

## Union Calendar No. 260

109TH CONGRESS }  
2d Session

HOUSE OF REPRESENTATIVES

{ REPORT  
109-471

### R E P O R T

ON THE

### SUBALLOCATION OF BUDGET ALLOCATIONS FOR FISCAL YEAR 2007

TOGETHER WITH

### MINORITY VIEWS

SUBMITTED BY MR. LEWIS OF CALIFORNIA,  
CHAIRMAN, COMMITTEE ON APPROPRIATIONS



MAY 18, 2006.—Committed to the Committee of the Whole House on the  
State of the Union and ordered to be printed

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## LETTER OF SUBMITTAL

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HOUSE OF REPRESENTATIVES,  
COMMITTEE ON APPROPRIATIONS,  
*Washington, DC, May 18, 2006.*

Hon. J. DENNIS HASTERT,  
*The Speaker, U.S. House of Representatives,*  
*Washington, DC.*

DEAR MR. SPEAKER: By direction of the Committee on Appropriations, I submit herewith the Committee's report on the suballocation of budget allocations for fiscal year 2007. This report is consistent with the "Allocation of Spending Authority to House Appropriations Committee" presented in H. Rpt. 109-402, the report to accompany H. Con. Res. 376, setting forth the congressional budget for the United States Government for the fiscal year 2007.

The Committee, in distributing our allocation among the 11 regular appropriations bills, has remained within the allocation's totals.

Sincerely,

JERRY LEWIS,  
*Chairman.*



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### REPORT ON THE SUBALLOCATION OF BUDGET ALLOCATIONS FOR FISCAL YEAR 2007

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MAY 18, 2006.—Committed to the Committee of the Whole House on the State of  
the Union and ordered to be printed

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Mr. LEWIS of California, from the Committee on Appropriations,  
submitted the following

### R E P O R T

together with

### MINORITY VIEWS

#### SUBALLOCATION OF BUDGET ALLOCATIONS FOR FISCAL YEAR 2007

The Committee on Appropriations submits the following report on the suballocation of budget allocations for fiscal year 2007 pursuant to section 302(b) of the Congressional Budget Act of 1974. This report is consistent with the “Allocation of Spending Authority to House Appropriations Committee” presented in H. Rept. 109-402, the report to accompany H. Con. Res. 376, setting forth the congressional budget for the United States Government for the fiscal year 2007.

SUBALLOCATIONS TO SUBCOMMITTEES  
FISCAL YEAR 2007 BUDGET AUTHORITY AND OUTLAYS  
[In millions of dollars]

Subcommittee	Discretionary	Mandatory	Total
Agriculture, Rural Development, Food and Drug Administration:			
Budget authority.....	17,812	70,945	88,757
Outlays.....	19,519	52,946	72,465
Defense:			
Budget authority.....	377,357	251	377,608
Outlays.....	392,375	251	392,626
Energy and Water Development:			
Budget authority.....	30,017	.....	30,017
Outlays.....	31,414	5	31,419
Foreign Operations:			
Budget authority.....	21,300	39	21,339
Outlays.....	23,408	39	23,447
Homeland Security:			
Budget authority.....	32,080	1,017	33,097
Outlays.....	38,730	1,014	39,744
Interior-Environment:			
Budget authority.....	25,889	54	25,943
Outlays.....	26,906	58	26,964
Labor, Health and Human Services, and Education:			
Budget authority.....	141,930	444,429	586,359
Outlays.....	146,631	445,140	591,771
Legislative:			
All except Senate:			
Budget authority.....	3,047	99	3,146
Outlays.....	3,089	99	3,188
Senate items:			
Budget authority.....	983	23	1,006
Outlays.....	924	23	947
Total Legislative:			
Budget authority.....	4,030	122	4,152
Outlays.....	4,013	122	4,135
Military Quality of Life-Veterans Affairs:			
Budget authority.....	94,705	36,388	131,093
Outlays.....	88,728	36,284	125,012

SUBALLOCATIONS TO SUBCOMMITTEES  
FISCAL YEAR 2007 BUDGET AUTHORITY AND OUTLAYS  
Continued  
[In millions of dollars]

Subcommittee	Discretionary	Mandatory	Total
Science-State-Justice-Commerce:			
Budget authority.....	59,836	354	60,190
Outlays.....	62,143	365	62,508
Transportation-Treasury-HUD-The Judiciary-DC:			
Budget authority.....	67,822	19,927	87,749
Outlays.....	129,844	19,922	149,766
Grand total:			
Budget authority.....	872,778	573,526	1,446,304
Outlays.....	963,711	556,146	1,519,857

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## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 1

Date: May 9, 2006

Measure: Report on the Suballocation of Budget Allocations, FY 2007

Motion by: Mr. Obey

Description of Motion: To amend the suballocations to increase total discretionary spending by \$14,242,000,000.

