLGs for Class A and B compounds are set at zero and are thus not suitable for use as interim cleanup levels, MCLs have been selected as the interim cleanup levels for these chemicals of concern. MCLGs for the Class C compounds are greater than zero, and can readily be confirmed; thus MCLGs have been selected as the interim cleanup levels for Class C chemicals of concern.

Interim cleanup levels for Class D and E chemicals of concern (not classified, and no evidence of carcinogenicity) have been established to protect against potential non-carcinogenic effects and to conform with ARARs. Because the MCLGs for these Classes are greater than zero and can be readily confirmed, MCLGs and proposed MCLGs have been selected as the interim cleanup levels for these classes of chemicals of concern.

Where a promulgated State standard is more stringent than values established under the Safe Drinking Water Act, the State standard was used as the interim cleanup level. In the absence of an

Record of Decision
Part 2: The Decision Summary

MCLG, an MCL, a proposed MCLG, proposed MCL, a more stringent State standard, or other suitable criteria to be considered (e.g., health advisory, state guideline), an interim cleanup level was derived for each chemical of concern having carcinogenic potential (Classes A, B, and C compounds) based on a 10^{-6} excess cancer risk level per compound considering the current or future ingestion of groundwater from domestic water usage. In the absence of the above standards and criteria, interim cleanup levels for all other chemicals of concern (Classes D and E) were established based on a level that represent an acceptable exposure level to which the human population including sensitive subgroups may be exposed without adverse affect during a lifetime or part of a lifetime, incorporating an adequate margin of safety (hazard quotient = 1) considering the current or future ingestion of groundwater from domestic water usage.

The table below summarizes the Interim Cleanup Levels for carcinogenic and non-carcinogenic chemicals of concern identified in groundwater. While the maximum concentrations of trichloroethene, aluminum, lead, nickel, and thallium exceeded MCLs an/or MEGs, the frequency of detection for these contaminants did not warrant the identification of specific cleanup levels. However, as described below, the selected remedy is expected to meet all ARARs (including MCLs and MEGs).

Interim Groundwater Cleanup Levels Table 18				
Carcinogenic Chemicals of Concern	Cancer Classification	Interim Cleanup Level (ug/l)	Basis	RME Risk
arsenic	A	50	MCL	8.8E-04
benzene	A	5	MCL	1.8E-06
Sum of Carcinogenic Risk				8.8E-04
Non-Carcinogenic Chemicals of Concern	Target Endpoint	Interim Cleanup Level (ug/l)	Basis	RME Hazard Quotient
arsenic	skin/ vascular system	50	MCL	4.6E+00
benzene	N/A	5	MCL	4.6E-02
manganese	central nervous system	200	MEG	2.3E-01
Sum of Hazard Index				4.6E+00

**Record of Decision
Part 2: The Decision Summary**

Key

MCL: Federal Safe Drinking Water Act Maximum Contaminant Level
MCLG: Federal Safe Drinking Water Act Maximum Contaminant Level Goal
MEG: State of Maine Maximum Exposure Guidelines
HI: Hazard Index
RME: Reasonable Maximum Exposure

Note: ⁽¹⁾USEPA has announced a proposal for a new drinking water standard for arsenic. The proposed standard is 5µg/L.
⁽²⁾No MCL for Manganese exists; the 1992 Maine Maximum Exposure Guideline (MEG) is used.

All Interim Groundwater Cleanup Levels identified in the ROD, ARARs, and newly promulgated ARARs and modified ARARs which call into question the protectiveness of the remedy and the protective levels determined as a consequence of the risk assessment of residual contamination must be met at the completion of the remedial action at the points of compliance. At this Site, Interim Cleanup Levels must be met throughout the contaminated groundwater plume up to the edge of the waste management unit which includes the NTCRA components (landfill cap and retention basin). These values represent concentration levels that cannot be exceeded in any given well outside of the NTCRA components at the Site.

EPA has estimated that approximately 60 to 100 years will be required for groundwater to achieve the proposed cleanup goals, and cleanup goals will be considered to be achieved when the concentrations of the chemicals of concern have met the cleanup levels for a minimum of three years.

The cleanup levels for surface water shall be Federal and State water quality criteria. Groundwater contamination was identified as the primary aspect of the Site that must be addressed by the selected remedy; however, monitoring of the sediments is considered a necessary component of any cleanup action based on the presence of elevated levels of arsenic in the sediment.

The expected decrease in arsenic concentration in groundwater will result in further reduction in arsenic concentrations in surface water and sediments.

M. STATUTORY DETERMINATIONS

The remedial action selected for implementation at the Site is consistent with CERCLA and, to the extent practicable, the NCP. The selected remedy is protective of human health and the environment, will comply with ARARs, and is cost effective. In addition, the selected remedy utilizes permanent solutions and alternate treatment technologies or resource recovery technologies to the maximum extent practicable, and satisfies the statutory preference for treatment that permanently and significantly reduces the mobility, toxicity or volume of hazardous substances as a principal element (see Table 19).

Record of Decision
Part 2: The Decision Summary

1. The Selected Remedy is Protective of Human Health and the Environment

The remedy at this Site will adequately protect human health and the environment by eliminating, reducing, or controlling exposures to human and environmental receptors. More specifically the Selected Remedy consists of monitored natural attenuation of groundwater beneath and downgradient of Landfill Areas 3 and 4; institutional controls, including land and groundwater use restrictions; and long-term groundwater and surface water monitoring in Sandy Brook.

The selected remedy will reduce potential human health risk levels such that they do not exceed EPA's acceptable risk range of 10^{-4} to 10^{-6} for incremental carcinogenic risk and such that the non-carcinogenic hazard is below a level of concern. It will reduce potential human health risk levels to protective ARARs levels (i.e., the remedy will comply with ARARs and TBC criteria). The selected remedy will reduce potential ecological risks by reducing concentrations of arsenic, iron, and manganese in site groundwater, thereby allowing surface water to meet SWQC. Additionally, the selected remedy will reduce the loading of arsenic, manganese and iron to the sediments, thereby preventing further impacts to stream biota. Implementation of the selected remedy will not pose any unacceptable short-term risks or cause any cross-media impacts.

At the time that ARARs identified in the ROD and newly promulgated ARARs and modified ARARs that call into question the protectiveness of the remedy have been achieved and have not been exceeded for a period of three consecutive years, a risk assessment shall be performed on the residual groundwater contamination to determine whether the remedy is protective. This risk assessment of the residual groundwater contamination shall follow EPA procedures and will assess the cumulative carcinogenic and non-carcinogenic risks posed by residential ingestion of groundwater. If, after review of the risk assessment, the remedy is not determined to be protective by EPA, the remedial action shall continue until protective levels are achieved and have not been exceeded for a period of three consecutive years, or until the remedy is otherwise deemed protective. These protective residual levels shall constitute the final cleanup levels for this ROD and shall be considered performance standards for any remedial action.

2. The Selected Remedy Complies With ARARs

The selected remedy will comply with all Federal and any more stringent State ARARs that pertain to the Site. A discussion of the requirements that are applicable or relevant and appropriate to the Selected Remedy is discussed in detail in Section 3.2 of the FS Report. Furthermore, tables of Federal and State ARARS and TBCs for the Site are included in Appendix D of this ROD.

In particular, the remedy will comply with the following Federal ARARS:

Safe Drinking Water Act (SDWA) Maximum Contaminant Levels (MCLs), 40 CFR 141.11 - 141.16. The SDWA MCLs are relevant and appropriate because they are the basis for some of the interim cleanup levels (i.e., the Interim Ground Water Cleanup Levels) for the Site groundwater, which is a potential future drinking water source. MCLs were identified as a chemical specific standard in the FS.

Safe Drinking Water Act (SDWA) Maximum Contaminant Levels Goals (MCLGs), 40 CFR 141.50

Record of Decision
Part 2: The Decision Summary

- 141.51. The SDWA MCGLs are health-based criteria promulgated under SARA. The non-zero MCGLs are relevant and appropriate criteria that are to be considered for potential drinking water sources.

RCRA Subtitle C- Releases from Solid Waste Management Units, 40 CFR, Subpart F- 264.95 and 264.96(a) and (c). These regulations are relevant and appropriate as they identify the specific monitoring requirements applicable to hazardous waste facilities. The long-term monitoring program conducted in association with this action will meet the substantive requirements of this ARAR.

In addition, the selected remedy will comply with the following State ARARS:

- Maine Regulations Relating to Surface Water Toxic Control Program (38 M.R.S.A. Section 420, Chapter 530.5). This rule limits the concentrations of certain materials allowed in Maine waters to prevent the occurrence of pollutants in toxic amounts as required by state and federal law. Except if naturally occurring, ambient levels of toxic pollutants shall not exceed the Clean Water Act AWQC.
- Maine Standards for Hazardous Waste Facilities, Miscellaneous Units (06-096 CMR Chapter 854, Section 15) Maximum Exposure Guidelines (MEGs). The Maine MEGs are relevant and appropriate because they are the basis for some of the interim cleanup levels (i.e., the Interim Ground Water Cleanup Levels) for the Site groundwater. The Maine Standards for Hazardous Waste Facilities require that a miscellaneous unit must be closed in a manner that will ensure that hazardous waste shall not appear in ground or surface waters above MEGs. The Site is considered analogous to a miscellaneous hazardous waste unit. The selected remedy is expected to result in groundwater meeting the concentration requirements of the Maine MEGs.

The recently issued Maine Department of Human Services, Maximum Exposure Guidelines for Drinking Water (MEGs), dated January 20, 2000 will be used as guidance for establishing cleanup levels when MCLs, non-zero MCLGs, and promulgated MEGs (1992) are not available.

- Maine Department of Human Services Rule (10-144 CMR 231-233). These standards are chemical specific ARARs. The Maine primary drinking water standards are equivalent to MCLs. The selected remedy is expected to result in groundwater meeting the concentration requirements of the SDWA as specified as MCLs.

The following policies, advisories, criteria, and guidances (TBCs) will also be considered during the implementation of the remedial action:

- USEPA Response Factor Doses (RfDs). USEPA RfDs were used in the HHRA to characterize risks due to noncarcinogens in various media.
- USEPA Carcinogen Assessment Group CSFs. USEPA CFS was used in the HHRA to compute the individual incremental cancer risk resulting from exposure to carcinogenic compounds.

Record of Decision
Part 2: The Decision Summary

- USEPA Proposed Rule for Primary Drinking Water Regulations: Arsenic MCL. (Federal Register 6/22/2000, Vol. 65, No. 121, pages 38887-38983). Promulgated MCLs regulate the concentration of contaminants in public drinking water supplies, and are considered relevant and appropriate for groundwater aquifers potentially used for drinking water. The proposed value should be considered a guidance value until it is adopted. Once this proposed regulation is finalized, it will become an ARAR for the Site because it must be met before EPA can determine that the remedy is protective.

3. The Selected Remedy is Cost-Effective

In EPA's judgment, the selected remedy is cost-effective because the remedy's costs are proportional to its overall effectiveness (see 40 CFR 300.430(f)(1)(ii)(D)). This determination was made by evaluating the overall effectiveness of those alternatives that satisfied the threshold criteria (i.e., that are protective of human health and the environment and comply with all federal and any more stringent ARARs, or as appropriate, waive ARARs). Overall effectiveness was evaluated by assessing three of the five balancing criteria: long-term effectiveness and permanence; reduction in toxicity, mobility, and volume through treatment; and short-term effectiveness, in combination. The overall effectiveness of each alternative then was compared to the alternative's costs to determine cost-effectiveness.

From this evaluation, EPA determined that Alternative SML-3 was the most cost effective of the three remedial alternatives as it met the threshold criteria and provided the best balance of the five balancing criteria. SML-3 is the least costly option of three alternatives that meet the cleanup goals because it does not include the capital costs associated with a groundwater extraction system. Moreover, because this option does not include a groundwater extraction system, there are no potential impacts to Sandy Brook caused by groundwater extraction during periods of low flow.

4. The Selected Remedy Utilizes Permanent Solutions and Alternative Treatment or Resource Recovery Technologies to the Maximum Extent Practicable

Once the Agency identified those alternatives that attain or, as appropriate, waive ARARs and that are protective of human health and the environment, EPA identified which alternative utilizes permanent solutions and alternative treatment technologies or resource recovery technologies to the maximum extent practicable. This determination was made by deciding which one of the identified alternatives provides the best balance of trade-offs among alternatives in terms of: 1) long-term effectiveness and permanence; 2) reduction of toxicity, mobility or volume through treatment; 3) short-term effectiveness; 4) implementability; and 5) cost. The balancing test emphasized long-term effectiveness and permanence and the reduction of toxicity, mobility and volume through treatment; and considered the preference for treatment as a principal element, the bias against off-site land disposal of untreated waste, and community and state acceptance. The principal threats at the Site were previously addressed as part of the NTCRA. To the extent that the cap installed as part of the NTCRA remains effective, the natural attenuation processes that will occur as part of the selected remedy will cause a permanent reduction in the concentration of contaminants in the groundwater. The selected remedy offers the same amount of protectiveness of Alternatives SML-4 and SML-5 while costing considerably less.

Record of Decision
Part 2: The Decision Summary

5. The Selected Remedy Satisfies the Preference for Treatment Which Permanently and Significantly Reduces the Toxicity, Mobility or Volume of the Hazardous Substances as a Principal Element

The selected remedy does not include treatment. The selected remedy is a more cost effective approach that accomplished similar protection to human health and the environment as Alternatives SML-4 and SML-5, which did include treatment. The institutional controls implemented as part of the NTCRA and also required by this ROD, will effectively prevent exposure to groundwater. Since the source of the contamination has been addressed by prior EPA and State of Maine actions, only the residual contamination was the focus of this action. As a result, it was possible to consider alternatives that did not include treatment while still achieving protection of human health and the environment.

6. Five-Year Reviews of the Selected Remedy Are Required

Because this remedy will result in hazardous substances remaining on-site above levels that allow for unlimited use and unrestricted exposure, a review will be conducted within five years after initiation of the remedial action to ensure that the remedy continues to provide adequate protection of human health and the environment.

N. DOCUMENTATION OF NO SIGNIFICANT CHANGES

EPA presented the Proposed Plan to implement SML-3 for remediation of the Site on August 1, 2000. The source control portion of the remedy has previously been addressed as part of the NTCRA, and the management of migration portion of the preferred alternative includes monitored natural attenuation of groundwater, institutional controls, and long-term monitoring and evaluation of groundwater, surface water, and sediments. EPA reviewed all written and verbal comments submitted during the public comment period from August 2, 2000 through September 2, 2000. It was determined that no significant changes to the remedy, as originally identified in the Proposed Plan, were necessary.

O. STATE ROLE

The MEDEP has reviewed the various alternatives and has indicated its support for the selected remedy. The State has also reviewed the RI, HHRA, ERA, and FS to determine if the selected remedy is in compliance with applicable or relevant and appropriate State environmental and facility siting laws and regulations. The State of Maine concurs with the selected remedy for the Site. A copy of the declaration of concurrence is attached as Appendix C.

Record of Decision
Part 2: The Responsiveness Summary

RECORD OF DECISION RESPONSIVENESS SUMMARY

PREFACE:

In August 2000, the U.S. EPA presented a Proposed Plan for the long-term cleanup of the Saco Municipal Landfill in Saco, Maine. The Proposed Plan was based upon the remedial investigation and feasibility study (RI/FS) for the Site. All documents, which were relied upon in the selection of the cleanup action presented in the Proposed Plan, were placed in the Administrative Record, which is available for public review at the EPA Records Center at 1 Congress Street in Boston, Massachusetts and the Dwyer Memorial Library in Saco, Maine.

A 30-day comment period was held from August 2, 2000 to September 2, 2000. A public hearing was held on September 16, 2000. The comment period for the Proposed Plan ended on September 2, 2000.

The purpose of this Responsiveness Summary is to document EPA's responses to the questions and comments raised during the public comment period. EPA considered all of the comments summarized in this document before selecting a final remedial alternative to address contamination at the Site.

This Responsiveness Summary is organized into the following sections:

- A. Summary of Comments Received During the Public Comment Period - This section summarizes, and provides EPA's response to, the oral and written comments received from the public during the comment period. Part A presents the comments received from citizens and local officials; Part B presents comments received from the Maine Department of Environmental Protection.
- B. The Selected Remedy's Changes to the Proposed Remedy Made Based Upon Public Comments - This section summarizes any changes that were made to the preferred alternative presented in the Proposed Plan based upon EPA's consideration of the comments received during the public comment period.

A. SUMMARY OF COMMENTS RECEIVED DURING THE PUBLIC COMMENT PERIOD

This Responsiveness Summary addresses comments pertaining to the Proposed Plan and FS which were received by EPA during the comment period from August 2, 2000 to September 2, 2000. One individual, the City of Saco, and the State of Maine submitted comments to EPA either in writing or at the public hearing. None of the comments received were in opposition to the proposed cleanup action.

SUMMARY OF COMMENTS FROM CITIZENS AND LOCAL OFFICIALS

1. *A citizen expressed a preference for SML-4, Chemical Oxidation With Hydraulic Containment over the selected remedy.*

Response: Two significant factors eliminated Alternative SML-4 from being selected as the remedy. The first was the questionable effectiveness of the chemical oxidation compounds in reducing the time period to cleanup the site. The second, was that any extraction system installed to intercept

Record of Decision
Part 2: The Responsiveness Summary

the contaminated groundwater would draw water from Sandy Brook, thereby, resulting in negative impacts on the environment. Finally, EPA believes that the selected remedy provides the best balance of cost and protectiveness. EPA will re-evaluate the selected remedy as part of the monitoring program. Active treatment would be re-considered if the selected remedy was proven to be incapable of meeting the cleanup levels for the Site.

2. *In response to the MEDEP's comment on the cleanup level for arsenic in groundwater (see State comment no. 1 below), the City of Saco takes the position that the remediation goal of 50 ug/l has been lawfully selected pursuant to the NCP and that it cannot be modified unless and until it is shown to fail to protect public health at the time of remedy review. Additionally, the City of Saco states that the 50 ug/l remediation goal for arsenic is protective of public health because of institutional controls in place at the site, which ensure that there is no human consumption of groundwater.*

Response: The preamble to the NCP FR Vol 55, No 46, Thursday, March 8, 1990, page 8757 states that "Once a ROD is signed and a remedy chosen, EPA will not reopen that decision unless the new or modified requirement calls into question the protectiveness of the selected remedy. EPA believes that it is necessary to "freeze ARARs" when the ROD is signed rather than at the initiation of the remedial action because continually changing remedies to accommodate new or modified requirements would, as several commenters noted, disrupt CERCLA cleanups, whether the remedy is in design, construction, or in remedial action." The NCP also recognizes that there may be times when it is entirely appropriate to change a cleanup level or ARAR. This situation under which an ARAR may be changed is when information is available that would bring into question the protectiveness of the ARAR. With respect to the selected remedy, EPA included a note in the Proposed Plan and the Administrative Record that EPA has determined that the current arsenic MCL may not be protective and EPA has proposed a new MCL for public consideration. The ROD was not able to include the revised MCL as the administrative process for changing the MCL is not complete and the final revised MCL has not been promulgated. EPA does expect the new MCL to be in place before the completion of the cleanup of the groundwater at the Site. At some point in the future, either as part of a five year review or as part of the determination that the remedy has met cleanup levels, EPA will institute the administrative process to change the arsenic cleanup level to comply with the new MCL. If a promulgated MEG exists at that time, EPA would also consider that value as well. EPA does not intend to revisit any other cleanup levels or other ARARs unless the NCL criteria for re-opening of a ROD/ARAR is met.

3. *The City of Saco states that the Institutional Controls as set forth in the Grant of Environmental Restrictions, executed by the City of Saco and Department of Environmental Protection was recorded in the York County Registry on July 21, 2000, at book 10129, Page 332.*

Response: No response is necessary.

4. *In response to MEDEP's comment that the success of the remedy (i.e. reduction of arsenic levels in groundwater) must be demonstrated within 10 years, the City of Saco states that this demand is "arbitrary and capricious" as significant reduction is not anticipated to occur for at least 60 years.*

Response: EPA will only respond to comments made with respect to the EPA Administrative

Record of Decision
Part 2: The Responsiveness Summary

Record and Proposed Remedy. The selected remedy does have a mechanism to evaluate the effectiveness of the natural attenuation approach. The selected remedy also includes a mechanism for a re-evaluation of the selected remedy if the monitoring of the natural attenuation does not support a significant decline in concentrations by the end of the 10th year following the ROD. It is entirely reasonable for EPA and the State of Maine to review the progress of the selected remedy. EPA also wants to note that the FS prepared by the consultant to the City of Saco actually predicted a significant decline in the concentration of arsenic in Sandy Brook by year 10 (see Table B-4-2 of Appendix B-4).

SUMMARY OF STATE OF MAINE COMMENTS

1. *MEDEP does not concur that USEPA's current MCL of 50 ug/l for arsenic is protective of human health. MEDEP offers its concurrence with this remedy only with the understanding that the drinking water performance standard for arsenic at this site will be amended from 50 ug/l to 10 ug/l- or background if properly established and found to be higher - at some point after the 5 year review. Additionally, this concurrence is contingent upon the site's groundwater ultimately being in compliance with a revised, lower standard for arsenic of 10 ug/l.*

Response: While EPA agrees that the groundwater must be restored to a level that is protective of human health and the environment and that a lower arsenic groundwater standard is likely, EPA cannot at this time, specify the final arsenic cleanup level. At the time that the arsenic cleanup level is changed and at the time when the groundwater is determined to meet cleanup levels, EPA will review the protectiveness of the cleanup levels and any existing regulatory standards that define protectiveness. If a new MCL is promulgated between the signing of the ROD and the final cleanup determination, then EPA would evaluate whether the cleanup level in the ROD is protective. With respect to arsenic, EPA has made a national announcement that the MCL for arsenic should be reduced to protect public health. Unless EPA changes its opinion regarding the need for a lower MCL prior to the site specific determination regarding the need to change the cleanup level, then to new MCL, assuming it is lower than the existing MCL, would be made the cleanup level. Either an explanation of significant difference or ROD amendment would be implemented to accomplish this change. If the State of Maine Maximum Exposure Guideline level for arsenic is promulgated, such that it is considered an applicable or relevant and appropriate requirement, then the MEG would also be used in determining the new cleanup level for arsenic.

2. *The cap and drainage systems built on and around Landfill Areas 3 and 4 must be maintained as prescribed in the Post Removal Site Control Plan (1999). Activities performed on it must be restricted to those that do not disturb the cap's integrity or the ability of the drainage system to operate as designed.*

Response: EPA agrees with the MEDEP concern that these components of the NTCRA be protected. However, An Administrative Order by Consent was signed by EPA, State of Maine, and the City of Saco in May 1997. The AOC required the design, construction, maintenance, and monitoring of the cap and associated drainage systems for Landfills 3/4. The Settling Parties to the AOC are obligated to maintain the cap and associated drainage structures and prevent any activities that would damage the functioning of the cap and drainage systems. The selected remedy does not include the operation and maintenance of the cap and drainage systems since these obligations have been adequately assured by the AOC. Also,

Record of Decision
Part 2: The Responsiveness Summary

the institutional control that was developed as part of the AOC and that is also part of the ROD does require that the City prevent activities that would damage the cap and drainage systems.

3. *The infiltration/ settling basin associated with storm water runoff from Landfill Areas 3 and 4 must be maintained so that it can continue to operate as designed. Consequently, treated leachate from Landfill Area 2 that is currently discharging into this basin must not jeopardize its operation. Therefore, only treated leachate containing 10 mg/l of iron or less is allowed to be discharged into this basin.*

Response: The long-term maintenance and management of Landfills 1 and 2 are not included within the scope of the selected remedy. These landfills were closed under the Maine Solid Waste Program prior to EPA Superfund involvement at the Site. The RI/FS did not conclude that further remedial measures would be necessary for Landfills 1 and 2, therefore, EPA expects that Landfills 1 and 2 will continue to be subject to inspection and oversight by the MEDEP. It is EPA's understanding that the MEDEP and the City of Saco have reached an agreement regarding the operation of the leachate collection system for Landfill Area 2 as well as the treatment and discharge of the leachate. EPA considers this issue to be part of the Maine Solid Waste program's management of the closure of these landfills. EPA agrees with the MEDEP statement that the discharge criteria for the leachate collection system should be set so that the treated effluent does not further degrade the groundwater downgradient of Landfills 3/4 and the surface water of Sandy Brook. EPA encourages the MEDEP to provide oversight of the leachate collection system. scope of the selected remedy. These landfills were closed under the Maine Solid Waste Program prior to EPA Superfund involvement at the Site. The RI/FS did not conclude that further remedial measures would be necessary for Landfills 1 and 2, therefore, EPA expects that Landfills 1 and 2 will continue to be subject to inspection and oversight by the MEDEP. It is EPA's understanding that the MEDEP and the City of Saco have reached an agreement regarding the operation of the leachate collection system for Landfill Area 2 as well as the treatment and discharge of the leachate. EPA considers this issue to be part of the Maine Solid Waste program's management of the closure of these landfills. EPA agrees with the MEDEP statement that the discharge criteria for the leachate collection system should be set so that the treated effluent does not further degrade the groundwater downgradient of Landfills 3/4 and the surface water of Sandy Brook. EPA encourages the MEDEP to provide oversight of the leachate collection system.

4. *The Institutional Controls in the form of deed restrictions must be recorded in the appropriate Registry of Deeds by the time this Record of Decision is signed.*

Response: Institutional Controls as set forth in the Grant of Environmental Restrictions, executed by the City of Saco and Department of Environmental Protection was recorded in the York County Registry on July 21, 2000, at book 10129, Page 332.

5. *The success of this remedy must be demonstrated within 10 years of the cap's construction. If arsenic levels are not significantly reduced within the first decade of the cap's existence, the MEDEP reserves the right to require that other remedial alternatives be considered.*

Response: The Selected Remedy includes a requirement for monitoring of the natural attenuation. In addition, the selected remedy will be reviewed every five years to confirm that it is protective of human health and the environment. In particular, the selected remedy requires the re-evaluation of the natural

Record of Decision
Part 2: The Responsiveness Summary

attenuation remediation approach, if, after the second 5-year review (10 years after the official start date of the long-term cleanup) an acceptable amount of contamination reduction in groundwater and surface water has not been demonstrated by the monitoring data. This re-evaluation will primarily be based upon the data collected as part of the long-term monitoring program. The re-evaluation will also evaluate the degree of compliance with SWQC over the previous 10 years, as well as any trends in sediment concentration. In addition, the selected remedy requires the preparation of a report to describe the performance of the natural attenuation remedy. If the natural attenuation remedy does not meet the expectations established for the first 10 years of performance, then a subsequent report would be prepared to address the shortcomings of the long-term cleanup plan to meet the established goals. A re-evaluation of Site conditions and the degree to which natural attenuation is still a viable option would be components of the report.

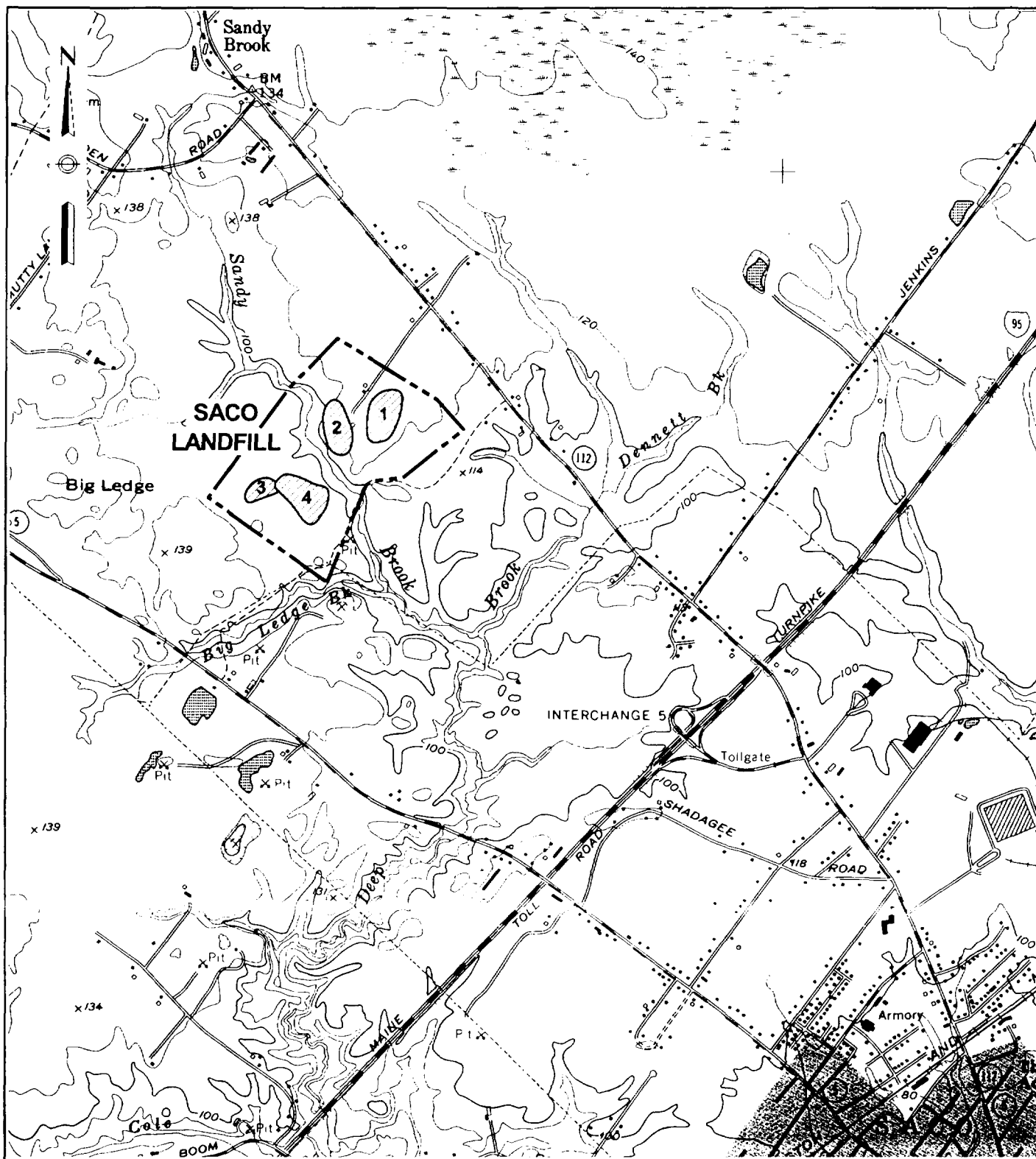
EPA believes that this approach will assure protection of human health and the environment. EPA has the responsibility for the determination as to whether the selected remedy is protective and whether a remedy change is warranted as a result of a five year review or the ten year re-evaluation. EPA understands that the MEDEP may seek to enforce an alternative cleanup standard outside of the context of Superfund if the MEDEP finds that the selected remedy is not performing in an acceptable manner.

B. THE SELECTED REMEDY'S CHANGES TO THE PROPOSED REMEDY MADE BASED UPON PUBLIC COMMENTS

EPA would like to thank all those who commented on the Proposed Plan for the Saco Municipal Landfill. Based on the content of those comments and EPA's response, no changes to the proposed remedy are warranted.

Appendix A

Figures



Source: USGS Topographic Quadrangle 7.5-Minute Series,
Old Orchard Beach, Maine, 1956
(Photorevised 1970; Photoinspected 1975).



Figure 1
Site Location Map
Record of Decision
Saco Municipal Landfill
Saco, Maine

WOODARD & CURRAN

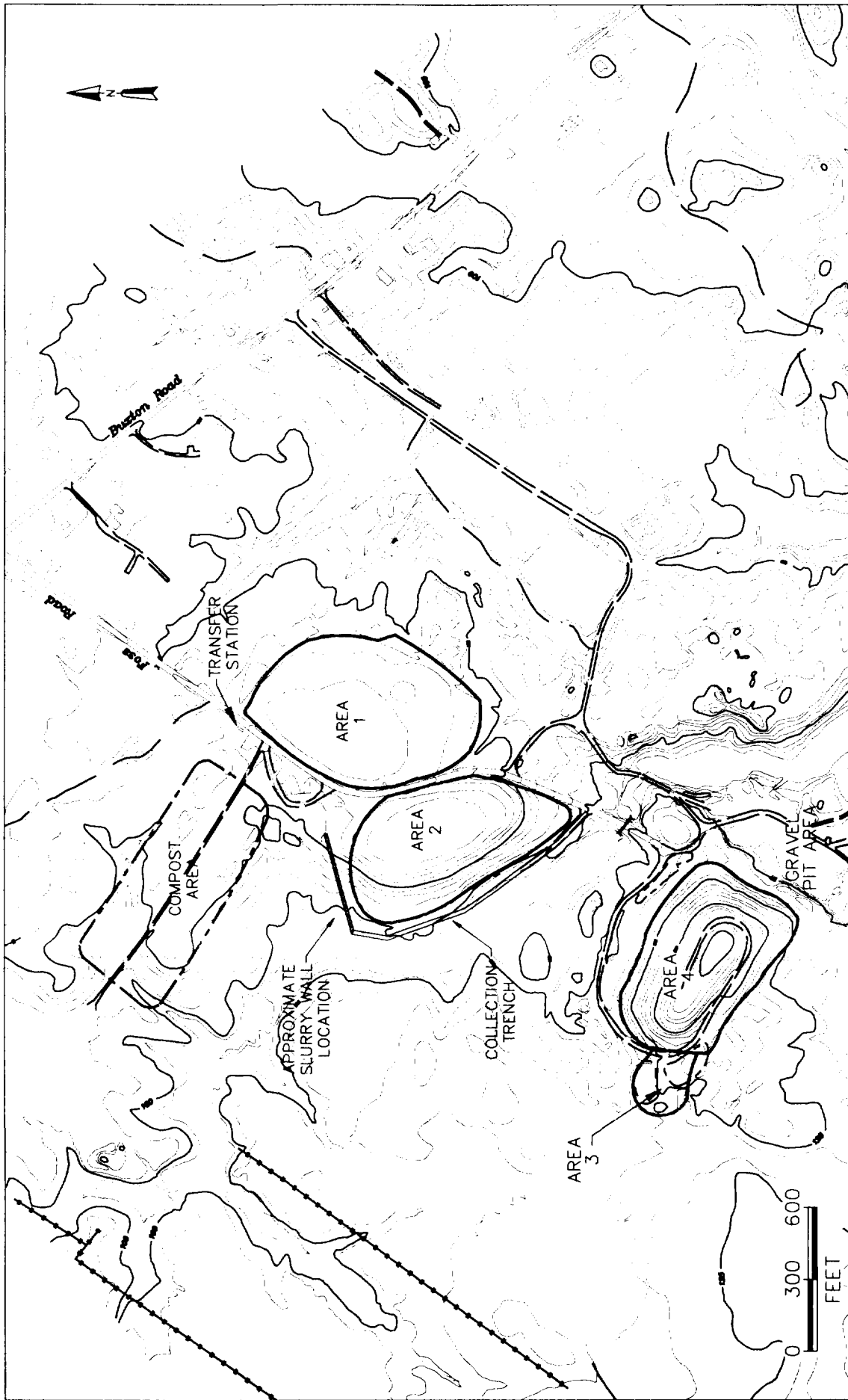


Figure 2
Location of Key Site Features
Record of Decision
Saco Municipal Landfill
Saco, Maine
WOODARD & CURRAN

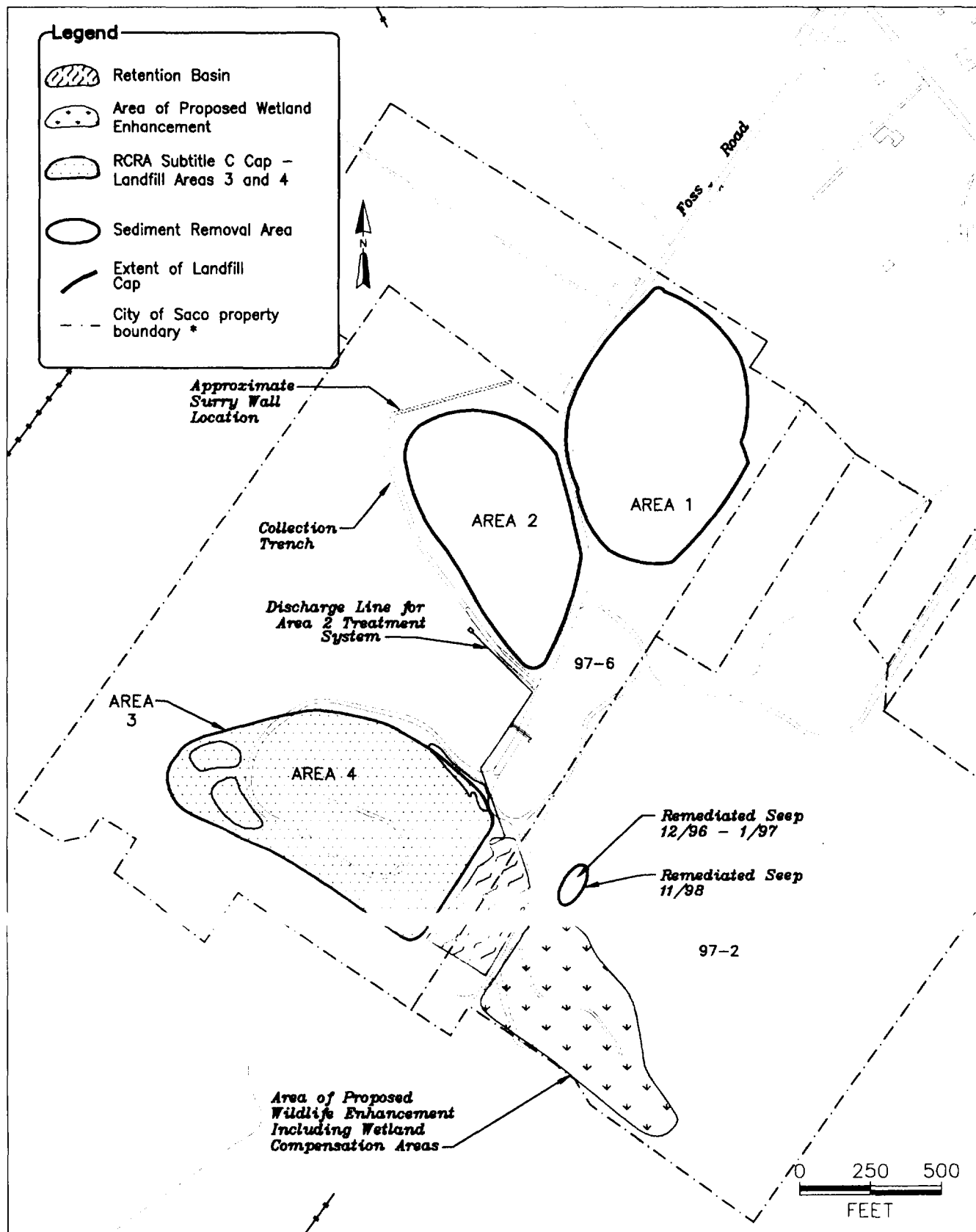


Figure 3
Non-Time - Critical Removal Action
(NTCRA) Components
Record of Decision
Saco Municipal Landfill
Saco, Maine