Results: Rejected 25 yeas to 37 nays.

*Members Voting Yea*

Mr. Berry  
Mr. Bishop  
Mr. Boyd  
Mr. Clyburn  
Mr. Cramer  
Ms. DeLauro  
Mr. Dicks  
Mr. Edwards  
Mr. Farr  
Mr. Hinchey  
Mr. Hoyer  
Mr. Jackson  
Ms. Kaptur  
Ms. Kilpatrick  
Mrs. Lowey  
Mr. Moran  
Mr. Obey  
Mr. Olver  
Mr. Pastor  
Mr. Price  
Mr. Rothman  
Ms. Roybal-Allard  
Mr. Sabo  
Mr. Serrano  
Mr. Visclosky

*Members Voting Nay*

Mr. Aderholt  
Mr. Alexander  
Mr. Bonilla  
Mr. Carter  
Mr. Crenshaw  
Mr. Culberson  
Mr. DeLay  
Mr. Doolittle  
Mrs. Emerson  
Mr. Frelinghuysen  
Mr. Goode  
Ms. Granger  
Mr. Hobson  
Mr. Istook  
Mr. Kingston  
Mr. Kirk  
Mr. Knollenberg  
Mr. Kolbe  
Mr. LaHood  
Mr. Latham  
Mr. Lewis  
Mrs. Northup  
Mr. Peterson  
Mr. Regula  
Mr. Rehberg  
Mr. Rogers  
Mr. Sherwood  
Mr. Simpson  
Mr. Sweeney  
Mr. Taylor  
Mr. Tiahrt  
Mr. Walsh  
Mr. Wamp  
Dr. Weldon  
Mr. Wicker  
Mr. Wolf  
Mr. Young

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## ROLL CALL NO. 2

Date: May 9, 2006

Measure: Report on the Suballocation of Budget Allocations for Fiscal Year 2007

Motion by: Mr. Regula

Description of Motion: To approve the suballocations.

Results: Adopted 37 yeas to 25 nays.

*Members Voting Yea*

Mr. Aderholt  
Mr. Alexander  
Mr. Bonilla  
Mr. Carter  
Mr. Crenshaw  
Mr. Culberson  
Mr. DeLay  
Mr. Doolittle  
Mrs. Emerson  
Mr. Frelinghuysen  
Mr. Goode  
Ms. Granger  
Mr. Hobson  
Mr. Istook  
Mr. Kingston  
Mr. Kirk  
Mr. Knollenberg  
Mr. Kolbe  
Mr. LaHood  
Mr. Latham  
Mr. Lewis  
Mrs. Northup  
Mr. Peterson  
Mr. Regula  
Mr. Rehberg  
Mr. Rogers  
Mr. Sherwood  
Mr. Simpson  
Mr. Sweeney  
Mr. Taylor  
Mr. Tiahrt  
Mr. Walsh  
Mr. Wamp  
Dr. Weldon  
Mr. Wicker  
Mr. Wolf  
Mr. Young

*Members Voting Nay*

Mr. Berry  
Mr. Bishop  
Mr. Boyd  
Mr. Clyburn  
Mr. Cramer  
Ms. DeLauro  
Mr. Dicks  
Mr. Edwards  
Mr. Farr  
Mr. Hinchey  
Mr. Hoyer  
Mr. Jackson  
Ms. Kaptur  
Ms. Kilpatrick  
Mrs. Lowey  
Mr. Moran  
Mr. Obey  
Mr. Oliver  
Mr. Pastor  
Mr. Price  
Mr. Rothman  
Ms. Roybal-Allard  
Mr. Sabo  
Mr. Serrano  
Mr. Visclosky

## MINORITY VIEWS OF HON. DAVID R. OBEY

### RETURNING THE CONGRESS TO PAYING-AS-YOU-GO

The House Republican budget is misguided and irresponsible. It shirks our responsibility to make key investments in our country's future and squanders billions of dollars on unaffordable and unfair tax cuts skewed to benefit the most prosperous one percent of Americans.

Their budget provides over \$40 billion in tax cuts for people who make over \$1 million a year but does not include the funding necessary to make life easier for middle class families trying to send their kids to college or find and keep affordable healthcare. It does not make critical investments in energy research, infrastructure, and scientific research to keep America #1 in the world.

Their budget would cut domestic discretionary programs by \$9.4 billion relative to current services. While these cuts will cause serious damage to important domestic programs, they will have little impact on the \$348 billion deficit their budget is projected to create. The Senate knows these cuts are unrealistic and added \$3.2 billion to domestic discretionary spending. House Appropriators agreed and moved \$7.2 billion from defense and foreign assistance programs into domestic programs.

But even with these moves in the House:

- the bill that funds the Department of Energy and the Army Corps of Engineers is cut by \$172 million mid-energy crisis and post-Katrina;
- funding for veterans and military families is so tight the Republican subcommittee chair needed an "emergency" budget gimmick to pay for \$507 million of routine construction projects in that bill;
- the Interior and the Environment bill cuts the Clean Water State Revolving fund by nearly 50 percent over three years, and funding for lands acquisition by 85 percent since 2001;
- the Labor, HHS, and Education bill does not keep up with the inflation;
- and the Homeland Security bill will be \$164 million below the request unless the subcommittee makes up for user fees the President had in his budget but knew Congress would never pass.

House Appropriations Democrats offered a responsible amendment to the Republican allocations based on two beliefs:

1. the needs of the nation and the needs of middle-class families should come before tax cuts for the most well-off; and,
2. Congress must return to the pay-as-you-go requirements that produced balanced budgets under President Clinton for the first time in a generation.

The Democratic amendment to subcommittee allocations represents a fiscally disciplined, balanced approach based on the Democratic budget alternative offered by Mr. Spratt. It would provide \$13 billion in additional funding for key domestic investments, fully fund shortfalls in defense health programs and military family housing, and reduce the deficit by \$13 billion by scaling back the supersized average tax cut for those making more than \$1 million a year from \$114,172 to \$38,918—almost \$18,000 higher than the average tax cut for those making between \$500,000 and \$1 million a year.

This amendment will be the framework for amendments to appropriations bills throughout the year.

The Democratic amendment makes the following changes to subcommittee allocations:

- Agriculture: Adding \$500 million to biofuels research and rural development.

- Energy and Water: Adding \$1.0 billion to address our nation's energy crisis by increasing investments in conservation, new sources of energy such as clean coal technology, biofuels and other alternative sources, and energy research and development.

- Homeland Security: Adding \$2.0 billion to improve security at our borders, enhance port security, equip and train first responders, and expand our ability to detect bombs on airplanes.

- Interior and the Environment: Adding \$800 million to preserve open spaces, improve services and facilities at our national parks, refuges, and forests, and ensure communities have access to clean water.

- Labor, Health and Human Services, and Education: Adding \$4.7 billion to improve educational opportunities for our children, help American workers stay competitive in the global economy, support medical research, improve access to health care and protect the public health, and provide heating assistance for our most needy.

- Military Quality of Life: Adding \$1.8 billion to fund critical improvements in the veterans medical care system, including shorter waiting times at VA health care facilities, expanded supply and quality of prosthetics, modernized health facilities, and enhanced mental health services to address needs resulting from wartime deployments.

- Science, State, Justice: Adding \$600 million to sustain assistance to state and local law enforcement including increased funding to fight methamphetamine, restore funding for technology development, enhance scientific research, and support programs that improve the competitiveness of American small business.

- Transportation, Treasury, Housing and Urban Development: Adding \$1.7 billion for Community Development Block Grants, Amtrak, community airports, and to provide housing for the most vulnerable Americans, including the elderly and disabled.

The Democratic amendment also would provide \$735 million to eliminate the health care tax on military retirees and \$507 million to fully pay for the 24 routine military construction projects requested by the President but that the Republicans would move from the regular budget to an emergency measure.

In contrast to the Republican budget, this approach would meet our responsibility to invest in America's future strength in a fis-

cally and socially responsible manner. Unfortunately, it was defeated on a party-line vote. This is particularly ironic given that the next day, the Majority pushed a bill through the House that provides taxpayers with incomes greater than \$1 million per year tax cuts of \$42,000, while families with incomes of \$50,000 a year would only get on average a \$46 tax cut.

DAVID R. OBEY.