* Source: City of Saco Property
 Maps 88 and 97

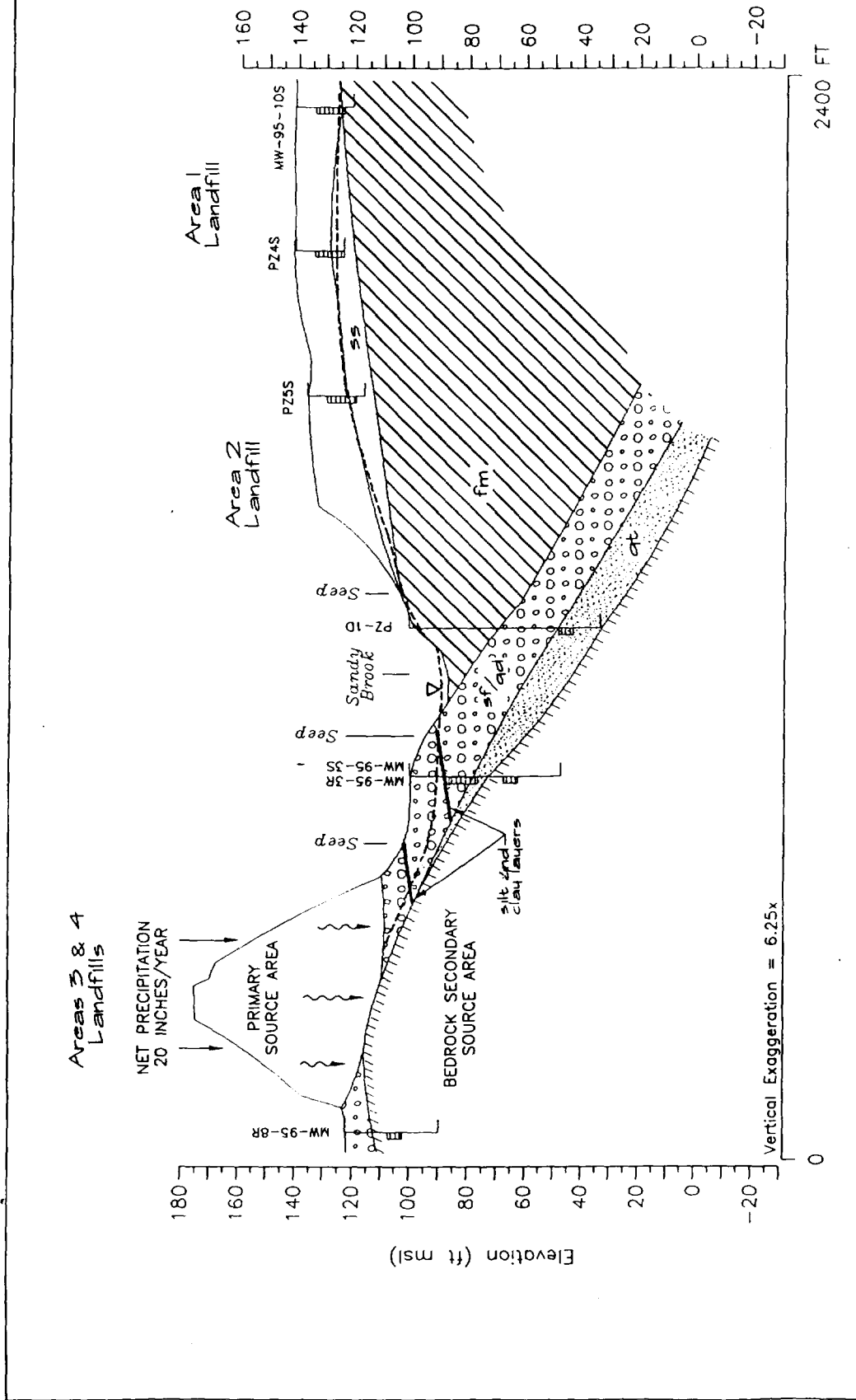
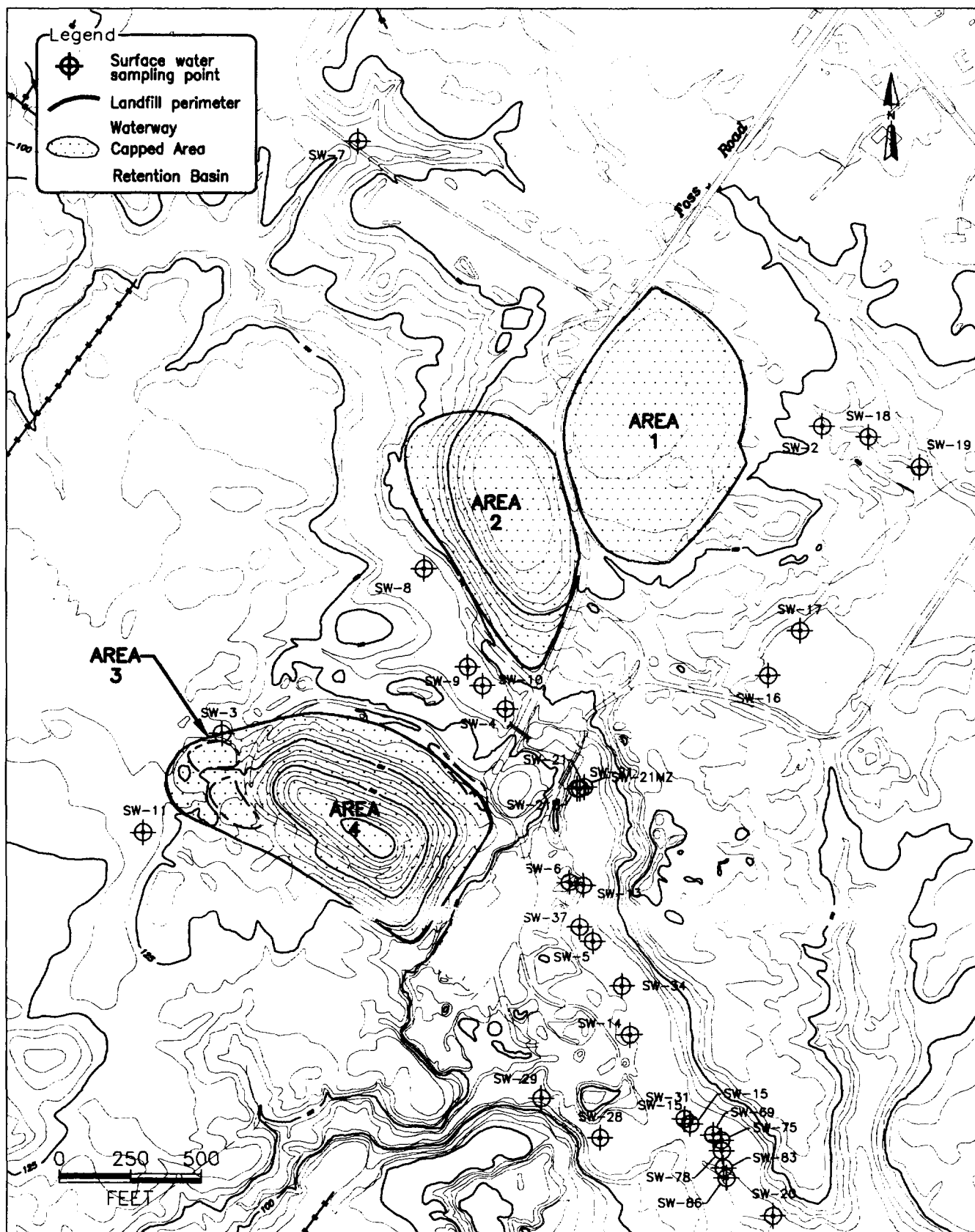
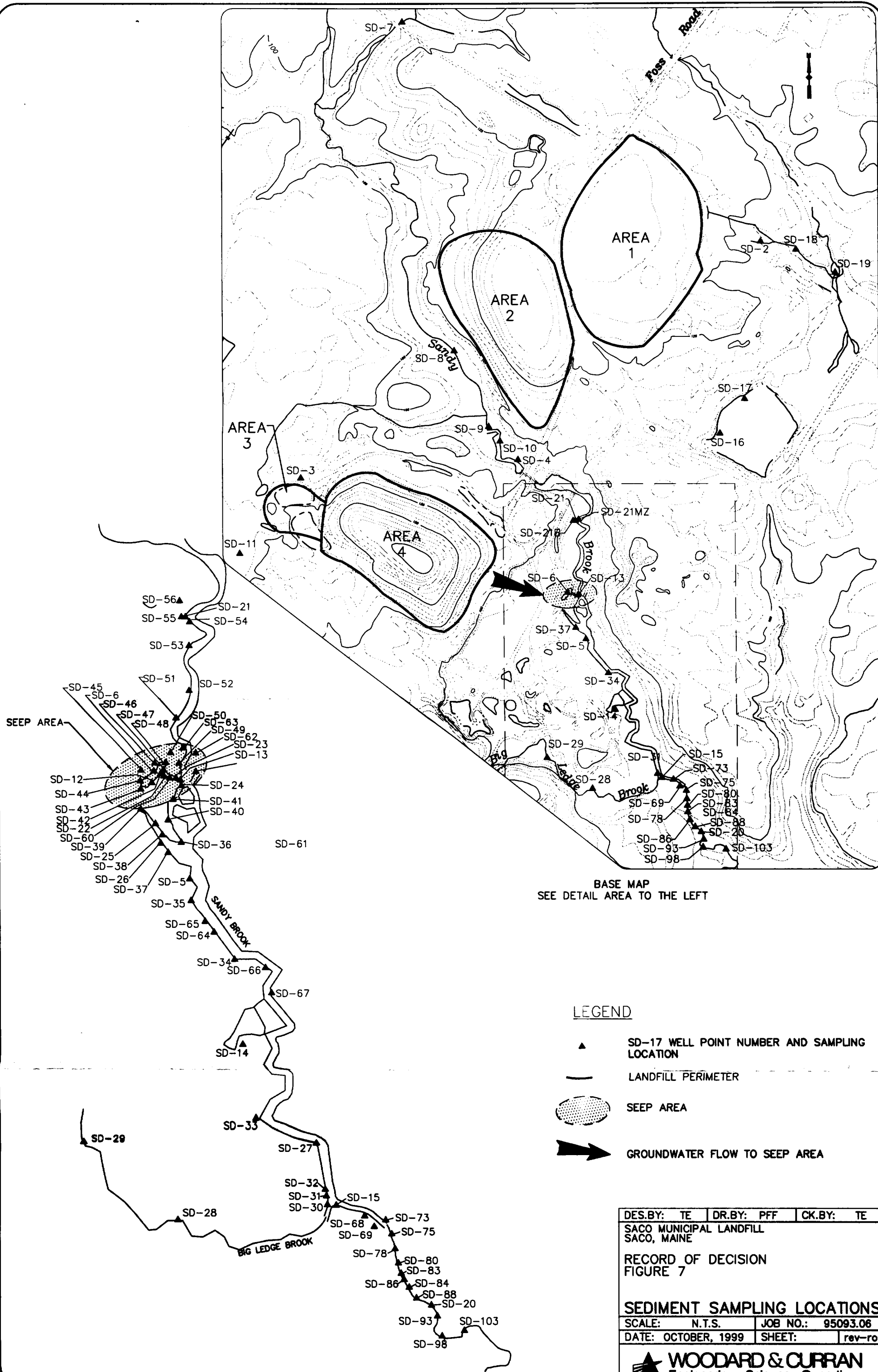


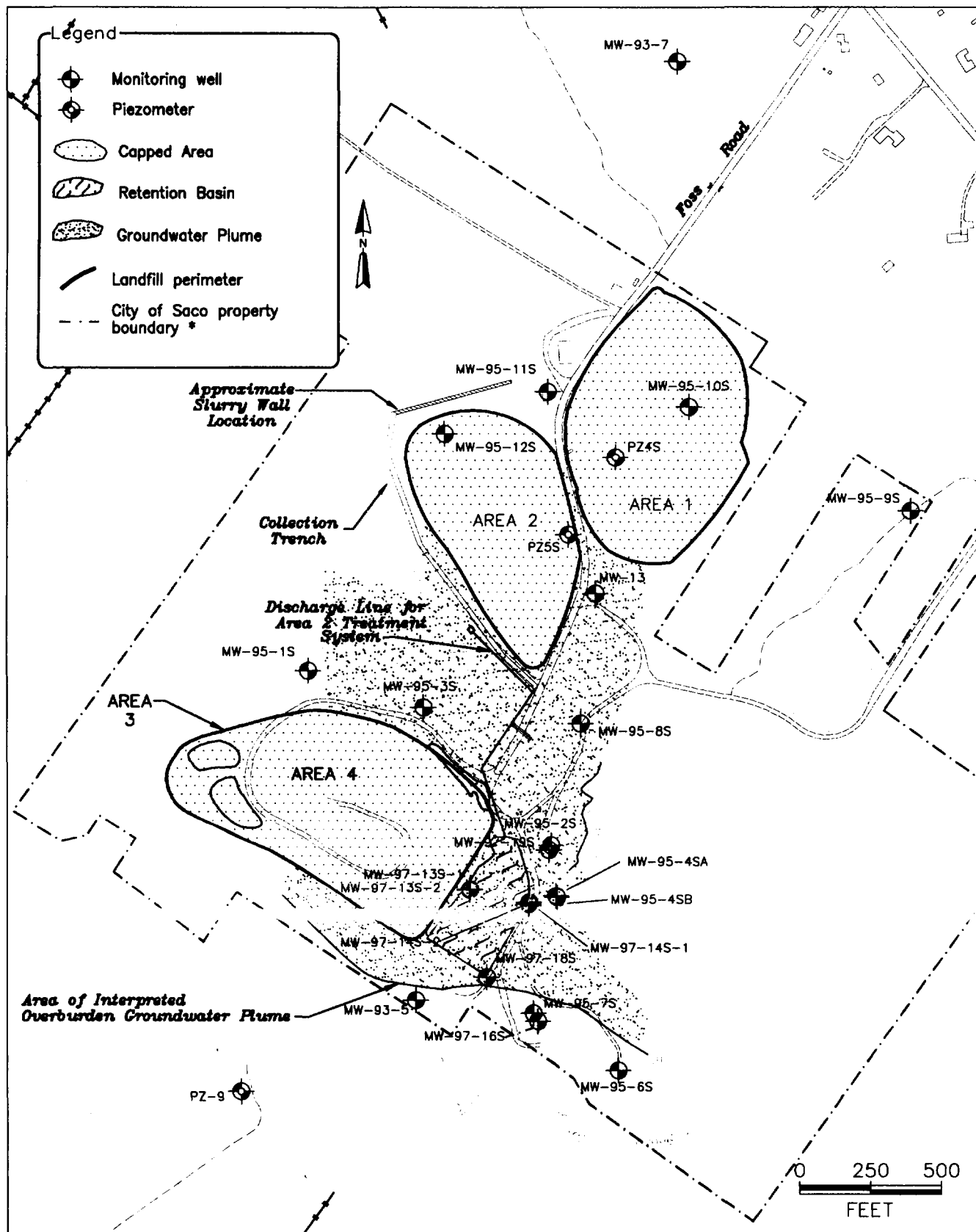
Figure 4
 Site Conceptual Model
 Areas 3 & 4
 Record of Decision
 Saco Municipal Landfill
 Saco, ME
 WOODARD & CURRAN



Note: For Clarity of Presentation Not All Sampling Locations Are Presented.

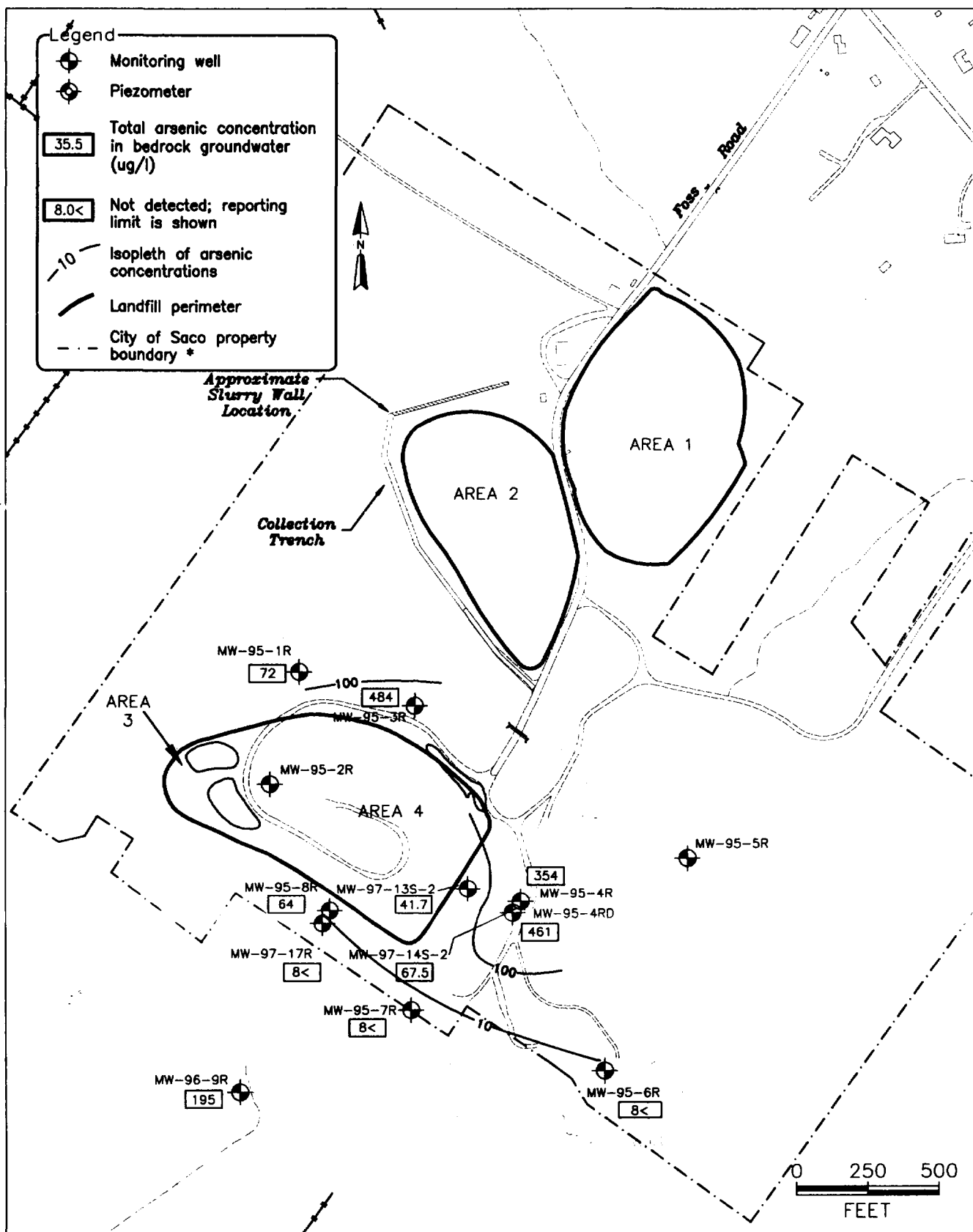
Figure 6
Surface Water Sampling Locations
Record of Decision
Saco Municipal Landfill
Saco, Maine





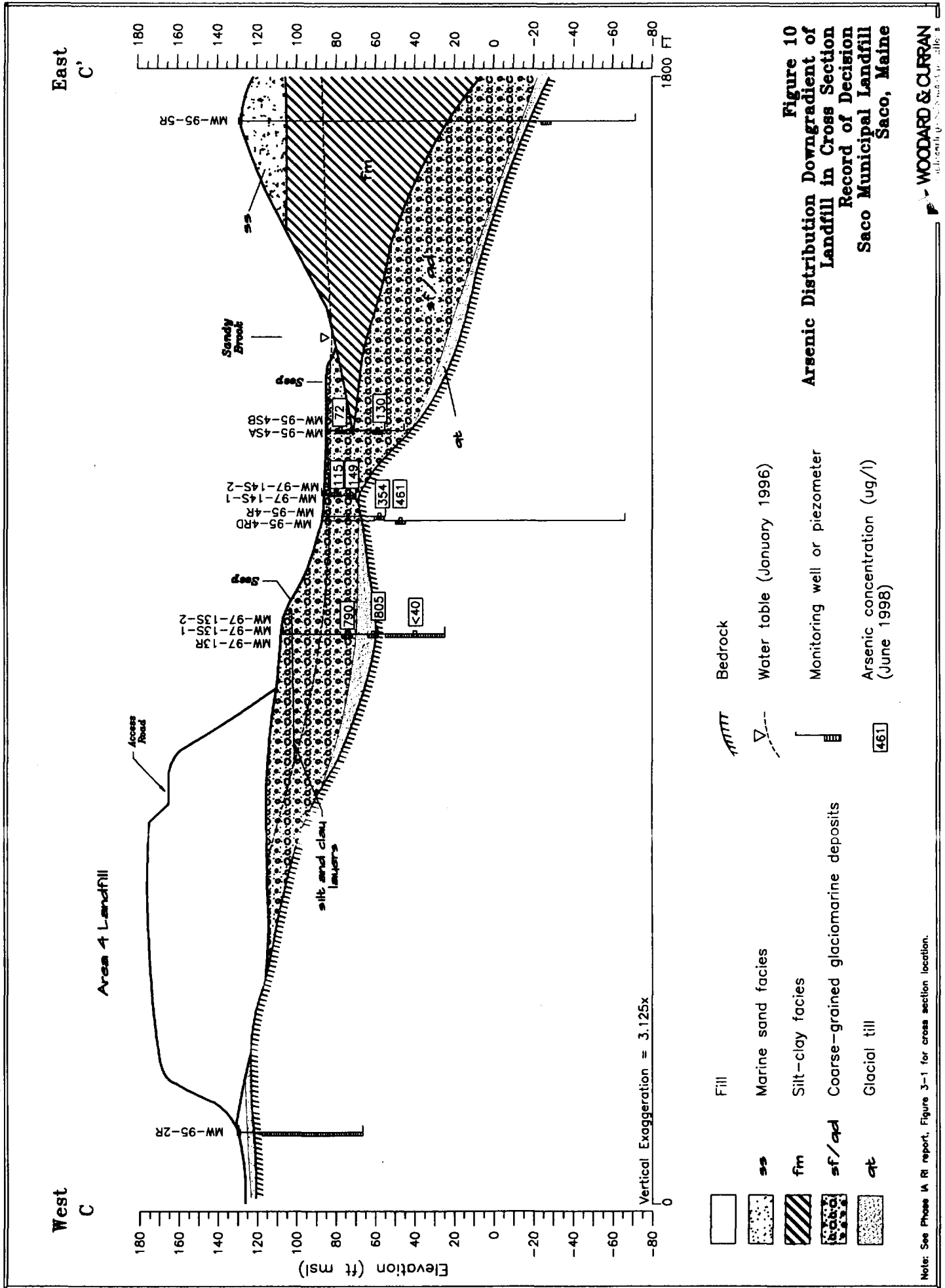
* Source: City of Saco Property
Maps 88 and 97

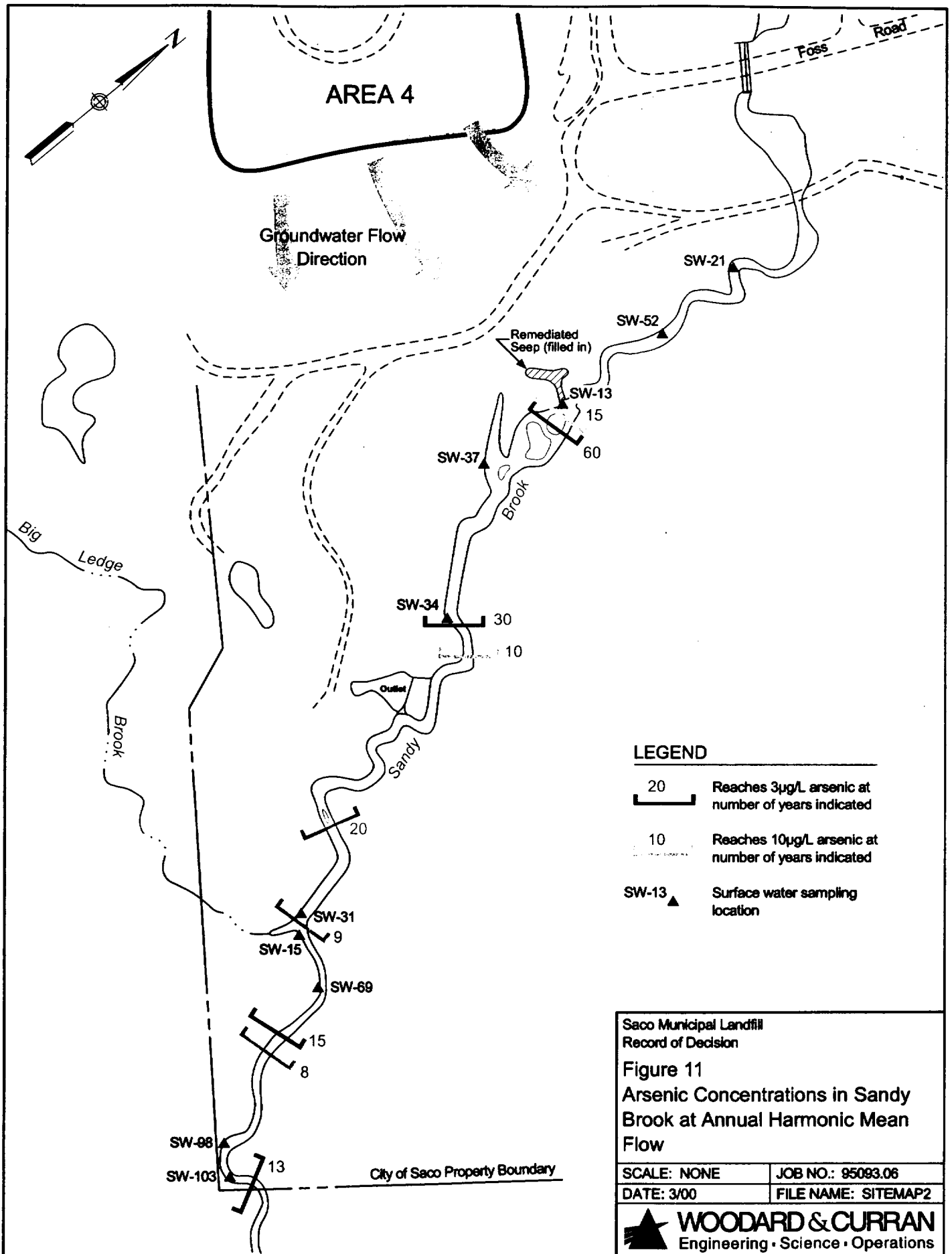
Figure 8
Interpretive Plume Map for June 1998,
Overburden Groundwater
Record of Decision
Saco Municipal Landfill
Saco, Maine



* Source: City of Saco Property Maps 88 and 97

Figure 9
Interpretive Total Arsenic Isopleth Map for June 1998
Bedrock Groundwater
Record of Decision
Saco Municipal Landfill
Saco, Maine





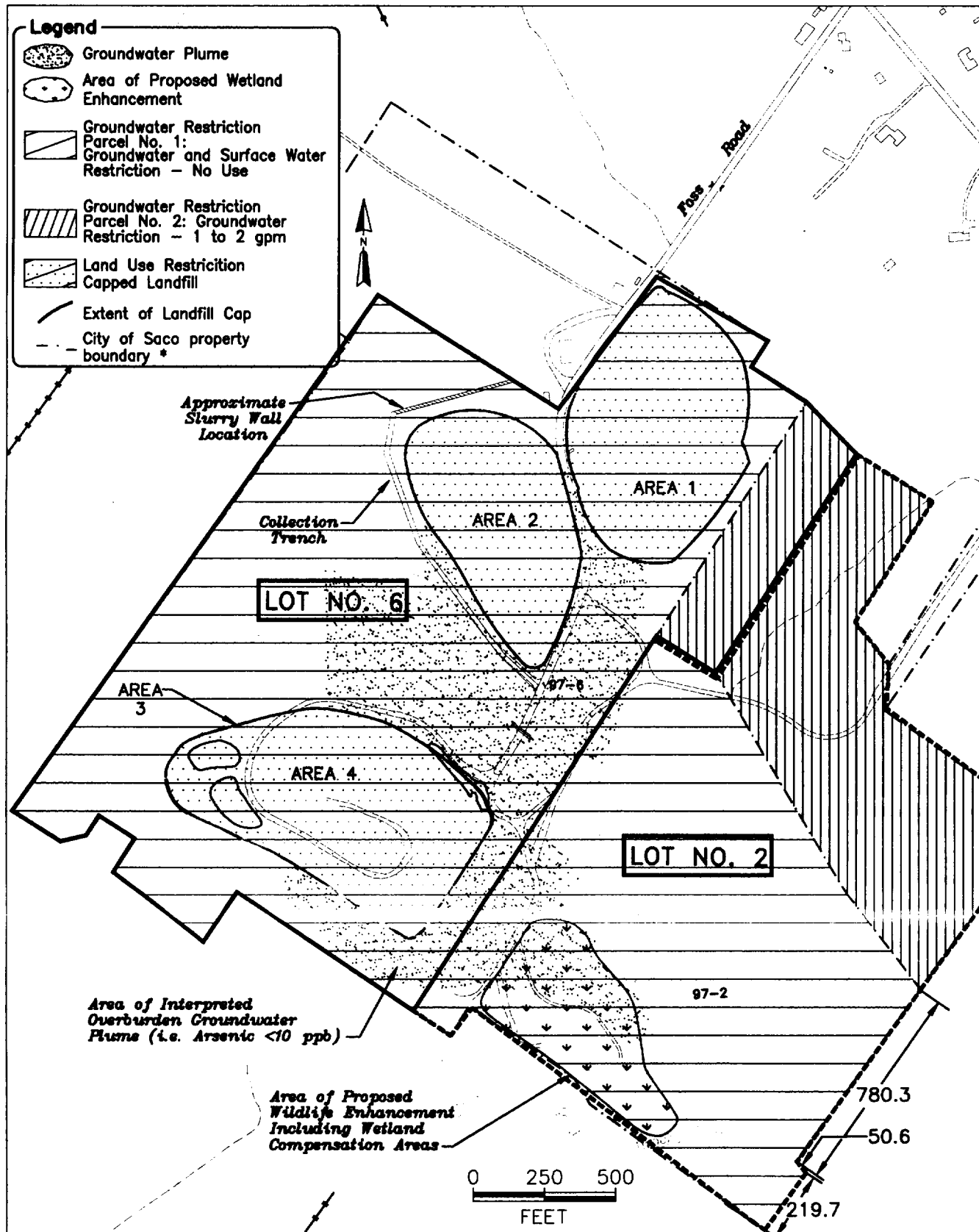


Figure 12
Institutional Controls
Record of Decision
Saco Municipal Landfill
Saco, Maine

* Source: City of Saco Property
 Maps 88 and 97

Appendix B
List of Tables

Appendix B

Tables

TABLE 1
ENVIRONMENTAL INVESTIGATIONS
Record of Decision
Operable Unit 1

Saco Municipal Landfill
Saco, Maine

Year	Company	Work Conducted
1973-1974	E.C. Jordan	Prepared Solid Waste Management Study for City of Saco; evaluated areas for expansion (Areas 3 and 4); excavated 14 test pits south of Sandy Brook.
1974	E.C. Jordan	Conducted Surface water sampling with MEDEP; identified Area 1 leachate as source of contamination.
1975-1976	E.C. Jordan	Retained to alleviate leachate problems; conducted hydrogeologic investigation; drilled 13 soil borings; installed 11 monitoring wells; sampled 9 private wells; recommended capping Area 1 to prevent continued leachate generation.
1977	E.C. Jordan	Installed 17 additional borings; installed 10 monitoring wells to further delineate Area 1 groundwater leachate contamination.
1980	MEDEP	Conducted sampling following allegations of illegal disposal of hazardous waste; conducted seismic resistivity transits; aerial photography review; excavation of 8 test pits; test pit water sampling; groundwater, surface water, leachate, soil, and sediment sampling; sampling indicated volatile organic compounds (VOC) present and elevated levels of inorganics in the site groundwater.
1980	USEPA	Collected 10 additional surface water, leachate, and "groundwater outbreak" samples; USEPA's sampling also indicated presence of VOC's and elevated inorganics.
1980	City of Saco	Conducted a sampling program of 34 private wells located "within one mile of landfill"; no wells were impacted by landfill contamination.
1981	Ecology and Environment	Contracted by USEPA; conducted preliminary Site Assessment and Emergency Action Plan; utilized existing site data.
1982	Ecology and Environment	Conducted site inspection; collected and screened surface water, leachate, groundwater, and two residential wells; concluded no immediate health hazard but possibility of deep aquifer contamination existed.
1983	Camp, Dresser & McKee	Contracted by USEPA; submitted draft Remedial Action Master Plan (RAMP) for site; no sampling was conducted; study also concluded no immediate health hazard; however, additional investigation was warranted.
1984	DuBois & King	Contracted by City of Saco; submitted Phase I – Solid Waste Management Assistance Report; installed 24 additional monitoring wells; also conducted groundwater, surface water, off-site residential wells, and ponds sampling; initiated quarterly sampling.

TABLE 1
ENVIRONMENTAL INVESTIGATIONS
Record of Decision
Operable Unit 1

Saco Municipal Landfill
Saco, Maine

Year	Company	Work Conducted
1984	Wagner, Heindel & Noyes, Inc.	Contracted by Dubois & King; excavated 30 test pits; completed 2 borings, and performed 5 permeability tests of Area 1 clay cap; concluded Area 1 receive additional clay for cover; Area 2 leachate toe drain would be effective and that a cover system on Areas 3 and 4 should prevent continued leachate.
1985	Richard A. Sweet	Summarized investigation of clay pit for Area 1 cap. The Borrow Area was identified, was excavated, and is now called Dubois Pond.
1985	Dubois & King	Nike waste area investigation; excavated 19 test pits; installed wells in two of the test pits; determined that with a clay liner this area could be used.
1987	Charles T. Main	Contracted by City of Saco; evaluated re-engineering of Area 2 leachate collection system; recommended long-term leachate collection system; recommended long term leachate control by construction of a sewer main to the city wastewater treatment plant.
1988	Balsam	Contracted by City of Saco; conducted sampling round of groundwater, surface water, and leachate in preparation for site closure activities; identified VOC's and elevated levels of organics in the site groundwater.
1989	Balsam	Submitted Remedial Investigation Plan; evaluated existing monitoring well network.
1990	ATSDR	Completed preliminary Health Assessment Report for USEPA; report concluded site may pose a potential risk to public health; recommended more sampling and monitoring.
1990	Avalanche Soil Exploration	Contracted by City of Saco to install 5 groundwater monitoring wells for proposed Compost Area.
1991	MEDEP	Accompanied City of Saco personnel while performing quarterly monitoring to evaluate City's sampling techniques.
1992	Roy F. Weston	Contracted by USEPA to perform removal program preliminary assessment/site investigation; sampled 4 residential wells, 2 surface water and sediment samples; results indicated elevated levels of iron in one well and in one pond sample.
1992-1994	Haliburton, NUS Corp.	Contracted by USEPA to conduct Limited Field Investigation under START program; evaluated and compiled all existing data and reports; sampled groundwater, surface water, sediments, and survey activities.

TABLE 1
ENVIRONMENTAL INVESTIGATIONS
Record of Decision
Operable Unit 1

Saco Municipal Landfill
Saco, Maine

Year	Company	Work Conducted
1993	ATSDR	Conducted health consultation for the four residential well sampling conducted by Roy F. Weston; concluded the one well currently being used did not pose a public health hazard. Another well did exceed secondary MCLs for iron and manganese; one additional well exceeded for manganese; noted that both of these wells were not purged prior to sampling; the last well did not exhibit contamination above MCLs.
1994	USGS	Contracted with USEPA through interagency agreement; conducted detailed geologic/hydrogeologic review of SML; installed 7 monitoring wells; performed numerous geophysical analysis (e.g., seismic, EM conductivity, GPR); installed stream gauging stations; monitored and sampled surface water at 6 stations; determined that Sandy Brook area downstream of the landfill is a groundwater discharge point for deeper overburden groundwater; determined groundwater flow direction for shallow and deep aquifers.
1995 - 2000	Woodard and Curran	Contracted with City of Saco to perform Remedial Investigations, Feasibility Studies, Remedial Design, Engineer Evaluation and Cost Analysis, and Interim Action; installed monitoring wells and sampled groundwater, surface soils, surface water, sediments, residential wells, and landfill gas; removed sediments under interim action.
1996 - 1998	Woodard and Curran	NTCRA; excavation of soils/sediments of several groundwater seeps that contained elevated levels of arsenic and placement of these materials beneath the cap for Landfill Areas 3 & 4; excavation of several pockets of solid waste (approximately 5,000 cubic yards) outside the footprint of the existing landfills and consolidation of the solid waste into Landfill Areas 3 & 4; design and construction of a multi-barrier landfill cap over Landfill Areas 3 & 4; development of a land use restriction that will restrict future use of the Site; creation of a new area of wetlands to compensate for wetlands impacted by cap construction.
1997	USEPA	Administrative Order by Consent; in 1997, EPA, the State of Maine, the City of Saco, and several other entities that in the past contributed contaminated wastes to the landfill entered into an administrative order by consent (AOC). This AOC is a legal agreement that required the City of Saco to construct, operate, and maintain the landfill cap and to develop and perform a long term monitoring program for groundwater, surface water, and sediments. This agreement also required the City of Saco to implement land use restriction to limit future use of the Site.
1997- present	Woodard and Curran, City of Saco	Bi-annual Pre-Rod Sampling; Long-term operation and maintenance of landfill cap.

TABLE 2
COMPARISON OF GROUNDWATER CONCENTRATIONS
TO DRINKING WATER STANDARDS

RECORD OF DECISION
SACO MUNICIPAL LANDFILL
SACO, MAINE

Parameter	Frequency of Detection	Maximum Detected Concentration	DRINKING WATER STANDARDS		
			Federal MCLs	State MEGs ¹	Retained as COC
VOCs, ug/l					
1,1-Dichloroethane	4/12	1	NA	70	No
1,2,3-Trichlorobenzene	1/12	1	NA	NA	No
1,2,4-Trichlorobenzene	2/12	1	70	70	No
1,2,4-Trimethylbenzene	2/12	9	NA	70	No
1,2-Dichlorobenzene	5/12	5	600	63	No
1,2-Dichloroethane	4/12	1	5	4	No
1,3,5-Trimethylbenzene	2/12	5	NA	NA	No
1,4-Dichlorobenzene	6/12	7	75	21	No
2,2-Dichloropropane	4/12	0.4	NA	NA	No
4-Isopropyltoluene	5/12	4	NA	NA	No
Benzene	6/12	13	5	12	Yes
Chlorobenzene	6/12	5	NA	47	No
Chloroethane	7/12	93	NA	NA	No
Chloromethane	1/12	2	NA	3	No
cis-1,2-DCE	4/12	5	70	70	No
Dichlorodifluoromethane	1/12	1	1400	NA	No
Ethylbenzene	7/12	34	700	700	No
Isopropylbenzene	4/12	6	NA	NA	No
Methylene Chloride	1/11	1	NA	48	No
Naphthalene	3/12	13	NA	14	No
Tetrahydrofuran	7/12	170	NA	70	No
Toluene	5/12	3	1,000	1,400	No
trans-1,2-DCE	5/12	1	100	140	No
Trichloroethene	5/12	7	5	32	No
m-Xylene/p-Xylene	5/12	32	10,000	14,000	No
n-Butylbenzene	3/12	2	NA	NA	No
n-Propylbenzene	2/12	2	NA	NA	No
o-Xylene	2/12	14	10,000	14,000	No
SVOCs, ug/l					
2-Methynaphthalene	1/12	5	NA	NA	No
2,4-Dimethylphenol	2/12	5	NA	NA	No
4-Chloro-3-methylphenol	4/12	29	NA	NA	No

TABLE 2
COMPARISON OF GROUNDWATER CONCENTRATIONS
TO DRINKING WATER STANDARDS

RECORD OF DECISION
SACO MUNICIPAL LANDFILL
SACO, MAINE

Parameter	Frequency of Detection	Maximum Detected Concentration	DRINKING WATER STANDARDS		Retained as COC
			Federal MCLs	State MEGs ¹	
Metals, ug/l					
Aluminum	3/12	5,690	NA	1,430	No
Arsenic	9/13	566	50	10	Yes
Barium	12/12	463	2,000	2,000	No
Cadmium	1/12	0.25	5	3.5	No
Calcium	12/12	148,000	NA	NA	No
Chromium	8/12	10.4	100	40	No
Cobalt	9/12	74.6	NA	NA	No
Copper	1/12	1.4	NA	NA	No
Cyanide	1/17	1.5	200	140	No
Iron	12/13	48,000	NA	NA	No
Lead	8/12	65.1	15	20	No
Magnesium	12/12	61,500	NA	NA	No
Manganese	11/13	13,200	NA	500	Yes
Nickel	7/12	100	100	140	No
Potassium	12/12	41,600	NA	NA	No
Selenium	6/12	6.9	50	35	No
Silver	2/12	1.5	NA	35	No
Sodium	12/12	363,000	NA	20,000	No
Thallium	3/12	11	2	0.5	No
Vanadium	6/12	2.3	NA	NA	No
Zinc	2/12	31.6	NA	2,000	No

NOTES:

MCLs = Federal Maximum Contaminant Levels, February 1996

MEGs = State of Maine Maximum Exposure Guidelines, September 1992

NA = Not Available

Bold = Maximum exceeded MCLs or MEGs

Shaded = Retained as COC

COC = Contaminant of Concern

¹State of Maine Maximum Exposure Guidelines, proposed January 2000, notes these values have not been promulgated but have been included for comparison purposes only.

Table 3

**Surface Water Analytical Data for Total Arsenic, Manganese, and Iron
Saco Municipal Landfill**

Location	Date	Result Type	Arsenic (ug/L)	Manganese (ug/L)	Iron (ug/L)
Area 2					
SW-7	11/17/95	Primary	2.8 U	93.4	596
SW-7	5/16/96	Primary	3 U	32.9	239
SW-7	11/19/96	Primary	3 U	21.9	315
SW-7	6/24/98	Primary	8 U		1880
SW-7(t)	10/1/98	Primary	ND	3050	
SW-7	6/10/99	Primary	< 5	1620	1320
SW-7	11/19/99	Primary	< 5	708	366
SW-7	6/5/00	Primary	< 5	418	380
SW-8	11/17/95	Primary	2.8 U	77.9	582
SW-8	7/17/97	Primary	6.7 U		3620
SW-8	6/24/98	Primary	8 U		665
SW-9	11/17/95	Primary	2.8 U	95.6	611
SW-9	11/17/95	Duplicate 1	2.8 U	102	632
SW-9	5/16/96	Primary	3 U	86.8	805
SW-9	11/19/96	Primary	2.1 U	65.6	548
SW-9	11/19/96	Duplicate 1	2.1 U	67.6	557
SW-9	7/17/97	Primary	6 U		2680
SW-9	6/24/98	Primary	8 U		792
SW-9	6/10/99	Primary	< 5	73	790
SW-9	11/19/99	Primary	< 5	37.4	392
SW-10	11/17/95	Primary	2.8 U	97.2	619
SW-4	11/17/95	Primary	2.8 U	80.4	575
SW-4	7/17/97	Primary	4.6 U		2020
SW-4	7/17/97	Duplicate 1	6.9 U		2650
SW-4	6/24/98	Primary	8 U		839
Areas 3 and 4					
SW-21	5/16/96	Primary	138	3530	15500
SW-21	5/16/96	Duplicate 1	136	3500	15400
SW-21	11/19/96	Primary	2.1 U	83.5	772
SW-21(t)	10/1/98	Primary	ND	43	
SW-21	6/10/99	Primary	< 5	88	806
SW-21	6/10/99	Primary	34	875	4110
SW-21	11/19/99	Primary	< 5	33.8	388
SW-21	6/5/00	Primary	< 5	48.5	730
SW-52	11/19/99	Primary	16	515	1900
SW-52	6/5/00	Primary	30	816	3980
SW-52	6/5/00	Duplicate 1	28	799	3640
SW-6A	6/24/98	Primary	12		2130
SW-13	11/17/95	Primary	8.7 J	342	1570
SW-13	11/19/96	Primary	108	2950	12000
SW-13	6/24/98	Primary	14		2370
SW-13 (t)	10/1/98	Primary	14	1940	
SW-13	6/10/99	Primary	36	1300	3980

Table 3

**Surface Water Analytical Data for Total Arsenic, Manganese, and Iron
Saco Municipal Landfill**

		Result	Arsenic	Manganese	Iron
Location	Date	Type	(ug/L)	(ug/L)	(ug/L)
SW-13	6/10/99	Duplicate 1	34	1280	3850
SW-13	11/19/99	Primary	17	668	2010
SW-13	11/19/99	Duplicate 1	17	671	2010
SW-13	6/5/00	Primary	27	913	3120
SW-37	6/10/99	Primary	39	1350	4990
SW-37	11/19/99	Primary	15	704	1890
SW-37	6/5/00	Primary	25	938	3370
SW-5	11/17/95	Primary	10.9	239	1750
SW-34	6/24/98	Primary	10		1760
SW-34	6/24/98	Duplicate 1	12		1720
SW-34 (t)	10/1/98	Primary	10	448	
SW-34	6/10/99	Primary	22	1150	2450
SW-34	11/19/99	Primary	14	634	1760
SW-34	6/5/00	Primary	21	788	2870
SW-31	6/10/99	Primary	14	816	1350
SW-31	11/19/99	Primary	8	427	827
SW-31	6/5/00	Primary	12	670	153
SW-15	11/17/95	Primary	4.2 J	151	863
SW-15	11/19/96	Primary	12.2	381	1260
SW-15 (t)	10/1/98	Primary	ND	29.9	
SW-15	6/10/99	Primary	13	769	1260
SW-15	11/19/99	Primary	5 J	274	601
SW-15	6/5/00	Primary <	5	118	410
SW-69	6/24/98	Primary	11		1480
SW-69 (t)	10/1/98	Primary	8	244	
SW-69	6/10/99	Primary	12	762	1100
SW-69	11/19/99	Primary	6 J	352	684
SW-69	6/5/00	Primary	9	509	1160
SW-73	11/19/99	Primary	6 J	367	652
SW-75	6/10/99	Primary	12	772	1150
SW-78	6/10/99	Primary	11	778	1050
SW-78	6/10/99	Duplicate 1	12	756	1020
SW-83	6/10/99	Primary	11	787	1020
SW-84	11/19/99	Primary <	5	387	669
SW-86	6/10/99	Primary	11	794	1020
SW-20	11/17/95	Primary	2.8 U	89	677
SW-93	11/19/99	Primary <	5	374	621
SW-98	11/19/99	Primary	6 J	288	658
SW-98	6/5/00	Primary	9	474	1090
SW-103	11/19/99	Primary <	5	359	599

Table 3**Surface Water Analytical Data for Total Arsenic, Manganese, and Iron
Saco Municipal Landfill**

		Result	Arsenic	Manganese	Iron
Location	Date	Type	(ug/L)	(ug/L)	(ug/L)
SW-103	11/19/99	Duplicate 1 <	5	375	630
SW-103	6/5/00	Primary	7 J	458	1060
SW-103	6/5/00	Duplicate 1	9	499	1120

Notes:

Sampling locations are presented in upstream to downstream order.

SW-6A - new location across from SW-13

J = estimated

U = not detected at indicated reporting limit

t = total arsenic analysis

< = element was detected, but at a concentration less than the indicated value

Table 4
Sediment Analytical Data for Total Arsenic, Iron, and Manganese
Saco Municipal Landfill

Location	Sample Date	Sample Type	Arsenic (mg/Kg)	Iron (mg/Kg)	Manganese (mg/Kg)
Areas 3 and 4					
SD-13	11/17/1995	Primary	2250J	318000J	1660J
SD-13	05/16/1996	Primary	41.3	22400	184
SD-13	11/19/1996	Primary	8.7	9350	92
SD-13	07/17/1997	Primary	115	28800	NA
SD-13	06/24/1998	Primary	71	15700B	NA
SD-13	06/10/1999	Primary	38	9710	122
SD-13	06/10/1999	Duplicate	30	10900	137
SD-13	11/19/1999	Primary	98.5	36200	508
SD-13	11/19/1999	Duplicate	105	39000	551
SD-13	06/05/2000	Primary	19.4	8990	146
SD-15	11/17/1995	Primary	42.2J	16000J	464J
SD-15	05/16/1996	Primary	84	29000	NA
SD-15	11/19/1996	Primary	26.1	17200	305
SD-15	06/10/1999	Primary	8	10400	163
SD-15	11/19/1999	Primary	14.2	7340	122
SD-15	06/05/2000	Primary	4	4500	59.3
SD-21	05/16/1996	Primary	29.2	8090	102
SD-21	11/19/1996	Primary	9.88	11500	214
SD-21	06/24/1998	Primary	8.6	10000B	NA
SD-21	06/10/1999	Primary	8	9170	221
SD-21	11/19/1999	Primary	6.8	10300	162
SD-21	06/05/2000	Primary	19.6	14700	269
SD-31	07/16/1996	Primary	81.5	13700	NA
SD-31	06/10/1999	Primary	78	14700	973
SD-31	11/19/1999	Primary	175	30900	1420
SD-31	06/05/2000	Primary	77.3	14300	1020
SD-34	07/16/1996	Primary	19.6	21500	NA
SD-34	06/24/1998	Primary	140	30000B	NA
SD-34	06/24/1998	Duplicate	120	27500B	NA
SD-34	06/10/1999	Primary	82	25400	324
SD-34	11/19/1999	Primary	60.4	9920	109
SD-34	06/05/2000	Primary	242	43300	639
SD-37	07/16/1996	Primary	10.9	12000	NA
SD-37	06/10/1999	Primary	108	22400	734
SD-37	11/19/1999	Primary	57.9	12200	242
SD-37	06/05/2000	Primary	43.4	11500	96.9
SD-52	07/16/1996	Primary	12.6	9410	NA
SD-52	06/10/1999	Primary	56	16300	417
SD-52	11/19/1999	Primary	29.8	10400	85.1
SD-52	06/05/2000	Primary	61	33300	286
SD-53	6/5/00	Duplicate	24.2	11700	161
SD-69	04/04/1997	Primary	7.0	6640	NA
SD-69	06/24/1998	Primary	6.1	4580B	NA
SD-69	06/10/1999	Primary	18	7020	255
SD-69	11/19/1999	Primary	18.3	6380	338
SD-69	06/05/2000	Primary	35.7	10600	395
SD-73	06/10/1999	Primary	19	9730	308
SD-73	11/19/1999	Primary	17.3	8130	464
SD-84	06/10/1999	Primary	28	7690	579
SD-84	11/19/1999	Primary	16.8	5650	405
SD-93	11/19/1999	Primary	14.4	5080	270
SD-98	11/19/1999	Primary	12.4	5360	262
SD-98	06/05/2000	Primary	26.9	12300	481
SD-103	11/19/1999	Primary	11	14400	576
SD-103	11/19/1999	Duplicate	10	17800	557
SD-103	06/05/2000	Primary	17.2	6450	415
SD-103	06/05/2000	Duplicate	17.2	7090	511

J = estimated NA = not analyzed
B = estimated

Table 5
Estimated Arsenic Concentrations in Sandy Brook

Record of Decision
Saco Municipal Landfill
Saco, Maine

Arsenic at Surface Water Stations (µg/L) at Harmonic Mean Flow						
Years After Cap	Surface Water Sampling Location					
	SW-13	SW-34	SW-31	SW-15	SW-69	SW-103
0-8	35.0	22.0	14.0	12.9	11.8	8.0
10	17.4	10.9	7.0	6.4	5.9	4.0
15	9.3	5.8	3.7	3.4	3.1	2.1
20	6.9	4.3	2.8	2.5	2.3	1.6
30	4.8	3.0	1.9	1.8	1.6	1.1
40	3.8	2.4	1.5	1.4	1.3	0.9
50	3.2	2.0	1.3	1.2	1.1	0.7
100	2.0	1.3	0.8	0.7	0.7	0.5
150	1.5	0.9	0.6	0.6	0.5	0.3
200	1.2	0.8	0.5	0.4	0.4	0.3

Table 6
Summary of Chemicals of Concern and
Groundwater-Specific Exposure Point Concentrations

Record of Decision
Saco Municipal Landfill
Saco, Maine

Scenario Timeframe: Current Medium: Groundwater Exposure Medium: Groundwater								
Exposure Point	Chemical of Concern	Concentration Detected		Units	Frequency of Detection	Exposure Point Concentration	Exposure Point Concentration Units	Statistical Measure
		Min	Max					
Ingestion of Site groundwater	Arsenic	2	566	µg/L	9/13	566	µg/L	MAX
	Manganese	25.9 J	43,200	µg/L	11/13	43,200	µg/L	MAX
	Benzene	0.3 J	13	µg/L	6/12	13	µg/L	MAX
Key: J = estimated value compound reported below PQL µg/L = micrograms per liter MAX = maximum concentration								
This table presents the chemicals of concern (COCs) and exposure point concentrations for each of the COCs detected in groundwater at Landfill Areas 3 and 4 (i.e., the concentration that was used to estimate the exposure and risk from each COC in the groundwater). The table included the range of concentrations detected for each COC, as well as the frequency of detection (i.e., the number of times the chemical was detected in the samples collected at the Site as of completing the RA [3/98]), the exposure point concentration (EPC), and how the EPC was derived. The table indicates that manganese was the most frequently detected COC in groundwater at the Site. The maximum concentration detected was used as the exposure point concentration for all three COCs.								

**TABLE 7
POTENTIAL EXPOSURE PATHWAYS**

**RECORD OF DECISION
OPERABLE UNIT 1
SACO MUNICIPAL LANDFILL
SACO, MAINE**

POTENTIALLY EXPOSED POPULATION	EXPOSURE, ROUTE, MEDIUM & EXPOSURE POINT	PATHWAY SELECTED FOR EVALUATION	REASON FOR SELECTION OR EXCLUSION
Trespasser/Recreational User	Direct contact with and incidental ingestion of chemicals in surface soil	Yes	Children living in the area could be potentially exposed to chemicals in surface soil in they trespass on the site.
Trespasser/Recreational User	Direct contact with and incidental ingestion of surface water and sediment	Yes	Children could potentially be exposed to chemicals in surface water and sediments if they trespass onto this area of the site.
Residents	Direct contact with surface water/sediments	No	The site is not currently supporting residential development and through use of deed restrictions, these areas of the site will not be developed for residential uses in the future.
Residents	Direct contact with and incidental ingestion of chemicals in surface soil	No	The landfill areas are not currently supporting residential development and will be prohibited from doing so in the future.
Residents	Ingestion of groundwater	Yes	The site is currently not supporting residential development, and most of the site will be prohibited from doing so in the future. However, a future hypothetical residential scenario was evaluated.
Workers	Direct contact with and incidental ingestion of chemicals in surface soils.	No	Low frequency of exposure and low concentrations of chemicals detected in surface soils

**TABLE 8
CANCER TOXICITY DATA SUMMARY**

**RECORD OF DECISION
OPERABLE UNIT 1
SACO MUNICIPAL LANDFILL
SACO, MAINE**

Chemical of Concern	Oral Cancer Slope Factor	Slope Factor Units	Weight of Evidence/Cancer Guideline Description	Source	Date
Arsenic	1.50	1/(mg/kg-day)	A	IRIS	1996
Benzene	2.9×10^{-2}	1/(mg/kg-day)	A	IRIS	1996
Manganese	—	—	D	IRIS	1996
<p>Key: mg - milligram kg - kilogram — - No information available IRIS - Integrated Risk Information System, USEPA</p> <p>Weight of Evidence Descriptions: A - Human carcinogen B1 - Probable human carcinogen. Indicates that limited human data are available B2 - Probable human carcinogen. Indicates that sufficient evidence in animals and inadequate or no evidence in humans C - Possible human carcinogen D - Not classifiable as a human carcinogen E - Evidence of noncarcinogenicity</p>					
<p>This table provides carcinogenic risk information that is relevant to the chemicals of concern (COCs) in groundwater at the Site. Two of the COCs, arsenic and benzene, are considered carcinogenic to humans via ingestion.</p>					

TABLE 9
NON-CANCER TOXICITY DATA SUMMARY

RECORD OF DECISION
OPERABLE UNIT 1
SACO MUNICIPAL LANDFILL
SACO, MAINE

Chemical of Concern	Chronic/ Subchronic	Oral RfD Value	Oral RfD Units	Source	Date
Arsenic	Chronic	3.00×10^{-4}	mg/kg-day	IRIS	1996
Benzene	—	—	mg/kg-day	IRIS	1996
Manganese	Chronic	2.40×10^{-2}	mg/kg-day	IRIS	1996
<p>Key: Mg - milligram Kg - kilogram — - No information available IRIS - Integrated Risk Information System, USEPA</p>					
<p>This table provides non-carcinogenic risk information that is relevant to the chemicals of concern (COCs) in groundwater at the Site. Two of the COCs, arsenic and manganese, have toxicity data indicating their potential for adverse non-carcinogenic health effects in humans. The chronic toxicity information available for both arsenic and manganese for oral exposures was used to develop oral reference doses (RfDs). An oral RfD is not available for benzene.</p>					

TABLE 10
GROUNDWATER RISK CHARACTERIZATION SUMMARY - CARCINOGENS

RECORD OF DECISION
OPERABLE UNIT 1
SACO MUNICIPAL LANDFILL
SACO, MAINE

Scenario Timeframe:		Current				
Receptor Population:		Resident				
Receptor Age:		Adult				
Medium	Exposure Medium	Exposure Point	Chemical of Concern	Carcinogenic Risk		
				Ingestion	Total –All Exposure Routes	Percent of Total Cancer Risk
Groundwater	Groundwater	Drinking water	1,2-Dichloroethane	1.07x10 ⁻⁶	2.14x10 ⁻⁶	0.02%
			1,4-Dichlorobenzene	1.97x10 ⁻⁶	3.95x10 ⁻⁶	0.04%
			Benzene	4.43x10 ⁻⁶	8.85x10 ⁻⁶	0.09%
			Chloromethane	3.05x10 ⁻⁷	6.11x10 ⁻⁷	0.01%
			Methylene Chloride	8.81x10 ⁻⁸	1.76x10 ⁻⁷	0.00%
			Trichloroethylene	9.04x10 ⁻⁷	1.81x10 ⁻⁶	0.02%
			Arsenic	9.97x10 ⁻³	9.97x10 ⁻³	99.82%
Total Groundwater Risk:						1.0x10⁻²
This table provides the risk estimates for the significant routes of exposure. The COC contributing almost exclusively to the carcinogenic risk is arsenic, which contributes 9.97x10 ⁻³ or 99.82% of the total risk. This risk level indicates that if no cleanup action is taken, an individual would have an increased probability of 1 in 100 of developing cancer as a result of site-related exposure to the COCs.						

TABLE 11
GROUNDWATER RISK CHARACTERIZATION SUMMARY – NONCARCINOGENS

**RECORD OF DECISION
OPERABLE UNIT 1
SACO MUNICIPAL LANDFILL
SACO, MAINE**

Scenario Timeframe: Receptor Population: Receptor Age:		Current Resident Adult						
Medium	Exposure Medium	Exposure Point	Chemical of Concern	Primary Target Organ	Noncarcinogenic Hazard Quotient			Percent of Total Hazard Quotient
					Ingestion	Dermal	Total –All Exposure Routes	
Groundwater	Groundwater	Drinking water	1,1-Dichloroethane		2.74x10 ⁻⁴		5.48x10 ⁻⁴	0.00%
			1,2,4-Trichlorobenzene		2.74x10 ⁻⁴		5.48x10 ⁻⁴	0.01%
			1,2,4-Trimethylbenzene		4.93x10 ⁻⁴		9.86x10 ⁻⁴	0.01%
			1,2-Dichlorobenzene		1.52x10 ⁻⁴		3.04x10 ⁻⁴	0.00%
			1,3,5-Trimethylbenzene		2.74x10 ⁻⁴		5.48x10 ⁻⁴	0.01%
			Chlorobenzene		6.55x10 ⁻⁴		1.37x10 ⁻²	0.01%
			Chloroethane		6.37x10 ⁻⁴		1.27x10 ⁻²	0.01%
			Cis-1,2-Dichloroethene		1.37x10 ⁻²		2.74x10 ⁻²	0.03%
			Dichlorofluoromethane		1.37x10 ⁻⁴		2.74x10 ⁻⁴	0.00%
			Ethylbenzene		9.32x10 ⁻⁴		1.86x10 ⁻²	0.02%
			Methylene Chloride		4.57x10 ⁻⁴		9.13x10 ⁻²	0.00%
			M,p-Xylene		4.38x10 ⁻⁴		8.77x10 ⁻⁴	0.00%
			Naphthalene		8.90x10 ⁻⁴		8.90x10 ⁻⁴	0.01%
			o-Xylene		1.92x10 ⁻⁴		1.92x10 ⁻⁴	0.00%
			Toluene		4.11x10 ⁻⁴		4.11x10 ⁻⁴	0.00%
			Trans-1,2-Dichloroethene		2.74x10 ⁻⁴		2.74x10 ⁻⁴	0.00%
			Trichloroethene		3.20x10 ⁻²	1.45x10 ⁻⁴	3.20x10 ⁻²	0.03%
			2,4-Dimethylphenol		6.85x10 ⁻⁴		8.30x10 ⁻⁴	0.01%
			Arsenic		5.17x10 ⁻⁴		5.17x10 ⁻⁴	50.87%
			Barium		1.81x10 ⁻¹		1.81x10 ⁻¹	0.18%
			Cadmium		1.37x10 ⁻²		1.37x10 ⁻²	0.01%
			Chromium		5.70x10 ⁻²		5.70x10 ⁻²	0.06%
			Manganese		4.93x10 ⁻⁴		4.93x10 ⁻⁴	48.54%
			Nickel		1.37x10 ⁻⁴		1.37x10 ⁻⁴	0.013%
			Selenium		3.78x10 ⁻²		3.78x10 ⁻²	0.04%
			Silver		8.22x10 ⁻⁴		8.22x10 ⁻⁴	0.01%
			Vanadium		9.00x10 ⁻⁴		9.00x10 ⁻⁴	0.01%
			Zinc		2.89x10 ⁻⁴		2.89x10 ⁻⁴	0.00%
			Cyanide		2.05x10 ⁻⁴		2.05x10 ⁻⁴	0.00%
Total Groundwater Hazard Index						1.0x10 ⁻²		

This table provides hazard quotients (HQs) for each route of exposure and the hazard index (sum of hazard quotients) for all routes of exposure. The Risk Assessment Guidance for Superfund (RAGS, 1989) states that, generally an HI greater than 1 indicates the potential for adverse non-cancer effects. The estimated HI of 1.0x10⁻² indicates that the potential for adverse non-cancer effects could occur from exposure to contaminated groundwater containing arsenic and manganese.

This table provides hazard quotients (HQs) for each route of exposure and the hazard index (sum of hazard quotients) for all routes of exposure. The Risk Assessment Guidance for Superfund (RAGS, 1989) states that, generally an HI greater than 1 indicates the potential for adverse non-cancer effects. The estimated HI of 1.0x10⁻² indicates that the potential for adverse non-cancer effects could occur from exposure to contaminated groundwater containing arsenic and manganese.

TABLE 12
COMPARISON OF SURFACE WATER DATA TO BENCHMARK CONCENTRATIONS

RECORD OF DECISION
Saco Municipal Landfill
Saco, Maine

Compound	Max	Chronic Surface Water Quality Criterion or Guideline (ug/L)	Reference	Max Exceeds Criteria?
Pesticides/PCBs (ug/L)				
Dieldrin	0.0011	0.0019	U.S. EPA 1992	No
Endosulfan II	0.0034	0.056	U.S. EPA 1992	No
SVOCs (ug/L)				
1,4-Dichlorobenzene	3.0	5	NYSDEC 1994	No
4-Chloro-3-methylphenol	3.0	2,000	U.S. EPA 1990	No
Bis(2-ethylhexyl)phthalate	5.0	560	U.S. EPA 1992	No
Di-n-butylphthalate	2.0	3	U.S. EPA 1992	No
VOCs (ug/L)				
1,1-Dichloroethene	1.0	200	OMEE 1994	No
1,2,4-Trimethylbenzene	1.0	NA	NA	No
1,2-Dichlorobenzene	1.0	5	NYSDEC 1994	No
1,3-Dichlorobenzene	1.0	5	NYSDEC 1994	No
1,4-Dichlorobenzene	2.0	5	NYSDEC 1994	No
Benzene	2.0	100	OMEE 1994	No
cis-1,2-Dichloroethene	1.0	200	OMEE 1994	No
Chlorobenzene	3.0	50	U.S. EPA 1992	No
Ethylbenzene	11.0	30	MENVIQ 1990	No
m,p-Xylene	16.0	40	MENVIQ 1990	No
Naphthalene	1.0	2,300	U.S. EPA 1992	No
Tetrahydrofuran	50.0	NA	NA	No
Inorganics (ug/L)				
Aluminum	1,970	NA	NA	No
Arsenic	18.6	190	U.S. EPA 1992	No
Barium	96.3	50,000	MENVIQ 1990	No
Chromium	12.1	11	U.S. EPA 1992	Yes
Cobalt	1.3	5	MENVIQ 1990	No
Copper	1.4	12	U.S. EPA 1992	No
Iron	35900 b	1,000	U.S. EPA 1999	Yes
Lead	34.5	3.2	U.S. EPA 1992	Yes
Manganese	1,070	100-1,000	BCMOELP 1994	Yes
Mercury	0.13	--	--	No a
Nickel	99.6	160	U.S. EPA 1992	No

Note: -- not applicable

SVOC - semivolatile organic compound

UCL - upper confidence limit

VOC - volatile organic compound

a = Although the maximum concentration of mercury exceeded the AWQC, it has been retested using ultra-clean techniques and found to be less than the AWQC; therefore, it has been excluded from further evaluation.

b = Derivation of this value is provided in the Red Book (EPA 440/9-76-023; July 1976)

References:

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U.S. EPA. 1999. National recommended water quality criteria- correction. EPA 822-Z-99-011. U.S. Environmental Protection Agency. Office of Water. Washington, DC.

TABLE 13
COMPARISON OF SEDIMENT DATA TO BENCHMARK CONCENTRATIONS

RECORD OF DECISION
SACO MUNICIPAL LANDFILL, SACO, MAINE
Saco, Maine

Compound	Max	Sediment Quality Criterion or Guideline	Reference	Exceeds Criteria?
Pesticides/PCBs (mg/kg)				
4,4-DDD	5.8	8	OMOE 1992	No
4,4-DDE	3.3	5	OMOE 1992	No
PCB-1260	150	5	OMOE 1992	Yes
SVOCs (mg/kg)				
1,2-Dichlorobenzene	330	340	U.S. EPA 1996	No
1,4-Dichlorobenzene	330	350	U.S. EPA 1996	No
4-Chloro-3-methylphenol	330	NA	--	No
Benzo(a)pyrene	330	430	Long et al. 1995	No
Benzo(b)fluoranthene	330	2,300	Ingersoll et al. 1992	No
Bis(2-ethylhexyl)phthalate	630	1,200	Newell 1989	No
Di-n-butylphthalate	330	11,000	U.S. EPA 1996	No
Diethylphthalate	330	630	U.S. EPA 1996	No
Fluoranthene	330	600	Long et al. 1995	No
Phenanthrene	330	240	Long et al. 1995	Yes
Pyrene	330	665	Long et al. 1995	No
VOCs (mg/kg)				
1,2,3-Trichlorobenzene	33	9,200 a	U.S. EPA 1996	No
1,2,4-Trichlorobenzene	33	9,200	U.S. EPA 1996	No
1,2,4-Trimethylbenzene	33	NA	--	No
1,3,5-Trimethylbenzene	33	NA	--	No
2-Butanone	167	NA	--	No
Benzene	33	57	U.S. EPA 1996	No
Chlorobenzene	33	820	U.S. EPA 1996	No
Chloroform	33	NA	--	No
Tetrahydrofuran	1,667	NA	--	No
Inorganics (mg/kg)				
Aluminum	29,000	NA	--	No
Arsenic	185	6	OMOE 1992	Yes
Barium	144	20,000	U.S. EPA 1977	No
Beryllium	1.9	NA	--	No
Cadmium	0.1	0.6	OMOE 1992	No
Chromium	85	26	OMOE 1992	Yes
Cobalt	23.6	50,000	Fitchko 1989	No
Copper	24.7	16	OMOE 1992	Yes
Iron	151,000	21,200	BCMOE 1994	Yes
Lead	27.8	31	OMOE 1992	No
Manganese	6,780	460	OMOE 1992	Yes
Nickel	34	16	OMOE 1992	Yes
Selenium	3.4	5	BCMOE 1994	No
Thallium	6.7	NA	--	No
Vanadium	51.5	NA	--	No
Zinc	126	120	OMOE 1992	Yes

Note: -- not applicable

a Surrogate value for 1,2,4-trichlorobenzene

SVOC - semivolatile organic compound

VOC - volatile organic compound

References:

- British Columbia Ministry of Environment (BCMOE). 1994. Approved and working criteria for water quality — 1994. Water Quality Branch. Environmental Protection Department. ISBN 0-7726-2061-X. Victoria, British Columbia. 45 pp
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TABLE 15
COMPARATIVE ANALYSIS OF ALTERNATIVES

**RECORD OF DECISION
SACO MUNICIPAL LANDFILL
SACO, MAINE**

ALTERNATIVE	THRESHOLD CRITERIA			BALANCING CRITERIA			
	OVERALL PROTECTION OF HUMAN HEALTH AND THE ENVIRONMENT	COMPLIANCE WITH ARARS	LONG-TERM EFFECTIVENESS AND PERMANENCE	REDUCTION OF TOXICITY, OR MOBILITY, OR VOLUME THROUGH TREATMENT	SHORT-TERM EFFECTIVENESS	IMPLEMENTABILITY	COST
Alternative SML-3 Monitored Natural Attenuation (Cont'd.)	Source control measures and institutional controls (restricting future groundwater use) implemented as a part of the NTCRA effectively minimize future risks to human health and the environment. Environmental monitoring would ensure continued protection of human health and the environment.	The only actions associated with this alternative include annual environmental sampling.	Source control measures and institutional controls (restricting future groundwater use) implemented as a part of the NTCRA would minimize future risks to human health.		Between approximately 60 to 100 years to achieve remedial action objectives for groundwater. Reductions in surface water concentrations will result as groundwater remedial action objectives are approached.		
Alternative SML-4 Chemical Oxidation with Hydraulic Containment	Chemical oxidants would be added to the groundwater to reduce the leaching capacity. Extraction and treating groundwater would be required to manage the potential migration of added chemicals. If proven effective could reduce time frame to meet groundwater PRG but would not reduce the time frame to meet surface water criteria. Chemical treatment of the plume would minimize the volume of contaminated groundwater discharging into Sandy Brook, and therefore providing added protection to ecological receptors..	Would be designed to comply with location and action-specific ARARs. Would, over time, achieve chemical-specific ARARs in groundwater.	Chemical oxidation would reduce leaching potential in the aquifer could provide to be effective by permanently reducing of contaminant concentrations over time. Treatability studies would be required to evaluate the effectiveness of chemical oxidants. Source control measures and institutional controls (restricting future groundwater use) implemented as a part of the NTCRA and the ROD would minimize future risks to human health.	Chemical oxidation would reduce the dissolved arsenic, iron, manganese in groundwater. But, groundwater extraction would be needed to control the potential migration for oxidizing chemicals to Sandy Brook.	Chemical oxidation would reduce leaching potential in the aquifer could provide to be effective by permanently reducing of contaminant concentrations over time. It is expected that groundwater PRG would be met within 30 years. Treatability studies would be required to evaluate the effectiveness of chemical oxidants. Groundwater extraction would not significantly impact surface water flow in Sandy Brook.	Well-developed technologies. Would require standard construction techniques. Wells would require significant and frequent maintenance of extraction wells due to fouling from the high concentrations of dissolved iron and other metals present in the plume. Implementation time estimated to be approximately 10 months.	Most costly of the alternatives. NPW = \$5.7M (off-site discharge to Saco WWTP) to \$9.4M (on-site treatment and discharge)

TABLE 15
COMPARATIVE ANALYSIS OF ALTERNATIVES
RECORD OF DECISION
SACO MUNICIPAL LANDFILL
SACO, MAINE

ALTERNATIVE	THRESHOLD CRITERIA			BALANCING CRITERIA			
	OVERALL PROTECTION OF HUMAN HEALTH AND THE ENVIRONMENT	COMPLIANCE WITH ARARs	LONG-TERM EFFECTIVENESS AND PERMANENCE	REDUCTION OF TOXICITY, OR MOBILITY, OR VOLUME THROUGH TREATMENT	SHORT-TERM EFFECTIVENESS	IMPLEMENTABILITY	COST
Alternative SML-4 (continued) Chemical Oxidation with Hydraulic Containment	Environmental monitoring would ensure continued protection of human health and the environment.				Between approximately 60 to 100 years to achieve remedial action objectives in groundwater. Reductions in surface water concentrations will result as groundwater remedial action objectives are approached. Containment of plume by extraction system will accelerate reduction of surface water concentrations.		
Alternative SML-5 Groundwater Extraction and Discharge with or without Treatment	Extracting and treating groundwater from the area downgradient of Landfill Areas 3 and 4, would not reduce the time frame required to meet remedial action objectives, and would therefore not provide an increased level of protection over other alternatives.	Would be designed to comply with location and action-specific ARARs.	Groundwater extraction would not enhance the movement of oxygenated water through the aquifer, and therefore, would not have any advantageous effect on the natural attenuation processes that would provide effective and permanent reduction of contaminant concentrations over time.	Groundwater treatment would remove dissolved arsenic, iron, manganese and other inorganics in groundwater in the vicinity of the extraction wells, generating approximately 4 tons/month of potentially hazardous sludge.	Construction of discharge piping to the Saco WWTP, would impact the local community. Residents are not expected to be exposed to any site-related contaminants during construction or implementation.	Well-developed technologies. Would require standard construction techniques. Would require significant and frequent maintenance of extraction wells due to fouling from the high concentrations of dissolved iron and other metals present in the plume. Implementation time estimated to be approximately 10 months.	Most costly of the alternatives. NPW = \$3.3M (off-site discharge to Saco WWTP) to 6.9M (on-site treatment and discharge)

TABLE 15
COMPARATIVE ANALYSIS OF ALTERNATIVES
RECORD OF DECISION
SACO MUNICIPAL LANDFILL
SACO, MAINE

ALTERNATIVE	THRESHOLD CRITERIA			BALANCING CRITERIA			
	OVERALL PROTECTION OF HUMAN HEALTH AND THE ENVIRONMENT	COMPLIANCE WITH ARARs	LONG-TERM EFFECTIVENESS AND PERMANENCE	REDUCTION OF TOXICITY, OR MOBILITY, OR VOLUME THROUGH TREATMENT	SHORT-TERM EFFECTIVENESS	IMPLEMENTABILITY	COST
Alternative SML-5 Groundwater Extraction and Discharge with or without Treatment (Cont'd.)	Groundwater extraction would manage the migration of the plume, minimizing the volume of contaminated groundwater discharging into Sandy Brook, and therefore providing added protection to ecological receptors. But, the proposed extraction rate would not impact the surface water flow in Sandy Brook. Environmental monitoring would ensure continued protection of human health and the environment.	Would, over time, achieve chemical-specific ARARs in groundwater.	Source control measures and institutional controls (restricting future groundwater use) implemented as a part of the NTCRA and the ROD would minimize future risks to human health.	But, because groundwater extraction would not enhance the movement of oxygenated water through the aquifer beneath and downgradient of Landfill Areas 3 and 4, it would not reduce the mobility of dissolved arsenic and manganese in the plume any faster than natural attenuation processes.	Construction and operation of an on-site treatment system is not expected to impact local residents. Impacts to site worker health and safety during implementation would be unlikely, and would be minimized by the implementation of health and safety training and safe work practices. Between approximately 60 to 100 years to achieve remedial action objectives in groundwater. Reductions in surface water concentrations will result as groundwater remedial action objectives are approached. Containment of plume by extraction system will accelerate reduction of surface water concentrations.		

TABLE 15
COMPARATIVE ANALYSIS OF ALTERNATIVES
RECORD OF DECISION
SACO MUNICIPAL LANDFILL
SACO, MAINE

Notes:

ARARs = Applicable or Relevant and Appropriate Requirement

NPW = Net Present Worth

NTCRA = Non-Time Critical Removal Action

OSHA = Occupational Safety and Health Administration

PRGs = preliminary remediation goals

TABLE 16
DETAILED ANALYSIS: ALTERNATIVE SML-3
MONITORED NATURAL ATTENUATION

RECORD OF DECISION
OPERABLE UNIT 1
SACO MUNICIPAL LANDFILL
SACO, MAINE

EVALUATION CRITERIA	ALTERNATIVE SML-3: MONITORED NATURAL ATTENUATION
OVERALL PROTECTION OF HUMAN HEALTH AND THE ENVIRONMENT	
Human Health Protection	<p>There are currently no risks to human health and moderate impacts to the environment. Potential future risks are associated with future domestic use of groundwater. However, this scenario is extremely unlikely, as the area is currently supplied by public water and institutional controls restricting future land and groundwater use have been implemented as a part of the NTCRA.</p> <p>USGS research suggests that arsenic concentrations in groundwater will stabilize at or below 50 µg/L over a 60 to 100 year period via natural attenuation processes. Reduced arsenic concentrations in groundwater will result in reduced arsenic concentrations in surface water downgradient from Landfill Area 4.</p>
Ecological Protection	The results of the baseline ecological risk assessment indicate no significant risks to aquatic receptors in Sandy Brook
COMPLIANCE WITH ARARS	
Chemical-Specific	<p>Concentrations of benzene and arsenic in groundwater currently exceed chemical-specific ARARs (i.e., MCLs). However, USGS modeling indicates that concentrations of arsenic and other metals in groundwater will decrease over a 60 to 100 year time frame.</p> <p>Concentrations of arsenic and manganese in surface water are lower than concentrations in groundwater. The modeled reduction of arsenic and manganese concentrations in groundwater will result in reductions in surface water.</p>
Location-Specific	Location-specific ARARs would not apply because there are no active remedial activities associated with this alternative (i.e., construction, excavation, etc.) that would cause an adverse impact to natural resources.
Action-Specific	Action-specific ARARs would not apply, as the only actions associated with this alternative include sampling of groundwater monitoring wells and surface water/sediment locations in Sandy Brook. These activities would be conducted according to OSHA regulations.

TABLE 16
DETAILED ANALYSIS: ALTERNATIVE SML-3
MONITORED NATURAL ATTENUATION

RECORD OF DECISION
OPERABLE UNIT 1
SACO MUNICIPAL LANDFILL
SACO, MAINE

EVALUATION CRITERIA	ALTERNATIVE SML-3: MONITORED NATURAL ATTENUATION
LONG-TERM EFFECTIVENESS AND PERFORMANCE	
Magnitude of Residual Risk	The residual risks associated with the remedial objectives are within the USEPA target range and are considered to be acceptable for this site. Institutional controls implemented as a part of the NTCRA restrict future use of groundwater while contaminant concentrations are reduced over time by natural attenuation processes, effectively eliminating this pathway as a source of contaminant exposure. In addition, five-year site reviews will be conducted to ensure the continued protection of human health and the environment.
Adequacy and Reliability of Controls	Placement of the cover system over Landfill Areas 3 and 4 is providing source control by controlling the generation of DOC rich leachate from the landfill. Over time, the reduction of DOC together with more oxygen rich waters flushing the aquifer will change the redox potential, and iron, manganese and arsenic will be precipitated to their less soluble forms. Institutional controls implemented as a part of the NTCRA restrict future land and groundwater use at the site.
REDUCTION OF TOXICITY, MOBILITY, AND VOLUME THROUGH TREATMENT	
Treatment Process Used and Materials Treated	No active treatment is proposed for this alternative.
Amount Destroyed or Treated	No active treatment is proposed for this alternative.
Degree of Expected Reductions of Toxicity, Mobility, or Volume Through Treatment	None through active treatment.
Degree to Which Treatment is Irreversible	Not applicable.
Type and Quantity of Residuals Remaining After Treatment	Not applicable.

TABLE 16
DETAILED ANALYSIS: ALTERNATIVE SML-3
MONITORED NATURAL ATTENUATION

RECORD OF DECISION
OPERABLE UNIT 1
SACO MUNICIPAL LANDFILL
SACO, MAINE

EVALUATION CRITERIA	ALTERNATIVE SML-3: MONITORED NATURAL ATTENUATION
SHORT-TERM EFFECTIVENESS	
Protection of Community During Remedial Action	Not applicable because no active treatment is included in this alternative.
Protection of Workers During Remedial Action	Individuals accessing the Site for groundwater, surface water and sediment sampling activities would be required to be trained in health and safety procedures for work at hazardous waste sites. To minimize the possibility of exposure to contamination, a site-specific health and safety plan would be followed and appropriate personal protective equipment would be used.
Environmental Impacts	Not applicable because no remedial actions are included in this alternative.
Time Until Remedial Action Objectives Are Achieved	<p>Based on USGS modeling results, natural attenuation processes are estimated to reduce concentrations of arsenic in groundwater to the PRG (MCL of 50 µg/L) within 60 to 100 years.</p> <p>Over time, the area of Sandy Brook with elevated arsenic and manganese concentrations is expected to decrease as arsenic and manganese concentrations in groundwater decrease.</p>
IMPLEMENTABILITY	
Ability to Construct and Operate the Technology	Not applicable because no construction is necessary.
Reliability of the Technology	Once the level of DO increases in the groundwater beneath and downgradient of Landfill Areas 3 and 4, it is expected to remain relatively constant over time. Natural attenuation is therefore reliable because the higher DO content in groundwater will chemically stabilize the dissolved metals via redox reactions and sorption.
Ease of Undertaking Additional Remedial Actions, If Necessary	This alternative would not limit or interfere with the ability to implement or perform future remedial actions.
Ability to Monitor Effectiveness of Remedy	The long-term environmental monitoring program would demonstrate the effectiveness of natural attenuation processes by verifying the increase in DO concentration in groundwater and the reduction in concentrations of arsenic and manganese in groundwater and surface water over time.

TABLE 16
DETAILED ANALYSIS: ALTERNATIVE SML-3
MONITORED NATURAL ATTENUATION

RECORD OF DECISION
OPERABLE UNIT 1
SACO MUNICIPAL LANDFILL
SACO, MAINE

IMPLEMENTABILITY	
Ability to Obtain Approvals and Coordinate with Other Agencies	Institutional controls have been implemented under NTCRA. A detailed long-term environmental monitoring plan and the five-year site reviews would be subject to regulatory review.
Availability of Off-site Treatment, Storage, and Disposal Services and Capacity	Not required under this alternative.
Availability of Necessary Equipment and Specialists	Equipment, materials, and services for groundwater, surface water and sediment sampling and off-site laboratory analyses are readily available.
Availability of Technology	Not applicable. No remedial technologies would be used.
COSTS	
Capital Cost	\$ 0
Net Present Worth Cost of Environmental Monitoring	\$ 1,551,000
Net Present Worth Cost of Five-Year Reviews	\$ 129,000
Total Net Present Worth Cost	\$ 1,680,000

TABLE 17
COST ESTIMATE: ALTERNATIVE SML-3

RECORD OF DECISION
OPERABLE UNIT 1
SACO MUNICIPAL LANDFILL
SACO, MAINE

DIRECT COSTS	
TOTAL DIRECT COSTS	\$0
INDIRECT COSTS	
TOTAL INDIRECT COSTS	\$0
TOTAL CAPITAL COSTS (DIRECT AND INDIRECT)	\$0
ENVIRONMENTAL MONITORING AND REVIEW COSTS	
Annual Monitoring Groundwater/Surface Water and Sediment (Includes 20% contingency)	\$125,000
TOTAL PRESENT WORTH ANNUAL ENVIRONMENTAL MONITORING COSTS (7%, 30 YEARS)	\$1,551,000
Five Year Site Reviews (includes 20% Contingency)	\$60,000
TOTAL PRESENT WORTH OF FIVE YEAR SITE REVIEWS (7%, 30 YEARS)	\$129,000
TOTAL PRESENT WORTH (30 YEARS) - ALTERNATIVE SML-3	\$1,680,000

TABLE 19
COMPARISON OF CLEANUP ALTERNATIVES

RECORD OF DECISION
OPERABLE UNIT 1
Saco Municipal Landfill
Saco, Maine

Selection Criteria	Alternative			
	1 No Further Action	3* Monitored Natural Attenuation	4 In-Situ Oxidation and Groundwater Extraction and Treatment	5 Groundwater Extraction and treatment System
Protects human health and the environment	X	✓	✓	✓
Meets Federal and State requirements	X	✓	✓	✓
Provides long-term protection	X	✓	✓	✓
Reduces mobility, toxicity, and volume through treatment	X	X	✓	✓
Provides short-term protection	✓	✓	✓	✓
Implementable (Can it be done?)	X	✓	✓	✓
Cost (millions)	\$0	\$1.7	\$5.7	\$3.3
Time to reach cleanup goal		60 – 100 years	5 – 10 years, if successful	40 – 75 years
State agency acceptance		✓		
Community acceptance		✓		

Notes:

- * = USEPA's preferred Alternative
- ✓ = Meets or exceeds criterion
- X = Does not meet criterion

Appendix C
MEDEP Concurrence Letter

STATE OF MAINE
DEPARTMENT OF ENVIRONMENTAL PROTECTIONANGUS S. KING, JR.
GOVERNORMARTHA KIRKPATRICK
COMMISSIONER

September 27, 2000

Ms. Pat Meaney
Director, Office of Site Remediation & Restoration
US EPA - Region I
1 Congress Street
Suite 1100
Boston, MA. 02114-2023

Regarding: Saco Municipal Landfill Superfund Site
Saco, Maine

Dear Ms. Meaney:

The Maine Department of Environmental Protection (MEDEP) has completed its review of the Draft Record of Decision dated September 8, 2000 (ROD) with regard to the remedial Action selected for the Saco Municipal Landfill Superfund Site in Saco, Maine.

Based on this review the MEDEP is pleased to concur with the selected remedial action. This action consists of a comprehensive multi-component approach for the overall remediation of site soils, sediments, and groundwater. It also includes further site assessment through a long term monitoring program. These components are outlined as follows:

1. Monitoring of the groundwater, surface water, and sediments to demonstrate that natural attenuation is effective and the contaminated media will ultimately be restored to conditions that do not pose threats to the public health or environment;
2. Establishment of an evaluation program to determine if natural attenuation is achieving the goals of the cleanup; and
3. Establishment of land use restrictions (i.e. institutional controls) to control potential exposure to contaminated surface water and groundwater

This conceptual concurrence has the following caveats:

1. MEDEP does not concur that the USEPA's current Maximum Contaminant Level (i.e. drinking water performance standard) of 50 ug/l for arsenic is protective of human health. The National Research Council's subcommittee on arsenic in drinking water has issued a consensus recommendation that USEPA's Maximum Contaminant Level (MCL) of 50 ug/l does not achieve the USEPA's goal for public health protection and should be downwardly revised as promptly as possible (NRC, 1999). The World Health Organization has derived a provisional guideline for arsenic in drinking water of 10 ug/l, which has been adopted as an interim Maximum Exposure Guideline (MEG) by the Maine Bureau of Health. MEDEP offers its concurrence with this remedy with the understanding that the drinking water performance standard for arsenic at this site will be

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amended from 50 ug/l to 10 ug/l - or background if properly established and found to be higher - at some point after the 5 year review.

MEDEP's concurrence with this remedy is also contingent upon the site's groundwater ultimately being in compliance with the revised, lower standard for arsenic or background.

2. The cap and drainage systems built on and around landfill areas three and four must be maintained as prescribed in the Post Removal Site Control Plan (1999). Activities performed on it must be restricted to those that do not disturb the cap's integrity or the ability of the drainage system to operate as designed.
3. The Infiltration/settling basin associated with storm water runoff from landfill areas three and four must be maintained so that it can continue to operate as designed. Consequently, treated leachate from landfill area 2 that is currently discharging into this basin must not jeopardize its operation. Therefore only treated leachate containing 10 mg/l of iron or less is allowed to be discharged into this basin.
4. The Institutional Controls in the form of deed restrictions must be recorded in the appropriate Registry of Deeds by the time the Record of Decision is signed.
5. Finally, the success of this remedy must be demonstrated within 10 years of the cap's construction. If arsenic levels are not significantly reduced within the first decade of the cap's existence, then MEDEP reserves the right to require that other remedial alternatives be considered.

Additionally, the MEDEP understands that the selected remedy will be successful within the proposed 60 to 100 year time frame estimated by Woodard and Curran, and by that time the site will comply with all Federal and State applicable or relevant and appropriate requirements, known as ARARs.

The MEDEP has enjoyed the cooperation of the USEPA in addressing the issues of concern posed by this site, and looks forward to ultimately resolving those issues through this remedy. If you need additional information, please do not hesitate to contact me or members of my staff.

Sincerely,



David Lennett

Director, Bureau of Remediation and Waste Management

cc: Martha G. Kirkpatrick, Commissioner - MEDEP
Mark Hyland, Director - Division of Remediation
Denise Messier - Supervisor, Supervisor & Federal Facilities Unit

Appendix D

References

REFERENCES

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- Stollenwerk, K.G., and Colman, J.A., 1998. Natural remediation of arsenic-contaminated groundwater, Abstract, 1998, Fall Meeting American Geophysical Union, published as a supplement to EOS, Transactions, AGU, v. 79 p. F314.
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- Woodard & Curran (W&C), 1998a. "Final Phase IA Remedial Investigation Report" Saco Municipal Landfill Superfund Site, Saco, Maine." Portland, ME. March 1998.
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- Woodard & Curran (W&C), 2000b. "Final Feasibility Study, Saco Municipal Landfill, Saco, Maine." Portland, Maine. July 2000.

Appendix E
List of Acronyms

LIST OF ACRONYMS

AET	Apparent Effects Threshold
ARAR	Applicable or Relevant and Appropriate Requirement
As	Arsenic
ATSDR	Agency for Toxic Substances and Disease Registry
AWQC	ambient water quality concentration criterion
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act
COC	chemicals of concern
COPC	compound of potential concern
CWA	Clean Water Act
DO	dissolved oxygen
DOC	dissolved organic compound
ERA	Ecological Risk Assessment
EE/CA	Engineering Evaluation/Cost Analysis
EPC	exposure point concentration
ESD	explanation of significant differences
Fm.	Formation
FS	Feasibility Study
GAC	granular activated carbon
gpm	gallons per minute
HHRA	Human Health Risk Assessment
HI	Hazard Index
HQ	Hazard Quotient
HRS	Hazard Ranking System
LOEL	Lowest Observed Effect Level
MCL	maximum contaminant level.
MCLG	Maximum Contaminant Level Goal
mg/kg	milligrams per kilogram
MEDEP	Maine Department of Environmental Protection
MEDHS	Maine Department of Human Services
MEG	maximum exposure guidelines
MM	management of migration
NCP	National Contingency Plan
NPL	National Priorities List
NTCRA	Non-Time Critical Removal Action
O&M	Operations and Maintenance
OSRR	Office of Site Remediation and Restoration
OU	operable unit

LIST OF ACRONYMS (continued)

PQL	practical quantitation limit
PRG	preliminary remediation goal
RBC	risk based concentration
RCRA	Resource Conservation and Recovery Act
RfD	reference dose
RI	Remedial Investigation
ROD	Record of Decision
RME	reasonable maximum exposure
SARA	Superfund Amendments and Reauthorization Act
SC	source control
SDWA	Safe Drinking Water Act
SML	Saco Municipal Landfill
SWQC	statewide water quality criteria
SVOC	semivolatile organic compound
TBC	to be considered
USEPA	United States Environmental Protection Agency
USGS	United States Geological Survey
VOC	volatile organic compound
W&C	Woodard & Curran Inc.
WQS	water quality standard
WQC	water quality criteria
WWTP	waste water treatment plant
µg/L	micrograms per liter
µg/g	micrograms per gram

Appendix F
ARARs Table

TABLE D-1
ALTERNATIVE SML-3: MONITORED NATURAL ATTENUATION
CHEMICAL-SPECIFIC ARARs AND TBCs

RECORD OF DECISION
SACO MUNICIPAL LANDFILL
SACO, MAINE

Requirement	Status	Summary of Requirement	Actions to be Taken to Attain Requirements
Federal Regulatory Requirements			
<u>Groundwater/Surface Water</u>			
SDWA-MCLs (40 CFR 141.11-141.16)	Relevant and Appropriate	MCLs were used as cleanup levels for several common organic and inorganic contaminants. These levels regulate the concentration of contaminants in public drinking water supplies and are considered relevant and appropriate because the aquifer beneath the site could be a potential future drinking water source.	SML-3 would not comply in the short term. In the long term, once aquifer quality is restored through natural attenuation, SML-3 would comply.
SDWA-MCLGs (40 CFR 141.50-141.51)	Relevant and Appropriate	Non-zero MCLGs are health-based criteria. As promulgated under SARA, MCLGs are to be considered for drinking water sources. Non-zero MCLGs are available for several organic and inorganic contaminants.	SML-3 would not comply in the short term. In the long term, once aquifer quality is restored through natural attenuation, SML-3 would comply.
USEPA RfDs	To be considered	Guidance values used to evaluate the potential non-carcinogenic hazard caused by exposure to contaminants.	USEPA RfDs were used in the HHRA to characterize risks due to noncarcinogens in various media.
USEPA Carcinogen Assessment Group CSFs	To be considered	Guidance values used to evaluate the potential carcinogenic risk caused by exposure to contaminants.	USEPA CFS were used in the HHRA to compute the individual incremental cancer risk resulting from exposure to carcinogenic compounds.

TABLE D-1
ALTERNATIVE SML-3: MONITORED NATURAL ATTENUATION
CHEMICAL-SPECIFIC ARARs AND TBCs

RECORD OF DECISION
SACO MUNICIPAL LANDFILL
SACO, MAINE

Requirement	Status	Summary of Requirement	Actions to be Taken to Attain Requirements
State Regulatory Requirements			
<u>Groundwater/Surface Water</u>			
Maine Standards for Hazardous Waste Facilities, Misc. Units (06-096 CMR Chapter 854, Section 8)	Relevant and Appropriate	A hazardous waste landfill unit must be closed in a manner that provides protection to groundwater or surface water from hazardous waste above Maximum Exposure Guidelines (MEGs).	SML-3 would not comply in the short term. However, in the long term, once aquifer quality is restored through natural attenuation, SML-3 would comply.
Maine Regulations Relating to Surface Water Toxic Control Program (38 M.R.S.A. Section 420, Chapter 530.5)	Applicable	This rule limits the concentrations of certain materials allowed in Maine waters to prevent the occurrence of pollutants in toxic amounts as required by state and federal law. Except if naturally occurring, ambient levels of toxic pollutants shall not exceed the Clean Water Act AWQC.	SML-3 may not comply with all AWQC criteria at all locations along Sandy Brook in the short-term. In the long-term, once aquifer quality is restored through natural attenuation, SML-3 would comply.
RCRA Subtitle C – Releases from Solid Waste Management Units (40 CFR, Subpart F – 264.95 and 264.96(a) and (c) (Incorporated by reference into MEDEP Regulations, Chapter 800)	Relevant and Appropriate	These regulations identify specific monitoring requirements applicable to hazardous waste facilities.	The long-term monitoring program conducted in association with this action will meet the substantive requirements of this ARAR.

NOTES:

ARAR=Applicable or Relevant and Appropriate Requirement
 AWQC=Ambient Water Quality Criteria
 CAG = Carcinogen Assessment Group
 CMR=Code of Maine Regulations
 CPC=contaminants of potential concern
 CSF=Cancer Slope Factor
 HHRA = Human Health Risk Assessment

mg/kg = milligrams per kilograms
 NAAQS = National Ambient Air Quality Standards
 NCP = National Contingency Plan
 RID = Reference dose mg/kg - milligrams per kilograms
 SDWA= Safe Drinking Water Act
 TBC=To be considered
 USEPA=U.S. Environmental Protection Agency

MCL = Maximum Contaminant Level
 MCLG = Maximum Contaminant Level Goal
 MEDEP = Maine Department of Environmental Protection
 MEG = Maximum Exposure Guideline
 M.R.S.A. = Maine Revised Statutes Annotated

Appendix G
Administrative Record Index and Guidance Documents

SACO MUNICIPAL LANDFILL
ENTIRE SITE
ADMINISTRATIVE RECORD FILE
ROD SEP 2000

2. REMOVAL RESPONSE

1. LETTER: ACKNOWLEDGEMENT THAT CITY OF SACO HAS MET DEADLINE FOR COMPLETION OF CONSTRUCTION ACTIVITY.
TO: GUY W VAILLANCOURT, WOODARD & CURRAN INC
AUTHOR: MARY JANE O'DONNELL, US EPA REGION 1
DOC ID: 5239 01/06/1999 2 PAGES
2. LETTER: STATUS OF REMOVAL ACTION REPORT, POST REMOVAL SITE CONTROL PLAN & LONG TERM MONITORING PLAN.
TO: EDWARD M HATHAWAY, US EPA REGION 1
AUTHOR: WILKES B HARPER, ME DEPT OF ENVIRONMENTAL PROTECTION
DOC ID: 6672 01/14/1999 2 PAGES
3. REPORT: COMPLETION OF REMOVAL ACTION REPORT, VOLUME 1.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 5263 04/01/1999 59 PAGES
4. REPORT: SEMI-ANNUAL INSPECTION REPORT, FALL 1999.
TO: EDWARD M HATHAWAY, US EPA REGION 1
AUTHOR: BRIAN J OMARA, TRC COMPANIES INC
GREGORY A MISCHER, TRC COMPANIES INC
DOC ID: 6673 12/20/1999 12 PAGES
5. LETTER: NOTICE THAT THE DEMONSTRATION OF COMPLIANCE AND COMPLETION OF REMOVAL ACTION REPORT, POST REMOVAL SITE CONTROL (PRSC) PLAN AND INSTITUTIONAL CONTROL DOCUMENTS REQUIRED AS PART OF THE NON-TIME CRITICAL REMOVAL ACTION (NTCRA) ARE APPROVED.
TO: GUY W VAILLANCOURT, WOODARD & CURRAN INC
AUTHOR: MARY JANE O'DONNELL, US EPA REGION 1
DOC ID: 6853 07/06/2000 2 PAGES

3. REMEDIAL INVESTIGATION (RI)

1. REPORT: NATURAL REMEDIATION OF ARSENIC-CONTAMINATED GROUNDWATER: SOLUTE-TRANSPORT MODEL PREDICTIONS.
AUTHOR: JOHN A COLMAN, US DOI/US GEOLOGICAL SURVEY
KENNETH G STOLLENWERK, US DOI/US GEOLOGICAL SURVEY
DOC ID: 6692 11 PAGES
2. REPORT: SOURCES & GEOCHEMICAL ASSOCIATIONS OF ARSENIC IN LEACHATE PLUMES FROM A LANDFILL IN SACO, MAINE.
AUTHOR: FOREST P LYFORD, US DOI/US GEOLOGICAL SURVEY
JOHN A COLMAN, US DOI/US GEOLOGICAL SURVEY
DOC ID: 6691 1 PAGE
3. SAMPLING & ANALYSIS DATA: APPENDIX E, LABORATORY DATA, REMEDIAL INVESTIGATION REPORT, SECTION E-7, 04/1997, ANALYTICAL DATA [AVAILABLE FOR REVIEW THROUGH EPA NEW ENGLAND SUPERFUND RECORDS CENTER].
TO: BETH WALTER, WOODARD & CURRAN INC
AUTHOR: DEBORAH J NADEAU, KATAHDIN ANALYTICAL SERVICES
DOC ID: 6686 04/10/1997

SACO MUNICIPAL LANDFILL
ENTIRE SITE
ADMINISTRATIVE RECORD FILE
ROD SEP 2000

3. REMEDIAL INVESTIGATION (RI) (cont)

4. REPORT: REMEDIAL INVESTIGATION REPORT, APPENDIX G, TECHNICAL MEMORANDUM
ADDENDUM FOR AREA 2.
TO: WILKES B HARPER, ME DEPT OF ENVIRONMENTAL PROTECTION
AUTHOR: WILLIAM R FISHER, WOODARD & CURRAN INC
DOC ID: 6689 06/17/1997 42 PAGES
5. REPORT: REMEDIAL INVESTIGATION REPORT, APPENDIX C, DATA VALIDATION
SUMMARY.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6678 07/15/1997 88 PAGES
6. REPORT: REMEDIAL INVESTIGATION REPORT, APPENDIX D, CONTAMINANT FATE &
TRANSPORT.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6679 07/17/1997 14 PAGES
7. REPORT: REMEDIAL INVESTIGATION, APPENDIX F, HUMAN HEALTH RISK ASSESSMENT.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 5293 03/01/1998 166 PAGES
8. LETTER: REQUEST THAT ADDITIONAL DATA BE COLLECTED TO SUBSTANTIATE
CONCENTRATION OF ARSENIC IN SEDIMENTS OF SANDY BROOK.
TO: GUY W VAILLANCOURT, WOODARD & CURRAN INC
AUTHOR: EDWARD M HATHAWAY, US EPA REGION 1
DOC ID: 5269 05/29/1998 2 PAGES
9. REPORT: PHASE 1A REMEDIAL INVESTIGATION REPORT, FINAL.
AUTHOR: KARL D KASPER, WOODARD & CURRAN INC
DOC ID: 6675 10/01/1998 220 PAGES
10. REPORT: REMEDIAL INVESTIGATION REPORT, APPENDIX E, LABORATORY DATA,
SECTION E-4, SPRING 1996 ANALYTICAL DATA [AVAILABLE FOR REVIEW
THROUGH EPA NEW ENGLAND SUPERFUND RECORDS CENTER].
AUTHOR: KARL D KASPER, WOODARD & CURRAN INC
DOC ID: 6684 10/01/1998
11. SAMPLING & ANALYSIS DATA: PHASE 1A REMEDIAL INVESTIGATION DATA PACKAGE.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 5273 10/01/1998 141 PAGES
12. SAMPLING & ANALYSIS DATA: REMEDIAL INVESTIGATION REPORT, APPENDIX A, TEST
PIT LOGS.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6676 10/01/1998 7 PAGES
13. SAMPLING & ANALYSIS DATA: REMEDIAL INVESTIGATION REPORT, APPENDIX B,
MONITORING WELL & GEOPHYSICAL LOGS, USGS DOWN-HOLE LOGGING
RECORDS.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6677 10/01/1998 114 PAGES

SACO MUNICIPAL LANDFILL
ENTIRE SITE
ADMINISTRATIVE RECORD FILE
ROD SEP 2000

3.REMEDIAL INVESTIGATION (RI) (cont)

14. SAMPLING & ANALYSIS DATA: REMEDIAL INVESTIGATION REPORT, APPENDIX E,
LABORATORY DATA, SECTION E-1, WELL POINT ANALYTICAL DATA
[AVAILABLE FOR REVIEW THROUGH EPA NEW ENGLAND SUPERFUND RECORDS
CENTER].
TO: KARL D KASPER, WOODARD & CURRAN INC
AUTHOR: DEBORAH J NADEAU, KATAHDIN ANALYTICAL SERVICES
DOC ID: 6680 10/01/1998
15. SAMPLING & ANALYSIS DATA: REMEDIAL INVESTIGATION REPORT, APPENDIX E,
LABORATORY DATA, SECTION E-2, RESIDENTIAL ANALYTICAL DATA
[AVAILABLE FOR REVIEW THROUGH EPA NEW ENGLAND SUPERFUND RECORDS
CENTER].
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6681 10/01/1998
16. SAMPLING & ANALYSIS DATA: REMEDIAL INVESTIGATION REPORT, APPENDIX E,
LABORATORY DATA, SECTION E-3, FALL 1995 - WINTER 1996 ANALYTICAL
DATA [AVAILABLE FOR REVIEW THROUGH EPA NEW ENGLAND SUPERFUND
RECORDS CENTER].
AUTHOR: KATAHDIN ANALYTICAL SERVICES
DOC ID: 6682 10/01/1998
17. SAMPLING & ANALYSIS DATA: REMEDIAL INVESTIGATION REPORT, APPENDIX E,
LABORATORY DATA, SECTION E-5, SUMMER 1996 ANALYTICAL DATA
[AVAILABLE FOR REVIEW THROUGH EPA NEW ENGLAND SUPERFUND RECORDS
CENTER].
AUTHOR: KATAHDIN ANALYTICAL SERVICES
DOC ID: 6683 10/01/1998
18. SAMPLING & ANALYSIS DATA: REMEDIAL INVESTIGATION REPORT, APPENDIX E,
LABORATORY DATA, SECTION E-6, FALL 1996 ANALYTICAL DATA
[AVAILABLE FOR REVIEW THROUGH EPA NEW ENGLAND SUPERFUND RECORDS
CENTER].
AUTHOR: KATAHDIN ANALYTICAL SERVICES
DOC ID: 6685 10/01/1998
19. SAMPLING & ANALYSIS DATA: REMEDIAL INVESTIGATION REPORT, APPENDIX E,
LABORATORY DATA, SECTION E-8, LANDFILL GAS ANALYTICAL DATA
[AVAILABLE FOR REVIEW THROUGH EPA NEW ENGLAND SUPERFUND RECORDS
CENTER].
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6687 10/01/1998
20. SAMPLING & ANALYSIS DATA: REMEDIAL INVESTIGATION REPORT, APPENDIX E,
LABORATORY DATA, SECTION E-9, FIELD DATA RECORD [AVAILABLE FOR
REVIEW THROUGH EPA NEW ENGLAND SUPERFUND RECORDS CENTER].
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6688 10/01/1998

SACO MUNICIPAL LANDFILL
ENTIRE SITE
ADMINISTRATIVE RECORD FILE
ROD SEP 2000

3. REMEDIAL INVESTIGATION (RI) (cont)

21. SAMPLING & ANALYSIS DATA: FALL 1998 WORK PLAN ADDENDUM, FALL 1998
GROUNDWATER SAMPLES.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 5275 01/15/1999 13 PAGES
22. WORK PLAN: POST-REMOVAL SITE CONTROL PLAN.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 5301 03/26/1999 26 PAGES
23. LETTER: SAMPLING & ANALYSIS PROGRAM FOR SPRING 1999 PRE-RECORD OF
DECISION, GROUNDWATER MONITORING EVENT MODIFIED BASED ON COMMENTS
RECEIVED BY US EPA IN A LETTER DATED 05/25/1999.
TO: EDWARD M HATHAWAY, US EPA REGION 1
AUTHOR: GUY W VAILLANCOURT, WOODARD & CURRAN INC
DOC ID: 5287 06/04/1999 9 PAGES
24. SAMPLING & ANALYSIS DATA: RESULTS OF FALL 1999 SAMPLING EVENT.
TO: EDWARD M HATHAWAY, US EPA REGION 1
AUTHOR: KARL D KASPER, WOODARD & CURRAN INC
DOC ID: 5290 01/07/2000 150 PAGES
25. REPORT: ECOLOGICAL RISK ASSESSMENT, REVISED.
AUTHOR: EXPONENT
WOODARD & CURRAN INC
DOC ID: 6690 02/05/2000 559 PAGES
26. LETTER: NOTICE THAT THE REMEDIAL INVESTIGATION REPORT (INCLUDING THE
HUMAN HEALTH AND ECOLOGICAL RISK ASSESSMENTS) IS APPROVED.
TO: GUY W VAILLANCOURT, WOODARD & CURRAN INC
AUTHOR: MARY JANE O'DONNELL, US EPA REGION 1
DOC ID: 6854 07/06/2000 2 PAGES
27. SAMPLING & ANALYSIS DATA: SPRING 2000 SAMPLING REPORT.
TO: EDWARD M HATHAWAY, US EPA REGION 1
AUTHOR: TOM ESCHNER, WOODARD & CURRAN INC
DOC ID: 6862 07/27/2000 150 PAGES

4. FEASIBILITY STUDY (FS)

1. COST DOCUMENTATION: FEASIBILITY STUDY REPORT, APPENDIX D, COST BACK-UP
INFORMATION.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6869 07/01/2000 33 PAGES
2. REPORT: FEASIBILITY STUDY REPORT, APPENDIX B-1, HYDROGEOLOGICAL
INVESTIGATION REPORT.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6865 07/01/2000 56 PAGES

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ENTIRE SITE
ADMINISTRATIVE RECORD FILE
ROD SEP 2000

4. FEASIBILITY STUDY (FS) (cont)

3. REPORT: FEASIBILITY STUDY REPORT, APPENDIX B-3, SURFACE WATER MIXING CALCULATIONS.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6867 07/01/2000 4 PAGES
4. REPORT: FEASIBILITY STUDY REPORT, APPENDIX B-4, MODEL FOR REDUCTION OF ARSENIC CONCENTRATIONS IN GROUNDWATER AND SURFACE WATER.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6868 07/01/2000 13 PAGES
5. REPORT: FEASIBILITY STUDY REPORT, APPENDIX E, CHEMICAL-SPECIFIC, LOCATION-SPECIFIC, AND ACTION-SPECIFIC ARARS BY ALTERNATIVE.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6870 07/01/2000 35 PAGES
6. REPORT: FEASIBILITY STUDY REPORT, FINAL.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6863 07/01/2000 236 PAGES
7. REPORT: FEASIBILITY STUDY, APPENDIX A, USGS GEOLOGIC LOGS.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6864 07/01/2000 4 PAGES
8. SAMPLING & ANALYSIS DATA: FEASIBILITY STUDY REPORT, APPENDIX B-2, HYDROGEOLOGICAL INVESTIGATION SUPPORTING MATERIALS.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6866 07/01/2000 47 PAGES
9. SAMPLING & ANALYSIS DATA: FEASIBILITY STUDY REPORT, APPENDIX C, USGS WHOLE-ROCK ANALYSES.
AUTHOR: US DOI/US GEOLOGICAL SURVEY
DOC ID: 6875 07/01/2000 5 PAGES
10. SAMPLING & ANALYSIS DATA: FEASIBILITY STUDY REPORT, APPENDIX F-1, POST-RI GROUNDWATER SAMPLING RESULTS.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6871 07/01/2000 19 PAGES
11. SAMPLING & ANALYSIS DATA: FEASIBILITY STUDY REPORT, APPENDIX F-2, POST-RI SURFACE WATER SAMPLING RESULTS.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6872 07/01/2000 7 PAGES
12. SAMPLING & ANALYSIS DATA: FEASIBILITY STUDY REPORT, APPENDIX F-3, POST-RI SEDIMENT SAMPLING RESULTS.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6876 07/01/2000 9 PAGES
13. REPORT: FEASIBILITY STUDY REPORT, APPENDIX G, DESCRIPTION OF INSTITUTIONAL CONTROLS.
AUTHOR: WOODARD & CURRAN INC
DOC ID: 6873 07/06/2000 20 PAGES

SACO MUNICIPAL LANDFILL
ENTIRE SITE
ADMINISTRATIVE RECORD FILE
ROD SEP 2000

4. FEASIBILITY STUDY (FS) (cont)

14. FACT SHEET: EPA PROPOSES LONG-TERM CLEANUP PROGRAM.

AUTHOR: US EPA REGION 1

DOC ID: 6874

08/01/2000

23 PAGES

5. RECORD OF DECISION (ROD)

1. FORM : COMMENT ON PROPOSED PLAN.

TO: EDWARD M HATHAWAY, US EPA REGION 1

AUTHOR: BRIAN A BEAN, SACO (ME) RESIDENT

DOC ID: 8490

2. LETTER: MAINE DEP TESTIMONY ON THE PROPOSED PLAN.

TO: MINDY LUBBER, US EPA REGION 1

AUTHOR: DAVID LENNETT, ME DEPT OF ENVIRONMENTAL PROTECTION

DOC ID: 8492

08/16/2000

3. PUBLIC MEETING RECORD: PUBLIC HEARING AT THE SACO CITY HALL FOR COMMENTS
ON PROPOSED PLAN.

DOC ID: 8488

08/16/2000

4. LETTER: COMMENT ON PROPOSED PLAN.

TO: EDWARD M HATHAWAY, US EPA REGION 1

AUTHOR: RICHARD R MICHAUD, SACO (ME) CITY OF

DOC ID: 8494

08/31/2000

10. ENFORCEMENT/NEGOTIATION

1. LITIGATION: ADMINISTRATIVE ORDER BY CONSENT FOR REMOVAL ACTION.

AUTHOR: LINDA M MURPHY, US EPA REGION 1

DOC ID: 5302

05/22/1997

136 PAGES

13. COMMUNITY RELATIONS

1. NEWS CLIPPING: EPA PROPOSES PLAN TO ADDRESS GROUNDWATER AT THE SACO
LANDFILL SUPERFUND SITE.

AUTHOR: US EPA REGION 1

DOC ID: 6858

07/22/2000

1 PAGE

2. NEWS CLIPPING: EPA PROPOSES PLAN TO ADDRESS GROUNDWATER AT THE SACO
LANDFILL SUPERFUND SITE.

AUTHOR: US EPA REGION 1

DOC ID: 6860

07/22/2000

1 PAGE

3. NEWS CLIPPING: EPA PROPOSES PLAN TO ADDRESS GROUNDWATER AT THE SACO
LANDFILL SUPERFUND SITE.

AUTHOR: US EPA REGION 1

DOC ID: 6859

07/24/2000

1 PAGE

SACO MUNICIPAL LANDFILL
ENTIRE SITE
ADMINISTRATIVE RECORD FILE
ROD SEP 2000

13.COMMUNITY RELATIONS (cont)

4. NEWS CLIPPING: EPA PROPOSES PLAN TO ADDRESS GROUNDWATER AT THE SACO
LANDFILL SUPERFUND SITE.

AUTHOR: US EPA REGION 1

DOC ID: 6861 07/24/2000 1 PAGE

5. NEWS CLIPPING: LANDFILL CLEANUP PROPOSAL ENDORSED.

AUTHOR: STEVE FROTHINGHAM, JOURNAL TRIBUNE

DOC ID: 6857 07/25/2000 1 PAGE

20. RECORDS MANAGEMENT

1. INDEX : GUIDANCE DOCUMENTS.

DOC ID: 6800 07/01/2000 2 PAGES

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6800

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